## First Extraordinary Session Seventy-second General Assembly STATE OF COLORADO

# **INTRODUCED**

LLS NO. 20B-0055.01 Esther van Mourik x4215

HOUSE BILL 20B-1004

**HOUSE SPONSORSHIP** 

Valdez A. and Van Winkle, Herod

### SENATE SPONSORSHIP

Bridges and Tate, Winter

House Committees Finance Appropriations **Senate Committees** 

## A BILL FOR AN ACT

101	CONCERNING A TEMPORARY DEDUCTION FROM STATE NET TAXABLE
102	SALES FOR CERTAIN RETAILERS IN THE STATE IN ORDER TO
103	ALLOW SUCH RETAILERS TO RETAIN THE RESULTING SALES TAX
104	COLLECTED AS ASSISTANCE FOR LOST REVENUE AS A RESULT OF
105	THE ECONOMIC DISRUPTIONS DUE TO THE PRESENCE OF
106	CORONAVIRUS DISEASE 2019 (COVID-19) IN COLORADO.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov.</u>)

The bill allows a temporary deduction from state net taxable sales

for qualifying retailers in the alcoholic beverages drinking places industry, the restaurant and other eating places industry, and the mobile food services industry in the state in order to allow such qualified retailers to retain the resulting sales tax collected as assistance for lost revenue as a result of the economic disruptions due to the presence of coronavirus disease 2019 (COVID-19) in Colorado.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, 39-26-105, amend
3	(1)(a)(I)(A); and <b>add</b> (1.3) as follows:
4	39-26-105. Vendor liable for tax - definitions - repeal.
5	(1) (a) (I) (A) Except as provided in subsections (1)(a)(I)(B), (1.3), and
6	(1.5) of this section, every retailer shall, irrespective of the provisions of
7	section 39-26-106, be liable and responsible for the payment of an
8	amount equivalent to two and ninety one-hundredths percent of all sales
9	made on or after January 1, 2001, by the retailer of commodities or
10	services as specified in section 39-26-104.
11	(1.3) (a) As used in this subsection $(1.3)$ , unless the context
12	OTHERWISE REQUIRES:
13	(I) "Alcoholic beverages drinking places industry" means
14	ESTABLISHMENTS THAT MAY MAKE SANDWICHES OR LIGHT SNACKS
15	AVAILABLE FOR CONSUMPTION, THAT ARE OPEN TO THE PUBLIC, AND ARE
16	KNOWN AS BARS, TAVERNS, SALES ROOMS, BREW PUBS, DISTILLERY PUBS,
17	NIGHTCLUBS, OR DRINKING PLACES PRIMARILY ENGAGED IN PREPARING
18	AND SERVING ALCOHOLIC BEVERAGES FOR IMMEDIATE, ON-PREMISE
19	CONSUMPTION. "ALCOHOLIC BEVERAGES DRINKING PLACES INDUSTRY"
20	DOES NOT MEAN BREWERIES, DISTILLERIES, WINERIES, AND RETAIL LIQUOR,
21	OR DRUG STORES THAT OFFER TASTINGS.
22	(II) "MOBILE FOOD SERVICES INDUSTRY" MEANS RETAILERS

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PRIMARILY ENGAGED IN PREPARING AND SERVING MEALS, SNACKS, OR
 NONALCOHOLIC BEVERAGES FOR IMMEDIATE CONSUMPTION FROM
 MOTORIZED VEHICLES OR NONMOTORIZED CARTS. "MOBILE FOOD
 SERVICES INDUSTRY" DOES NOT MEAN RETAILERS DELIVERING FOOD
 PREPARED ONLY BY THIRD PARTIES AND DOES NOT MEAN RETAILERS
 SHIPPING MEAL KITS, HEAT-AT-HOME MEALS, OR OTHER UNPREPARED
 FOOD TO CONSUMERS FOR HOME CONSUMPTION.

8 (III) "QUALIFYING RETAILER" MEANS A RETAILER DOING BUSINESS 9 IN THE STATE THAT TIMELY FILES SALES TAX RETURNS AS REQUIRED 10 UNDER SUBSECTION (1)(b) OF THIS SECTION AND SECTION 39-26-109, AND 11 THAT OPERATES IN THE ALCOHOLIC BEVERAGES DRINKING PLACES 12 INDUSTRY, THE RESTAURANT AND OTHER EATING PLACES INDUSTRY, OR 13 THE MOBILE FOOD SERVICES INDUSTRY.

14 (IV) "RESTAURANT AND OTHER EATING PLACES INDUSTRY" MEANS 15 ESTABLISHMENTS, NOT INCLUDING ESTABLISHMENTS SELLING FOOD FROM 16 MOBILE VEHICLES, ESTABLISHMENTS PRESENTING LIVE THEATRICAL 17 PRODUCTIONS AND OTHER ENTERTAINMENT FACILITIES, HOTELS OR BED 18 AND BREAKFAST ESTABLISHMENTS, SPECIALTY FOOD STORES, VENDING 19 MACHINES, CATERERS OR OTHER FOOD SERVICE CONTRACTORS, OR 20 PRIVATE CAFETERIAS AT WORKPLACES, UNIVERSITIES, OR HOSPITALS, THAT 21 ARE OPEN TO THE PUBLIC, ARE KNOWN AS RESTAURANTS, CAFES, LUNCH 22 COUNTERS, AND CARRYOUT SHOPS, AND ARE PRIMARILY ENGAGED IN ONE 23 OF THE FOLLOWING:

24 (A) PROVIDING PREPARED FOOD SERVICES AT A FIXED, PHYSICAL
25 PREMISES TO PATRONS WHO ORDER AND ARE SERVED WHILE SEATED, AND
26 WHO PAY AFTER EATING;

27 (B) PROVIDING PREPARED FOOD SERVICES AT A FIXED, PHYSICAL

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PREMISES TO PATRONS WHO GENERALLY ORDER OR SELECT ITEMS AND
 WHO PAY BEFORE EATING; OR

3 (C) PREPARING OR SERVING SPECIALTY SNACKS OR NONALCOHOLIC
4 BEVERAGES AT A FIXED, PHYSICAL PREMISES TO PATRONS WHO PAY
5 BEFORE EATING FOR CONSUMPTION ON OR NEAR THE PREMISES.

6 (V) "SPECIFIED SALES TAX PERIOD" MEANS SALES MADE IN
7 NOVEMBER 2020, DECEMBER 2020, JANUARY 2021, AND FEBRUARY 2021,
8 FOR WHICH MONTHLY RETURNS MUST BE FILED PURSUANT TO SUBSECTION
9 (1)(b) OF THIS SECTION, ON DECEMBER 21, 2020, JANUARY 20, 2021,
10 FEBRUARY 22, 2021, AND MARCH 22, 2021, RESPECTIVELY.

(VI) "STATE NET TAXABLE SALES" MEANS ALL SALES MADE BY THE
QUALIFYING RETAILER DURING THE SPECIFIED SALES TAX PERIOD OF
TANGIBLE PERSONAL PROPERTY, COMMODITIES, AND SERVICES AS
SPECIFIED IN SECTION 39-26-104, LESS ANY DEDUCTIONS AND EXEMPTIONS
AUTHORIZED IN THIS ARTICLE 26, WITHOUT REGARD TO THE DEDUCTION
AUTHORIZED IN THIS SUBSECTION (1.3).

(b) (I) A QUALIFYING RETAILER IN THE ALCOHOLIC BEVERAGES
DRINKING PLACES INDUSTRY OR IN THE RESTAURANT AND OTHER EATING
PLACES INDUSTRY MAY DEDUCT FROM STATE NET TAXABLE SALES THE
LESSER OF STATE NET TAXABLE SALES OR SEVENTY THOUSAND DOLLARS
AND RETAIN THE RESULTING SALES TAX COLLECTED FOR EACH MONTH IN
THE SPECIFIED SALES TAX PERIOD.

(II) ONE DEDUCTION DESCRIBED IN SUBSECTION (1.3)(b)(I) OF THIS
SECTION IS ALLOWED PER MONTH FOR EACH OF UP TO FIVE FIXED PHYSICAL
PREMISES THAT ARE PROPERLY LICENSED UNDER SECTION 39-26-103
(2)(a), TO A QUALIFYING RETAILER IN THE ALCOHOLIC BEVERAGES
DRINKING PLACES INDUSTRY OR IN THE RESTAURANT AND OTHER EATING

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1 PLACES INDUSTRY. NO DEDUCTION IS ALLOWED FOR:

2 (A) NONPHYSICAL SITES THAT ARE ESTABLISHED FOR PURPOSES OF
3 REPORTING SALES DELIVERED INTO A TAXING AREA; OR

4

(B) ANY TEMPORARY PLACE OF BUSINESS OR SPECIAL EVENT.

5 (c) A QUALIFYING RETAILER IN THE MOBILE FOOD SERVICES 6 INDUSTRY MAY DEDUCT FROM STATE NET TAXABLE SALES THE LESSER OF 7 AGGREGATE STATE NET TAXABLE SALES FOR ALL SITES OR SEVENTY 8 THOUSAND DOLLARS PER MOTORIZED VEHICLE OR NONMOTORIZED CART, 9 NOT TO EXCEED FIVE MOTORIZED VEHICLES OR NONMOTORIZED CARTS, 10 AND RETAIN THE RESULTING STATE SALES TAX COLLECTED FOR EACH 11 MONTH IN THE SPECIFIED SALES TAX PERIOD.

12 (d) IF A QUALIFYING RETAILER IS IN BOTH THE RESTAURANT AND
13 OTHER EATING PLACES INDUSTRY AND THE MOBILE FOOD SERVICES
14 INDUSTRY, THE QUALIFYING RETAILER MAY CLAIM THE DEDUCTION FOR NO
15 MORE THAN FIVE PHYSICAL SITES AND FOR NO MORE THAN FIVE
16 MOTORIZED VEHICLES AND NONMOTORIZED CARTS.

17 (e) THE QUALIFYING RETAILER MUST CONTINUE TO HOLD STATE
18 SALES TAXES IN EXCESS OF THE AMOUNT RETAINED IN TRUST UNTIL PAID
19 TO THE DEPARTMENT OF REVENUE AS SPECIFIED IN SECTION 39-26-118.

(f) THE DEDUCTION AND SALES TAX RETENTION ALLOWED IN THIS
SUBSECTION (1.3) APPLIES TO STATE NET TAXABLE SALES ONLY.
QUALIFYING RETAILERS MAY NOT RETAIN PAYMENT OF CITY, COUNTY, OR
SPECIAL DISTRICT SALES TAXES COLLECTED BY THE DEPARTMENT OF
REVENUE. NOTHING IN THIS SUBSECTION (1.3) PREVENTS ANY LOCAL
GOVERNMENT FROM REBATING SALES TAXES COLLECTED BY QUALIFYING
RETAILERS PURSUANT TO A LOCAL ORDINANCE.

27 (g) This subsection (1.3) is repealed, effective December 31,

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1 2026.

2 SECTION 2. In Colorado Revised Statutes, amend 39-26-112 as
3 follows:

4 **39-26-112.** Excess tax - remittance - repeal. (1) If any vendor, 5 during any reporting period, collects as a tax an amount in excess of three 6 percent of all taxable sales made prior to January 1, 2001, and two and 7 ninety one-hundredths percent of all taxable sales made on or after 8 January 1, 2001, such vendor shall remit to the executive director of the 9 department of revenue the full net amount of the tax imposed in this part 10 1 and also such excess. The retention by the retailer or vendor of any 11 excess of tax collections over the said percentage of the total taxable sales 12 of such retailer or vendor, or the intentional failure to remit punctually to 13 the executive director the full amount required to be remitted by the 14 provisions of this part 1 is declared to be unlawful and constitutes a 15 misdemeanor.

16 (2) (a) THE REQUIREMENTS AND PENALTY IN THIS SECTION DO NOT
17 APPLY TO A QUALIFYING RETAILER RETAINING STATE SALES TAX AS
18 ALLOWED IN SECTION 39-26-105 (1.3).

19 (b) THIS SUBSECTION (2) IS REPEALED, EFFECTIVE DECEMBER 31,20 2026.

21 SECTION 3. In Colorado Revised Statutes, 39-26-118, amend
22 (1) as follows:

39-26-118. Recovery of taxes, penalty, and interest - repeal.
(1) (a) All sums of money paid by the purchaser to the retailer as taxes
imposed by this article ARTICLE 26 shall be and remain public money, the
property of the state of Colorado, in the hands of such retailer, and he THE
RETAILER shall hold the same in trust for the sole use and benefit of the

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state of Colorado until paid to the executive director of the department of
 revenue, and, for failure to so pay to the executive director, such THE
 retailer shall be punished as provided by law.

4 (b) (I) THIS SUBSECTION (1) DOES NOT APPLY TO A QUALIFYING
5 RETAILER RETAINING STATE SALES TAX AS ALLOWED IN SECTION
6 39-26-105 (1.3).

7 (II) THIS SUBSECTION (1)(b) IS REPEALED, EFFECTIVE DECEMBER
8 31, 2026.

9 SECTION 4. In Colorado Revised Statutes, 39-21-113, add (27)
10 as follows:

11 **39-21-113. Reports and returns - rule.** (27) NOTWITHSTANDING 12 THE CONFIDENTIALITY REQUIREMENTS IN THIS SECTION, THE EXECUTIVE 13 DIRECTOR SHALL SHARE WITH THE DEPARTMENT OF PUBLIC HEALTH AND 14 ENVIRONMENT PERTINENT INFORMATION NECESSARY TO DETERMINE THE 15 AMOUNT OF STATE SALES TAX RETAINED BY A QUALIFYING RETAILER AS 16 ALLOWED IN SECTION 39-26-105 (1.3). ANY INFORMATION PROVIDED TO 17 THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT PURSUANT TO 18 THIS SUBSECTION (27) REMAINS CONFIDENTIAL, AND ALL AGENTS, CLERKS, 19 AND EMPLOYEES OF THE DEPARTMENT OF PUBLIC HEALTH AND 20 ENVIRONMENT ARE SUBJECT TO THE LIMITATIONS SET FORTH IN 21 SUBSECTION (4) OF THIS SECTION AND THE PENALTIES IN SUBSECTION (6) 22 OF THIS SECTION.

23 SECTION 5. In Colorado Revised Statutes, amend 39-21-116.5
24 as follows:

39-21-116.5. Penalties - repeal. (1) In addition to the personal
liability provided in section 39-21-116, all officers of a corporation and
all members of a partnership or a limited liability company required to

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1 collect, account for, and pay over any tax administered by this article 2 ARTICLE 21 who willfully fail to collect, account for, or pay over such tax 3 or who willfully attempt in any manner to evade or defeat any such tax, 4 or the payment thereof, are subject to, in addition to other penalties 5 provided by law, a penalty equal to one hundred fifty percent of the total 6 amount of the tax not collected, accounted for, paid over, or otherwise 7 evaded. An officer of a corporation or a member of a partnership or a 8 limited liability company shall be deemed to be subject to this section if 9 the corporation, partnership, or limited liability company is subject to 10 filing returns or paying taxes administered by this article ARTICLE 21 and 11 if such officers of corporations or members of partnerships or limited 12 liability companies voluntarily or at the direction of their superiors 13 assume the duties or responsibilities of complying with the provisions of 14 any tax administered by this article ARTICLE 21 on behalf of the 15 corporation, partnership, or limited liability company.

(2) (a) THIS SECTION DOES NOT APPLY TO THE TEMPORARY SALES
TAX DEDUCTION AND RETENTION ALLOWED IN SECTION 39-26-105 (1.3).
(b) THIS SUBSECTION (2) IS REPEALED, EFFECTIVE DECEMBER 31,
2026.

20 SECTION 6. In Colorado Revised Statutes, 39-21-118, amend
21 (2) as follows:

39-21-118. Criminal penalties - repeal. (2) (a) Any person required, or any person who purports to be required, under any title administered by the department to collect, account for, or pay over any tax, who willfully fails to collect or truthfully account for or pay over such tax, including, but not limited to, willfully making a materially false statement in connection with an application for a refund of any tax for the purpose of falsely obtaining a refund of such tax, in addition to other penalties provided by law, is guilty of a class 5 felony and, upon conviction thereof, shall be punished as provided in section 18-1.3-401, <del>C.R.S.,</del> or shall be punished by a fine of not more than one hundred thousand dollars, or five hundred thousand dollars in the case of a corporation, or by both such fine and imprisonment, together with the costs of prosecution.

8 (b) (I) SUBSECTION (2)(a) OF THIS SECTION DOES NOT APPLY TO
9 THE TEMPORARY SALES TAX DEDUCTION AND RETENTION ALLOWED IN
10 SECTION 39-26-105 (1.3).

(II) THIS SUBSECTION (2)(b) IS REPEALED, EFFECTIVE DECEMBER
 31, 2026.

SECTION 7. Safety clause. The general assembly hereby finds,
 determines, and declares that this act is necessary for the immediate
 preservation of the public peace, health, or safety.