Second Regular Session Seventy-first General Assembly STATE OF COLORADO

REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction

LLS NO. 18-0227.01 Jennifer Berman x3286

HOUSE BILL 18-1053

HOUSE SPONSORSHIP

Arndt and Hansen, Esgar

SENATE SPONSORSHIP

Donovan, Coram, Jones

House Committees

Senate Committees

Agriculture, Livestock, & Natural Resources Appropriations

	A BILL FOR AN ACT
101	CONCERNING THE ALLOWABLE USES OF RECLAIMED DOMESTIC
102	WASTEWATER, AND, IN CONNECTION THEREWITH, ALLOWING
103	RECLAIMED DOMESTIC WASTEWATER TO BE USED FOR
104	MARLIUANA CULTIVATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Water Resources Review Committee. The bill codifies rules promulgated by the water quality control commission (commission) of the Colorado department of public health and environment concerning Reading Unamended April 25, 2018

Amended 2nd Reading April 24, 2018

allowable uses of reclaimed domestic wastewater, which is wastewater that has been treated for subsequent reuses other than drinking water. **Section 3** of the bill defines 3 categories of water quality standards for reclaimed domestic wastewater, sets forth the allowable uses for each water quality standard category, and adds marijuana cultivation as an allowable use for reclaimed domestic wastewater. Section 3 also authorizes the commission to establish new categories of water quality standards and to recategorize any use of reclaimed domestic wastewater to a less stringent category of water quality standard. Section 3 also authorizes the division of administration in the department of public health and environment to grant variances for uses of reclaimed domestic wastewater. **Sections 1, 2, and 4** make conforming amendments.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, 25-8-103, amend 3 (17.5) as follows: 4 **25-8-103. Definitions.** As used in this article 8, unless the context 5 otherwise requires: 6 (17.5) "Reclaimed domestic wastewater" means wastewater that 7 has received treatment IN ACCORDANCE WITH SECTION 25-8-205.7 AND 8 that enables the wastewater to meet the requirements, prohibitions, 9 standards, and concentration limitations adopted by the commission for 10 subsequent reuses other than drinking. 11 SECTION 2. In Colorado Revised Statutes, 25-8-205, amend 12 (1)(f) as follows: 13 **Control regulations.** (1) The commission may **25-8-205.** promulgate control regulations for the following purposes: 14 15 IN ACCORDANCE WITH SECTION 25-8-205.7, to describe 16 requirements, prohibitions, standards, and concentration limitations on the 17 reuse of reclaimed domestic wastewater for purposes other than drinking 18 that will protect public health and encourage the reuse of reclaimed 19 domestic wastewater;

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2	follows:
3	25-8-205.7. Control regulations for reuse of reclaimed
4	domestic wastewater - definitions - rules. (1) AS USED IN THIS SECTION,
5	UNLESS THE CONTEXT OTHERWISE REQUIRES:
6	(a) "CATEGORY 1 STANDARD" MEANS A WATER QUALITY
7	STANDARD FOR RECLAIMED DOMESTIC WASTEWATER:
8	(I) REQUIRING, AT A MINIMUM, THAT THE WATER HAS RECEIVED
9	SECONDARY TREATMENT WITH DISINFECTION; AND
10	(II) FOR WHICH, AT THE POINT OF COMPLIANCE, THE WATER MEETS
11	THE E. COLI AND TOTAL SUSPENDED SOLIDS STANDARDS PROMULGATED BY
12	THE COMMISSION FOR CATEGORY 1 WATER.
13	(b) "CATEGORY 2 STANDARD" MEANS A WATER QUALITY
14	STANDARD FOR RECLAIMED DOMESTIC WASTEWATER:
15	(I) REQUIRING, AT A MINIMUM, THAT THE WATER HAS RECEIVED
16	SECONDARY TREATMENT WITH FILTRATION AND DISINFECTION; AND
17	(II) FOR WHICH, AT THE POINT OF COMPLIANCE, THE WATER MEETS
18	THE E. COLI AND TURBIDITY STANDARDS PROMULGATED BY THE
19	COMMISSION FOR CATEGORY 2 WATER.
20	(c) "CATEGORY 3 STANDARD" MEANS A WATER QUALITY
21	STANDARD FOR RECLAIMED DOMESTIC WASTEWATER:
22	(I) REQUIRING, AT A MINIMUM, THAT THE WATER HAS RECEIVED
23	SECONDARY TREATMENT WITH FILTRATION AND DISINFECTION; AND
24	(II) FOR WHICH, AT THE POINT OF COMPLIANCE, THE WATER MEETS
25	THE E. COLI AND TURBIDITY STANDARDS PROMULGATED BY THE
26	COMMISSION FOR CATEGORY 3 WATER.
27	(d) "E. COLI" MEANS THE ESCHERICHIA COLI BACTERIA THAT ARE

SECTION 3. In Colorado Revised Statutes, **add** 25-8-205.7 as

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1	FOUND IN THE ENVIRONMENT, FOODS, AND THE INTESTINES OF PEOPLE AND
2	ANIMALS.
3	(e)(I)"Food Crop" means a crop produced for direct human
4	CONSUMPTION OR A TREE THAT PRODUCES NUTS OR FRUIT INTENDED FOR
5	DIRECT HUMAN CONSUMPTION.
6	(II) "FOOD CROP" DOES NOT INCLUDE A CROP PRODUCED FOR
7	ANIMAL CONSUMPTION ONLY; EXCEPT THAT A CROP PRODUCED WHERE
8	LACTATING DAIRY ANIMALS FORAGE IS A FOOD CROP.
9	(f) (I) "MARIJUANA" HAS THE SAME MEANING AS SET FORTH IN
10	SECTION 16 (2)(f) OF ARTICLE XVIII OF THE COLORADO CONSTITUTION.
11	(II) "MARIJUANA" INCLUDES A USABLE FORM OF MARIJUANA USED
12	FOR MEDICAL USE, AS THOSE TERMS ARE DEFINED IN SECTION $14(1)$ OF
13	ARTICLE XVIII OF THE COLORADO CONSTITUTION.
14	(g) (I) "POINT OF COMPLIANCE" MEANS, EXCEPT AS PROVIDED IN
15	SUBSECTION $(1)(g)(II)$ OF THIS SECTION, A POINT, AS IDENTIFIED BY THE
16	PERSON THAT TREATS THE WATER, IN THE RECLAIMED DOMESTIC
17	WASTEWATER TREATMENT PROCESS OR THE RECLAIMED DOMESTIC
18	WASTEWATER TRANSPORTATION PROCESS, THAT OCCURS AFTER ALL
19	TREATMENT HAS BEEN COMPLETED BUT BEFORE DILUTION AND BLENDING
20	OF THE WATER HAS OCCURRED.
21	(II) IF RECLAIMED DOMESTIC WASTEWATER IS USED FOR INDOOR
22	NONPOTABLE USES WITHIN A BUILDING WHERE PLUMBING FIXTURES ARE
23	ACCESSIBLE BY THE GENERAL PUBLIC, "POINT OF COMPLIANCE" IS AT THE
24	LOCATION WHERE WATER IS DELIVERED TO THE OCCUPIED PREMISES.
25	(2) RECLAIMED DOMESTIC WASTEWATER MAY BE USED AS
26	FOLLOWS:
27	(a) IN COMPLIANCE WITH THE CATEGORY 1 STANDARD, FOR:

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1	(I) EVAPORATIVE INDUSTRIAL PROCESSES;
2	(II) NONEVAPORATIVE INDUSTRIAL PROCESSES;
3	(III) NONDISCHARGING CONSTRUCTION AND ROAD MAINTENANCE;
4	(IV) LANDSCAPE IRRIGATION AT SITES WITH RESTRICTED ACCESS;
5	(V) ZOO OPERATIONS;
6	(VI) IRRIGATION OF CROPS THAT ARE NOT FOOD CROPS; AND
7	(VII) SILVICULTURE.
8	(b) IN COMPLIANCE WITH THE CATEGORY 2 STANDARD, FOR:
9	(I) ALL OF THE USES FOR WHICH RECLAIMED DOMESTIC
10	WASTEWATER MAY BE USED IN COMPLIANCE WITH THE CATEGORY 1
11	STANDARD;
12	(II) WASHWATER APPLICATIONS;
13	(III) LANDSCAPE IRRIGATION AT SITES WITHOUT RESTRICTED
14	ACCESS;
15	(IV) COMMERCIAL LAUNDRIES;
16	(V) AUTOMATED VEHICLE WASHING;
17	(VI) MANUAL, NONPUBLIC VEHICLE WASHING;
18	(VII) NONRESIDENTIAL FIRE PROTECTION; AND
19	(VIII) MARIJUANA CULTIVATION; EXCEPT THAT RECLAIMED
20	DOMESTIC WASTEWATER SHALL NOT BE USED IN CONTRAVENTION OF
21	STATE LAWS AND REGULATIONS REGARDING MARIJUANA.
22	(c) IN COMPLIANCE WITH THE CATEGORY 3 STANDARD, FOR:
23	(I) ALL OF THE USES FOR WHICH RECLAIMED DOMESTIC
24	WASTEWATER MAY BE USED IN COMPLIANCE WITH THE CATEGORY 1
25	STANDARD AND THE CATEGORY 2 STANDARD;
26	(II) LANDSCAPE IRRIGATION AT SITES THAT ARE CONTROLLED BY
2.7	RESIDENTS: AND

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1	(III) RESIDENTIAL FIRE PROTECTION.
2	(3) ALL RECLAIMED DOMESTIC WASTEWATER SYSTEMS MUST BE
3	COMPLIANT WITH AND INSTALLED IN ACCORDANCE WITH ARTICLE 58 OF
4	TITLE 12 AND ANY RULES PROMULGATED PURSUANT TO THAT ARTICLE.
5	(4) IN ADDITION TO COMPLYING WITH THE CATEGORY 2 STANDARD
6	PURSUANT TO SUBSECTION (2)(b)(VIII) OF THIS SECTION, REGARDLESS OF
7	WHETHER THE USE IS FOR MARIJUANA PRODUCED FOR COMMERCIAL OR
8	NONCOMMERCIAL USE, RECLAIMED DOMESTIC WASTEWATER MAY BE USED
9	FOR MARIJUANA CULTIVATION ONLY IF THE USE MEETS THE WATER
10	QUALITY STANDARDS FOR COMMERCIAL CROPS SET FORTH IN THE FEDERAL
11	"FDA FOOD SAFETY MODERNIZATION ACT", PUB.L. 111-353, AS
12	AMENDED. IN PROMULGATING RULES FOR THE CATEGORY 2 STANDARD AT
13	THE POINT OF COMPLIANCE FOR USE OF RECLAIMED DOMESTIC
14	WASTEWATER FOR MARIJUANA CULTIVATION, THE COMMISSION SHALL NOT
15	PROMULGATE ANY RULE THAT IS MORE STRINGENT THAN THE RELEVANT
16	STANDARDS SET FORTH IN THE FEDERAL "FDA FOOD SAFETY
17	MODERNIZATION ACT", PUB.L. 111-353, AS AMENDED.
18	(5) (a) On or before December 31, 2019, the commission may
19	PROMULGATE RULES IN ACCORDANCE WITH THIS SECTION.
20	(b) IN PROMULGATING RULES IN ACCORDANCE WITH THIS SECTION
21	THE COMMISSION:
22	(I) MAY CREATE NEW CATEGORIES OF WATER QUALITY
23	STANDARDS BEYOND THE THREE CATEGORIES SET FORTH IN THIS SECTION:
24	AND
25	(II) MAY RECATEGORIZE ANY OF THE USES SET FORTH IN
26	SUBSECTION (2) OF THIS SECTION TO A LESS STRINGENT CATEGORY OF
27	WATER QUALITY STANDARD.

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1	(C) THE COMMISSION, BY RULE, MAY AUTHORIZE ADDITIONAL USES
2	OF RECLAIMED DOMESTIC WASTEWATER FOR ANY OF THE CATEGORIES OF
3	WATER QUALITY STANDARDS SET FORTH IN SUBSECTION (2) OF THIS
4	SECTION OR MAY CREATE A NEW CATEGORY OF WATER QUALITY
5	STANDARD FOR ONE OR MORE ADDITIONAL USES OF RECLAIMED DOMESTIC
6	WASTEWATER.
7	(d) THE COMMISSION MAY PROMULGATE RULES MORE STRINGENT
8	THAN THE STANDARDS AND CATEGORIES SET FORTH IN SUBSECTION (2) OF
9	THIS SECTION ONLY IF THE COMMISSION:
10	(I) DETERMINES THAT THE STANDARDS AND CATEGORIES SET
11	FORTH IN SUBSECTION (2) OF THIS SECTION ARE NOT PROTECTIVE OF
12	PUBLIC HEALTH; AND
13	(II) IDENTIFIES:
14	(A) A DOCUMENTED INCIDENT OF MICROBIAL DISEASE THAT THE
15	COMMISSION DETERMINES HAS A REASONABLE POTENTIAL TO AFFECT
16	PUBLIC HEALTH AND FOR WHICH THE COMMISSION HAS IDENTIFIED AS
17	LIKELY ORIGINATING FROM RECLAIMED DOMESTIC WASTEWATER; OR
18	(B) A PEER-REVIEWED PUBLISHED ARTICLE THAT IDENTIFIES A
19	POTENTIAL PUBLIC HEALTH RISK POSED BY THE USE OF RECLAIMED
20	DOMESTIC WASTEWATER UNDER THE STANDARDS ESTABLISHED IN
21	SUBSECTION (2) OF THIS SECTION.
22	(6) FOLLOWING A PUBLIC STAKEHOLDERS PROCESS, THE WATER
23	QUALITY CONTROL DIVISION MAY DEVELOP POLICY, GUIDANCE, OR BEST
24	MANAGEMENT PRACTICES THAT ARE CONSISTENT WITH THIS SECTION, AS
25	THE DIVISION DEEMS NECESSARY TO IMPLEMENT THIS SECTION.
26	(7) IN ADDITION TO THE RELIEF AVAILABLE UNDER SECTION
27	25-8-205 (7), THE DIVISION MAY GRANT A USER OF RECLAIMED DOMESTIC

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1	WASTEWATER A VARIANCE FROM THE WATER QUALITY STANDARDS SET
2	FORTH IN SUBSECTION (2) OF THIS SECTION OR ESTABLISHED BY RULE BY
3	THE COMMISSION PURSUANT TO SUBSECTION (5) OF THIS SECTION IF THE
4	USER DEMONSTRATES TO THE DIVISION'S SATISFACTION THAT THE
5	PROPOSED USAGE OF RECLAIMED DOMESTIC WASTEWATER WILL
6	SUFFICIENTLY PROTECT PUBLIC HEALTH AND THE ENVIRONMENT.
7	(9) USE OF RECLAIMED DOMESTIC WASTEWATER IS ALLOWED ONLY
8	IN ACCORDANCE WITH THE TERMS AND CONDITIONS OF THE DECREES,
9	CONTRACTS, AND WELL PERMITS APPLICABLE TO THE USE OF THE SOURCE
10	WATER RIGHTS OR SOURCE WATER AND ANY RETURN FLOWS THEREFROM.
11	SECTION 4. In Colorado Revised Statutes, 25-8-308, amend (1)
12	introductory portion and (1)(h) as follows:
13	25-8-308. Additional authority and duties of division -
10	
14	penalties. (1) In addition to the authority specified elsewhere in this
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14	penalties. (1) In addition to the authority specified elsewhere in this
14 15	penalties. (1) In addition to the authority specified elsewhere in this article ARTICLE 8, the division has the power to:
14 15 16	penalties. (1) In addition to the authority specified elsewhere in this article ARTICLE 8, the division has the power to: (h) Implement a program, in accordance with SECTION 25-8-205.7
14151617	 penalties. (1) In addition to the authority specified elsewhere in this article ARTICLE 8, the division has the power to: (h) Implement a program, in accordance with SECTION 25-8-205.7 AND rules and orders of the commission, for the reuse of reclaimed
14 15 16 17 18	 penalties. (1) In addition to the authority specified elsewhere in this article ARTICLE 8, the division has the power to: (h) Implement a program, in accordance with SECTION 25-8-205.7 AND rules and orders of the commission, for the reuse of reclaimed domestic wastewater for purposes other than drinking.
14 15 16 17 18 19	 penalties. (1) In addition to the authority specified elsewhere in this article ARTICLE 8, the division has the power to: (h) Implement a program, in accordance with SECTION 25-8-205.7 AND rules and orders of the commission, for the reuse of reclaimed domestic wastewater for purposes other than drinking. SECTION 5. Act subject to petition - effective date. This act
14 15 16 17 18 19 20	penalties. (1) In addition to the authority specified elsewhere in this article ARTICLE 8, the division has the power to: (h) Implement a program, in accordance with SECTION 25-8-205.7 AND rules and orders of the commission, for the reuse of reclaimed domestic wastewater for purposes other than drinking. SECTION 5. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the
14 15 16 17 18 19 20 21	penalties. (1) In addition to the authority specified elsewhere in this article ARTICLE 8, the division has the power to: (h) Implement a program, in accordance with SECTION 25-8-205.7 AND rules and orders of the commission, for the reuse of reclaimed domestic wastewater for purposes other than drinking. SECTION 5. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August
14 15 16 17 18 19 20 21 22	penalties. (1) In addition to the authority specified elsewhere in this article ARTICLE 8, the division has the power to: (h) Implement a program, in accordance with SECTION 25-8-205.7 AND rules and orders of the commission, for the reuse of reclaimed domestic wastewater for purposes other than drinking. SECTION 5. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August 8, 2018, if adjournment sine die is on May 9, 2018); except that, if a
14 15 16 17 18 19 20 21 22 23	penalties. (1) In addition to the authority specified elsewhere in this article ARTICLE 8, the division has the power to: (h) Implement a program, in accordance with SECTION 25-8-205.7 AND rules and orders of the commission, for the reuse of reclaimed domestic wastewater for purposes other than drinking. SECTION 5. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August 8, 2018, if adjournment sine die is on May 9, 2018); except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the

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- November 2018 and, in such case, will take effect on the date of the
- 2 official declaration of the vote thereon by the governor.

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