# First Regular Session Seventy-second General Assembly STATE OF COLORADO

## **INTRODUCED**

LLS NO. 19-0045.02 Christy Chase x2008

**HOUSE BILL 19-1081** 

### **HOUSE SPONSORSHIP**

**Williams D.,** Humphrey, Buck, Saine, Beckman, Baisley, Geitner, Lewis, Sandridge, Soper, Larson, Neville, Ransom, Van Winkle

### SENATE SPONSORSHIP

(None),

# House Committees

#### **Senate Committees**

State, Veterans, & Military Affairs

### A BILL FOR AN ACT

101 CONCERNING THE RIGHTS OF A RESPONDENT AGAINST WHOM A
102 DISCRIMINATION COMPLAINT HAS BEEN FILED.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

With regard to employment, housing, public accommodations, and advertising discrimination complaints investigated by the civil rights division in the department of regulatory agencies and, in some cases, heard or pursued by the Colorado civil rights commission, the bill specifies that:

! The respondent has a right to request representation by a

- public defender, regardless of indigent status or the lack of an arrest for or charge of a crime, at any point in the administrative process when the respondent is requested or required to participate;
- ! The respondent may request to move the matter to a court of competent jurisdiction if the respondent asserts that the respondent engaged in the alleged discriminatory conduct on the basis of first amendment rights; and
- ! If the respondent obtains a favorable decision after all appeals are exhausted or if the United States supreme court rules in favor of the respondent, the commission must pay the respondent's attorney fees and costs and lost business income, retroactive to appeals or actions for judicial review filed on or after December 1, 2013.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1. Short title.** The short title of this act is the "Justice

3 for Jack Act".

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**SECTION 2.** Legislative declaration. The general assembly finds that procedural due process is a constitutional right that must be afforded to both complainants and respondents in cases of alleged discrimination. Current Colorado laws do not treat respondents in an action before the Colorado civil rights commission in an equal or constitutional manner and, therefore, have opened the door to harassment.

This act is necessary to ensure that the procedural due process rights

guaranteed to all Colorado citizens are not at constant risk of violation.

SECTION 3. In Colorado Revised Statutes, 24-34-306, amend

13 (1)(c), (2)(b)(II), (4), and (13) as follows:

**24-34-306.** Charge - complaint - hearing - procedure - exhaustion of administrative remedies. (1) (c) Prior to any other action by the division regarding the charge, the division shall notify the respondent of the charges filed against him or her THE RESPONDENT AND

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OF THE RESPONDENT'S RIGHT TO REQUEST REPRESENTATION BY A PUBLIC
DEFENDER IN ACCORDANCE WITH SECTION 21-1-103, REGARDLESS OF
WHETHER THE RESPONDENT IS DETERMINED INDIGENT PURSUANT TO
SECTION 21-1-103 (3) AND NOTWITHSTANDING THE FACT THAT THE
RESPONDENT HAS NOT BEEN ARRESTED FOR OR CHARGED WITH A FELONY

6 OR A MISDEMEANOR THAT INCLUDES A POSSIBLE SENTENCE OF

7 INCARCERATION AS SPECIFIED IN SECTION 21-1-103 (1) AND (2).

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(2) (b) The director or the director's designee, who shall be an employee of the division, shall determine as promptly as possible whether probable cause exists for crediting the allegations of the charge, and shall follow one of the following courses of action:

(II) If the director or the director's designee determines that probable cause exists, the director or the director's designee shall serve the respondent with written notice stating with specificity the legal authority and jurisdiction of the commission, and the matters of fact and law asserted, AND THE RESPONDENT'S RIGHT TO REQUEST REPRESENTATION BY A PUBLIC DEFENDER IN ACCORDANCE WITH SECTION 21-1-103, REGARDLESS OF WHETHER THE RESPONDENT IS DETERMINED INDIGENT PURSUANT TO SECTION 21-1-103 (3) AND NOTWITHSTANDING THE FACT THAT THE RESPONDENT HAS NOT BEEN ARRESTED FOR OR CHARGED WITH A FELONY OR A MISDEMEANOR THAT INCLUDES A POSSIBLE SENTENCE OF INCARCERATION AS SPECIFIED IN SECTION 21-1-103 (1) AND (2). In addition, the director or the director's designee shall order the charging party and the respondent to participate in compulsory mediation. Immediately after the director or the director's designee serves notice on the respondent, the director or the director's designee shall endeavor to eliminate the discriminatory or unfair practice by conference, conciliation,

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and persuasion and by means of the compulsory mediation required by this subparagraph (II) SUBSECTION (2)(b)(II).

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- (4) (a) (I) When the director is satisfied that further efforts to settle the matter by conference, conciliation, and persuasion will be futile, he THE DIRECTOR shall so report to the commission. EXCEPT AS SPECIFIED IN SUBSECTION (4)(b) OF THIS SECTION, if the commission determines that the circumstances warrant, it THE COMMISSION shall issue and cause to be served, in the manner provided by section 24-4-105 (2), a written notice and complaint requiring the respondent to answer the charges at a formal hearing before the commission, a commissioner, or an administrative law judge. Such The Notice must include a statement informing the RESPONDENT OF THE RESPONDENT'S RIGHT TO REQUEST REPRESENTATION BY A PUBLIC DEFENDER IN ACCORDANCE WITH SECTION 21-1-103, REGARDLESS OF WHETHER THE RESPONDENT IS DETERMINED INDIGENT PURSUANT TO SECTION 21-1-103 (3) AND NOTWITHSTANDING THE FACT THAT THE RESPONDENT HAS NOT BEEN ARRESTED FOR OR CHARGED WITH A FELONY OR A MISDEMEANOR THAT INCLUDES A POSSIBLE SENTENCE OF INCARCERATION AS SPECIFIED IN SECTION 21-1-103 (1) AND (2).
- (II) THE COMMISSION, COMMISSIONER, OR ADMINISTRATIVE LAW JUDGE, AS APPLICABLE, SHALL COMMENCE THE hearing shall be commenced within one hundred twenty days after the service of such THE written notice and complaint. Such THE notice and complaint shall MUST state the time, place, and nature of the hearing, the legal authority and jurisdiction under which it THE HEARING is to be held, and the matters of fact and law asserted.
- (b) NOTWITHSTANDING ANY OTHER PROVISION OF LAW TO THE CONTRARY, IF A RESPONDENT ASSERTS THAT THE RESPONDENT ENGAGED

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1 IN CONDUCT ALLEGED TO BE A DISCRIMINATORY OR UNFAIR PRACTICE AS 2 DEFINED BY PARTS 4 TO 7 OF THIS ARTICLE 34 ON THE BASIS OF THE 3 RESPONDENT'S FIRST AMENDMENT RIGHTS UNDER THE UNITED STATES 4 CONSTITUTION, THE RESPONDENT MAY FILE A WRITTEN REQUEST TO MOVE 5 THE CASE TO A COURT OF COMPETENT JURISDICTION. UPON RECEIPT OF THE 6 REQUEST FROM THE RESPONDENT, THE JURISDICTION OF THE COMMISSION 7 CEASES, AND THE COMPLAINANT IS DEEMED TO HAVE EXHAUSTED THE 8 ADMINISTRATIVE PROCEEDINGS AND REMEDIES AVAILABLE UNDER THIS 9 PART 3 FOR PURPOSES OF SUBSECTION (14) OF THIS SECTION AND MAY 10 REQUEST A NOTICE OF RIGHT TO SUE IN ACCORDANCE WITH SUBSECTION 11 (15) OF THIS SECTION. 12 (13) (a) EXCEPT AS SPECIFIED IN SUBSECTION (13)(b) OF THIS 13 SECTION, any member of the commission and any person participating in 14 good faith in the making of a complaint or a report or in any investigative 15 or administrative proceeding authorized by THIS PART 3 AND parts 3 4 to 16 7 of this article shall be ARTICLE 34 IS immune from liability in any civil 17 action brought against him THE MEMBER OR PERSON for acts occurring 18 while acting in his THE capacity as a commission member or participant, 19 respectively, if such THE individual was acting in good faith within the 20 scope of his THE INDIVIDUAL'S respective capacity, made a reasonable 21 effort to obtain the facts of the matter as to which he THE INDIVIDUAL 22 acted, and acted in the reasonable belief that the action taken by him THE 23 INDIVIDUAL was warranted by the facts. 24 (b) IF THE UNITED STATES SUPREME COURT RULES IN FAVOR OF A

RESPONDENT, OR IF ALL OTHER APPEALS OF THE CASE ARE EXHAUSTED AND RESULT IN A RULING IN FAVOR OF THE RESPONDENT, THE COMMISSION SHALL PAY THE RESPONDENT'S ATTORNEY FEES AND COSTS INCURRED

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1	FROM THE DATE CHARGES WERE FILED AGAINST THE RESPONDENT AND
2	LOSS OF BUSINESS INCOME RESULTING FROM THE COMMISSION'S ACTION IN
3	PURSUING CHARGES AGAINST THE RESPONDENT.
4	<b>SECTION 4.</b> Applicability. (1) Except as otherwise specified
5	in subsection (2) of this section, this act applies to conduct occurring on
6	or after the effective date of this act.
7	(2) Section 24-34-306 (13), as amended in section 3 of this act,
8	applies to any appeals or actions for judicial review of a final agency
9	order filed on or after December 1, 2013.
10	SECTION 5. Safety clause. The general assembly hereby finds,
11	determines, and declares that this act is necessary for the immediate
12	preservation of the public peace, health, and safety.

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