

- 1 Q7NV41-1
- 2 By Representative McCampbell
- 3 RFD: Education Policy
- 4 First Read: 07-Mar-23
- 5 PFD: 23-Feb-23



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4 SYNOPSIS:

5 Under existing law, a public K-12 school or 6 school district that is determined to have poor 7 performance is labeled by the State Superintendent of 8 Education as failing to make adequate progress or as a 9 failing school under the school grading system.

10 Also under existing law, the Alabama 11 Accountability Act of 2013, provides financial 12 assistance through an income tax credit to a parent who 13 transfers a student from a failing public school to a 14 nonfailing public school or nonpublic school of the 15 parent's choice.

This bill would change the designation of a failing school to a lowest sixth percent school and the designation of a nonfailing school to a highest 94th percent school for the purposes of school grading and the Alabama Accountability Act of 2013, and would require the State Board of Education to reflect those changes in terminology when amending or adopting rules.

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A BILL

TO BE ENTITLED

AN ACT

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29 To amend Sections 16-6C-2, as amended by Act 2022-374, 30 2022 Regular Session, 16-6D-3, 16-6D-4, 16-6D-6, 16-6D-8, and 16-6D-9, as amended by Act 2022-390, 2022 Regular Session, 31 32 Code of Alabama 1975, relating to the public K-12 school 33 grading system and the Alabama Accountability Act of 2013; to 34 change the designation of a failing school to a lowest sixth percent school and the designation of a nonfailing school to a 35 36 highest 94th percent school; and to require the State Board of 37 Education to reflect those changes in terminology when amending or adopting rules. 38 39 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA: Section 1. Sections 16-6C-2, as amended by Act 40 2022-374, 2022 Regular Session, 16-6D-3, 16-6D-4, 16-6D-6, 41 42 16-6D-8, and 16-6D-9, as amended by Act 2022-390, 2022 Regular 43 Session, of the Code of Alabama 1975, are amended to read as follows: 44 "\$16-6C-2 45 46 (a) In addition to any other labels or designations assigned to public schools and public school districts 47 48 pursuant to a federal, state, school, district, or other 49 assessment or accountability system, the State Superintendent 50 of Education, consistent with this chapter, shall develop a 51 school grading system reflective of school and district 52 performance. The grading system shall utilize the traditional 53 A, B, C, D, or F framework.

54 (1) Schools receiving a grade of "A" are making55 excellent progress.

56 (2) Schools receiving a grade of "B" are making above



57 average progress.

58 (3) Schools receiving a grade of "C" are making 59 satisfactory progress.

(4) Schools receiving a grade of "D" are making less 60 than satisfactory progress. 61

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(5) Schools receiving a grade of "F" are failing to 63 make adequate progress lowest sixth percent schools.

64 (b) In developing this school grading system, the State 65 Superintendent of Education shall seek input from parents, teachers, school administrators, existing State Department of 66 67 Education advisory groups or task forces, and other education stakeholders on how the system can properly reflect not only 68 the overall academic proficiency of each public school but 69 70 also the academic improvements made by each public school, 71 along with other key performance indicators that give a total profile of the school or the school system, or both. 72

73 (c) The State Superintendent of Education shall 74 prescribe the design and content of the school grading system 75 by not later than December 31, 2012. It is the intent of the 76 Legislature that the system be in place by no later than the 77 2013-2014 school year. The system may not be utilized by the 78 State Superintendent of Education or the State Department of Education until sufficient rules have been adopted by the 79 80 State Board of Education pursuant to the Alabama 81 Administrative Procedure Act.

82 (d) Using an easy to understand grading scale, the school grading system shall describe achievement in the state, 83 84 each district, and each school. Additionally, the State



Superintendent of Education shall not be precluded from also assigning grades to school feeder patterns or grades that reflect the fiscal health and fiscal efficiency of a school or school system.

89 (e) The State Superintendent of Education shall make 90 these grades available to the general public and shall post these grades on the website of the State Department of 91 92 Education as soon as the grades are available. Additionally, 93 appropriate grade information shall be delivered to the parent or guardian of each public school student at least once 94 95 annually in the same manner that student report cards are currently delivered. 96

97 (f)(1) Using state-authorized assessments and other key 98 performance indicators that give a total profile of the school 99 or the school system, or both, a school's grade, at a minimum, 100 shall be based on a combination of student achievement scores, 101 achievement gap, college and career readiness, learning gains, 102 and other indicators as determined by the State Superintendent 103 of Education to impact student learning and success.

104 (2) Commencing with the 2021-2022 school year, the 105 academic achievement of each student identified as an English 106 language learner, who has not shown proficiency on ACCESS for 107 EL, or other state approved English proficiency assessment, 108 may not be considered in assigning an academic achievement 109 grade to a school or school system for the first five years of 110 enrollment of the student. The educational progress of each of these students shall continue to be measured in the academic 111 112 growth category and the progress in English language



113 proficiency category and, at the end of the five-year period 114 for the student, his or her proficiency shall again be 115 considered in assigning an academic achievement grade to a 116 school or school system on the state A-F school grading 117 system.

118 (3) The State Superintendent of Education may not amend 119 the state Every Student Succeeds Act option for including test 120 scores of English language learners enrolled in United States 121 schools. The option provides as follows: For the first year of enrollment, the test scores shall be reported, but the results 122 123 on both the reading/language arts and math tests shall be 124 excluded from the federal accountability system; for the 125 second year of enrollment, a measure of student growth on both 126 tests shall be included in the federal accountability system; 127 and for the third year of enrollment, proficiency on both tests shall be included in the federal accountability system. 128 129 Additionally, the option requires English language learners 130 who have successfully left the English language learner 131 subgroup by attaining English proficiency to be included in 132 that subgroup for accountability purposes for four years.

(g) The A-F school grading system shall be consistently applied so that grades of one school or system may be compared to the grades of any other school or system."

136 "§16-6D-3

137 (a) The Legislature finds and declares all of the138 following:

139 (1) To further the goals of public education throughout140 the state, each school system should be able to have maximum



141 possible flexibility to meet the needs of students and the 142 communities within its jurisdiction.

(2) There is a critical need for innovative models of public education that are tailored to the unique circumstances and needs of the students in all schools and communities, and especially in schools and communities that are struggling to improve academic outcomes and close the achievement gap.

148 (3) To better serve students and better use available 149 resources, local boards of education, local school systems, 150 and parents need the ability to explore flexible alternatives 151 in an effort to be more efficient and effective in providing 152 operational and programmatic services.

(b) Therefore, it is the intent of the Legislature todo all of the following:

(1) Allow school systems greater flexibility in meetingthe educational needs of a diverse student population.

157 (2) Improve educational performance through greater
 158 individual school autonomy and managerial flexibility with
 159 regard to programs and budgetary matters.

(3) Encourage innovation in education by providing
local school systems and school administrators with greater
control over decisions including, but not limited to,
budgetary matters, staffing, personnel, scheduling, and
educational programming, including curriculum and instruction.

(4) Provide financial assistance through an income tax
credit to a parent who transfers a student from a <u>failing</u>
<u>lowest sixth percent</u> public school to a <u>nonfailing highest</u>
94th percent public school or nonpublic school of the parent's



- 169 choice."
- 170 "\$16-6D-4

For the purposes of this chapter, the following terms shall have the following meanings:

173 (1) ACADEMIC YEAR. The 12-month period beginning on174 July 1 and ending on the following June 30.

175 (2) DEPARTMENT OF REVENUE. The Alabama Department of 176 Revenue.

177 (3) EDUCATIONAL SCHOLARSHIP. A grant made by a scholarship granting organization to an eligible student to 178 179 cover all or part of the tuition and mandatory fees for one academic year charged by a qualifying school to the eligible 180 student receiving the scholarship; provided, however, that an 181 182 educational scholarship shall not exceed six thousand dollars 183 (\$6,000) for an elementary school student, eight thousand 184 dollars (\$8,000) for a middle school student, or ten thousand 185 dollars (\$10,000) for a high school student per academic year. 186 The term does not include a lump sum, block grant, or similar 187 payment by a scholarship granting organization to a gualifying 188 school that assigns the responsibility in whole or in part for 189 determining the eligibility of scholarship recipients to the 190 qualifying school or any person or entity other than the 191 scholarship granting organization.

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(4) ELIGIBLE STUDENT.

a. A student who satisfies all of the following:
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Is a member of a family whose total annual income

195 the calendar year before he or she receives an educational
196 scholarship under this program does not exceed 185 percent of



197 the federal poverty level, the federally recognized threshold 198 for receiving free or reduced priced lunch, as established 199 from time to time by the U.S. Department of Health and Human 200 Services.

201 2. Was eligible to attend a public school in the 202 preceding semester or is starting school in Alabama for the 203 first time.

204 3. Resides in Alabama while receiving an educational 205 scholarship.

206 b. A scholarship granting organization shall determine 207 the eligibility of a student under subparagraph 1. of paragraph a. every other academic year in which a student 208 209 receives an educational scholarship; provided that if the 210 annual income of the family of a student who has received at 211 least one educational scholarship exceeds 185 percent of the federal poverty level, the existing student shall remain 212 213 eligible to receive educational scholarships until and unless 214 the annual income of the family of the student exceeds 275 215 percent of the federal poverty level; provided, further that no student who has received at least one educational 216 217 scholarship shall be eligible to receive educational 218 scholarships if the annual income of his or her family exceeds 275 percent of the federal poverty level. 219

220

(5) FAILING SCHOOL. A public K-12 school that is either 221 of the following:

a. Is designated as a failing school by the 222 Superintendent of Education. 223

224

b. Does not exclusively serve a special population



225 students and is listed in the lowest six percent of public

226 K-12 schools based on the state standardized assessment in 227 reading and math.

228 (6)(5) FAMILY. A group of two or more people related by 229 birth, marriage, or adoption, including foster children, who 230 reside together.

(7)-(6) FLEXIBILITY CONTRACT. A school flexibility
contract between the local school system and the State Board
of Education wherein a local school system may apply for
programmatic flexibility or budgetary flexibility, or both,
from state laws, regulations, and policies, including
regulations and policies promulgated adopted by the State
Board of Education and the State Department of Education.

238 <u>(8) (7)</u> INNOVATION PLAN. The request of a local school 239 system for flexibility and plan for annual accountability 240 measures and five-year targets for all participating schools 241 within the school system.

242 (9)(8) LOCAL BOARD OF EDUCATION. A city or county board 243 of education that exercises management and control of a local 244 school system pursuant to state law.

(10) (9) LOCAL SCHOOL SYSTEM. A public agency that
 establishes and supervises one or more public schools within
 its geographical limits pursuant to state law.

248 (10) LOWEST SIXTH PERCENT SCHOOL. A public K-12 school 249 that is either of the following:

a. Is designated as a lowest sixth percent school by
 the State Superintendent of Education.

252 b. Does not exclusively serve a special population of



253 <u>students and is listed in the lowest sixth percent of public</u> 254 <u>K-12 schools based on the state standardized assessment in</u> 255 reading and math.

256 (11) NONPUBLIC SCHOOL. Any nonpublic or private school, 257 including parochial schools, not under the jurisdiction of the 258 State Superintendent of Education and the State Board of 259 Education, providing educational services to children. A 260 nonpublic school provides education to elementary or 261 secondary, or both, students and has notified the Department 262 of Revenue of its intention to participate in the scholarship 263 program and comply with the requirements of the scholarship program. A nonpublic school does not include home schooling. 264

(12) PARENT. The parent or guardian of a student, with authority to act on behalf of the student. For purposes of Section 16-6D-8, the parent or guardian shall claim the student as a dependent on his or her Alabama state income tax return.

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(13) QUALIFYING SCHOOL.

271 a. Either a public school outside of the resident 272 school district that is not considered failing lowest sixth 273 percent within the meaning of subdivision (5) (10) or any 274 nonpublic school as defined in subdivision (11) and that 275 satisfies the requirements of this subdivision. A qualifying 276 nonpublic school shall be accredited by one of the six 277 regional accrediting agencies or the National Council for 278 Private School Accreditation, Advanced, the American Association of Christian Schools, or one of their partner 279 280 accrediting agencies. A nonpublic school shall have three



281 years from the later of the date the nonpublic school notified 282 the Department of Revenue of its intent to participate in the 283 scholarship program or June 10, 2015, to obtain the required 284 accreditation and shall thereafter maintain accreditation as 285 required by this subdivision. During the three-year period 286 described in the immediately preceding sentence, a nonpublic 287 school that is not accredited shall satisfy all of the 288 following conditions until the nonpublic school obtains 289 accreditation:

Has been in existence for at least three years.
 Has daily attendance of at least 85 percent over a
 two-year period.

3. Has a minimum 180-day school year, or its hourlyequivalent.

4. Has a day length of at least six and one-half hours.

296 5. Requires all students to take the Stanford297 Achievement Test, or its equivalent.

298 6. Requires all candidates for graduation to take the299 American College Test before graduation.

300 7. Requires students in high school in grades nine 301 through 12 to earn a minimum of 24 credits before graduating, 302 including 16 credits in core subjects, and each awarded credit 303 shall consist of a minimum of 140 instructional hours.

8. Does not subject special education students to the same testing or curricular requirements as regular education students if it is not required in the individual plan for the student.

308 9. Maintains a website that describes the school, the



309 instructional program of the school, and the tuition and 310 mandatory fees charged by the school, updated prior to the 311 beginning of each semester.

312 10. Annually affirms on forms prescribed by the 313 scholarship granting organization and the Department of 314 Revenue its status financially and academically and provide 315 other relative information as required by the scholarship 316 granting organization or as otherwise required in this 317 chapter.

b. A nonpublic school that is not accredited and that 318 319 has not been in existence for at least three years shall 320 nevertheless be considered a qualifying school if, in addition 321 to satisfying the requirements in subparagraphs 2. to 10., 322 inclusive, of paragraph a., the nonpublic school operates 323 under the governance of the board of directors or the equivalent thereof of an accredited nonpublic school. For 324 325 purposes of the immediately preceding sentence, the term 326 governance shall include, but not be limited to, curriculum 327 oversight, personnel and facility management, and financial 328 management. If, at the conclusion of the three-year period in 329 which a nonpublic school is required to obtain accreditation, 330 a nonpublic school is not accredited, the nonpublic school 331 shall not be considered a qualifying school and shall not 332 receive any funds from a scholarship granting organization 333 until the nonpublic school obtains the accreditation required 334 by this subdivision.

335 (14) SCHOLARSHIP GRANTING ORGANIZATION. An organization336 that provides or is approved to provide educational



337 scholarships to eligible students attending qualifying schools 338 of their parents' choice."

339 "§16-6D-6

340 (a) The innovation plan of a local school system shall341 include, at a minimum, all of the following:

342 (1) The school year that the local school system343 expects the school flexibility contract to begin.

344 (2) The list of state laws, regulations, and policies,
345 including rules, regulations, and policies <u>promulgated adopted</u>
346 by the State Board of Education and the State Department of
347 Education, that the local school system is seeking to waive in
348 its school flexibility contract.

349 (3) A list of schools included in the innovation plan350 of the local school system.

351 (b) A local school system is accountable to the state 352 for the performance of all schools in its system, including 353 innovative schools, under state and federal accountability 354 requirements.

355 (c) A local school system may not, pursuant to this 356 chapter, waive requirements imposed by federal law, 357 requirements related to the health and safety of students or 358 employees, requirements imposed by ethics laws, requirements 359 imposed by the Alabama Child Protection Act of 1999, Chapter 360 22A of this title, requirements imposed by open records or 361 open meetings laws, requirements related to financial or academic reporting or transparency, requirements designed to 362 protect the civil rights of students or employees, 363 364 requirements related to the state retirement system or state



365 health insurance plan, or requirements imposed by Act 366 2012-482. This chapter may not be construed to allow a local 367 school system to compensate an employee at an annual amount 368 that is less than the amount the employee would otherwise be 369 afforded through the State Minimum Salary Schedule included in 370 the annual Education Trust Fund Appropriations Act. No local 371 school system shall involuntarily remove any rights or 372 privileges acquired by any employee under the Students First Act of 2011, Chapter 24C of this title. Except as provided for 373 a failing lowest sixth percent school pursuant to subsection 374 375 (e), no plan or program submitted by a local board of education may be used to deny any right or privilege granted 376 377 to a new employee pursuant to the Students First Act of 2011.

378 (d) No provision of this chapter shall be construed or379 shall be used to authorize the formation of a charter school.

380 (e) Any provision of subsection (c) to the contrary 381 notwithstanding, nothing in this chapter shall be construed to 382 prohibit the approval of a flexibility contract that gives 383 potential, current, or future employees of a failing lowest 384 sixth percent school within the local school system the option 385 to voluntarily waive any rights or privileges already acquired 386 or that could potentially be acquired as a result of attaining tenure or nonprobationary status, provided, however, that any 387 388 employee provided this option is also provided the option of 389 retaining or potentially obtaining any rights or privileges 390 provided under the Students First Act, Chapter 24C of this title. 391

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(f) The State Department of Education shall finalize



393 all school data and the local school system shall seek 394 approval of the local board of education before final 395 submission to the State Department of Education and the State 396 Board of Education.

(g) The final innovation plan, as recommended by the local superintendent of education and approved by the local board of education, shall accompany the formal submission of the local school system to the State Department of Education.

401 (h) Within 60 days of receiving the final submission, the State Superintendent of Education shall decide whether or 402 403 not the school flexibility contract and the innovation plan should be approved. If the State Superintendent of Education 404 405 denies a school flexibility contract and innovation plan, he 406 or she shall provide a written explanation for his or her 407 decision to the local board of education. Likewise, a written 408 letter of approval by the State Superintendent of Education 409 shall be provided to the local board of education that 410 submitted the final school flexibility contract and innovation 411 plan.

(i) The State Board of Education shall promulgate adopt
any necessary rules and regulations required to implement this
chapter including, but not limited to, all of the following:

415 (1) The specification of timelines for submission and
416 approval of the innovation plan and school flexibility
417 contract of a local school system.

418 (2) An authorization for the State Department of
419 Education, upon approval by the State Board of Education after
420 periodic review, to revoke a school flexibility contract for



421 noncompliance or nonperformance, or both, by a local school 422 system.

423 (3) An outline of procedures and necessary steps that a
424 local school system shall follow, upon denial of an original
425 submission, to amend and resubmit an innovation plan and
426 school flexibility contract for approval."

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"§16-6D-8

428 (a) To provide educational flexibility and state
429 accountability for students in <u>failing lowest sixth percent</u>
430 schools:

431 (1) For tax years beginning on and after January 1, 2013, an Alabama income tax credit is made available to the 432 433 parent of a student enrolled in or assigned to attend a 434 failing lowest sixth percent school to help offset the cost of 435 transferring the student to a nonfailing highest 94th percent public school or nonpublic school of the parent's choice. The 436 437 income tax credit shall be an amount equal to 80 percent of 438 the average annual state cost of attendance for a public K-12 439 student during the applicable tax year or the actual cost of 440 attending a nonfailing highest 94th percent public school or nonpublic school, whichever is less. The actual cost of 441 442 attending a nonfailing highest 94th percent public school or 443 nonpublic school shall be calculated by adding together any 444 tuition amounts or mandatory fees charged by the school to the 445 student as a condition of enrolling or of maintaining 446 enrollment in the school. The average annual state cost of attendance for a public K-12 student shall be calculated by 447 448 dividing the state funds appropriated to the Foundation



449 Program pursuant to Section 16-13-231(b)(2) by the total 450 statewide number of pupils in average daily membership during 451 the first 20 scholastic days following Labor Day of the 452 preceding school year. For each student who was enrolled in 453 and attended a failing lowest sixth percent school the 454 previous semester whose parent receives an income tax credit 455 under this section, an amount equal to 20 percent of the 456 average annual state cost of attendance for a public K-12 457 student during the applicable tax year shall be allocated, for as long as the parent receives the tax credit, to the failing 458 459 lowest sixth percent school from which the student transferred if the student transfers to and remains enrolled in a 460 461 nonpublic school. No such allocation shall be made in the 462 event the student transfers to or enrolls in a nonfailing 463 highest 94th percent public school. The Department of 464 Education shall determine the best method of ensuring that the 465 foregoing allocation provisions are properly implemented. A 466 parent is allowed a credit against income tax for each taxable 467 year under the terms established in this section. If income 468 taxes owed by such a parent are less than the total credit 469 allowed under this subsection, the taxpayer shall be entitled 470 to a refund or rebate, as the case may be, equal to the 471 balance of the unused credit with respect to that taxable 472 year.

473 (2) Any income tax credit due a parent under this
474 section shall be granted or issued to the parent only upon his
475 or her making application therefor, at such time and in such
476 manner as may be prescribed from time to time by the

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477 Department of Revenue. The application process shall include, 478 but not be limited to, certification by the parent that the 479 student was enrolled in or was assigned to attend a failing 480 lowest sixth percent school, certification by the parent that 481 the student was subsequently transferred to, and was enrolled 482 and attended, a nonfailing highest 94th percent public school 483 or nonpublic school of the parent's choice, and proof, 484 satisfactory to the Department of Revenue, of the actual cost 485 of attendance for the student at the nonfailing highest 94th percent public school or nonpublic school. For purposes of the 486 487 tax credit authorized by this section, costs of attendance 488 does not include any such costs incurred for an academic year 489 prior to the 2013-2014 academic year. The Department of 490 Revenue shall also prescribe the various methods by which 491 income tax credits are to be issued to taxpayers. Income tax 492 credits authorized by this section shall be paid out of sales 493 tax collections made to the Education Trust Fund, and set 494 aside by the Comptroller in the Failing Lowest Sixth Percent 495 Schools Income Tax Credit Account created in subsection (c), 496 in the same manner as refunds of income tax otherwise provided 497 by law, and there is hereby appropriated therefrom, for such 498 purpose, so much as may be necessary to annually pay the 499 income tax credits provided by this section.

500 (3) An application for an income tax credit authorized 501 by this section shall be filed with the Department of Revenue 502 within the time prescribed for filing petitions for refund 503 under Section 40-2A-7.

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(4) The Department of Revenue shall promulgate adopt



505 reasonable rules to effectuate the intent of this subsection. 506 (b) (1) The parent of a public school student may 507 request and receive an income tax credit pursuant to this 508 section to reimburse the parent for costs associated with 509 transferring the student from a failing lowest sixth percent 510 school to a nonfailing highest 94th percent public school or nonpublic school of the parent's choice, in any of the 511 512 following circumstances:

a. By assigned school attendance area, if the student spent the prior school year in attendance at a <u>failing lowest</u> <u>sixth percent</u> school and the attendance of the student occurred during a school year in which the designation was in effect.

518 b. The student was in attendance elsewhere in the 519 Alabama public school system and was assigned to a <u>failing</u> 520 <u>lowest sixth percent</u> school for the next school year.

521 c. The student was notified that he or she was assigned 522 to a <u>failing lowest sixth percent</u> school for the next school 523 year.

524 (2) This section does not apply to a student who is
525 enrolled in the Department of Youth Services School District.

(3) For the purposes of continuity of educational choice, the tax credit shall be available to parents for those grade levels of the <u>failing lowest sixth percent</u> school from which the student transferred. The parent of a student who transfers from a <u>failing lowest sixth percent</u> school may receive income tax credits for those grade levels enrolled in and attended in the <u>nonfailing</u> highest 94th percent public



533 school or nonpublic school of the parent's choice transferred 534 to that were included in the failing lowest sixth percent 535 school from which the student transferred, whether or not the 536 failing lowest sixth percent school becomes a nonfailing 537 highest 94th percent school during those years. The parent of 538 such a student shall no longer be eligible for the income tax credit after the student completes the highest grade level in 539 540 which he or she would otherwise have been enrolled at the 541 failing lowest sixth percent school. Notwithstanding the 542 foregoing, as long as the student remains enrolled in or 543 assigned to attend a failing lowest sixth percent school, the parent may again transfer the student to a nonfailing highest 544 545 94th percent public school or nonpublic school of the parent's 546 choice and request and receive an income tax credit as 547 provided in this section.

548 (4) A local school system, for each student enrolled in 549 or assigned to a <u>failing lowest sixth percent</u> school, shall do 550 all of the following:

a. Timely notify the parent of the student of all options available under this section as soon as the school of attendance is designated as a <u>failing lowest sixth percent</u> school.

555 b. Offer the parent of the student an opportunity to 556 enroll the student in another public school within the local 557 school system that is not a <u>failing lowest sixth percent</u> 558 school or a <u>failing lowest sixth percent</u> school to which the 559 student has been assigned.

560

(5) The parent of a student enrolled in or assigned to



561 a school that has been designated as a failing lowest sixth 562 percent school, who decides to transfer the student to a 563 nonfailing highest 94th percent public school, shall first 564 attempt to enroll the student in a nonfailing highest 94th 565 percent public school within the same local system in which 566 the student is already enrolled or assigned to attend before 567 attempting to enroll the student in a nonfailing highest 94th 568 percent public school that has available space in any other 569 local school system in the state. A local school system may 570 accept the student on whatever terms and conditions the system 571 establishes and report the student for purposes of the local school system's funding pursuant to the Foundation Program. 572

573 (6) For students in the local school system who are 574 participating in the tax credit program, the local school 575 system shall provide locations and times to take all statewide 576 assessments required by law.

(7) Students with disabilities who are eligible to receive services from the local school system under federal or state law, and who participate in the tax credit program, remain eligible to receive services from the local school system as provided by federal or state law.

(8) If a parent enrolls a student in a nonfailing <u>highest 94th percent</u> public school within the same local school system, and that system provides transportation services for other enrolled students, transportation costs to the nonfailing highest 94th percent public school shall be the responsibility of the local school system. Local school systems may negotiate transportation options with a parent to



589 minimize system costs. If a parent enrolls a student in a 590 nonpublic school or in a <u>nonfailing highest 94th percent</u> 591 public school within another local school system, regardless 592 of whether that system provides transportation services for 593 other enrolled students, transportation of the student shall 594 be the responsibility of the parent.

595 (9) The State Department of Education shall promulgate
596 adopt reasonable rules to effectuate the intent of this
597 subsection. Rules shall include penalties for noncompliance.

(c) There is created within the Education Trust Fund a 598 599 separate account named the Failing Lowest Sixth Percent Schools Income Tax Credit Account. The Commissioner of Revenue 600 601 shall certify to the Comptroller the amount of income tax 602 credits due to parents under this section and the Comptroller 603 shall transfer into the Failing Lowest Sixth Percent Schools Income Tax Credit Account only the amount from sales tax 604 605 revenues within the Education Trust Fund that is sufficient 606 for the Department of Revenue to use to cover the income tax 607 credits for the applicable tax year. The Commissioner of 608 Revenue shall distribute the funds in the Failing Lowest Sixth 609 Percent Schools Income Tax Credit Account to parents pursuant 610 to this section.

(d) (1) Nothing in this section or chapter shall be construed to force any public school, school system, or school district or any nonpublic school, school system, or school district to enroll any student.

615 (2) A public school, school system, or school district616 or any nonpublic school, school system, or school district may



617 develop the terms and conditions under which it will allow a 618 student whose parent receives an income tax credit pursuant to 619 this section to be enrolled, but such terms and conditions may 620 not discriminate on the basis of the race, gender, religion, 621 color, disability status, or ethnicity of the student or of 622 the student's parent.

(3) Nothing in this section shall be construed to
authorize the violation of or supersede the authority of any
court ruling that applies to the public school, school system,
or school district, specifically any federal court order
related to the desegregation of the local school system's
student population."

629

"§16-6D-9

630 (a) (1) An individual taxpayer who files a state income 631 tax return and is not claimed as a dependent of another 632 taxpayer, a taxpayer subject to the corporate income tax 633 levied by Chapter 18 of Title 40, an Alabama S corporation as 634 defined in Section 40-18-160, or a Subchapter K entity as 635 defined in Section 40-18-1 may claim a credit for a 636 contribution made to a scholarship granting organization. If 637 the credit is claimed by an Alabama S corporation or 638 Subchapter K entity, the credit shall pass through to and may 639 be claimed by any taxpayer eligible to claim a credit under this subdivision who is a shareholder, partner, or member 640 641 thereof, based on the taxpayer's pro rata or distributive share, respectively, of the credit. 642

643 (2) The tax credit may be claimed by an individual644 taxpayer or a married couple filing jointly in an amount equal



645 to 100 percent of the total contributions the taxpayer made to 646 a scholarship granting organization for educational 647 scholarships during the taxable year for which the credit is 648 claimed, up to 100 percent of the tax liability of the 649 individual taxpayer, not to exceed one hundred thousand 650 dollars (\$100,000) per individual taxpayer or married couple 651 filing jointly. For purposes of this section, an individual 652 taxpayer includes an individual who is a shareholder of an 653 Alabama S corporation or a partner or member of a Subchapter K entity that made a contribution to a scholarship granting 654 655 organization.

(3) The tax credit may be claimed by a taxpayer subject to the Alabama corporate income tax in an amount equal to 100 percent of the total contributions the taxpayer made to a scholarship granting organization for educational scholarships during the taxable year for which the credit is claimed, up to 100 percent of the tax liability of the taxpayer.

(4) A taxpayer subject to the Alabama corporate income
tax, an individual taxpayer, or a married couple filing
jointly may carry forward a tax credit earned under the tax
credit scholarship program for up to three taxable years.

(5) The cumulative amount of tax credits issued pursuant to subdivision (2) and subdivision (3) shall not exceed thirty million dollars (\$30,000,000) annually, based on the calendar year. A taxpayer making one or more otherwise tax-creditable contributions before the due date, with extensions, of a timely filed 2014 tax return may elect to treat all or a portion of such contributions as applying to

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673 and creditable against its 2014 Alabama income tax liability, if the taxpayer properly reserves the credit on the website of 674 675 the Department of Revenue or another method provided by the 676 Department of Revenue. The amount creditable against the 677 taxpayer's 2014 income tax liability shall be limited to the 678 lesser of the amount so designated or the remaining balance, 679 if any, of the cumulative amount of the twenty-five million 680 dollars (\$25,000,000) of tax credits available for the 2014 681 calendar year. No such contribution and election by a taxpayer to reserve tax credits against the remaining balance of the 682 683 cumulative amount of tax credits available for 2014 shall preclude the taxpayer from making additional contributions in 684 685 2015 and reserving those amounts against the cumulative amount 686 of tax credits available for 2015. The Department of Revenue 687 shall develop a procedure to ensure that this cap is not 688 exceeded and shall also prescribe the various methods by which 689 these credits are to be issued.

690 (6) No credit may be claimed for a contribution made to 691 a scholarship granting organization if the contribution is 692 restricted or conditioned in any way by the donor including, 693 but not limited to, requiring the scholarship granting 694 organization to direct all or part of the contribution to a 695 particular qualifying school or to grant an educational 696 scholarship to a particular eligible student.

697 (b) (1) ADMINISTRATIVE ACCOUNTABILITY STANDARDS. All
698 scholarship granting organizations shall do all of the
699 following:

700

a. Notify the Department of Revenue of their intent to



701 provide educational scholarships to eligible students.

b. Demonstrate to the Department of Revenue that they
have been granted exemption from the federal income tax as an
organization described in Section 501(c)(3) of the Internal
Revenue Code, as in effect from time to time.

706 c. Distribute periodic educational scholarship payments 707 as checks made out and mailed to or directly deposited with 708 the school where the student is enrolled.

d. Provide a Department of Revenue approved receipt to
taxpayers for contributions made to the scholarship granting
organization.

712 e. Ensure that all determinations with respect to the 713 eligibility of a student to receive an educational scholarship 714 shall be made by the scholarship granting organization. A 715 scholarship granting organization shall not delegate any 716 responsibility for determining the eligibility of a student 717 for an educational scholarship or any other requirements it is 718 subject to under this chapter to any qualifying school or an 719 entity affiliated therewith.

f. Ensure that at least 95 percent of their revenue from donations is expended on educational scholarships, and that all revenue from interest or investments is expended on educational scholarships. A scholarship granting organization may expend up to five percent of its revenue from donations on administrative and operating expenses in the calendar year of the donation or in any subsequent calendar year.

g. Ensure that scholarship funds on hand at thebeginning of a calendar year are expended on educational



729 scholarships within three calendar years. Any scholarship 730 funds on hand at the beginning of a calendar year that are not 731 expended on educational scholarships within three calendar 732 years shall be turned over to and deposited with the State 733 Department of Education for the benefit of its At-Risk Student Program to be distributed to local boards of education on the 734 735 basis determined by the State Department of Education in 736 furtherance of support to underperforming schools.

h. Ensure that at least 75 percent of first-time
recipients of educational scholarships were not continuously
enrolled in a private school during the previous academic
year.

i. Cooperate with the Department of Revenue to conduct criminal background checks on all of their employees and board members and exclude from employment or governance any individual who may reasonably pose a risk to the appropriate use of contributed funds.

j. Ensure that educational scholarships are portable during the academic year and can be used at any qualifying school that accepts the eligible student according to the wishes of the parent. If an eligible student transfers to another qualifying school during an academic year, the educational scholarship amount may be prorated.

k. Publicly report to the Department of Revenue by
September 1 of each year all of the following information
prepared by a certified public accountant regarding their
educational scholarships funded in the previous academic year:
1. The name and address of the scholarship granting

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757 organization.

758 2. The total number and total dollar amount of759 contributions received during the previous academic year.

760 3. The total number and total dollar amount of 761 educational scholarships awarded and funded during the 762 previous academic year, the total number and total dollar 763 amount of educational scholarships awarded and funded during 764 the previous academic year for students qualifying for the 765 federal free and reduced-price lunch program, and the 766 percentage of first-time recipients of educational 767 scholarships who were enrolled in a public school during the 768 previous academic year.

1. Publicly report to the Department of Revenue, by the 15th day after the close of each calendar quarter, all of the following information about educational scholarships granted during the quarter:

1. The total number of scholarships awarded and funded.
2. The names of the qualifying schools that received
funding for educational scholarships, the total amount of
funds paid to each qualifying school, and the total number of
scholarship recipients enrolled in each qualifying school.

3. The total number of eligible students zoned to attend a <u>failing lowest sixth percent</u> school who received educational scholarships from the scholarship granting organization.

782 4. The total number of first time scholarship
783 recipients who were continuously enrolled in a nonpublic
784 school prior to receiving an educational scholarship from that



785 scholarship granting organization.

786 m. Ensure that educational scholarships are not 787 provided for eligible students to attend a school with paid 788 staff or board members, or relatives thereof, in common with 789 the scholarship granting organization.

n. Ensure that educational scholarships are provided in
a manner that does not discriminate based on the gender, race,
or disability status of the scholarship applicant or his or
her parent.

o. Ensure that educational scholarships are provided 794 795 only to eligible students who are zoned to attend a failing 796 lowest sixth percent school so that the eligible student can 797 attend a qualifying school. To ensure compliance with the 798 immediately preceding sentence, the local board of education 799 for the county or municipality in which an eligible student 800 applying for an educational scholarship resides, upon written 801 request by a parent, shall provide written verification that a 802 particular address is in the attendance zone of a specified 803 public school. The State Department of Education shall provide 804 written verification of enrollment in a failing lowest sixth 805 percent school under this chapter. With respect to first time 806 educational scholarship recipients, scholarship granting 807 organizations shall give priority to eligible students zoned 808 to attend failing lowest sixth percent schools over eligible 809 students not zoned to attend failing lowest sixth percent 810 schools. Any scholarship funds unaccounted for on July 31st of each calendar year may be made available to eligible students 811 812 to defray the costs of attending a qualifying school, whether



813 or not the student is zoned to attend a failing lowest sixth 814 percent school. Any provision of this section to the contrary 815 notwithstanding, once an eligible student receives an 816 educational scholarship under this program, scholarship funds 817 may be made available to the student for educational 818 scholarships until the student graduates from high school or 819 reaches 19 years of age, regardless of whether the student is 820 zoned to attend a failing lowest sixth percent school, subject 821 to the income eligibility requirements of paragraph b. of subdivision (4) of Section 16-6D-4. 822

823 p. Ensure that no donations are directly made to 824 benefit specifically designated scholarship recipients or to 825 particular qualifying schools.

826 q. Submit to the Department of Revenue annual 827 verification of the scholarship granting organization's 828 policies and procedures used to determine scholarship 829 eligibility. The verification shall confirm that the 830 scholarship granting organization, and not one or more 831 qualifying schools accepting educational scholarship 832 recipients or scholarship funds, is determining whether 833 scholarship applicants are eligible to receive educational 834 scholarships. The verification shall also confirm that the 835 scholarship granting organization is giving priority to 836 receive an educational scholarship to eligible students zoned 837 to attend failing lowest sixth percent schools.

838 r. Submit to the Department of Revenue annual 839 verification that none of its actions or policies restricts a 840 parent's educational choice by limiting or prohibiting the 841 enrollment of eligible students in a qualifying school if



842 those eligible students received educational scholarships from 843 other scholarship granting organizations.

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(2) FINANCIAL ACCOUNTABILITY STANDARDS.

a. All scholarship granting organizations shall
demonstrate their financial accountability by doing all of the
following:

1. Annually submitting to the Department of Revenue a financial information report for the scholarship granting organization that complies with uniform financial accounting standards established by the Department of Revenue and conducted by a certified public accountant.

853 2. Having the auditor certify that the report is free854 of material misstatements.

b. All qualifying nonpublic schools shall demonstrate
financial viability, if they are to receive donations of fifty
thousand dollars (\$50,000) or more during the academic year,
by doing either of the following:

1. Filing with the scholarship granting organization prior to receipt of the first educational scholarship payment for that academic year a surety bond payable to the scholarship granting organization in an amount equal to the aggregate amount of scholarship funds expected to be received during the academic year.

2. Filing with the scholarship granting organization prior to receipt of the first educational scholarship payment for that academic year financial information that demonstrates the financial viability of the qualifying nonpublic school.

(c)(1) Each scholarship granting organization shall



870 annually collect and submit to the Department of Revenue with 871 the annual report required by paragraph k. of subdivision (1) 872 of subsection (b) written verification from qualifying 873 nonpublic schools that accept its educational scholarship 874 students that those schools do all of the following: 875 a. Comply with all health and safety laws or codes that 876 otherwise apply to nonpublic schools. 877 b. Hold a valid occupancy permit if required by the 878 municipality. c. Certify compliance with nondiscrimination policies 879 880 set forth in 42 U.S.C. § 1981. d. Conduct criminal background checks on employees and 881 882 then do all of the following: 883 1. Exclude from employment any person not permitted by 884 state law to work in a public school. 885 2. Exclude from employment any person who may 886 reasonably pose a threat to the safety of students. 887 (2) By August 1 of each year, each qualifying nonpublic 888 school shall provide to each scholarship granting organization 889 from which it receives educational scholarships verification 890 that the qualifying nonpublic school is in compliance with the 891 Alabama Child Protection Act of 1999, Chapter 22A of this 892 title. Any qualifying nonpublic school failing to timely 893 provide such annual verification shall be prohibited from 894 participating in the scholarship program. Each scholarship 895 granting organization shall annually submit to the Department of Revenue with the annual report required by paragraph k. of 896 897 subdivision (1) of subsection (b) copies of the written



898 verifications it receives from each qualifying nonpublic 899 school.

900 (3) ACADEMIC ACCOUNTABILITY STANDARDS. There shall be 901 sufficient information about the academic impact educational 902 scholarship tax credits have on students participating in the 903 tax credit scholarship program in order to allow parents and 904 taxpayers to measure the achievements of the tax credit 905 scholarship program, and therefore:

a. Each scholarship granting organization shall ensure
that qualifying schools that accept its educational
scholarship students shall do all of the following:

909 1. Annually administer either the state achievement 910 tests or nationally recognized norm-referenced tests that 911 measure learning gains in math and language arts to all 912 students receiving an educational scholarship in grades that 913 require testing under the accountability testing laws of the 914 state for public schools, in order that the state can compare 915 the academic achievement and learning gains of students 916 receiving educational scholarships with students of the same 917 socioeconomic and educational backgrounds who are taking the 918 state achievement tests or nationally norm-referenced tests.

919 2. Allow the costs of the testing requirement to be 920 covered by the educational scholarships distributed by the 921 scholarship granting organizations.

922 3. Provide the parents of each student who was tested
923 with a copy of the results of the tests on an annual basis,
924 beginning with the first year of testing.

925 4. Provide the test results to the Department of



926 Revenue on an annual basis, beginning with the first year of 927 testing.

928 5. Report student information that allows the state to 929 aggregate data by grade level, gender, family income level, 930 and race.

931 6. Provide graduation rates of those students
932 benefitting from educational scholarships to the Department of
933 Revenue or an organization chosen by the state in a manner
934 consistent with nationally recognized standards.

935 7. Ensure that a student who receives an educational 936 scholarship conforms to the attendance requirements of the 937 qualifying school. If a student fails to conform, the 938 qualifying school shall immediately communicate the failure to 939 the applicable scholarship granting organization.

940 b.1. The Department of Revenue shall select an 941 independent research organization, which may be a public or 942 private entity or university, to analyze the results of the 943 testing required by paragraph a. every other academic year. 944 The cost of analyzing and reporting on the test results to the 945 Department of Revenue by the independent research organization 946 shall be borne by all scholarship granting organizations in 947 proportion to the total scholarship donations received for the 948 two calendar years prior to the report being published. 949 Scholarship granting organizations may receive and use funds 950 from outside sources to pay for its share of the biennial 951 report.

952 2. The independent research organization shall report953 to the Department of Revenue every other year on the learning



954 gains of students receiving educational scholarships and the 955 report shall be aggregated by the grade level, gender, family 956 income level, number of years of participation in the tax 957 credit scholarship program, and race of the student receiving 958 an educational scholarship. The report shall also include, to 959 the extent possible, a comparison of the learning gains of students participating in the tax credit scholarship program 960 961 to the statewide learning gains of public school students with 962 socioeconomic and educational backgrounds similar to those students participating in the tax credit scholarship program. 963

3. The first report under this paragraph shall be submitted to the Department of Revenue by September 1, 2016. Each biennial report thereafter shall be submitted to the Department of Revenue on September 1 of the year the report is due. All biennial reports required by this paragraph shall be published on the website of the Department of Revenue.

970 4. Each scholarship granting organization shall collect
971 all test results from qualifying schools accepting its
972 scholarship recipients and turn over such test results to the
973 independent research organization described in this paragraph
974 by August 15 of each calendar year.

975 5. The sharing and reporting of student learning gain 976 data under this paragraph shall conform to the requirements of 977 the Family Educational Rights and Privacy Act, 20 U.S.C. 978 § 1232g., and shall be for the sole purpose of creating the 979 biennial report required by this paragraph. All parties shall 980 preserve the confidentially of such information as required by 981 law. The biennial report shall not disaggregate data to a

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982 level that could identify qualifying schools participating in 983 the tax credit scholarship program or disclose the academic 984 level of individual students.

985 6. At the same time the biennial report under
986 subparagraph 2. is submitted to the Department of Revenue, it
987 shall be submitted to the Chair of the Senate Education Policy
988 Committee and the Chair of the House Education Policy
989 Committee.

990 (d) (1) The Department of Revenue shall adopt rules and 991 procedures consistent with this section as necessary.

992 (2) The Department of Revenue shall provide a 993 standardized format for a receipt to be issued by a 994 scholarship granting organization to a taxpayer to indicate 995 the value of a contribution received. The Department of 996 Revenue shall require a taxpayer to provide a copy of the 997 receipt when claiming the tax credit pursuant to this section.

998 (3) The Department of Revenue shall provide a 999 standardized format for a scholarship granting organization to 1000 report the information required in paragraphs k. and l. of 1001 subdivision (1) of subsection (b).

1002 (4) The Department of Revenue may conduct either a 1003 financial review or audit of a scholarship granting 1004 organization.

(5) The Department of Revenue may bar a scholarship granting organization or a qualifying school from participating in the tax credit scholarship program if the Department of Revenue establishes that the scholarship granting organization or the qualifying school has



1010 intentionally and substantially failed to comply with the 1011 requirements in subsection (b) or subsection (c).

(6) If the Department of Revenue decides to bar a scholarship granting organization or a qualifying school from the tax credit scholarship program, the Department of Revenue shall notify affected educational scholarship students and their parents of the decision as quickly as possible.

1017 (7) The Department of Revenue shall publish and 1018 routinely update, on the website of the department, a list of 1019 scholarship granting organizations in the state, by county.

1020 (8) The Department of Revenue shall publish and make 1021 publicly available on its website all annual and quarterly 1022 reports required to be filed with it by scholarship granting 1023 organizations under paragraphs k. and l. of subdivision (1) of 1024 subsection (b).

1025 (e) (1) All schools participating in the tax credit1026 scholarship program shall be required to operate in Alabama.

(2) All schools participating in the tax credit scholarship program shall comply with all state laws that apply to public schools regarding criminal background checks for employees and exclude from employment any person not permitted by state law to work in a public school.

(3) All qualifying nonpublic schools participating in
the tax credit scholarship program shall maintain a website
that describes the school, the instructional program of the
school, and the tuition and mandatory fees charged by the
school, updated prior to the beginning of each semester.
(4) The amount of a scholarship awarded a student to



1038 attend a nonpublic school may not exceed the total sum of 1039 tuition and mandatory fees normally charged a student to 1040 attend the nonpublic school for the same attendance period. 1041 The amount of a scholarship awarded a student to attend a 1042 public school may not exceed the total state appropriation 1043 provided for a student to attend the public school for the 1044 same attendance period.

1045 (f) The tax credit provided in this section may be 1046 first claimed for the 2013 tax year, but may not be claimed 1047 for any tax year prior to the 2013 tax year.

1048 (q) (1) Nothing in this section shall be construed to force any public school, school system, or school district or 1049 1050 any nonpublic school, school system, or school district to 1051 enroll any student. No qualifying school may enter into any 1052 agreement, whether oral or written, with a scholarship granting organization that would prohibit or limit an eligible 1053 1054 student from enrolling in the school based on the identity of 1055 the scholarship granting organization from which the eligible 1056 student received an educational scholarship.

1057 (2) A public school, school system, or school district 1058 or any nonpublic school, school system, or school district may 1059 develop the terms and conditions under which it will allow a 1060 student who receives a scholarship from a scholarship granting 1061 organization pursuant to this section to be enrolled, but such 1062 terms and conditions may not discriminate on the basis of the 1063 race, gender, religion, disability status, or ethnicity of the student or of the student's parent. 1064

1065 (3) Nothing in this section shall be construed to



authorize the violation of or supersede the authority of any court ruling that applies to the public school, school system, or school district, specifically any federal court order related to the desegregation of the local school system's student population.

1071 (h) Nothing in this chapter shall affect or change the 1072 athletic eligibility rules of student athletes governed by the 1073 Alabama High School Athletic Association or similar 1074 association."

1075 Section 2. Commencing on the effective date of this 1076 act, the State Board of Education shall refer to any public 1077 K-12 school or school district that is determined to have poor 1078 performance or is failing to make adequate progress as a 1079 lowest sixth percent school, in lieu of a failing school, and 1080 shall refer to a nonfailing school as an upper 94th percent 1081 school, when amending rules or adopting rules.

1082 Section 3. This act shall become effective on the first 1083 day of the third month following its passage and approval by 1084 the Governor, or its otherwise becoming law.