First Regular Session Seventy-second General Assembly STATE OF COLORADO

ENGROSSED

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction HOUSE BILL 19-1002

LLS NO. 19-0024.01 Julie Pelegrin x2700

HOUSE SPONSORSHIP

McLachlan and Wilson,

SENATE SPONSORSHIP

Zenzinger and Priola,

House Committees Education Appropriations **Senate Committees**

A BILL FOR AN ACT

101 CONCERNING PROFESSIONAL DEVELOPMENT IN LEADERSHIP FOR

102 PUBLIC SCHOOL PRINCIPALS, AND, IN CONNECTION THEREWITH,

103 MAKING AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill creates the school leadership pilot program (program) to provide professional development for public elementary, middle, and high school principals. During the 2019-20 budget year, the department of education (department) is directed to design and implement the program or contract with a nonprofit entity to design and implement the program.

HOUSE Amended 2nd Reading April 18, 2019 The program must include identification of high-quality school principals who will interact with the school principals selected to receive professional development through the program. The program must also include professional development in distributive and collaborative leadership skills with the goal of improving educator retention, school climate and culture, and student outcomes.

School principals may apply to receive professional development through the program during the 2020-21 and 2021-22 budget years. The department or the contracted entity must review the applications and recommend participants to the state board of education (state board), who shall select the participants. Subject to available appropriations, the state board must provide grants to the employing entities of the school principals who participate in the program either as high-quality school principals or to receive professional development. The grants are paid from money appropriated to the school leadership pilot program fund created in the bill.

By March 15, 2020, the department must report to the education committees of the general assembly concerning the design of the program. By January 15, 2022, the department must report to the education committees concerning implementation of the program, including recommendations for whether the program should be continued.

The program is repealed, effective July 1, 2022.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add part 2 to article
3	13 of title 22 as follows:
4	PART 2
5	SCHOOL LEADERSHIP PILOT PROGRAM
6	22-13-201. Legislative declaration. (1) THE GENERAL ASSEMBLY
7	FINDS THAT:
8	(a) EFFECTIVE SCHOOL LEADERSHIP IS SECOND ONLY TO TEACHING
9	WITH REGARD TO THE IN-SCHOOL COMPONENTS IDENTIFIED AS HAVING THE
10	GREATEST EFFECT ON STUDENT LEARNING AND OUTCOMES;
11	(b) A RECENT REPORT BY THE DEPARTMENT OF EDUCATION AND
12	THE DEPARTMENT OF HIGHER EDUCATION CONCERNING TEACHER
13	SHORTAGES IN COLORADO STATES THAT, IN IDENTIFYING REASONS FOR

LEAVING A SCHOOL, TEACHERS CITE POOR OR INEFFECTIVE SCHOOL
 LEADERSHIP. TO ADDRESS THE TEACHER SHORTAGE, THE REPORT
 RECOMMENDS PROVIDING IMPROVED EDUCATIONAL LEADERSHIP
 PREPARATION AND PROFESSIONAL DEVELOPMENT TO ASSIST PRINCIPALS IN
 CREATING POSITIVE SCHOOL CLIMATE AND CULTURE.

6 (c) SCHOOL PRINCIPALS ARE EXPECTED TO FILL MANY ROLES THAT 7 MOVE FAR BEYOND ADMINISTRATIVE TASKS, INCLUDING SETTING A 8 SCHOOL-WIDE VISION FOR STUDENT LEARNING AND OUTCOMES, CREATING 9 A SCHOOL-WIDE CLIMATE THAT IS HOSPITABLE TO LEARNING, PROVIDING 10 INSTRUCTIONAL LEADERSHIP WITH EDUCATORS, NURTURING A 11 PROFESSIONAL LEARNING COMMUNITY WITH THE EDUCATORS IN THE 12 SCHOOL, AND CULTIVATING LEADERSHIP IN OTHERS SO THAT THE SCHOOL 13 OPERATES ON A DISTRIBUTIVE AND COLLABORATIVE LEADERSHIP MODEL; 14 (d) THERE ARE EXAMPLES OF EXCELLENT PRINCIPALS IN PUBLIC

15 SCHOOLS IN COLORADO WHO SUCCESSFULLY PRACTICE DISTRIBUTIVE AND
16 COLLABORATE LEADERSHIP AND HAVE BUILT AND MAINTAINED A STRONG
17 COLLABORATIVE LEARNING COMMUNITY IN THEIR SCHOOLS THAT RESULTS
18 IN POSITIVE STUDENT OUTCOMES. SCHOOL PRINCIPALS IN COLORADO
19 SHOULD HAVE THE OPPORTUNITY TO OBSERVE AND LEARN FROM THESE
20 EXCELLENT PRINCIPALS TO BE ABLE TO REPLICATE BEST PRACTICES IN
21 THEIR OWN SCHOOLS.

(e) CREATING A COHORT OF PUBLIC SCHOOL PRINCIPALS
THROUGHOUT THE STATE WHO HAVE THE OPPORTUNITY TO OBSERVE AND
LEARN FROM EXCELLENT PRINCIPALS AND TOGETHER DEVELOP THEIR
LEADERSHIP SKILLS AND LEARN TO IMPLEMENT BEST PRACTICES IN
LEADING A PUBLIC SCHOOL COMMUNITY IS LIKELY TO RESULT IN SCHOOL
IMPROVEMENT THROUGHOUT THE STATE AND BETTER STUDENT ACADEMIC

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1 OUTCOMES; AND

(f) IMPROVING SCHOOL LEADERSHIP THROUGH A PROGRAM THAT
EMPOWERS PUBLIC SCHOOL PRINCIPALS TO BUILD THEIR LEADERSHIP
SKILLS AND TEACHES THEM TO EFFECTIVELY IMPLEMENT DISTRIBUTIVE
AND COLLABORATIVE LEADERSHIP IS LIKELY TO RESULT IN IMPROVEMENTS
IN THE CLIMATE AND CULTURE OF PUBLIC SCHOOLS, DECREASED
EDUCATOR TURNOVER, AND A REDUCTION IN THE TEACHER SHORTAGE
EXPERIENCED BY MANY PUBLIC SCHOOLS.

9 (2) THE GENERAL ASSEMBLY FINDS, THEREFORE, THAT IT IS 10 NECESSARY FOR THE BENEFIT OF PUBLIC EDUCATION IN COLORADO TO 11 DIRECT THE DEPARTMENT OF EDUCATION TO DESIGN AND IMPLEMENT A 12 PROGRAM TO PROVIDE EMBEDDED, EXPERIENTIAL TRAINING FOR A COHORT 13 OF PUBLIC SCHOOL PRINCIPALS TO ENABLE THEM TO PROVIDE 14 DISTRIBUTIVE AND COLLABORATIVE LEADERSHIP WITHIN THEIR PUBLIC 15 SCHOOLS THAT SUPPORTS INCREASED EDUCATOR RETENTION, IMPROVED 16 SCHOOL CLIMATE AND CULTURE, AND IMPROVED STUDENT ACADEMIC 17 OUTCOMES.

18 22-13-202. Definitions. As used in this part 2, unless the
19 CONTEXT OTHERWISE REQUIRES:

20 (1) "DEPARTMENT" MEANS THE DEPARTMENT OF EDUCATION
21 CREATED AND EXISTING PURSUANT TO SECTION 24-1-115.

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(2) "PROGRAM" MEANS THE SCHOOL LEADERSHIP PILOT PROGRAM
 CREATED IN SECTION 22-13-203.

25 (3) "PUBLIC SCHOOL" MEANS A SCHOOL THAT DERIVES ITS
26 SUPPORT, IN WHOLE OR IN PART, FROM MONEY RAISED BY A GENERAL
27 STATE OR SCHOOL DISTRICT TAX AND INCLUDES A SCHOOL OF A SCHOOL

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DISTRICT, A PUBLIC SCHOOL OPERATED BY A BOARD OF COOPERATIVE
 SERVICES, AND AN INSTITUTE CHARTER SCHOOL AUTHORIZED BY THE
 STATE CHARTER SCHOOL INSTITUTE PURSUANT TO PART 5 OF ARTICLE 30.5
 OF THIS TITLE 22.

5 (4) "SCHOOL PRINCIPAL" MEANS AN INDIVIDUAL WHO IS EMPLOYED
6 AS THE CHIEF ADMINISTRATIVE OFFICER OF A PUBLIC ELEMENTARY,
7 MIDDLE, OR HIGH SCHOOL IN COLORADO.

8 (5) "STATE BOARD" MEANS THE STATE BOARD OF EDUCATION
9 CREATED IN SECTION 1 OF ARTICLE IX OF THE STATE CONSTITUTION.

10 22-13-203. School leadership pilot program - created -11 **participation.** (1) THERE IS CREATED IN THE DEPARTMENT OF EDUCATION 12 THE SCHOOL LEADERSHIP PILOT PROGRAM TO PROVIDE EMBEDDED, 13 EXPERIENTIAL PROFESSIONAL DEVELOPMENT TO IMPROVE THE QUALITY OF 14 SCHOOL PRINCIPALS AND EMPOWER THEM TO EXERCISE DISTRIBUTIVE AND 15 COLLABORATIVE LEADERSHIP THAT SUPPORTS COLLABORATION AMONG 16 THE PROFESSIONAL EDUCATORS IN THE SCHOOL BUILDING. THE PURPOSE 17 OF THE PROGRAM IS TO INCREASE EDUCATOR RETENTION, IMPROVE 18 SCHOOL CLIMATE AND CULTURE, AND IMPROVE STUDENT ACADEMIC 19 OUTCOMES BY IMPROVING THE QUALITY OF LEADERSHIP IN PUBLIC 20 SCHOOLS. THE PROGRAM MUST INCLUDE IDENTIFICATION OF 21 HIGH-OUALITY SCHOOL PRINCIPALS AND THE OPPORTUNITY FOR OTHER 22 SCHOOL PRINCIPALS FROM SCHOOL DISTRICTS THROUGHOUT THE STATE TO 23 OBSERVE AND INTERACT WITH THE IDENTIFIED HIGH-QUALITY SCHOOL 24 PRINCIPALS AND TO RECEIVE PROFESSIONAL DEVELOPMENT IN LEADERSHIP 25 SKILLS TO LEARN THE CRITICAL PRACTICES OF THE HIGH-QUALITY SCHOOL 26 PRINCIPALS IN SUCCESSFUL PUBLIC SCHOOLS.

27 (2) THE DEPARTMENT SHALL DESIGN THE PROGRAM DURING THE

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1 2019-20 BUDGET YEAR AND BEGIN IMPLEMENTATION OF THE PROGRAM NO 2 LATER THAN JULY 2020. THE DEPARTMENT MAY CONTRACT WITH A 3 NONPROFIT ENTITY WITH DEMONSTRATED, SUCCESSFUL EXPERIENCE IN 4 PROVIDING TRAINING TO SCHOOL PRINCIPALS IN DISTRIBUTIVE AND 5 COLLABORATIVE LEADERSHIP IN COLORADO OR IN OTHER STATES TO 6 ASSIST IN DESIGNING AND IMPLEMENTING THE PROGRAM. IN SELECTING A 7 NONPROFIT ENTITY, THE DEPARTMENT SHALL FIRST CONSIDER ENTITIES 8 THAT PROVIDE SUCCESSFUL SCHOOL LEADERSHIP PROGRAMS IN COLORADO 9 THAT ARE SIMILAR TO THE PROGRAM DESCRIBED IN THIS SECTION. THE 10 DEPARTMENT SHALL ENSURE THAT THE PROGRAM DESIGN INCLUDES:

(a) THE METHOD FOR IDENTIFYING HIGH-QUALITY SCHOOL
PRINCIPALS AND SELECTING A COHORT OF SCHOOL PRINCIPALS FROM
PUBLIC ELEMENTARY, MIDDLE, AND HIGH SCHOOLS ACROSS THE STATE
WHO APPLY TO PARTICIPATE IN THE PROFESSIONAL DEVELOPMENT
PROVIDED BY THE PROGRAM;

16 (b) THE LEARNING OBJECTIVES AND GOALS OF THE PROGRAM,
17 WHICH MUST AT A MINIMUM INCLUDE IMPROVING AND ENHANCING
18 POSITIVE SCHOOL CLIMATE AND CULTURE AND IMPLEMENTING
19 DISTRIBUTIVE AND COLLABORATIVE LEADERSHIP AMONG THE
20 PROFESSIONAL EDUCATORS WITHIN A SCHOOL;

(c) THE METHODS FOR ACHIEVING THE LEARNING OBJECTIVES AND
GOALS, WHICH MUST INCLUDE DIRECT OBSERVATION OF AND INTERACTION
WITH IDENTIFIED HIGH-QUALITY SCHOOL PRINCIPALS AND EXPERIENTIAL
PROFESSIONAL DEVELOPMENT IN IMPLEMENTING DISTRIBUTIVE AND
COLLABORATIVE LEADERSHIP, DEVELOPING COLLABORATION AMONG THE
PROFESSIONALS WITHIN THE ENTIRE SCHOOL BUILDING, AND OTHER
LEADERSHIP SKILLS; AND

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1 (d) THE METHOD FOR EVALUATING THE SUCCESS OF THE PROGRAM 2 IN MEETING THE LEARNING OBJECTIVES AND GOALS AND IN MEETING THE 3 PURPOSE DESCRIBED IN SUBSECTION (1) OF THIS SECTION, INCLUDING 4 INCREASING EDUCATOR RETENTION, IMPROVING THE SCHOOL CLIMATE 5 AND CULTURE, AND IMPROVING STUDENT ACADEMIC OUTCOMES. THE 6 DEPARTMENT MAY TAKE INTO ACCOUNT INFORMATION RECEIVED 7 THROUGH THE TEACHING AND LEARNING CONDITIONS SURVEY 8 ADMINISTERED PURSUANT TO SECTION 22-2-503 IN EVALUATING THE 9 SUCCESS OF THE PROGRAM; EXCEPT THAT THE DEPARTMENT SHALL TAKE 10 THE INFORMATION INTO ACCOUNT IN A YEAR IN WHICH THE RESPONSE 11 RATE ON THE SURVEY IS AT LEAST SIXTY PERCENT.

12 (3) A SCHOOL PRINCIPAL WHO SEEKS TO RECEIVE TRAINING 13 THROUGH THE PROGRAM MUST SUBMIT AN APPLICATION TO THE 14 DEPARTMENT IN ACCORDANCE WITH THE TIME FRAMES AND PROCEDURES 15 ADOPTED BY RULE OF THE STATE BOARD. THE STATE BOARD BY RULE 16 SHALL SPECIFY THE REQUIRED CONTENTS OF THE APPLICATION, WHICH AT 17 A MINIMUM MUST INCLUDE EVIDENCE THAT THE SCHOOL PRINCIPAL'S 18 EMPLOYING ENTITY AND BUILDING STAFF SUPPORT THE SCHOOL 19 PRINCIPAL'S PARTICIPATION IN THE PROGRAM.

20 (4) THE DEPARTMENT, OR THE ENTITY WITH WHICH THE 21 DEPARTMENT CONTRACTS, IF ANY, SHALL SELECT THE SCHOOL 22 PRINCIPALS TO RECEIVE PROFESSIONAL DEVELOPMENT THROUGH THE 23 PROGRAM FOR THE 2020-21 AND 2021-22 BUDGET YEARS, BASED ON 24 APPLICATIONS RECEIVED PURSUANT TO SUBSECTION (3) OF THIS SECTION. 25 IN SELECTING SCHOOL PRINCIPALS TO RECEIVE PROFESSIONAL 26 DEVELOPMENT THROUGH THE PROGRAM, THE DEPARTMENT AND THE ENTITY, AT A MINIMUM, SHALL CONSIDER THE LEVEL OF PERFORMANCE, AS 27

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1 DETERMINED PURSUANT TO SECTION 22-11-210, ACHIEVED BY THE PUBLIC 2 SCHOOL AT WHICH THE APPLYING SCHOOL PRINCIPAL IS EMPLOYED AND 3 ANY EVIDENCE THAT INDICATES THE LIKELIHOOD THAT A PROGRAM OF 4 DISTRIBUTIVE AND COLLABORATIVE LEADERSHIP WOULD BE SUCCESSFUL 5 IN IMPROVING EDUCATOR RETENTION, SCHOOL CLIMATE AND CULTURE, 6 AND STUDENT ACADEMIC OUTCOMES AT THE PUBLIC SCHOOL AT WHICH 7 THE APPLYING SCHOOL PRINCIPAL IS EMPLOYED. IN SELECTING 8 PARTICIPANTS FOR THE PROGRAM, THE DEPARTMENT OR THE ENTITY, TO 9 THE EXTENT PRACTICABLE, SHALL SELECT SCHOOL PRINCIPALS EMPLOYED 10 IN PUBLIC ELEMENTARY, MIDDLE, AND HIGH SCHOOLS LOCATED IN RURAL, 11 SUBURBAN, AND URBAN SCHOOL DISTRICTS THROUGHOUT THE STATE WHO 12 ARE REPRESENTATIVE OF THE RACIAL AND GENDER DEMOGRAPHICS 13 ACROSS THE STATE. THE DEPARTMENT OR THE ENTITY MAY SELECT TWO 14 OR MORE SCHOOL PRINCIPALS FROM A SINGLE SCHOOL DISTRICT.

15 (5) SUBJECT TO AVAILABLE APPROPRIATIONS, THE STATE BOARD 16 SHALL AWARD A GRANT TO THE EMPLOYING ENTITY OF EACH SCHOOL 17 PRINCIPAL WHO IS SELECTED TO PARTICIPATE IN THE PROGRAM EITHER AS 18 AN EXEMPLARY HIGH-QUALITY SCHOOL PRINCIPAL WHO ASSISTS IN 19 PROVIDING PROFESSIONAL DEVELOPMENT OR AS A SCHOOL PRINCIPAL WHO 20 IS SELECTED TO RECEIVE PROFESSIONAL DEVELOPMENT. THE STATE BOARD 21 SHALL DETERMINE THE AMOUNT OF EACH GRANT BASED ON THE COSTS 22 THAT THE EMPLOYING ENTITY IS EXPECTED TO INCUR AS A RESULT OF THE 23 SCHOOL PRINCIPAL'S PARTICIPATION IN THE PROGRAM.

(6) THE GENERAL ASSEMBLY SHALL ANNUALLY APPROPRIATE
MONEY TO THE DEPARTMENT FOR THE IMPLEMENTATION OF THIS PART 2,
INCLUDING MONEY TO PAY THE COSTS OF DESIGNING AND IMPLEMENTING
THE PROGRAM, WHICH MAY INCLUDE THE COST OF CONTRACTING WITH AN

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ENTITY AS AUTHORIZED IN SUBSECTION (2) OF THIS SECTION, AND
 AWARDING GRANTS AS PROVIDED IN SUBSECTION (5) OF THIS SECTION.

22-13-204. School leadership pilot program - reporting.
(1) ON OR BEFORE MARCH 15, 2020, THE DEPARTMENT SHALL REPORT TO
THE EDUCATION COMMITTEES OF THE SENATE AND THE HOUSE OF
REPRESENTATIVES, OR ANY SUCCESSOR COMMITTEES, CONCERNING THE
DESIGN OF THE PROGRAM AND THE PLANS FOR IMPLEMENTING THE
PROGRAM DURING THE 2020-21 AND 2021-22 BUDGET YEARS. THE REPORT
MUST INCLUDE:

10 (a) THE METHOD FOR IDENTIFYING EXEMPLARY, HIGH-QUALITY
11 SCHOOL PRINCIPALS TO PARTICIPATE IN THE PROGRAM AND THE NUMBER
12 OF EXEMPLARY, HIGH-QUALITY SCHOOL PRINCIPALS EXPECTED TO
13 PARTICIPATE IN THE PROGRAM;

14 (b) THE NUMBER OF SCHOOL PRINCIPALS EXPECTED TO RECEIVE
15 PROFESSIONAL DEVELOPMENT THROUGH THE PROGRAM AND THE CRITERIA
16 FOR SELECTING THOSE SCHOOL PRINCIPALS;

17 (c) THE PLAN FOR PROVIDING INTERACTION BETWEEN THE
18 EXEMPLARY, HIGH-QUALITY SCHOOL PRINCIPALS AND THE SCHOOL
19 PRINCIPALS WHO RECEIVE PROFESSIONAL DEVELOPMENT THROUGH THE
20 PROGRAM;

21 (d) THE LEARNING OBJECTIVES AND GOALS TO BE ACHIEVED
22 THROUGH THE PROGRAM; AND

(e) THE MANNER IN WHICH THE DEPARTMENT EXPECTS TO
MEASURE THE SUCCESS OF THE PROGRAM, INCLUDING MEASURING
IMPROVED EDUCATOR RETENTION, IMPROVEMENTS IN SCHOOL CULTURE
AND CLIMATE, AND IMPROVED STUDENT OUTCOMES.

27 (2) ON OR BEFORE JANUARY 15, 2022, THE DEPARTMENT SHALL

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REPORT TO THE EDUCATION COMMITTEES OF THE SENATE AND THE HOUSE
 OF REPRESENTATIVES, OR ANY SUCCESSOR COMMITTEES, CONCERNING
 IMPLEMENTATION OF THE PROGRAM. AT A MINIMUM, THE REPORT MUST
 INCLUDE:

5 (a) THE NUMBER OF EXEMPLARY, HIGH-QUALITY SCHOOL
6 PRINCIPALS WHO ARE PARTICIPATING IN THE PROGRAM AND THE NATURE
7 OF THEIR PARTICIPATION;

8 (b) THE NUMBER OF SCHOOL PRINCIPALS WHO ARE RECEIVING
9 PROFESSIONAL DEVELOPMENT THROUGH THE PROGRAM AND AN
10 EXPLANATION OF THE PROFESSIONAL DEVELOPMENT PROVIDED;

(c) AN EVALUATION OF THE SUCCESS OF THE PROGRAM
 PARTICIPANTS IN ACHIEVING THE LEARNING OBJECTIVES AND GOALS
 IDENTIFIED FOR THE PROFESSIONAL DEVELOPMENT AND IN ACHIEVING THE
 PURPOSE OF THE PROGRAM IDENTIFIED IN SECTION 22-13-203 (1); AND

15 (d) A RECOMMENDATION CONCERNING WHETHER TO CONTINUE
16 THE PROGRAM, ANY RECOMMENDED CHANGES TO THE PROGRAM, AND THE
17 ESTIMATED COST OF CONTINUING THE PROGRAM.

18 22-13-205. Repeal of part. THIS PART 2 IS REPEALED, EFFECTIVE
19 JULY 1, 2022.

20 SECTION 2. In Colorado Revised Statutes, 22-13-102, amend
21 the introductory portion as follows:

22 22-13-102. Definitions. As used in this article 13 PART 1, unless
23 the context otherwise requires:

SECTION 3. Appropriation. For the 2019-20 state fiscal year, \$272,929 is appropriated to the department of education. This appropriation is from the general fund and is based on an assumption that the department will require an additional 0.9 FTE. To implement this act,

- 1 the department may use this appropriation for the school leadership pilot
- 2 program.
- 3 SECTION 4. Safety clause. The general assembly hereby finds,
 4 determines, and declares that this act is necessary for the immediate
 5 preservation of the public peace, health, and safety.