Second Regular Session Seventy-third General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 22-0192.01 Bob Lackner x4350

HOUSE BILL 22-1011

HOUSE SPONSORSHIP

Cutter and Snyder,

SENATE SPONSORSHIP

Story and Lee, Ginal

House Committees Energy & Environment **Senate Committees**

A BILL FOR AN ACT

101 CONCERNING THE ESTABLISHMENT OF A STATE GRANT PROGRAM THAT

102 PROVIDES FUNDING TO LOCAL GOVERNMENTS THAT DEDICATE

103 **RESOURCES FOR WILDFIRE MITIGATION PURPOSES.**

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov/.</u>)

Wildfire Matters Review Committee. The bill establishes the wildfire mitigation incentives for local government grant program (grant program) in the Colorado state forest service (forest service). The grant program is established to provide state funding assistance in the form of grant awards to local governments to match revenue raised by such

governments from a dedicated revenue source that is intended to be used for forest management or wildfire mitigation efforts at the local level. Such wildfire mitigation efforts include, without limitation, projects that promote fuel breaks, forest thinning, a reduction in the amount or extent of fuels contributing to wildfires, outreach and education efforts directed at property owners and other members of the public, and any other means of forest management or wildfire mitigation as determined appropriate for funding by the forest service.

The grant program is administered by the forest service.

On or before March 1, 2023, the forest service is required to adopt polices, procedures, and guidelines for the grant program that include, without limitation:

- Procedures and timelines by which an eligible recipient may apply for a grant;
- Criteria for determining grant eligibility and grant amounts; and
- Reporting requirements for grant recipients.

Any funding awarded under the grant program must match revenues raised by the local government from a dedicated revenue source that is intended to be used for forest management or wildfire mitigation efforts at the local level in accordance with policies, procedures, and guidelines developed by the forest service.

In allocating funding under the grant program, preference will be given to certain eligible recipients based on prioritization factors enumerated in the bill.

Eligible recipients may apply for funding from the grant program, and the recipient's application for funding may be approved by the forest service, before the local government has created a dedicated revenue source that forms the basis for the match if the electors of the local government approve a ballot issue creating the revenue source at an election that takes place in the same calendar year in which the funding is awarded.

The bill creates the wildfire mitigation incentives local government grant program fund in the state treasury.

On or before November 1, 2024, and on or before November 1 of each year thereafter, the forest service is required to publish a report summarizing the use of all of the money that was awarded under the grant program in the preceding fiscal year. The bill specifies additional required components of the report. The report must be posted on the website of the forest service. The bill requires the Colorado department of higher education to summarize the information contained in the report in its "State Measurement for Accountable, Responsive, and Transparent (SMART) Government Act" hearings.

The bill requires the forest service to prepare educational materials concerning the grant program and to display such materials on its official

website. In addition, the forest service is also required to undertake outreach activities to inform local governments located in priority areas for wildfire mitigation of the grant program.

1 *Be it enacted by the General Assembly of the State of Colorado:* 2 SECTION 1. In Colorado Revised Statutes, add 23-31-318 as 3 follows: 4 23-31-318. Wildfire mitigation incentives for local 5 governments - grant awards - fund - reporting - definitions - repeal. 6 (1) AS USED IN THIS SECTION: (a) "ELIGIBLE RECIPIENT" MEANS A LOCAL GOVERNMENT THAT IS 7 8 ELIGIBLE TO RECEIVE A GRANT THROUGH THE GRANT PROGRAM. 9 (b) "FOREST SERVICE" MEANS THE COLORADO STATE FOREST 10 SERVICE IDENTIFIED IN SECTION 23-31-302. 11 (c) "FUND" MEANS THE WILDFIRE MITIGATION INCENTIVES FOR 12 LOCAL GOVERNMENT GRANT PROGRAM FUND CREATED IN SUBSECTION 13 (7)(a) OF THIS SECTION. 14 "GRANT PROGRAM" MEANS THE WILDFIRE MITIGATION (d)15 INCENTIVES FOR LOCAL GOVERNMENT GRANT PROGRAM ESTABLISHED IN 16 SUBSECTION (2) OF THIS SECTION. 17 (e) "LOCAL GOVERNMENT" MEANS A COUNTY, A MUNICIPALITY, A 18 CITY AND COUNTY, OR A HOME RULE COUNTY. 19 (2)THE WILDFIRE MITIGATION INCENTIVES FOR LOCAL 20 GOVERNMENT GRANT PROGRAM IS HEREBY ESTABLISHED IN THE FOREST 21 SERVICE. THE GRANT PROGRAM IS ESTABLISHED TO PROVIDE STATE 22 ASSISTANCE IN THE FORM OF GRANT AWARDS TO LOCAL GOVERNMENTS TO 23 MATCH REVENUE RAISED BY SUCH GOVERNMENTS FROM A DEDICATED 24 REVENUE SOURCE THAT IS INTENDED TO BE USED FOR FOREST

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1 MANAGEMENT OR WILDFIRE MITIGATION EFFORTS AT THE LOCAL LEVEL. 2 SUCH EFFORTS INCLUDE, WITHOUT LIMITATION, PROJECTS THAT PROMOTE 3 FUEL BREAKS, FOREST THINNING, A REDUCTION IN THE AMOUNT OR 4 EXTENT OF FUELS CONTRIBUTING TO WILDFIRES, OUTREACH AND 5 EDUCATION EFFORTS DIRECTED AT PROPERTY OWNERS AND OTHER 6 MEMBERS OF THE PUBLIC, AND ANY OTHER MEANS OF FOREST 7 MANAGEMENT OR WILDFIRE MITIGATION AS DETERMINED APPROPRIATE 8 FOR FUNDING BY THE FOREST SERVICE.

9 (3) (a) THE FOREST SERVICE SHALL ADMINISTER THE GRANT 10 PROGRAM.

(b) IN CONNECTION WITH ITS ADMINISTRATION OF THE GRANT
PROGRAM, THE FOREST SERVICE SHALL CREATE A PROCESS THAT ENSURES
THAT GRANTS ARE AWARDED AFTER AN OPEN COMPETITION AMONG
ELIGIBLE GRANT RECIPIENTS.

15 (4) (a) ON OR BEFORE MARCH 1, 2023, THE FOREST SERVICE SHALL
16 ADOPT POLICIES, PROCEDURES, AND GUIDELINES FOR THE GRANT PROGRAM
17 THAT INCLUDE, WITHOUT LIMITATION:

(I) PROCEDURES AND TIMELINES BY WHICH AN ELIGIBLE RECIPIENT
 MAY APPLY FOR A GRANT;

20 (II) CRITERIA FOR DETERMINING GRANT ELIGIBILITY AND GRANT
 21 AMOUNTS; AND

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(III) REPORTING REQUIREMENTS FOR GRANT RECIPIENTS.

(b) ALL FUNDING UNDER THE GRANT PROGRAM MUST MATCH
REVENUES RAISED BY THE LOCAL GOVERNMENT FROM A DEDICATED
REVENUE SOURCE THAT IS INTENDED TO BE USED FOR FOREST
MANAGEMENT OR WILDFIRE MITIGATION EFFORTS AT THE LOCAL LEVEL IN
ACCORDANCE WITH POLICIES, PROCEDURES, AND GUIDELINES DEVELOPED

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1 BY THE FOREST SERVICE.

2 (5) IN AWARDING GRANTS, THE FOREST SERVICE SHALL GIVE
3 PREFERENCE TO THE FOLLOWING ELIGIBLE RECIPIENTS:

4 (a) RECIPIENTS WITH TERRITORIAL BOUNDARIES LOCATED WITHIN
5 PRIORITY AREAS FOR WILDFIRE MITIGATION AS DETERMINED BY THE
6 FOREST SERVICE;

7 (b) FUNDING THAT IS INTENDED TO BENEFIT PEOPLE RESIDING IN A
8 COMMUNITY THAT RANKS HIGH ON THE SOCIAL VULNERABILITY INDEX
9 DEVELOPED BY THE FOREST SERVICE;

10 (c) RECIPIENTS THAT MAKE AVAILABLE DEDICATED AND
11 FULL-TIME EMPLOYEES TO COLLABORATE WITH PRIVATE LANDOWNERS TO
12 IMPLEMENT WILDFIRE MITIGATION MEASURES;

13 (d) INITIATIVES OF A LONGER DURATION THAT ARE INTENDED TO
14 GIVE ELIGIBLE RECIPIENTS A STABLE SOURCE OF REVENUE FOR FOREST
15 MANAGEMENT AND WILDFIRE MITIGATION EFFORTS; AND

16 (e) INITIATIVES EMPHASIZING A REGIONAL APPROACH TO
17 PROMOTING FOREST MANAGEMENT AND WILDFIRE MITIGATION.

18 (6) (a) AN ELIGIBLE RECIPIENT RECEIVING FUNDING FROM THE
19 GRANT PROGRAM SHALL DEDICATE MONEY RECEIVED FROM THE AWARD
20 TO THE SAME PURPOSE FOR WHICH THE ELIGIBLE RECIPIENT ADOPTED THE
21 REVENUE SOURCE THAT QUALIFIED THE ELIGIBLE RECIPIENT FOR THE
22 AWARD.

(b) ELIGIBLE RECIPIENTS MAY APPLY FOR FUNDING FROM THE
GRANT PROGRAM, AND THE RECIPIENT'S APPLICATION FOR FUNDING MAY
BE APPROVED BY THE FOREST SERVICE, BEFORE THE LOCAL GOVERNMENT
HAS CREATED A DEDICATED REVENUE SOURCE THAT FORMS THE BASIS FOR
THE MATCH IF THE ELECTORS OF THE LOCAL GOVERNMENT APPROVE A

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BALLOT ISSUE CREATING THE REVENUE SOURCE AT AN ELECTION THAT
 TAKES PLACE IN THE SAME CALENDAR YEAR IN WHICH THE FUNDING IS
 AWARDED.

4 (c) THE TERMS OF ANY AWARD UNDER THE GRANT PROGRAM MUST
5 BE MEMORIALIZED IN A MEMORANDUM OF UNDERSTANDING OR SIMILAR
6 FORM OF AGREEMENT BETWEEN THE FOREST SERVICE AND THE ELIGIBLE
7 RECIPIENT.

8 (7) (a) THE WILDFIRE MITIGATION INCENTIVES FOR LOCAL 9 GOVERNMENT GRANT PROGRAM FUND IS HEREBY CREATED IN THE STATE 10 TREASURY. THE FUND CONSISTS OF MONEY APPROPRIATED TO THE FUND 11 BY THE GENERAL ASSEMBLY AND ANY GIFTS, GRANTS, OR DONATIONS 12 FROM ANY PUBLIC OR PRIVATE SOURCES, INCLUDING GOVERNMENTAL 13 ENTITIES, THAT THE FOREST SERVICE IS HEREBY AUTHORIZED TO SEEK AND 14 ACCEPT.

15 (b) THE FUND MUST ONLY BE USED FOR THE PURPOSE OF FUNDING 16 AWARDS UNDER THE GRANT PROGRAM LESS THE ADMINISTRATIVE COSTS 17 OF THE FOREST SERVICE, NOT TO EXCEED FIVE PERCENT OF THE BALANCE 18 IN THE FUND AT ANY ONE TIME, IN ADMINISTERING THE GRANT PROGRAM. 19 (c) EXCEPT AS OTHERWISE REQUIRED BY THIS SUBSECTION (7), ALL 20 MONEY NOT EXPENDED OR ENCUMBERED, AND ALL INTEREST EARNED ON 21 THE INVESTMENT OR DEPOSIT OF MONEY IN THE FUND, MUST REMAIN IN 22 THE FUND AND SHALL NOT REVERT TO THE GENERAL FUND OR ANY OTHER 23 FUND AT THE END OF ANY FISCAL YEAR. THE MONEY IN THE FUND IS 24 CONTINUOUSLY APPROPRIATED TO THE FOREST SERVICE FOR THE PURPOSES 25 OF THIS SECTION.

26 (8) (a) ON OR BEFORE NOVEMBER 1, 2024, AND ON OR BEFORE
27 NOVEMBER 1 OF EACH YEAR THEREAFTER, THE FOREST SERVICE SHALL

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1 PUBLISH A REPORT SUMMARIZING THE USE OF ALL OF THE MONEY THAT 2 WAS AWARDED UNDER THE GRANT PROGRAM IN THE PRECEDING FISCAL 3 YEAR. AT A MINIMUM, THE REPORT SHALL SPECIFY THE NAMES OF THE 4 LOCAL GOVERNMENTS THAT HAVE BEEN AWARDED GRANTS, THE AMOUNT 5 OF FUNDING DISTRIBUTED TO EACH GRANT RECIPIENT, A DESCRIPTION OF 6 EACH GRANT RECIPIENT'S USE OF THE GRANT MONEY, AND ANY OTHER 7 INFORMATION DEEMED BENEFICIAL FOR INCLUSION IN THE REPORT IN THE 8 DISCRETION OF THE FOREST SERVICE. THE REPORT MUST BE POSTED ON 9 THE WEBSITE OF THE FOREST SERVICE.

10 (b) IN ITS PRESENTATION TO THE JOINT COMMITTEES OF REFERENCE
11 PURSUANT TO SECTION 2-7-203, THE DEPARTMENT OF HIGHER EDUCATION
12 SHALL SUMMARIZE THE INFORMATION CONTAINED IN THE REPORT
13 PUBLISHED BY THE DIVISION PURSUANT TO SUBSECTION (8)(a) OF THIS
14 SECTION.

15 (9) THE FOREST SERVICE SHALL PREPARE EDUCATIONAL
16 MATERIALS CONCERNING THE GRANT PROGRAM AND SHALL DISPLAY SUCH
17 MATERIALS ON ITS OFFICIAL WEBSITE. IN ADDITION, THE FOREST SERVICE
18 SHALL UNDERTAKE OUTREACH ACTIVITIES TO INFORM LOCAL
19 GOVERNMENTS LOCATED IN PRIORITY AREAS FOR WILDFIRE MITIGATION OF
20 THE GRANT PROGRAM.

SECTION 2. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly; except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in

- 1 November 2022 and, in such case, will take effect on the date of the
- 2 official declaration of the vote thereon by the governor.