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3	HOUSE COUNTY AND MUNICIPAL GOVERNMENT SUBSTITUTE FOR SB107	
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8	SYNOPSIS:	Under existing law, the police jurisdiction
9		of a municipality having a population of 6,000
10		persons or more may extend for three miles from the
11		corporate limits and the police jurisdiction of a
12		municipality having less than 6,000 persons may
13		extend for a mile and a half from the corporate
14		limits.
15		This bill would provide that the police
16		jurisdiction of a municipality on the effective
17		date of this act would not be extended after the
18		effective date of this act, but would provide that
19		a municipality may reduce its police jurisdiction
20		by any half-mile increment or eliminate its police
21		jurisdiction.
22		Under existing law, the planning
23		jurisdiction of a municipality, including the
24		approval of subdivisions, extends for five miles
25		from the corporate limits.
26		This bill would limit the jurisdiction of a
27		municipal planning commission to the police

jurisdiction of a municipality as it relates to subdivision planning, and would limit the other authorities of a municipality relating to zoning to within the corporate limits, except under certain conditions. The bill would provide a method for a county commission and a municipality to mutually agree as to the extent of the power of each to regulate subdivisions, and would provide a method for a county commission to withdraw its subdivision regulating authority.

This bill would also provide for the annual reporting by each municipality collecting revenue outside its corporate limits to the Department of Examiners of Public Accounts of revenues and expenditures outside of its corporate limits, and would provide a method by which the Legislative Council can request an audit by the Department of Examiners of Public Accounts of these revenues and expenditures.

21 A BILL

TO BE ENTITLED

23 AN ACT

Relating to municipalities; to amend Section 11-40-10, Code of Alabama 1975, to limit the police jurisdiction of a municipality to the territory of the police

jurisdiction of the municipality on the effective date of this 1 2 act; to provide for the reduction or elimination by a municipality of its police jurisdiction; to limit municipal 3 authority for the enforcement of certain ordinances in the 4 5 police jurisdiction; to further provide for and limit a 6 municipality's authority to enforce building codes within its 7 police jurisdiction; to amend Section 11-52-30, Code of Alabama 1975, to reduce the planning jurisdiction of a 8 municipality, to clarify that a municipality may only regulate 9 10 subdivisions within its planning jurisdiction, and to provide for certain exemptions from subdivision regulation by a 11 municipality in its planning jurisdiction; and to amend 12 13 Section 11-51-91, Code of Alabama 1975, to further provide for the reporting and auditing of revenue collected within the 14 15 municipal police jurisdiction.

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. Section 11-40-10, Code of Alabama 1975, is amended to read as follows:

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"(a) (1) The police jurisdiction in municipalities having 6,000 or more inhabitants shall cover all adjoining territory within three miles of the corporate limits, and in municipalities having less than 6,000 inhabitants and in towns, the police jurisdiction shall extend also to the adjoining territory within a mile and a half of the corporate limits of the municipality or town.

"(2) After May 12, 2016, and in addition to any other requirements of this section, any extension of the police jurisdiction of any municipality as otherwise provided in subdivision (1) shall not be effective beyond the corporate boundaries of the municipality without an affirmative vote of the municipal governing body. Notwithstanding the foregoing, this subdivision shall not affect the boundaries of the police jurisdiction of a municipality existing on May 12, 2016.

"(2) a. Except as provided in paragraph b., notwithstanding any other provisions of this section, the police jurisdiction of a municipality outside of the corporate limits of the municipality shall not extend beyond the police jurisdiction of the municipality on the effective date of the act adding this amendatory language.

"b. Notwithstanding paragraph a., a municipality
having less than 6,000 inhabitants according to the 2010
federal decennial census which has 6,000 or more inhabitants
according to the 2020 federal decennial census, not later than
180 days following the final release of the 2020 federal
decennial census population data by the United States Census
Bureau, may extend its police jurisdiction to include all
territory within three miles of the corporate limits, pursuant
to subdivision (1).

"(3) <u>a.</u> Any municipality which has a three mile police jurisdiction pursuant to subdivision (1), by ordinance, may <u>eliminate or</u> reduce its police jurisdiction to a mile and <u>a half by ordinance of the municipality</u> by any number of

half-mile increments, which shall take effect on the first day of January following its adoption on or before the preceding first day of October August. The reduction or elimination of a police jurisdiction as authorized by this subdivision shall be effective the following January 1 only if the municipality provides notice to the County Commission within 30 days of such action. Further, a municipality may reduce its police jurisdiction no more than once during any 24-month period. A municipality's police jurisdiction, at minimum, shall include all territory within the corporate limits of the municipality. Once a municipality has adopted an ordinance to reduce its police jurisdiction to a mile and one-half, the municipality may further reduce its police jurisdiction by ordinance, but an that ordinance reducing the police jurisdiction of the municipality cannot otherwise be amended, altered, or repealed except by local law.

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"b. In no event shall a municipality, its officers, agents, contractors, subcontractors, or employees be liable for the elimination of the municipal police jurisdiction or any police jurisdiction services, including any equitable relief or indirect, incidental, special, punitive, exemplary, or consequential damages whatsoever and arising in any manner as a result of the elimination of the police jurisdiction.

"(b) (1) Ordinances Except where otherwise provided by law, ordinances of a city or town enforcing police or sanitary regulations and municipality prescribing fines and penalties for violations thereof which are state misdemeanors

adopted as municipal ordinance violations shall have force and effect in the limits of the city or town and on any property or rights-of-way belonging to the city or town police jurisdiction of a municipality.

"(2) a. Except as provided in paragraph b., any municipality regulating the construction of buildings in its police jurisdiction on the effective date of the act adding this amendatory language, including the issuance of building permits, the inspection of building construction, and the enforcement of building codes, may continue regulation and enforcement within its police jurisdiction.

"b. In those counties where the county commission has assumed the regulation and enforcement of the construction of buildings outside the corporate limits of the municipality as of January 1, 2021, and unless otherwise agreed upon by the county and municipality, a municipality shall discontinue building code enforcement within its police jurisdiction no later than 24 months after the effective date of this act. In order to be effective, any agreement between the county and municipality required by this paragraph shall be approved by an ordinance of the municipal governing body and a resolution adopted by the county commission.

"c. No building permit may be collected by a municipality in the police jurisdiction unless building code inspection is conducted. Further, the cost of the permit shall be reasonably related to the cost of providing building code

enforcement and inspection and shall not be for general revenue purposes.

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"(3) In order for an ordinance adopted after September 1, 2015, the effective date of the act adding this amendatory language to have force and effect in a police jurisdiction of a municipality or town, the municipal governing body shall provide a 30-day notice that the ordinance shall be effective in the police jurisdiction. The notice given shall be the same as required for adoption of an ordinance under Section 11-45-8. Additionally, if available at no cost to the municipality, the notice shall be submitted to the Atlas Alabama state website or any successor state-operated website providing information to businesses, as directed by the Department of Revenue. No ordinance adopted after September 1, 2015, the effective date of the act adding this amendatory language may be enforced against an individual or entity in the police jurisdiction affected by the ordinance until and unless the municipality has complied with the notice requirements provided for in this section.

"(c) The police jurisdiction of any municipality which pursuant to this section extends to include part of any island which has water immediately offshore adjacent to the boundary of the State of Florida, upon approval of the council of the municipality, shall extend to include the entire island including the water adjacent to the island extending to the existing police jurisdiction of the municipality and extending to the Florida state boundary where applicable.

"(d) Any alterations to a police jurisdiction based upon the annexation or deannexation of property after

September 1, 2015, shall take effect the first day of January and shall take effect for any annexation or deannexation which was finalized on or before the preceding first day of October.

No later than the first day of January in each year, a map showing the boundaries of the municipal limits and police jurisdiction of the municipality shall be submitted to, if available at no cost to the municipality, the Atlas Alabama state website or any successor state-operated website providing information to businesses. No ordinance, license, permit, or tax levy may be enforced against an individual or entity included in the alteration of the police jurisdiction unless the municipality has complied with the notice requirements provided for in this section.

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"(e) (d) The annexation of property by general or local law may shall not extend the police jurisdiction of a municipality except as expressly provided in general or local law. Any extension of a police jurisdiction expressly provided for in general or local law is subject to subsection (d) and (f) and shall take effect only on the next January 1 following the annexation by general or local law after the effective date of the act adding this amendatory language.

"(f) When any noncontiguous property has been annexed or is annexed into a municipality, the municipal governing body shall not exercise any jurisdiction or authority in any portion of the police jurisdiction extended

as a result of the annexation, notwithstanding any other law to the contrary."

Section 2. Section 11-52-30, Code of Alabama 1975, is amended to read as follows:

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- "(a) Except as otherwise provided herein, the territorial planning jurisdiction of any municipal planning commission shall include all land located in the municipality the following:
- "(1) All land located in the municipal corporate
 limits.

"(2) Except as provided in subdivision (3), all land not located in any other municipality within either up to three miles or a mile and a half outside the corporate limits as the distance is determined in Section 11-40-10(a)(1), relating to police jurisdictions and all land lying within five miles of the corporate limits of the municipality and not located in any other municipality; except that, in the case of any nonmunicipal land lying within five miles the planning jurisdiction outside of the corporate limits of more than one municipality having a municipal planning commission, the jurisdiction of each municipal planning commission shall terminate at a boundary line equidistant from the respective corporate limits of such the municipalities. Any alterations of a municipal planning commission jurisdiction based upon annexation or deannexation of property within the corporate limits of a municipality shall occur once a year on the first

day of January and shall take effect for any annexations which
were finalized on or before the preceding first day of
October.

"(3) Notwithstanding subsection (2) and except as otherwise provided by local law, beginning January 1, 2023, the planning jurisdiction for all municipalities shall include all land not located in any other municipality within up to a mile and a half outside the corporate limits.

"(b) (1) Except as otherwise provided by law on the effective date of the act adding this amendatory language, nothing in this section shall be interpreted as allowing the municipal planning commission of a municipality to exercise any authority outside the corporate limits of the municipality other than the regulation of subdivisions.

"(2) Outside of the corporate limits of the municipality, subdivision regulations shall not be applied to the direct sale, deed, or transfer of land by the owner to any individual who may be eligible to inherit that land from the owner under Article 3 of Chapter 8 of Title 43, relating to intestate succession. Any land subject to this exception shall be subject to the jurisdiction of the municipal planning commission if it is sold or transferred within 24 months of the excepted transfer.

"(c) In all counties having a population of 600,000 or more according to the 1950 federal census or any succeeding decennial federal census, the county planning and zoning commission shall be invested with the authority , except and

unless the municipality or municipalities in question are actively exercising zoning jurisdiction and control within the police or five mile jurisdiction or, in the case of a municipality subsequently incorporated, within 180 days from the date of its incorporation to zone property outside of municipal corporate limits, except where that authority has previously been provided to a municipality by general or local law on or before the effective date of the act adding this amendatory language; provided, further, that in all counties having a population of 600,000 or more inhabitants according to the 1950 federal census or any succeeding decennial federal census, the county commission of the county may establish minimum specifications and regulations governing the lay-out, grading, and paving of all streets, avenues, and alleys and the construction or installation of all water, sewer, or drainage pipes or lines in any subdivision lying wholly or partly in areas outside the corporate limits of any municipality in the counties and relating to subdivisions lying within the corporate limits of any municipality in the counties which has declined or failed to exercise zoning jurisdiction and control as provided in this section.

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"(b) (d) A municipal planning commission, by resolution properly adopted no later than the first day of October of any year, may provide that, effective on the first day of January, the territorial planning jurisdiction of the municipal planning commission shall include all land lying within a radius less than the five miles distances permitted

by this section. The resolution shall establish the territory within which the municipal planning commission will exercise jurisdiction to a boundary line equidistant from the corporate limits of the municipality, except, that in the case of any nonmunicipal land lying within the territorial planning jurisdiction of more than one municipality with a municipal planning commission exercising jurisdiction outside the municipal corporate limits, the jurisdiction of each municipal planning commission shall terminate at a boundary line equidistant from the respective corporate limits of each municipality. A copy of the resolution altering the territorial jurisdiction shall be forwarded to the county commission within five days of adoption. Additionally, nothing in this subsection shall be construed to alter the provisions of Article 5 of Chapter 49, which require a municipality to assume responsibility for roads annexed into the municipality under certain circumstances.

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"(e) (1) If a county commission has adopted subdivision regulations pursuant to Chapter 24, those subdivision regulations shall apply to the development of subdivisions within the territorial planning jurisdiction of a municipal planning commission outside the corporate limits of a municipality and shall be regulated and enforced by the county commission in the same manner and to the same extent as other subdivision development governed by the county's subdivision regulations. Notwithstanding the foregoing, a county commission and the municipal planning commission may

enter into a written agreement providing that the municipal planning commission shall be responsible for the regulation and enforcement of the development of subdivisions within the territorial planning jurisdiction of the municipal planning commission under the terms and conditions of the agreement. In order to be effective, the agreement shall be approved by a resolution adopted by the county commission, an ordinance adopted by the municipal governing body, and a resolution adopted by the municipal planning commission of the municipality, respectively.

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"(2) In those counties in which the county commission has adopted subdivision regulations pursuant to Chapter 24 and the municipal planning commission has been unsuccessful in reaching an agreement to exercise its jurisdiction as provided in subdivision (1), the municipal planning commission shall discontinue the regulation of subdivisions outside of its corporate limits no later than 24 months after the effective date of the act adding this amendatory language. The county commission may thereafter withdraw their exercise of jurisdiction over future subdivisions located in the municipal planning jurisdiction after not less than six months notice to the municipal planning commission. After withdrawal, the municipal planning commission may resume subdivision regulation outside its corporate limits and the county commission may not reinstate subdivision regulation in the municipal planning jurisdiction for 24 months after the effective date of its withdrawal. the

governing body of the municipality and the municipal planning commission may override the county's enforcement of the regulation of subdivisions within the planning jurisdiction by fully complying with all of the following requirements:

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"a. The municipal governing body and the municipal planning commission shall each adopt separate resolutions expressing intent to exercise jurisdiction over the construction of subdivisions initiated after the effective date of the resolutions, despite the county commission's objections to the exercise of that authority.

"b. The municipal planning commission shall at all times thereafter employ or contract with a licensed professional engineer who shall notify the county commission of the initiation of subdivisions; conduct inspections of the construction of the subdivision; and shall certify, in writing, the compliance with the subdivision regulations governing the development of the subdivision.

"c. The county commission shall retain the authority to require a performance and maintenance bond from the developer, consistent with the requirements for the bonds in the county subdivision regulations, which shall be payable to the county.

"d. The county commission shall retain the authority to execute on the bond to make necessary improvements to the public roads and drainage structures of the subdivision while it remains in the unincorporated area of the county.

"e. The municipal governing body and the municipal planning commission exercising the authority granted in this subsection may thereafter withdraw their exercise of jurisdiction over future subdivisions located outside the corporate limits of the municipality after not less than six months' notice to the county commission. After withdrawal, the municipal planning commission of the municipality may not reinstate the authority granted in this subsection for 24 months after the effective date of its withdrawal.

"(d) (f) If a county commission has not adopted subdivision regulations pursuant to Chapter 24, the municipal planning commission shall have sole jurisdiction for the regulation and enforcement of the development of subdivisions within the territorial planning jurisdiction of the municipal planning commission.

"(e) (g) If the municipal planning commission accepts has responsibility for the development of a subdivision within its territorial planning jurisdiction as provided in subsection (c) outside of its corporate limits, the county commission shall not accept any roads or bridges within the subdivision for county maintenance unless the county engineer certifies to the county commission that the road or bridge meets the minimum road and bridge standards of the county. This section shall not apply to any roads or bridges which the county has accepted for maintenance prior to October 1, 2012.

"(f) (h) If the county commission is responsible for the regulation and enforcement of a subdivision development within the territorial planning jurisdiction of a municipal planning commission outside the corporate limits of a municipality, the recording of any map or plat related to the subdivision shall be governed by Chapter 24.

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"(g) (i) If the municipal planning commission is responsible for the regulation and enforcement of a subdivision development within the territorial planning jurisdiction of the municipal planning commission outside the corporate limits of the municipality, no map or plat of any subdivision shall be recorded, and no property shall be sold referenced to the map or plat, until and unless it has been first submitted to and approved by the municipal planning commission, pursuant to Section 11-52-32 and its adopted procedures, and then certified by the county engineer or his or her designee as follows within 30 days of being submitted to the county engineer: "The undersigned, as County Engineer of the County of of Alabama, hereby certifies on this day of , 20 , that the Planning Commission approved the within plat for the recording of same in the Probate Office of County, Alabama."

"(h) (j) Approval by the county engineer pursuant to this subsection shall not constitute approval in lieu of or on behalf of any municipality with respect to subdivision development regulated and enforced by the municipal planning commission, wherein all maps or plats must be first submitted

- to and approved by the municipal planning commission or other appropriate municipal agency exercising jurisdiction over the subdivision.
 - "(i) (k) Nothing in this section shall be interpreted as allowing a municipal planning commission or a municipality to exercise the power of eminent domain outside of its corporate limits.
 - "(j) (l) Nothing in this section shall be interpreted as allowing a municipal planning commission or a municipality to levy taxes or fees outside of its corporate limits.
 - "(k) (m) Nothing in this section shall limit or impair the authority of a municipality to regulate the construction of buildings within the police jurisdiction of the municipality, including, but not limited to, the issuing of building permits, the inspection of building construction, and the enforcement of building codes as provided in Section 11-40-10.
 - "(1) (n) Nothing in this section shall be construed to grant the county commission or county engineer the authority to regulate subdivision development or approve maps or plats for any developments within the corporate limits of a municipality."
 - Section 3. Section 11-51-91, Code of Alabama 1975, is amended to read as follows:
- 26 "\$11-51-91.

"(a) Any municipality may adopt with an ordinance in effect on January 1, 2021, to fix and collect licenses for any business, trade, or profession done within the police jurisdiction of the municipality but outside the corporate limits thereof may continue to do so after the effective date of the act adding this amendatory language; provided, that the amount of the licenses shall not be more than one half the amount charged and collected as a license for like business, trade, or profession done within the corporate limits of the municipality, fees and penalties excluded; and provided further, that the total amount of the licenses shall not be in an amount greater than the cost of services provided by the municipality within the police jurisdiction. All licenses adopted pursuant to this section shall be assessed to all businesses, trades, or professionals within the police jurisdiction. No license adopted after September 1, 2015, in the police jurisdiction shall take effect until a 30-day notice has been given of the adoption of the ordinance; provided, however, that no license may be imposed under this section in an expanded police jurisdiction until the police jurisdiction expansion is effective under subsection (d) of Section 11-40-10. The notice given shall be the same as required for adoption of an ordinance under Section 11-45-8. Additionally, if available at no cost to the municipality, the 30-day notice shall be submitted to the Atlas Alabama state website or any successor state-operated website providing information to businesses. No ordinance adopted after

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September 1, 2015, may be enforced against an individual or entity affected by the ordinance unless the municipality has complied with the notice requirement provided in this section.

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"(b) No calculation shall be required to be made by the municipal officials or license officer for the cost of services to any particular business or classification of businesses within the police jurisdiction so long as the total amount of revenues from the licenses collected in the police jurisdiction is not an amount greater than the cost of services provided by the municipality to the police jurisdiction. Each

"(c)(1) On or before December 31, 2021, any municipality collecting license revenue or other taxes and fees within its police jurisdiction shall notify the Department of Examiners of Public Accounts that it collects license revenue and other taxes and fees in its police jurisdiction. Beginning March 1, 2022, each municipality collecting license revenue and other taxes or fees within its police jurisdiction shall prepare an annual report which shall include an accounting of all license revenues and other taxes or fees collected in the police jurisdiction expanded after September 1, 2015, during the preceding fiscal year and provide a list of the services provided by the municipality and a list of providers within the police jurisdiction. If the municipality provides police or fire protection within the police jurisdiction, the report shall include the following information:

1	"a. The total annual budget for the police and fire		
2	department.		
3	"b. The total number of calls responded to by police		
4	or fire departments within the municipal corporate limits and		
5	the total number of calls responded to by the police and fire		
6	departments within the police jurisdiction. For the police		
7	department, the number should include the number of calls		
8	responded to as well as the number of citations and arrests		
9	made.		
10	"(2) A copy of the annual report, which shall be		
11	completed within 90 days of the close of by March 1 for the		
12	preceding fiscal year, shall be forwarded to the Department of		
13	Examiners of Public Accounts and shall be made available to		
14	the public.		
15	"(3) If a municipality fails to file a report as		
16	provided in subdivision (1) within 12 months of the report		
17	being due, the municipality may not collect any further		
18	license revenue or any other taxes or fees in the police		
19	jurisdiction.		
20	"(4) A municipality prevented from the further		
21	collection of license revenue or other taxes or fees as		
22	provided in subdivision (3), shall provide written notice to		
23	the Department of Revenue within 30 days of the expiration of		
24	the time period.		
25	"(5) The Legislative Council, by majority vote,		
26	shall have the authority to direct the Examiners of Public		
27	Accounts to perform an audit of any municipality collecting		

revenue in its police jurisdiction. A municipality shall not

be responsible for the cost of the audit so directed unless it

is determined by the Examiners of Public Accounts that a

municipality is not in compliance with the requirements of

subsections (a) and (b).

"(c) (d) When the place at which any business, trade, or profession is done or carried on is within the police jurisdiction of two or more municipalities which levy the licenses thereon authorized by this section, the licenses shall be paid to, issued, and collected by that municipality only whose boundary measured to the nearest point thereof is closest to the business, trade, or profession. This section shall not have the effect of repealing or modifying the limitations in this article relating to railroad, express companies, sleeping car companies, telegraph companies, telephone companies, and public utilities and insurance companies and their agents. This section shall be given a liberal construction to effectuate its purpose and meaning."

Section 4. Nothing in this act shall prohibit or restrict a municipality from exercising authority within existing rights-of-way in any public waterway immediately adjacent to territory within its corporate limits, on any uninhabited island that lies directly across a public waterway from territory within the corporate limits and would be contiguous with that territory except for the intervention of that public waterway, or on any public land or beach within its police jurisdiction. For purposes of this section,

1 "uninhabited island" means any land surrounded by water which has no residential or commercial buildings on it. 2 3 Section 5. This act shall not be construed to affect any public or private contracts, or any mutual aid agreements 4 between law enforcement, fire service, public safety, or 5 emergency service agencies. 6 Section 6. This act shall be effective 90 days 7 following its passage and approval by the Governor, or its 8

otherwise becoming law.