

1 State of Arkansas
2 89th General Assembly
3 Regular Session, 2013
4

As Engrossed: H3/7/13

A Bill

HOUSE BILL 1470

5 By: Representatives Williams, Baine
6

For An Act To Be Entitled

8 AN ACT TO ESTABLISH PRE-ADJUDICATION PROBATION
9 PROGRAMS; AND FOR OTHER PURPOSES.

Subtitle

12 TO ESTABLISH PRE-ADJUDICATION PROBATION
14 PROGRAMS.

17 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:
18

19 SECTION 1. Arkansas Code Title 5, Chapter 4 is amended to add a new
20 subchapter to read as follows:

21 Subchapter 9 - Sentencing Alternative - Pre-adjudication Probation
22 5-4-901. Legislative intent.

23 The intent of this act is to provide the judiciary with an additional
24 alternative to the disposition of criminal offenders that would assist the
25 offender in atoning for his or her criminal transgression and promote the
26 enforcement of the state's criminal statutes while easing the inmate burden
27 on the county jails and the Department of Correction.

28
29 5-4-902. Definitions.

30 As used in this subchapter, "pre-adjudication" means the period of time
31 after:

32 (1) The prosecuting attorney files a criminal information or an
33 indictment is filed in circuit court;

34 (2) The person named in the criminal information or indictment is
35 arraigned on the charge in circuit court; and

36 (3) The person enters the program without a guilty plea or the person



1 enters a plea of guilty but before the circuit court enters a judgment and
2 pronounces a sentence against the person.

3
4 5-4-903. Program authorized.

5 (a)(1) Each judicial district of this state may establish a pre-
6 adjudication probation program under this subchapter.

7 (2) The structure, method, and operation of the pre-adjudication
8 probation program may differ and shall be based upon the specific needs of
9 and resources available to the judicial district where the pre-adjudication
10 probation program is located.

11 (b)(1) A pre-adjudication probation program may incorporate services
12 from various state agencies, including without limitation the Department of
13 Community Correction and the Department of Human Services.

14 (2) Participating state agencies may provide:

15 (A) Persons to serve as pre-adjudication probation
16 officers, drug counselors, or other support staff;

17 (B) Drug testing and other substance-abuse facilities;

18 (C) Intensive short-term and long-term residential
19 treatment for participants in the pre-adjudication probation program who have
20 demonstrated a need for substance abuse treatment or other mental health-
21 related treatment; and

22 (D) Other personnel, support staff, or facilities that the
23 circuit court administering the pre-adjudication probation program finds
24 necessary or helpful.

25 (c) Subject to an appropriation, funding, and position authorization,
26 both programmatic and administrative, the Administrative Office of the Courts
27 shall:

28 (1) Provide state-level coordination and support for circuit
29 courts administering the pre-adjudication probation program;

30 (2) Administer funds for the maintenance and operation of local
31 pre-adjudication probation programs;

32 (3) Provide training and education to judges and other
33 professionals involved in pre-adjudication probation programs; and

34 (4) Operate as a liaison between judges and other state-level
35 agencies providing services to pre-adjudication probation programs.

36

1 5-4-904. Eligibility.

2 (a) The judicial district in which a person is charged with a felony
3 shall have in place a pre-adjudication probation program as authorized by
4 this subchapter before this subchapter may be utilized by the person charged
5 with the felony, the circuit court with jurisdiction, or the state.

6 (b) A person charged with a felony is eligible to participate in a
7 pre-adjudication probation program if:

8 (1) The circuit court with jurisdiction over the case and the
9 prosecuting attorney agree; and

10 (2) The person is not charged with one (1) of the following
11 criminal offenses:

12 (A) A criminal offense for which the person would be
13 required to register as a sex offender under the Sex Offender Registration
14 Act of 1997, § 12-12-901 et seq.;

15 (B) A felony involving violence as listed in § 5-4-
16 501(d)(2);

17 (C) A felony involving a victim who was seventeen (17)
18 years of age or younger at the time the felony was committed; or

19 (D) A felony involving a victim who was sixty-five (65)
20 years of age or older at the time the felony was committed.

21
22 5-4-905. Sanctions.

23 (a)(1) A pre-adjudication probation program judge may impose sanctions
24 on a pre-adjudication probation program participant who fails to complete
25 certain court-ordered pre-adjudication program requirements or meet certain
26 court-ordered pre-adjudication program goals.

27 (2) Sanctions may include without limitation:

28 (A) Time spent in the custody of the county sheriff;

29 (B) Additional fines;

30 (C) Community service;

31 (D) Substance abuse testing;

32 (E) Written assignments; and

33 (F) Volunteer work for a nonprofit organization.

34 (b) The imposition of an additional sanction under this section:

35 (1) Is not an execution of a sentence resulting from a
36 conviction for the criminal offense for which the participant has entered the

1 pre-adjudication probation program; and

2 (2) Does not result by itself in the expulsion of the pre-
3 adjudication probation program participant from the pre-adjudication
4 probation program.

5
6 5-4-906. Record expungement upon completion.

7 (a) A pre-adjudication probation program judge, on his or her own
8 motion or upon a request from the participant in the pre-adjudication
9 probation program, shall order expungement and dismissal of a case if:

10 (1) The participant in the pre-adjudication probation program
11 has successfully completed a pre-adjudication probation program, as
12 determined by the pre-adjudication probation program judge;

13 (2) The pre-adjudication probation program judge has received a
14 recommendation from the prosecuting attorney for expungement and dismissal of
15 the case; and

16 (3) The pre-adjudication probation program judge, after
17 considering the past criminal history of the participant in the pre-
18 adjudication probation program, determines that expungement and dismissal of
19 the case is appropriate.

20 (b) Unless otherwise ordered by the pre-adjudication probation
21 program court, expungement under this section shall be as described in § 16-
22 90-901 et seq.

23
24 5-4-907. Cost, fees, and restitution.

25 (a) The pre-adjudication probation program judge may order the
26 offender to pay:

27 (1) Court costs as provided in § 16-10-305;

28 (2) Any substance abuse treatment costs;

29 (3) Drug testing costs;

30 (4) Costs associated with mental health treatment;

31 (5) A pre-adjudication probation program user fee;

32 (6) Any restitution owed the victim of the charged criminal
33 offense;

34 (7) Necessary supervision fees;

35 (8) Any applicable residential treatment fees; and

36 (9) Any fees determined or authorized under § 12-27-

1 125(b)(17)(B) or § 16-93-104(a)(1), which are to be paid to the Department of
2 Community Correction.

3 (b)(1) The pre-adjudication probation program judge shall establish a
4 schedule for the payment of costs, fees, and restitution.

5 (2) The cost for substance abuse treatment, mental health
6 treatment, drug testing, and supervision shall be set by the treatment and
7 supervision providers respectively and made part of the order of the pre-
8 adjudication probation program judge for payment.

9 (3) Pre-adjudication probation program user fees shall be set by
10 the pre-adjudication probation program judge.

11 (4) Treatment, drug testing, and supervision costs or fees shall
12 be paid to the respective providers.

13 (5) Fees determined or authorized under § 12-27-125(b)(17)(B) or
14 § 16-93-104(a)(1) shall be paid to the Department of Community Correction.

15 (6) Restitution to the victim shall be paid directly to the
16 victim.

17 (c) Court orders for costs, fees, and restitution shall remain an
18 obligation of the participant in the pre-adjudication probation program with
19 court monitoring until fully paid.

20
21 5-4-908. Program operation.

22 (a)(1) A pre-adjudication probation program may require a separate
23 judicial processing system differing in practice and design from the
24 traditional adversarial criminal prosecution and trial systems.

25 (2) A pre-adjudication probation program team shall be
26 designated by a circuit judge assigned to manage the pre-adjudication
27 probation program docket and may include a circuit judge, a prosecuting
28 attorney, a public defender or private defense attorney, one (1) or more
29 probation officers, and any other individual or individuals determined
30 necessary by the pre-adjudication probation program judge.

31 (3)(A) The administrative judge of the judicial district shall
32 designate one (1) or more circuit judges to administer the pre-adjudication
33 probation program.

34 (B) If a county is in a judicial district that does not
35 have a circuit judge who is able to administer the pre-adjudication probation
36 program on a consistent basis, the administrative plan for the judicial

1 circuit required by Administrative Order No. 14 of the Supreme Court may
2 designate a state district court judge to administer the pre-adjudication
3 probation program.

4 (b) Each judicial district may develop a training and implementation
5 manual for a pre-adjudication probation program with the assistance of the:

6 (1) Department of Human Services;

7 (2) Department of Education;

8 (3) Department of Career Education;

9 (4) Department of Community Correction; and

10 (5) Administrative Office of the Courts.

11
12 5-4-909. Administrative Office of the Courts.

13 The Administrative Office of the Courts shall:

14 (1) Serve as a coordinator between pre-adjudication probation
15 program judges, the Department of Community Correction, and other parties;

16 (2) Establish, manage, and maintain a uniform statewide pre-
17 adjudication probation program information system to track information and
18 data on pre-adjudication probation program participants;

19 (3) Train and educate pre-adjudication probation program judges
20 and pre-adjudication probation program staff in those judicial districts
21 maintaining a pre-adjudication probation program;

22 (4) Oversee the disbursement of funds appropriated to the
23 Administrative Office of the Courts for the maintenance and operation of
24 local pre-adjudication probation programs based on a formula developed by the
25 office; and

26 (5) Develop guidelines to serve as a framework for developing
27 effective local pre-adjudication probation programs and to provide a
28 structure for conducting research and evaluation for pre-adjudication
29 probation program accountability.

30
31 5-4-910. Disposition of court costs and user fees.

32 (a) All court costs and pre-adjudication probation program user fees
33 assessed by the pre-adjudication probation program judge shall be paid to the
34 circuit court clerk for remittance to the county treasury under § 14-14-1313.

35 (b) The county treasurer shall credit all court costs received under
36 this section to the county administration of justice fund to be distributed

1 under § 16-10-307.

2 (c) The county treasurer shall credit all pre-adjudication probation
3 program user fees received under this section to a fund known as the county
4 pre-adjudication probation program fund and appropriated by the quorum court
5 for the benefit and administration of the pre-adjudication probation program,

6
7 5-4-911. Required resources.

8 Each pre-adjudication probation program established under this
9 subchapter, subject to an appropriation, funding, and position authorization,
10 both programmatic and administrative, shall be provided with the following
11 resources:

12 (1) The Department of Community Correction shall provide the following
13 pursuant to § 5-4-903 for adult offenders:

14 (A) A minimum of one (1) counselor position for every thirty
15 (30) pre-adjudication probation program participants;

16 (B) A minimum of one (1) probation officer position for every
17 forty (40) pre-adjudication probation program participants;

18 (C) A minimum of one (1) administrative assistant position for
19 each pre-adjudication probation program; and

20 (D) Drug screens and testing as needed.

21 (2) The Administrative Office of the Courts shall:

22 (A) Provide funding for additional ongoing maintenance and
23 operation costs of local pre-adjudication probation programs not provided by
24 the Department of Community Correction or the Department of Human Services,
25 including without limitation local pre-adjudication probation program
26 supplies, education, travel, and related expenses;

27 (B) Provide direct support to the pre-adjudication probation
28 program judge and pre-adjudication probation program;

29 (C) Provide coordination between the multidisciplinary team and
30 the pre-adjudication probation program judge;

31 (D) Provide case management;

32 (E) Monitor compliance of pre-adjudication probation program
33 participants with pre-adjudication probation program requirements; and

34 (F) Provide pre-adjudication probation program evaluation and
35 accountability.

36

1 5-4-912. Collection of data – Reporting requirement.

2 (a)(1) A pre-adjudication probation program shall collect and provide
3 data on pre-adjudication probation program applicants and all participants as
4 required by the Administrative Office of the Courts.

5 (2) Data collected under subdivision (a)(1) of this section
6 shall include:

7 (A) The total number of applicants;

8 (B) The total number of participants;

9 (C) The total number of successful applicants;

10 (D) The total number of successful participants;

11 (E) The reason why each unsuccessful participant did not
12 complete the pre-adjudication probation program;

13 (F) Information about what happened to each unsuccessful
14 participant;

15 (G) The total number of participants who were arrested for
16 a new criminal offense while in the pre-adjudication probation program;

17 (H) The total number of participants who were convicted of
18 a new criminal offense while in the pre-adjudication probation program;

19 (I) The total number of participants who committed a
20 violation of one (1) or more conditions of the pre-adjudication probation
21 program and the resulting sanction;

22 (J) The results of the initial risk-needs assessment
23 review for each participant;

24 (K) The race and gender of each applicant;

25 (L) The race and gender of each participant;

26 (M) The race and gender of each victim of an offense
27 committed by the applicant;

28 (N) The race and gender of each victim of an offense
29 committed by the participant; and

30 (O) Any other data or information as required by the
31 Administrative Office of the Courts.

32 (b) The data collected for evaluation purposes under subsection (a) of
33 this section shall:

34 (1) Include a minimum standard data set developed and specified
35 by the Administrative Office of the Courts; and

36 (2) Be maintained in the court files or be otherwise accessible

1 by the courts and the Administrative Office of the Courts.

2 (c)(1) After an individual is discharged either upon completion or
3 termination of a pre-adjudication probation program, the pre-adjudication
4 probation program as far as is practicable shall conduct follow-up contacts
5 with and reviews of former pre-adjudication probation program participants
6 for key outcome indicators of drug use, recidivism, and employment.

7 (2)(A) The follow-up contacts with and reviews of former pre-
8 adjudication probation program participants shall be conducted as frequently
9 and for a period of time as determined by the Administrative Office of the
10 Courts based upon the nature of the pre-adjudication probation program and
11 the nature of the participants.

12 (B) The follow-up contacts with and reviews of former pre-
13 adjudication probation program participants are not extensions of the pre-
14 adjudication probation program court's jurisdiction over the pre-adjudication
15 probation program participants.

16 (d) For purposes of standardized measurement of success of pre-
17 adjudication probation programs across the state, the Administrative Office
18 of the Courts in consultation with other state agencies shall adopt an
19 operational definition of terms to be used in any evaluation and report of
20 pre-adjudication probation programs such as:

- 21 (1) "Incentives given";
22 (2) "Recidivism";
23 (3) "Retention";
24 (4) "Relapses";
25 (5) "Restarts"; and
26 (6) "Sanctions imposed".

27 (e) Each pre-adjudication probation program shall provide all
28 information requested by the Administrative Office of the Courts.

29 (f) The Administrative Office of the Courts, the Department of
30 Community Correction, the Office of Alcohol and Drug Abuse Prevention, and
31 the Arkansas Crime Information Center shall work together to share and make
32 available data to provide a comprehensive data management system for the
33 state's pre-adjudication probation programs.

34 (g)(1) The Administrative Office of the Courts shall:

35 (A) Develop a statewide evaluation model for pre-
36 adjudication probation programs; and

1 (B) Conduct ongoing evaluations of the effectiveness and
2 efficiency of all pre-adjudication probation programs.

3 (2) The Administrative Office of the Courts shall submit to the
4 General Assembly by July 1 of each year a report of the evaluations under
5 subdivision (g)(1) of this section

6
7 */s/Williams*
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29
30
31
32
33
34
35
36