# Second Regular Session Seventy-second General Assembly STATE OF COLORADO

## REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction

LLS NO. 20-0884.01 Christy Chase x2008

**HOUSE BILL 20-1048** 

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# A BILL FOR AN ACT CONCERNING A PROHIBITION AGAINST DISCRIMINATION BASED ON A PERSON'S TRAITS THAT ARE HISTORICALLY ASSOCIATED WITH

103 **RACE.** 

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

The bill specifies that, for purposes of anti-discrimination laws in the context of public education, employment practices, housing, public accommodations, and advertising, protections against discrimination on the basis of one's race includes traits historically associated with race, such as hair texture, hair type, and protective hairstyles. HOUSE 3rd Reading Unamended February 12, 2020

HOUSE Amended 2nd Reading February 10, 2020

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.

Capital letters or bold & italic numbers indicate new material to be added to existing statute.

Dashes through the words indicate deletions from existing statute.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. Short title. The short title of this act is the
3	"Creating a Respectful and Open World for Natural Hair Act of 2020" or
4	the "CROWN Act of 2020".
5	SECTION 2. Legislative declaration. (1) The general assembly
6	finds and declares that:
7	(a) Throughout the history of the United States, society has used
8	hair texture, hair type, and protective hairstyles, in conjunction with skin
9	color, to classify people on the basis of race;
10	(b) Like skin color, a person's hair has served as a basis of race
11	discrimination;
12	(c) Racial discrimination can and does occur because of
13	longstanding racial biases and stereotypes associated with hair texture,
14	hair type, and protective hairstyles;
15	(d) For example, routinely, people of African descent are deprived
16	of educational and employment opportunities because they are adorned
17	with natural or protective hairstyles in which hair is tightly coiled or
18	tightly curled or worn in locs, cornrows, twists, braids, Bantu knots, or
19	Afros;
20	(e) Racial discrimination is reflected in school and workplace
21	policies and practices that bar natural or protective hairstyles commonly
22	worn by people of African descent, as well as people of Jewish, Latinx,
23	or Native American descent;
24	(f) The state should acknowledge that people who have hair
25	texture or wear a hairstyle that is historically and contemporarily
26	associated with persons of African, Jewish, Latinx, or Native American

-2- 1048

I	descent systematically suffer harmful discrimination in schools,
2	workplaces, and other contexts based upon longstanding race stereotypes
3	and biases;
4	(g) A clear and comprehensive law should address the systematic
5	deprivation of educational, employment, and other opportunities on the
6	basis of hair texture, hair type, and protective hairstyles that are
7	commonly associated with race;
8	(h) Clear, consistent, and enforceable legal standards must be
9	provided to redress the widespread incidences of race discrimination
10	based upon hair texture, hair type, and protective hairstyles in schools,
11	workplaces, housing, places of public accommodations, and other
12	contexts;
13	(i) It is necessary to prevent educational, employment, and other
14	decisions, practices, and policies generated by or reflecting negative
15	biases and stereotypes related to race;
16	(j) The state must play a key role in enforcing state
17	antidiscrimination laws, including the standards established under the
18	"CROWN Act of 2020", in a way that secures equal educational,
19	employment, and other opportunities for all people regardless of their race
20	and protects against race discrimination based on hair texture, hair type,
21	and protective hairstyles; and
22	(k) It is necessary to prohibit and provide remedies for the harms
23	suffered as a result of race discrimination on the basis of hair texture, hair
24	type, and protective hairstyles.
25	SECTION 3. In Colorado Revised Statutes, 22-2-117, amend
26	(1)(b)(VIII) and $(1)(b)(IX)$ ; and <b>add</b> $(1)(b)(X)$ as follows:
27	22-2-117. Additional power - state board - waiver of

-3- 1048

1	requirements - rules. (1) (b) The state board shall not waive any of the
2	requirements specified in any of the following statutory provisions:
3	(VIII) Section 22-33-106.1 concerning suspension and expulsion
4	of students in preschool through second grade; or
5	(IX) Any provisions of section 22-1-128 relating to
6	comprehensive human sexuality education content requirements; OR
7	(X) ANY PROVISION OF SECTION 22-30.5-104 (3), 22-30.5-507 (3),
8	22-32-109 (1)(ll), 22-32-110 (1)(k), 22-38-104 (1)(d), OR 22-63-206 (1)
9	RELATING TO DISCRIMINATION BASED ON HAIR TEXTURE, HAIR TYPE, OR A
10	PROTECTIVE HAIRSTYLE THAT IS COMMONLY OR HISTORICALLY
11	ASSOCIATED WITH RACE.
12	<b>SECTION 4.</b> In Colorado Revised Statutes, 22-30.5-104, amend
13	(3), (6)(c)(VII), and (6)(c)(VIII); and <b>add</b> (6)(c)(IX) as follows:
14	22-30.5-104. Charter school - requirements - authority - rules
15	- definitions. (3) (a) A charter school shall be IS subject to all federal and
16	state laws and constitutional provisions prohibiting discrimination on the
17	basis of disability, race, creed, color, sex, sexual orientation, national
18	origin, religion, ancestry, or need for special education services. A charter
19	school shall be IS subject to any court-ordered desegregation plan in effect
20	for the chartering school district. Enrollment in a charter school must be
21	open to any child who resides within the school district; except that <del>no</del> A
22	charter school shall be IS NOT required to make alterations in the structure
23	of the facility used by the charter school or to make alterations to the
24	arrangement or function of rooms within the facility, except as may be
25	required by state or federal law. Enrollment decisions shall be made in a
26	nondiscriminatory manner specified by the charter school applicant in the
2.7	charter school application

-4- 1048

1	(b) FOR PURPOSES OF THIS SUBSECTION (3):
2	(I) "PROTECTIVE HAIRSTYLE" INCLUDES SUCH HAIRSTYLES AS
3	BRAIDS, LOCS, TWISTS, TIGHT COILS OR CURLS, CORNROWS, BANTU KNOTS,
4	AFROS, AND HEADWRAPS.
5	(II) "RACE" INCLUDES HAIR TEXTURE, HAIR TYPE, OR A
6	PROTECTIVE HAIRSTYLE THAT IS COMMONLY OR HISTORICALLY
7	ASSOCIATED WITH RACE.
8	(6) (c) A school district, on behalf of a charter school, may apply
9	to the state board for a waiver of a state statute or state rule that is not an
10	automatic waiver. Notwithstanding any provision of this subsection (6)
11	to the contrary, the state board may not waive any statute or rule relating
12	to:
13	(VII) Any provisions of section 22-1-130 relating to notification
14	to parents of alleged criminal conduct by charter school employees; or
15	(VIII) Section 22-33-106.1 concerning suspension and expulsion
16	of students in preschool through second grade; OR
17	(IX) Subsection (3) of this section and sections 22-32-110
18	(1)(k) and $22-63-206$ $(1)$ relating to discrimination based on hair
19	TEXTURE, HAIR TYPE, OR A PROTECTIVE HAIRSTYLE THAT IS COMMONLY OR
20	HISTORICALLY ASSOCIATED WITH RACE.
21	SECTION 5. In Colorado Revised Statutes, 22-30.5-507, amend
22	(3), (7)(b)(VII), and (7)(b)(VIII); and <b>add</b> (7)(b)(IX) as follows:
23	22-30.5-507. Institute charter school - requirements -
24	authority - rules - definitions. (3) (a) An institute charter school shall
25	be IS subject to all federal and state laws and constitutional provisions
26	prohibiting discrimination on the basis of disability, race, creed, color,
27	sex, sexual orientation, national origin, religion, ancestry, or need for

-5- 1048

1	special education services. Enrollment in an institute charter school shall
2	MUST be open to any child who resides within the state; except that an
3	institute charter school shall not be IS NOT required to make alterations in
4	the structure of the facility used by the institute charter school or to make
5	alterations to the arrangement or function of rooms within the facility,
6	except as may be required by state or federal law. Enrollment decisions
7	shall be made in a nondiscriminatory manner specified by the applicant
8	in the institute charter school application.
9	(b) For purposes of this subsection (3):
10	(I) "PROTECTIVE HAIRSTYLE" INCLUDES SUCH HAIRSTYLES AS
11	BRAIDS, LOCS, TWISTS, TIGHT COILS OR CURLS, CORNROWS, BANTU KNOTS,
12	AFROS, AND HEADWRAPS.
13	(II) "RACE" INCLUDES HAIR TEXTURE, HAIR TYPE, OR A
14	PROTECTIVE HAIRSTYLE THAT IS COMMONLY OR HISTORICALLY
15	ASSOCIATED WITH RACE.
16	(7) (b) An institute charter school may apply to the state board,
17	through the institute, for a waiver of state statutes and state rules that are
18	not automatic waivers. The state board may waive state statutory
19	requirements or rules promulgated by the state board; except that the state
20	board may not waive any statute or rule relating to:
21	(VII) Any provisions of section 22-1-130 relating to notification
22	to parents of alleged criminal conduct by institute charter school
23	employees; <del>or</del>
24	(VIII) Section 22-33-106.1 concerning suspension and expulsion
25	of students in preschool through second grade; OR
26	(IX) Subsection (3) of this section and sections 22-32-110
27	(1)(k) AND 22-63-206 (1) RELATING TO DISCRIMINATION BASED ON HAIR

-6- 1048

1	TEXTURE, HAIR TYPE, OR A PROTECTIVE HAIRSTYLE THAT IS COMMONLY OR
2	HISTORICALLY ASSOCIATED WITH RACE.
3	SECTION 6. In Colorado Revised Statutes, 22-32-109, amend
4	(1) introductory portion and (1)(ll) as follows:
5	22-32-109. Board of education - specific duties - definitions.
6	(1) In addition to any other duty required to be performed by law, each
7	board of education shall have and perform HAS the following specific
8	duties:
9	(ll) (I) To adopt written policies specifying that:
10	(I) (A) The schools in the district are subject to all federal and
11	state laws and constitutional provisions prohibiting discrimination on the
12	basis of disability, race, creed, color, sex, sexual orientation, national
13	origin, religion, ancestry, or need for special education services;
14	(II) (B) Enrollment in a school in the district shall MUST be open
15	to any child who resides within the state; except that a school shall not be
16	IS NOT required to make alterations in the structure of the facility used by
17	the school or to make alterations to the arrangement or function of rooms
18	within the facility, except as may be required by state or federal law; and
19	(HH) (C) Enrollment decisions shall be made in a
20	nondiscriminatory manner.
21	(II) FOR PURPOSES OF THIS SUBSECTION (1)(II):
22	(A) "PROTECTIVE HAIRSTYLE" INCLUDES SUCH HAIRSTYLES AS
23	BRAIDS, LOCS, TWISTS, TIGHT COILS OR CURLS, CORNROWS, BANTUKNOTS,
24	AFROS, AND HEADWRAPS.
25	(B) "RACE" INCLUDES HAIR TEXTURE, HAIR TYPE, OR A
26	PROTECTIVE HAIRSTYLE THAT IS COMMONLY OR HISTORICALLY
27	ASSOCIATED WITH RACE.

-7- 1048

1	<b>SECTION 7.</b> In Colorado Revised Statutes, 22-32-110, amend
2	(1) introductory portion and (1)(k) as follows:
3	22-32-110. Board of education - specific powers - definitions.
4	(1) In addition to any other power granted to a board of education of a
5	school district by law, each board of education of a school district shall
6	have HAS the following specific powers, to be exercised in its judgment:
7	(k) (I) To adopt written policies, rules, and regulations, not
8	inconsistent with law, that may relate to the efficiency, in-service training,
9	professional growth, safety, official conduct, and welfare of the
10	employees, or any classification thereof, of the district. The practices of
11	employment, promotion, and dismissal shall be unaffected by the
12	employee's religion, creed, color, sex, sexual orientation, marital status,
13	racial or ethnic background, national origin, ancestry, or participation in
14	community affairs.
15	(II) FOR PURPOSES OF THIS SUBSECTION (1)(k):
16	(A) "PROTECTIVE HAIRSTYLE" INCLUDES SUCH HAIRSTYLES AS
17	BRAIDS, LOCS, TWISTS, TIGHT COILS OR CURLS, CORNROWS, BANTU KNOTS,
18	AFROS, AND HEADWRAPS.
19	(B) "RACIAL OR ETHNIC BACKGROUND" INCLUDES HAIR
20	TEXTURE, HAIR TYPE, OR A PROTECTIVE HAIRSTYLE THAT IS COMMONLY OR
21	HISTORICALLY ASSOCIATED WITH RACE.
22	SECTION 8. In Colorado Revised Statutes, 22-38-104, amend
23	(1)(d) as follows:
24	22-38-104. Pilot schools - requirements - authority -
25	<b>definitions.</b> (1) The state board may provide for the establishment and
26	operation of not more than one full-time residential pilot school and not
27	more than three year-round nonresidential pilot schools pursuant to the

-8- 1048

1	following provisions:
2	(d) (I) A pilot school shall be IS subject to all federal and state
3	laws and constitutional provisions prohibiting discrimination on the basis
4	of disability, race, creed, color, sex, sexual orientation, national origin,
5	religion, or ancestry. Enrollment decisions shall be made in a
6	nondiscriminatory manner specified by the pilot school applicant in the
7	pilot school application.
8	(II) FOR PURPOSES OF THIS SUBSECTION (1)(d):
9	(A) "PROTECTIVE HAIRSTYLE" INCLUDES SUCH HAIRSTYLES AS
10	BRAIDS, LOCS, TWISTS, TIGHT COILS OR CURLS, CORNROWS, BANTU KNOTS,
11	AFROS, AND HEADWRAPS.
12	(B) "RACE" INCLUDES HAIR TEXTURE, HAIR TYPE, OR A
13	PROTECTIVE HAIRSTYLE THAT IS COMMONLY OR HISTORICALLY
14	ASSOCIATED WITH RACE.
15	SECTION 9. In Colorado Revised Statutes, 22-63-206, amend
16	(1) as follows:
17	22-63-206. Transfer - compensation - definitions. (1) (a) A
18	teacher may be transferred upon the recommendation of the chief
19	administrative officer of a school district from one school, position, or
20	grade level to another within the school district, if such THE transfer does
21	not result in the assignment of the teacher to a position of employment for
22	which he or she THE TEACHER is not qualified by virtue of academic
23	preparation and certification and if, during the then current school year,
24	the amount of salary of such THE teacher is not reduced except as
25	otherwise provided in subsections (2) and (3) of this section. There shall
26	be no discrimination shown toward any teacher in the assignment or

transfer of that teacher to a school, position, or grade because of sex,

27

-9- 1048

1	sexual orientation, marital status, race, creed, color, religion, national
2	origin, ancestry, or membership or nonmembership in any group or
3	organization.
4	(b) FOR PURPOSES OF THIS SUBSECTION (1):
5	(I) "PROTECTIVE HAIRSTYLE" INCLUDES SUCH HAIRSTYLES AS
6	BRAIDS, LOCS, TWISTS, TIGHT COILS OR CURLS, CORNROWS, BANTU KNOTS,
7	AFROS, AND HEADWRAPS.
8	(II) "RACE" INCLUDES HAIR TEXTURE, HAIR TYPE, OR A
9	PROTECTIVE HAIRSTYLE THAT IS COMMONLY OR HISTORICALLY
10	ASSOCIATED WITH RACE.
11	SECTION 10. In Colorado Revised Statutes, 24-34-301, amend
12	the introductory portion and (5.3); and <b>add</b> (5.1) and (5.8) as follows:
13	<b>24-34-301. Definitions.</b> As used in parts 3 to 8 of this article
14	ARTICLE 34, unless the context otherwise requires:
15	(5.1) "PLACE OF PUBLIC ACCOMMODATION" OR "PUBLIC
16	ACCOMMODATION" HAS THE SAME MEANING AS SET FORTH IN TITLE III OF
17	THE FEDERAL "AMERICANS WITH DISABILITIES ACT OF 1990", 42 U.S.C.
18	SEC. 12181 (7), AND ITS RELATED AMENDMENTS AND IMPLEMENTING
19	REGULATIONS.
20	(5.3) "Place of public accommodation" or "public
21	accommodation" has the same meaning as set forth in Title III of the
22	federal "Americans with Disabilities Act of 1990", 42 U.S.C. sec. 12181
23	(7), and its related amendments and implementing regulations
24	"PROTECTIVE HAIRSTYLE" INCLUDES SUCH HAIRSTYLES AS BRAIDS, LOCS,
25	TWISTS, TIGHT COILS OR CURLS, CORNROWS, BANTU KNOTS, AFROS, AND
26	HEADWRAPS.
27	(5.8) "RACE" INCLUDES HAIR TEXTURE, HAIR TYPE, OR A

-10-

1	PROTECTIVE HAIRSTYLE THAT IS COMMONLY OR HISTORICALLY
2	ASSOCIATED WITH RACE.
3	SECTION 11. In Colorado Revised Statutes, 24-50-112.5,
4	amend (1)(b) as follows:
5	24-50-112.5. Selection system - definitions.
6	(1) (b) (I) Appointments and promotions to positions shall be based on
7	a fair and open comparative analysis of candidates based on objective
8	criteria. Selections shall be made without regard to race, color, creed,
9	religion, national origin, ancestry, age, sexual orientation, marital status,
10	or political affiliation and without regard to sex or disability except as
11	otherwise provided by law.
12	(II) FOR PURPOSES OF THIS SUBSECTION (1)(b):
13	(A) "PROTECTIVE HAIRSTYLE" INCLUDES SUCH HAIRSTYLES AS
14	BRAIDS, LOCS, TWISTS, TIGHT COILS OR CURLS, CORNROWS, BANTU KNOTS,
15	AFROS, AND HEADWRAPS.
16	(B) "RACE" INCLUDES HAIR TEXTURE, HAIR TYPE, OR A
17	PROTECTIVE HAIRSTYLE THAT IS COMMONLY OR HISTORICALLY
18	ASSOCIATED WITH RACE.
19	SECTION 12. In Colorado Revised Statutes, 22-32-109.1,
20	amend (1)(b) as follows:
21	22-32-109.1. Board of education - specific powers and duties
22	- safe school plan - conduct and discipline code - safe school reporting
23	requirements - school response framework - school resource officers
24	- definitions - repeal. (1) Definitions. As used in this section, unless the
25	context otherwise requires:
26	(b) "Bullying" means any written or verbal ORAL expression, or
27	physical or electronic act or gesture, or a pattern thereof, that is intended

-11- 1048

to coerce, intimidate, or cause any physical, mental, or emotional harm to any student. Bullying is prohibited against any student for any reason, including but not limited to any such behavior that is directed toward a student on the basis of his or her THE STUDENT'S academic performance or against whom federal and state laws prohibit discrimination upon any of the bases described in section 22-32-109 (1)(ll)(l) 22-32-109 (1)(ll)(l)(A). This definition is not intended to infringe upon any right guaranteed to any person by the first amendment to the United States constitution or to prevent the expression of any religious, political, or philosophical views.

**SECTION 13.** Act subject to petition - effective date - applicability. (1) This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August 5, 2020, if adjournment sine die is on May 6, 2020); except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2020 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.

(2) This act applies to conduct occurring on or after the applicable effective date of this act.

-12- 1048