### First Regular Session Sixty-eighth General Assembly STATE OF COLORADO

HOUSE SPONSORSHIP

## ENGROSSED

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction HOUSE BILL 11-1080

LLS NO. 11-0526.01 Richard Sweetman

HOUSE BIL

Todd,

King S.,

SENATE SPONSORSHIP

**House Committees** State, Veterans, & Military Affairs Appropriations **Senate Committees** 

# A BILL FOR AN ACT

101 CONCERNING THE ADDRESS CONFIDENTIALITY PROGRAM, AND MAKING

102 AN APPROPRIATION THEREFOR.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill eliminates the requirement that a renewal application to the address confidentiality program (program) be signed and dated by the application assistant who assisted in the preparation of the renewal application. The bill prohibits a person from knowingly making available on the internet the actual address of, or a legal description of property

HOUSE Am ended 2nd Reading M arch 15, 2011 owned by, a program participant if the person knows that the address or described property belongs to a program participant.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. Repeal. Part 2 of article 21 of title 24, Colorado
3	Revised Statutes, is repealed.
4	SECTION 2. Article 30 of title 24, Colorado Revised Statutes, is
5	amended BY THE ADDITION OF A NEW PART CONTAINING
6	RELOCATED PROVISIONS, WITH AMENDMENTS, to read:
7	PART 21
8	ADDRESS CONFIDENTIALITY PROGRAM
9	24-30-2101. [Formerly 24-21-201] Short title. This part 2 PART
10	21 shall be known and may be cited as the "Address Confidentiality
11	Program Act".
12	24-30-2102. [Formerly 24-21-202] Legislative declaration.
13	(1) The general assembly hereby finds and declares that a person
14	attempting to escape from actual or threatened domestic violence, a
15	sexual offense, or stalking frequently moves to a new address in order to
16	prevent an assailant or potential assailant from finding him or her. This
17	new address, however, is only useful if an assailant or potential assailant
18	does not discover it. Therefore, in order to help victims of domestic
19	violence, a sexual offense, or stalking, it is the intent of the general
20	assembly to establish an address confidentiality program, whereby the
21	confidentiality of a victim's address may be maintained through, among
22	other things, the use of a substitute address for purposes of public records
23	and confidential mail forwarding.
24	(2) The general assembly further finds and declares that the

25 desired result of the "Address Confidentiality Program Act" for the

1 purpose of post-enactment review is to establish a substitute address for 2 a program participant that is used by state and local government agencies 3 whenever possible; to permit agencies to have access to the participant's 4 actual address when appropriate; to establish a mail forwarding system 5 for program participants; and to ensure that there is adequate funding to pay the program costs for all persons who apply to the program. 6

7

24-30-2103. [Formerly 24-21-203] Definitions. As used in this 8 part 2 PART 21, unless the context otherwise requires:

9 (1) "Actual address" means a residential, work, or school address 10 as specified on the individual's application to be a program participant 11 under this part 2 PART 21, and includes the county and voting precinct 12 number.

13 (2) "Address confidentiality program" or "program" means the program created under this part 2 PART 21 in the office of the secretary of 14 15 state DEPARTMENT to protect the confidentiality of the actual address of 16 a relocated victim of domestic violence, a sexual offense, or stalking.

17 (3) "Applicant" means an individual identified as such in an 18 application received by the secretary of state EXECUTIVE DIRECTOR OR HIS 19 OR HER DESIGNEE pursuant to section 24-21-205 SECTION 24-30-2105.

20 (4) (Deleted by amendment, L. 2008, p. 1815, § 2, effective June 21 <del>2, 2008.)</del>

22 (5) (4) "Application assistant" means a person designated by the 23 secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE to assist 24 an applicant in the preparation of an application to participate in the 25 address confidentiality program.

(5) "DEPARTMENT" MEANS THE DEPARTMENT OF PERSONNEL 26 27 CREATED IN SECTION 24-1-128.

1080

1	(6) "Domestic violence" means an act described in section
2	18-6-800.3 (1), C.R.S.
3	(7) "EXECUTIVE DIRECTOR" MEANS THE EXECUTIVE DIRECTOR OF
4	THE DEPARTMENT.
5	(7) (8) "Person" means any individual, corporation, limited
6	liability company, partnership, trust, estate, or other association or any
7	state, the United States, or any subdivision thereof.
8	(8) (9) "Program participant" or "participant" means an individual
9	accepted into the address confidentiality program in accordance with this
10	part 2 PART 21.
11	(9) (10) "Public record" means all documents, papers, letters,
12	maps, books, photographs, films, sound recordings, magnetic or other
13	tapes, digital data, artifacts, or other documentary material, regardless of
14	physical form or characteristics, made or received pursuant to law or
15	ordinance in connection with the transaction of public business by a state
16	or local government agency.
17	(10) (11) "Sexual offense" means an act described in part 4 of
18	article 3, or article 6 or 7 of title 18, C.R.S.
19	(11) (12) "State or local government agency" or "agency" means
20	every elected or appointed state or local public office, public officer, or
21	official; board, commission, bureau, committee, council, department,
22	authority, agency, institution of higher education, or other unit of the
23	executive, legislative, or judicial branch of the state; or any city, county,
24	city and county, town, special district, school district, local improvement
25	district, or any other kind of municipal, quasi-municipal, or public
26	corporation.
27	(12) (13) "Stalking" means an act of harassment as described in

-4-

section 18-9-111, C.R.S., or stalking as described in section 18-3-602,
 C.R.S.

3 (13) (14) "Substitute address" means an address designated by the
4 secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE under the
5 address confidentiality program that is used instead of an actual address
6 as set forth in this part 2 PART 21.

7 24-30-2104. [Formerly 24-21-204] Address confidentiality 8 program - creation - substitute address - uses - service by mail -9 application assistance centers. (1) There is hereby created the address 10 confidentiality program in the office of the secretary of state 11 DEPARTMENT to protect the confidentiality of the actual address of a 12 relocated victim of domestic violence, a sexual offense, or stalking and 13 to prevent the victim's assailants or potential assailants from finding the 14 victim through public records. Under the program, the secretary of state 15 EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE shall:

(a) Designate a substitute address for a program participant that
 shall be used by state and local government agencies as set forth in this
 part 2 PART 21; and

(b) Receive mail sent to a program participant at a substitute
address and forward the mail to the participant as set forth in subsection
(3) SUBSECTION (2) of this section.

22

23

(2) (Deleted by amendment, L. 2008, p. 1816, § 3, effective June 2, 2008.)

(3) (2) The secretary of state EXECUTIVE DIRECTOR OR HIS OR HER
 DESIGNEE shall receive first-class, certified, or registered mail on behalf
 of a program participant and forward the mail to the participant for no
 charge. The secretary of state EXECUTIVE DIRECTOR OR HIS OR HER

-5-

DESIGNEE may arrange to receive and forward other classes or kinds of
 mail at the participant's expense. NEITHER the secretary of state
 EXECUTIVE DIRECTOR NOR HIS OR HER DESIGNEE shall not be required to
 track or otherwise maintain records of any mail received on behalf of a
 participant unless the mail is certified or registered mail.

6 (4) (a) (3) (a) Notwithstanding any provision of law to the
7 contrary, a program participant may be served by registered mail or by
8 certified mail, return receipt requested, addressed to the participant at his
9 or her substitute address with any process, notice, or demand required or
10 permitted by law to be served on the program participant. Service is
11 perfected under this subsection (4) SUBSECTION (3) at the earliest of:

(I) The date the program participant receives the process, notice,or demand; or

(II) Five days after the date shown on the return receipt if signedon behalf of the program participant.

(b) This subsection (4) SUBSECTION (3) does not prescribe the only
means, or necessarily the required means, of serving a program
participant in the state.

(c) Whenever the laws of the state provide a program participant
a legal right to act within a prescribed period of ten days or less after the
service of a notice or other paper upon the participant and the notice or
paper is served upon the participant by mail pursuant to this subsection
(4) SUBSECTION (3) or by first-class mail as otherwise authorized by law,
five days shall be added to the prescribed period.

(5) (4) The secretary of state EXECUTIVE DIRECTOR OR HIS OR HER
 DESIGNEE may designate as an application assistant any person who:
 (a) Provides counseling, referral, or other services to victims of

1 domestic violence, a sexual offense, or stalking; and

2 (b) Completes any training and registration process required by
3 the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE.

4 (6) (5) Any assistance and counseling rendered by the secretary of
5 state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE or an application
6 assistant to an applicant related to this part 2 PART 21 shall in no way be
7 construed as legal advice.

8 24-30-2105. [Formerly 24-21-205] Filing and certification of 9 applications - authorization card. (1) On and after July 1, 2008, or an 10 earlier date if so designated by the secretary of state, upon the 11 recommendation of an application assistant, an individual may apply to 12 the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE to 13 participate in the address confidentiality program. The following 14 individuals may apply to the secretary of state EXECUTIVE DIRECTOR OR 15 HIS OR HER DESIGNEE to have an address designated by the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE to serve as the 16 17 substitute address of the individual and any individuals designated in 18 paragraph (j) of subsection (3) of this section:

19 (a) An adult individual;

(b) A parent or guardian acting on behalf of a minor when theminor resides with the individual; or

22

(c) A guardian acting on behalf of an incapacitated individual.

(2) An application assistant shall assist the individual in the
preparation of the application. The application shall be dated, signed, and
verified by the applicant and shall be signed and dated by the application
assistant who assisted in the preparation of the application. The signature
of the application assistant shall serve as the recommendation by such

1	person that the applicant have an address designated by the secretary of
2	state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE to serve as the
3	substitute address of the applicant. A minor or incapacitated individual
4	on whose behalf a parent or guardian completes an application pursuant
5	to the authority set forth in paragraph (b) or (c) of subsection (1) of this
6	section shall be considered the applicant, but any statements that are
7	required to be made by the applicant shall be made by the parent or
8	guardian acting on behalf of the minor or incapacitated individual.
9	(3) The application shall be on a form prescribed by the secretary
10	of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE and shall contain
11	all of the following:
12	(a) The applicant's name;
13	(b) A statement by the applicant that the applicant is a victim of
14	domestic violence, a sexual offense, or stalking and that the applicant
15	fears for his or her safety;
16	(c) Evidence that the applicant is a victim of domestic violence,
17	a sexual offense, or stalking. This evidence may include any of the
18	following:
19	(I) Law enforcement, court, or other state or local government
20	agency or federal agency records or files;
21	(II) Documentation from a domestic violence program or facility,
22	including but not limited to a battered women's shelter or safe house, if
23	the applicant is alleged to be a victim of domestic violence;
24	(III) Documentation from a sexual assault program if the applicant
25	is alleged to be a victim of a sexual offense; or
26	(IV) Documentation from a religious, medical, or other
27	professional from whom the applicant has sought assistance in dealing

-8-

1 with the alleged domestic violence, sexual offense, or stalking.

2 (d) A statement by the applicant that disclosure of the applicant's
3 actual address would endanger the applicant's safety;

4 (e) A statement by the applicant that the applicant has
5 confidentially relocated in the past ninety days or will confidentially
6 relocate in the state;

7 (f) A designation of the secretary of state EXECUTIVE DIRECTOR OR
8 HIS OR HER DESIGNEE as an agent for the applicant for purposes of
9 receiving certain mail;

10 (g) The mailing address and telephone number where the
applicant can be contacted by the secretary of state EXECUTIVE DIRECTOR
OR HIS OR HER DESIGNEE;

(h) The actual address that the applicant requests not to be
disclosed by the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER
DESIGNEE that directly relates to the increased risk of domestic violence,
a sexual offense, or stalking;

(i) A statement as to whether there is any existing court order or
court action involving the applicant or an individual identified in
paragraph (j) of this subsection (3) related to dissolution of marriage
proceedings, child support, or the allocation of parental responsibilities
or parenting time and the court that issued the order or has jurisdiction
over the action;

(j) The name of any person who resides with the applicant who
also needs to be a program participant in order to ensure the safety of the
applicant and, if the person named in the application is eighteen years of
age or older, the consent of such person to be a program participant;
(k) A statement by the applicant, under penalty of perjury, that to

-9-

the best of the applicant's knowledge, the information contained in the
 application is true.

3 (4) Upon determining that an application has been properly 4 completed, the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER 5 DESIGNEE shall certify the applicant and any individual who is identified 6 in paragraph (j) of subsection (3) of this section as a program participant. 7 Upon certification, the secretary of state EXECUTIVE DIRECTOR OR HIS OR 8 HER DESIGNEE shall issue to the participant an address confidentiality 9 program authorization card, which shall include the participant's 10 substitute address. The card shall remain valid for so long as the 11 participant remains certified under the program.

12 (5) Applicants and individuals identified in paragraph (j) of 13 subsection (3) of this section shall be certified for four years following 14 the date of filing unless the certification is withdrawn or canceled prior 15 to the end of the four-year period. A program participant may withdraw 16 the certification by filing a request for withdrawal acknowledged before 17 a notary public. A certification may be renewed by filing a renewal 18 application with the secretary of state EXECUTIVE DIRECTOR OR HIS OR 19 HER DESIGNEE at least thirty days prior to expiration of the current 20 certification. The renewal application shall be dated, signed, and verified 21 by the applicant. and shall be signed and dated by the application 22 assistant who assisted in the preparation of the renewal application. The 23 renewal application shall contain:

(a) Any statement or information that is required by subsection (3)
of this section that has changed from the original application or a prior
renewal application; and

27

(b) A statement by the applicant, under penalty of perjury, that to

-10-

the best of the applicant's knowledge, the information contained in the
 renewal application and a prior application is true.

3 24-30-2106. [Formerly 24-21-206] Change of name, address, 4 or telephone number. (1) A program participant shall notify the 5 secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE within 6 thirty days after the participant has obtained a legal name change by 7 providing the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER 8 DESIGNEE a certified copy of any judgment or order evidencing the 9 change or any other documentation the secretary of state EXECUTIVE 10 DIRECTOR OR HIS OR HER DESIGNEE deems to be sufficient evidence of the 11 name change.

(2) A program participant shall notify the secretary of state
EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE of a change in address or
telephone number from the address or telephone number listed for the
participant on the application pursuant to the requirements set forth in
section 24-21-205 (3) (g) and (3) (h) SECTION 24-30-2105 (3) (g) AND (3)

17 (h) no later than seven days after the change occurs.

18 24-30-2107. [Formerly 24-21-207] Certification cancellation
19 - records. (1) The certification of a program participant shall be
20 cancelled under any of the following circumstances:

(a) The program participant files a request for withdrawal of the
certification pursuant to section 24-21-205 (5) SECTION 24-30-2105 (5).

(b) The program participant fails to notify the secretary of state
EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE of a change in the
participant's name, address, or telephone number listed on the application
pursuant to section 24-21-206 SECTION 24-30-2106.

27 (c) The program participant or parent or guardian who completes

an application on behalf of an applicant knowingly submitted false
 information in the program application.

3 (d) Mail forwarded to the program participant by the secretary of
4 state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE is returned as
5 undeliverable.

6 (2) If the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER 7 DESIGNEE determines that there is one or more grounds for cancelling 8 certification of a program participant pursuant to subsection (1) of this 9 section, the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER 10 DESIGNEE shall send notice of cancellation to the program participant. 11 Notice of cancellation shall set out the reasons for cancellation. The 12 participant shall have thirty days to appeal the cancellation decision under 13 procedures developed by the secretary of state EXECUTIVE DIRECTOR OR 14 HIS OR HER DESIGNEE.

(3) An individual who ceases to be a program participant is
responsible for notifying persons who use the substitute address that the
designated substitute address is no longer valid.

18 **24-30-2108.** [Formerly 24-21-208] Address use by state or 19 local government agencies. (1) The program participant, and not the 20 secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE, is 21 responsible for requesting that a state or local government agency use the 22 participant's substitute address as the participant's residential, work, or 23 school address for all purposes for which the agency requires or requests 24 such residential, work, or school address.

(2) Except as otherwise provided in this section or unless the
 secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE grants a
 state or local government agency's request for a disclosure pursuant to

1 section 24-21-210 SECTION 24-30-2110, when a program participant 2 submits a current and valid address confidentiality program authorization 3 card to the agency, the agency shall accept the substitute address 4 designation by the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER 5 DESIGNEE on the card as the participant's address to be used as the 6 participant's residential, work, or school address when creating a new 7 public record. The substitute address given to the agency shall be the last 8 known address for the participant used by the agency until such time that 9 the agency receives notification pursuant to section 24-21-207 (3) 10 SECTION 24-30-2107 (3). The agency may make a photocopy of the card 11 for the records of the agency and thereafter shall immediately return the 12 card to the program participant.

(3) (a) A designated election official as defined in section 1-1-104
(8), C.R.S., shall use the actual address of a program participant for
precinct designation and all official election-related purposes and shall
keep the participant's actual address confidential from the public. The
election official shall use the substitute address for all correspondence
and mailings placed in the United States mail. The substitute address
shall not be used as an address for voter registration.

(b) A state or local government agency's access to a program
participant's voter registration shall be governed by the disclosure process
set forth in section 24-21-210 SECTION 24-30-2110.

(c) The provisions of this subsection (3) shall apply only to a
program participant who submits a current and valid address
confidentiality program authorization card when registering to vote.

26 (d) The provisions of this subsection (3) shall not apply to a
27 program participant who registers to vote pursuant to section 1-2-213,

1 C.R.S.

(4) A program participant who completes an application to
register to vote at a driver's license examination facility while receiving
a driver's license or an identification card pursuant to section 1-2-213,
C.R.S., shall be required to have the participant's actual address on the
driver's license or identification card.

7 (5) The substitute address shall not be used for purposes of listing,
8 appraising, or assessing property taxes and collecting property taxes under
9 the provisions of title 39, C.R.S.

10 (6) Whenever a program participant is required by law to swear
11 or affirm to the participant's address, the participant may use his or her
12 substitute address.

(7) The substitute address shall not be used for purposes of
assessing any taxes or fees on a motor vehicle or for titling or registering
a motor vehicle. Notwithstanding any provision of section 24-72-204 (7)
to the contrary, any record that includes a program participant's actual
address pursuant to this subsection (7) shall be confidential and not
available for inspection by anyone other than the program participant.

19 (8) The substitute address shall not be used on any document20 related to real property recorded with a county clerk and recorder.

21 (8.5) Repealed.

(9) A school district shall accept the substitute address as the
 address of record and shall verify student enrollment eligibility through
 the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE. The
 secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE shall
 facilitate the transfer of student records from one school to another.

27 (10) Except as otherwise provided in this section, a program

-14-

participant's actual address and telephone number maintained by a state
or local government agency or disclosed by the secretary of state
EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE is not a public record that
is subject to inspection pursuant to the provisions of part 2 of article 72
of title 24. This subsection (10) shall not apply to the following:

6 (a) To any public record created more than ninety days prior to the
7 date that the program participant applied to be certified in the program;
8 or

9 (b) If a program participant voluntarily requests that a state or 10 local government agency use the participant's actual address or 11 voluntarily gives the actual address to the state or local government 12 agency.

13 (11) For any public record created within ninety days prior to the 14 date that a program participant applied to be certified in the program, a 15 state or local government agency shall redact the actual address from a 16 public record or change the actual address to the substitute address in the 17 public record, if a program participant who presents a current and valid 18 program authorization card requests the agency that maintains the public 19 record to use the substitute address instead of the actual address on the 20 public record.

24-30-2109. [Formerly 24-21-209] Disclosure of actual
address prohibited. (1) The secretary of state EXECUTIVE DIRECTOR OR
HIS OR HER DESIGNEE is prohibited from disclosing any address or
telephone number of a program participant other than the substitute
address designated by the secretary of state EXECUTIVE DIRECTOR OR HIS
OR HER DESIGNEE, except under any of the following circumstances:

27 (a) The information is required by direction of a court order.

-15-

However, any person to whom a program participant's address or
 telephone number has been disclosed shall not disclose the address or
 telephone number to any other person unless permitted to do so by order
 of the court.

5 (b) The secretary of state EXECUTIVE DIRECTOR OR HIS OR HER
6 DESIGNEE grants a request by an agency pursuant to section 24-21-210
7 SECTION 24-30-2110.

8 (c) The program participant is required to disclose the participant's
9 actual address as part of a registration required by the "Colorado Sex
10 Offender Registration Act", article 22 of title 16, C.R.S.

(2) The secretary of state EXECUTIVE DIRECTOR OR HIS OR HER
DESIGNEE shall provide immediate notification of disclosure to a program
participant when disclosure is made pursuant to paragraph (a) or (b) of
subsection (1) of this section.

15 (3) If, at the time of application, an applicant or an individual 16 designated in section 24-21-205 (3) (j) SECTION 24-30-2105 (3) (j) is 17 subject to a court order related to dissolution of marriage proceedings, 18 child support, or the allocation of parental responsibilities or parenting 19 time, the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE 20 shall notify the court that issued the order of the certification of the 21 program participant in the address confidentiality program and the 22 substitute address designated by the secretary of state EXECUTIVE 23 DIRECTOR OR HIS OR HER DESIGNEE. If, at the time of application, an 24 applicant or an individual designated in section 24-21-205 (3) (i) SECTION 25 24-30-2105 (3) (j) is involved in a court action related to dissolution of 26 marriage proceedings, child support, or the allocation of parental 27 responsibilities or parenting time, the secretary of state EXECUTIVE 1 DIRECTOR OR HIS OR HER DESIGNEE shall notify the court having 2 jurisdiction over the action of the certification of the applicant in the 3 address confidentiality program and the substitute address designated by 4 the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE.

5 (4) No person shall knowingly and intentionally obtain a program 6 participant's actual address or telephone number from the secretary of 7 state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE or an agency 8 knowing that the person is not authorized to obtain the address 9 information.

10 (5) No employee of the secretary of state EXECUTIVE DIRECTOR OR 11 HIS OR HER DESIGNEE or OF an agency shall knowingly and intentionally 12 disclose a program participant's actual address or telephone number 13 unless the disclosure is permissible by law. This subsection (5) only 14 applies when an employee obtains a participant's actual address or 15 telephone number during the course of the employee's official duties and, 16 at the time of disclosure, the employee has specific knowledge that the 17 actual address or telephone number disclosed belongs to a participant.

(6) Any person who knowingly and intentionally obtains or
discloses information in violation of this part 2 PART 21 shall be guilty of
a class 1 misdemeanor and shall be punished as provided in section
18-1.3-501, C.R.S.

22

#### 24-30-2110. [Formerly 24-21-210] Request for disclosure.

(1) A state or local government agency requesting disclosure of a
program participant's actual address pursuant to this section shall make
such a request in writing on agency letterhead and shall provide the
secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE with the
following information:

(a) The name of the program participant for whom the agency
 seeks disclosure of the actual address;

3 (b) A statement, with explanation, setting forth the reason or 4 reasons that the agency needs the program participant's actual address and 5 a statement that the agency cannot meet its statutory or administrative 6 obligations without disclosure of the participant's actual address;

(c) A particular statement of facts showing that other methods to
locate the program participant or the participant's actual address have
been tried and have failed or that the methods reasonably appear to be
unlikely to succeed;

(d) A statement that the agency has adopted a procedure setting
forth the steps the agency will take to protect the confidentiality of the
program participant's actual address; and

(e) Any other information as the secretary of state EXECUTIVE
DIRECTOR OR HIS OR HER DESIGNEE may reasonably request in order to
identify the program participant in the records of the secretary of state
EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE.

(2) (a) The secretary of state EXECUTIVE DIRECTOR OR HIS OR HER
DESIGNEE shall provide the program participant with notice of a request
for disclosure received pursuant to subsection (1) of this section, and, to
the extent possible, the participant shall be afforded an opportunity to be
heard regarding the request.

(b) Except as otherwise provided in paragraph (c) of this
subsection (2), the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER
DESIGNEE shall provide the program participant with written notification
whenever a request for a disclosure has been granted or denied pursuant
to this section.

(c) No notice or opportunity to be heard shall be given to the
 program participant when the request for disclosure is made by a state or
 local law enforcement agency conducting a criminal investigation
 involving alleged criminal conduct by the participant or when providing
 notice to the participant would jeopardize an ongoing criminal
 investigation or the safety of law enforcement personnel.

(3) The secretary of state EXECUTIVE DIRECTOR OR HIS OR HER
DESIGNEE shall promptly conduct a review of all requests received
pursuant to this section. In conducting a review, the secretary of state
EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE shall consider all
information received pursuant to subsections (1) and (2) of this section
and any other appropriate information that the secretary of state
EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE may require.

(4) The secretary of state EXECUTIVE DIRECTOR OR HIS OR HER
DESIGNEE shall grant a state or local government agency's request for
disclosure and disclose a program participant's actual address pursuant to
this section if:

18 (a) The agency has a bona fide statutory or administrative need for19 the actual address.

20 (b) The actual address will only be used for the purpose stated in21 the request.

(c) Other methods to locate the program participant or the
participant's actual address have been tried and have failed or such
methods reasonably appear to be unlikely to succeed.

(d) The agency has adopted a procedure for protecting theconfidentiality of the actual address of the program participant.

27 (5) Upon granting a request for disclosure pursuant to this section,

-19-

1 the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE shall 2 provide the state or local government agency with the disclosure that 3 contains: 4 (a) The program participant's actual address; 5 (b) A statement setting forth the permitted use of the actual 6 address and the names or classes of persons permitted to have access to 7 and use of the actual address: 8 (c) A statement that the agency is required to limit access to and 9 use of the actual address to the permitted use and persons set forth in the 10 disclosure: and 11 (d) The date on which the permitted use expires, if expiration is 12 appropriate, after which the agency may no longer maintain, use, or have 13 access to the actual address. 14 (6) A state or local government agency whose request is granted 15 by the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE 16 pursuant to this section shall: (a) Limit the use of the program participant's actual address to the 17 18 purposes set forth in the disclosure; 19 (b) Limit the access to the program participant's actual address to 20 the persons or classes of persons set forth in the disclosure; 21 (c) Cease to use and dispose of the program participant's actual 22 address upon the expiration of the permitted use, if applicable; and 23 (d) Except as otherwise set forth in the disclosure, maintain the 24 confidentiality of a program participant's actual address. 25 (7) Upon denial of a state or local government agency's request for 26 disclosure, the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER 27 DESIGNEE shall provide prompt written notification to the agency stating

that the agency's request has been denied and setting forth the specificreasons for the denial.

3 (8) A state or local government agency may file written 4 exceptions with the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER 5 DESIGNEE no more than fifteen days after written notification is provided 6 pursuant to subsection (7) of this section. The exceptions shall restate the 7 information contained in the request for disclosure, state the grounds 8 upon which the agency asserts that the request for disclosure should be 9 granted and specifically respond to the secretary of state's EXECUTIVE 10 DIRECTOR'S OR HIS OR HER DESIGNEE'S specific reasons for denial.

11 (9) Unless the state or local government agency filing exceptions 12 agrees otherwise, the secretary of state EXECUTIVE DIRECTOR OR HIS OR 13 HER DESIGNEE shall make a final determination regarding the exceptions 14 within thirty days after the filing of exceptions pursuant to subsection (8) 15 of this section. Prior to making a final determination regarding the 16 exceptions, the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER 17 DESIGNEE may request additional information from the agency or the 18 program participant and conduct a hearing. If the final determination of 19 the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE is 20 that the denial of the agency's request for disclosure was properly denied, 21 the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE shall 22 provide the agency with written notification of this final determination 23 stating that the agency's request has again been denied and setting forth 24 the specific reasons for the denial. If the final determination of the 25 secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE is that 26 the denial of the agency's request for disclosure has been improperly 27 denied, the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER

-21-

DESIGNEE shall grant the agency's request for disclosure in accordance with this section. The final determination of the secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE shall constitute final agency action.

5 (10) The record before any judicial review of a final agency action 6 pursuant to subsection (9) of this section shall consist of the state or local 7 government agency's request for disclosure, the secretary of state's 8 EXECUTIVE DIRECTOR'S OR HIS OR HER DESIGNEE'S written response, the 9 agency's exceptions, the hearing transcript, if any, and the secretary of 10 state's EXECUTIVE DIRECTOR'S OR HIS OR HER DESIGNEE'S final 11 determination.

(11) During any period of review, evaluation, or appeal, the
agency shall, to the extent possible, accept and use the program
participant's substitute address.

15 (12) Notwithstanding any other provision of this section, the 16 secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE shall 17 establish an expedited process for disclosure to be used by a criminal 18 justice official or agency for situations where disclosure is required 19 pursuant to a criminal justice trial, hearing, proceeding, or investigation 20 involving a program participant. An official or agency receiving 21 information pursuant to this subsection (12) shall certify to the secretary 22 of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE that the official or 23 agency has a system in place to protect the confidentiality of a 24 participant's actual address from the public and from personnel who are 25 not involved in the trial, hearing, proceeding, or investigation.

26 (13) Nothing in this section shall be construed to prevent the
 27 secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE from

-22-

granting a request for disclosure to a state or local government agency
 pursuant to this section upon receipt of a program participant's written
 consent to do so.

4 24-30-2111. [Formerly 24-21-211] Nondisclosure of address 5 in criminal and civil proceedings. No person shall be compelled to 6 disclose a program participant's actual address during the discovery phase 7 of or during a proceeding before a court of competent jurisdiction or 8 administrative tribunal unless the court or administrative tribunal finds, 9 based upon a preponderance of the evidence, that the disclosure is 10 required in the interests of justice. A court or administrative tribunal may 11 seal the portion of any record that contains a program participant's actual 12 address. Nothing in this section shall prevent a state or local government 13 agency, in its discretion, from using a program participant's actual address 14 in any document or record filed with a court or administrative tribunal if, 15 at the time of filing, the document or record is not a public record.

16 24-30-2112. [Formerly 24-21-212] Participation in the
 program - orders relating to allocation of parental responsibilities or
 parenting time. (1) Nothing in this part 2 PART 21, nor participation in
 this THE program, shall affect an order relating to the allocation of
 parental responsibilities or parenting time in effect prior to or during
 program participation.

(2) Program participation does not constitute evidence of domestic
violence, a sexual offense, or stalking and shall not be considered for
purposes of making an order allocating parental responsibilities or
parenting time; except that a court may consider practical measures to
keep a program participant's actual address confidential when making an
order allocating parental responsibilities or parenting time.

1	24-30-2113. [Formerly 24-21-213] Rule-making authority.
2	The secretary of state EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE is
3	authorized to adopt any rules in accordance with article 4 of this title
4	deemed necessary to carry out the provisions of this part 2 PART 21,
5	excluding section 24-21-214 SECTION 24-30-2114.
6	24-30-2114. [Formerly 24-21-214] Surcharge - collection and
7	distribution - address confidentiality program surcharge fund -
8	creation - definitions. (1) On and after July 1, 2007, each person who
9	is convicted of the crimes set forth in subsection (2) of this section shall
10	be required to pay a surcharge of twenty-eight dollars to the clerk of the
11	court for the judicial district in which the conviction occurs.
12	(2) The following crimes shall be subject to the surcharge set forth
13	in subsection (1) of this section:
14	(a) Stalking;
15	(b) A crime, the underlying factual basis of which has been found
16	by the court on the record to include an act of domestic violence; or
17	(c) Criminal attempt, conspiracy, or solicitation to commit the
18	crimes set forth in paragraphs (a) and (b) of this subsection (2).
19	(3) The clerk of the court shall allocate the surcharge required by
20	this section as follows:
21	(a) Five percent shall be retained by the clerk of the court for
22	administrative costs incurred pursuant to this section. Such amount
23	retained shall be transmitted to the state treasurer for deposit in the
24	judicial stabilization cash fund created in section 13-32-101 (6), C.R.S.
25	(b) Ninety-five percent shall be transferred to the state treasurer,
26	who shall credit the same to the address confidentiality program
27	surcharge fund created pursuant to subsection (4) of this section.

1	(4) (a) There is hereby created in the state treasury the address
2	confidentiality program surcharge fund, which shall consist of moneys
3	received by the state treasurer pursuant to this section AND any moneys
4	received pursuant to section 24-21-204 (3), any gifts, grants, or donations
5	received by the department of state for the fund pursuant to paragraph (b)
6	of this subsection (4), and any moneys transferred to the fund from the
7	department of state cash fund created in section 24-21-104 (3) (b)
8	SECTION 24-30-2104 (2). The moneys in the fund shall be subject to
9	annual appropriation by the general assembly to the department for the
10	purpose of paying for the costs incurred by the secretary of state
11	EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE in the administration of the
12	address confidentiality program. All interest derived from the deposit and
13	investment of moneys in the fund shall be credited to the fund. Any
14	moneys not appropriated by the general assembly shall remain in the fund
15	and shall not be transferred or revert to the general fund of the state at the
16	end of any fiscal year. except that the state treasurer shall transfer
17	unappropriated moneys to the department of state cash fund until such
18	time that all of the transfers made from the department of state cash fund
19	pursuant to paragraph (c) of this subsection (4) and section 24-21-104 (3)
20	(d) (XIII) have been repaid.
21	(b) The department of state is authorized to seek and accept gifts

(b) The department of state is authorized to seek and accept gifts,
grants, and donations from private or public sources for the
implementation of the address confidentiality program. All private and
public funds received through gifts, grants, and donations shall be
transmitted to the state treasurer, who shall credit the same to the address
confidentiality program surcharge fund.

27

(c) No general fund moneys shall be appropriated for the purpose

1 of implementing the address confidentiality program. If, during the state 2 fiscal year 2008-09, the amount of moneys in the address confidentiality 3 program surcharge fund is insufficient to cover the costs incurred by the 4 secretary of state in the administration of the address confidentiality 5 program, the secretary of state may request the state treasurer to transfer 6 moneys from the department of state cash fund created in section 7 24-21-104 (3) (b) to the address confidentiality program surcharge fund, 8 and the state treasurer shall make such transfer.

9 (5) The court may waive all or any portion of the surcharge 10 required by this section if the court finds that a person subject to the 11 surcharge is indigent or financially unable to pay all or any portion of the 12 surcharge. The court may waive only that portion of the surcharge that 13 the court finds that the person is financially unable to pay.

(6) As used in this section, "convicted" and "conviction" mean a
plea of guilty accepted by the court, including a plea of guilty entered
pursuant to a deferred sentence under section 18-1.3-102, C.R.S., a
verdict of guilty by a judge or jury, or a plea of no contest accepted by the
court.

SECTION 3. Part 21 of article 30 of title 24, Colorado Revised
Statutes, is amended BY THE ADDITION OF A NEW SECTION to
read:

22 24-30-2115. Address confidentiality program grant fund 23 creation. (1) THERE IS HEREBY CREATED IN THE STATE TREASURY THE
24 ADDRESS CONFIDENTIALITY PROGRAM GRANT FUND, REFERRED TO IN THIS
25 SECTION AS THE "FUND", WHICH SHALL CONSIST OF ANY GIFTS, GRANTS, OR
26 DONATIONS RECEIVED BY THE DEPARTMENT FOR THE FUND PURSUANT TO
27 SUBSECTION (2) OF THIS SECTION. THE MONEYS IN THE FUND SHALL BE

1 CONTINUOUSLY APPROPRIATED BY THE GENERAL ASSEMBLY TO THE 2 DEPARTMENT FOR THE PURPOSE OF PAYING FOR THE COSTS INCURRED BY 3 THE EXECUTIVE DIRECTOR OR HIS OR HER DESIGNEE IN THE 4 ADMINISTRATION OF THE PROGRAM. ALL INTEREST DERIVED FROM THE 5 DEPOSIT AND INVESTMENT OF MONEYS IN THE FUND SHALL BE CREDITED 6 TO THE FUND. ANY MONEYS NOT APPROPRIATED BY THE GENERAL 7 ASSEMBLY SHALL REMAIN IN THE FUND AND SHALL NOT BE TRANSFERRED 8 OR REVERT TO THE GENERAL FUND AT THE END OF ANY FISCAL YEAR.

9 (2) THE DEPARTMENT IS AUTHORIZED TO SEEK, ACCEPT, AND 10 EXPEND GIFTS, GRANTS, AND DONATIONS FROM PRIVATE OR PUBLIC 11 SOURCES FOR THE IMPLEMENTATION OF THE PROGRAM. ALL PRIVATE AND 12 PUBLIC FUNDS RECEIVED THROUGH GIFTS, GRANTS, AND DONATIONS SHALL 13 BE TRANSMITTED TO THE STATE TREASURER, WHO SHALL CREDIT THE 14 SAME TO THE FUND.

15 SECTION 4. 1-2-213 (2) (e), Colorado Revised Statutes, is
amended to read:

17 1-2-213. Registration at driver's license examination facilities. 18 (2) (e) The department of revenue, through its local driver's license 19 examination facilities, shall notify a program participant, as defined in 20 section 24-21-203 (8) SECTION 24-30-2103 (8), C.R.S., who submits a 21 current and valid address confidentiality program authorization card, of 22 the provisions of section 24-21-208 (4) SECTION 24-30-2108 (4), C.R.S., 23 and inform the participant about how he or she may use a substitute 24 address, as defined in section 24-21-203 (13) SECTION 24-30-2103 (13), 25 C.R.S., on the driver's license or identification card.

26 SECTION 5. 16-18.5-110 (1) (c.5), Colorado Revised Statutes,
27 is amended to read:

1	16-18.5-110. Order of crediting payments. (1) Payments
2	received shall be credited in the following order:
3	(c.5) Surcharges related to the address confidentiality program
4	pursuant to section 24-21-214 SECTION 24-30-2114, C.R.S.;
5	SECTION 6. 18-1.3-204 (2.5) (i.9), Colorado Revised Statutes,
6	is amended to read:
7	18-1.3-204. Conditions of probation. (2.5) The order of priority
8	for any payments required of a defendant pursuant to subparagraph (IV),
9	(V), (VI), or (VI.5) of paragraph (a) of subsection (2) of this section shall
10	be as follows:
11	(i.9) Payment of a surcharge related to the address confidentiality
12	program pursuant to section 24-21-214 SECTION 24-30-2114, C.R.S.;
13	SECTION 7. 24-21-104 (3) (d) (XIII) and (3) (d) (XIV),
14	Colorado Revised Statutes, are repealed as follows:
15	24-21-104. Fees of secretary of state - repeal.
16	(3) (d) (XIII) Notwithstanding any provision of paragraph (b) of this
17	subsection (3) to the contrary, on June 2, 2008, the state treasurer shall
18	deduct ten thousand dollars from the department of state cash fund and
19	transfer such sum to the address confidentiality program surcharge fund
20	created in section 24-21-214 (4) (a).
21	(XIV) Notwithstanding any provision of paragraph (b) of this
22	subsection (3) to the contrary, in accordance with section 24-21-214 (4)
23	(c), during the state fiscal year 2008-09, the state treasurer shall deduct
24	moneys from the department of state cash fund and transfer such moneys
25	to the address confidentiality program surcharge fund created in section
26	<del>24-21-214 (4) (a).</del>
27	SECTION 8. Appropriation - adjustments in 2011 long bill.

(1) In addition to any other appropriation, there is hereby appropriated,
 out of any moneys not otherwise appropriated in the address
 confidentiality program surcharge cash fund created in section
 24-30-2114 (4) (a), Colorado Revised Statutes, for the fiscal year
 beginning July 1, 2011, the sum of one hundred twenty-eight thousand
 eight hundred twenty-three dollars (\$128,823) and 2.0 FTE, or so much
 thereof as may be necessary, for the implementation of this act.

8 (2) For the implementation of this act, the cash funds appropriation 9 made in the annual general appropriation act for the fiscal year beginning 10 July 1, 2011, to the department of state, administration division, for the 11 address confidentiality program, is decreased by one hundred sixty-four 12 thousand nine hundred sixty-one dollars (\$164,961) and 2.0 FTE.

SECTION 9. Safety clause. The general assembly hereby finds,
determines, and declares that this act is necessary for the immediate
preservation of the public peace, health, and safety.