## CS FOR SENATE BILL NO. 63(FIN)

## IN THE LEGISLATURE OF THE STATE OF ALASKA

### THIRTIETH LEGISLATURE - FIRST SESSION

#### BY THE SENATE FINANCE COMMITTEE

Offered: 3/21/17 Referred: Rules

Sponsor(s): SENATORS MICCICHE, Meyer, Gardner, Giessel, Stevens, Bishop, Costello

## **A BILL**

# FOR AN ACT ENTITLED

- 1 "An Act prohibiting smoking in certain places; relating to education on the smoking
- 2 prohibition; and providing for an effective date."
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:
- \* Section 1. The uncodified law of the State of Alaska is amended by adding a new section
- 5 to read:
- 6 LEGISLATIVE INTENT. It is the intent of the legislature that nothing in this Act is
- 7 intended to alter applicable law relating to liability of a manufacturer, dispenser, or other
- 8 person for a cause of action that may arise from smoking tobacco, e-cigarettes, or other oral
- 9 smoking devices in an enclosed area or to otherwise limit the state immunity from liability
- provided for in state law. In this section, "e-cigarette," "enclosed area," and "smoking" have
- the meanings given to those terms in AS 18.35.399.
- \* Sec. 2. AS 18.35 is amended by adding new sections to read:
- 13 Article 4. Prohibition of Smoking in Certain Places.
- Sec. 18.35.301. Prohibition of smoking. (a) An individual may not smoke in

1	an enclosed area in a public place, including an enclosed area
2	(1) at an entertainment venue or a sports arena;
3	(2) on a bus, in a taxicab, on a ferry, or in another vehicle used for
4	public transportation;
5	(3) at a public transit depot, bus shelter, airport terminal, or other
6	public transportation facility;
7	(4) at a retail store or shopping center;
8	(5) at a place of government or public assembly located on property
9	that is owned or operated by the state, a municipality, or a regional educational
10	attendance area, or by an agent of the state, a municipality, or a regional educational
11	attendance area.
12	(b) An individual may not smoke in an enclosed area
13	(1) in an office building, office, hotel, motel, restaurant, bar, retail
14	store, or shopping center;
15	(2) in a common area in an apartment building or multiple-family
16	dwelling;
17	(3) in a place of employment, including a vehicle;
18	(4) at a public or private educational facility;
19	(5) at a health care facility, including residential units in the health care
20	facility;
21	(6) in a building or residence that is used to provide paid child care,
22	whether or not children are present in the building or residence, or care for adults on a
23	fee-for-service basis; however, nothing in this paragraph is intended to prohibit an
24	individual from smoking in a private residence that is in a building where another
25	residence provides paid child care or care for adults;
26	(7) on a vessel operating as a shore-based fisheries business under
27	AS 43.75.
28	(c) An individual may not smoke outdoors
29	(1) at an area located at a public or private school or a state or
30	municipal park area designated as a children's playground;
31	(2) in a seating area for an outdoor arena, stadium, or amphitheater;

1	(3) at a place of employment or health care facility that has declared
2	the entire campus or outside grounds or property to be smoke-free;
3	(4) within
4	(A) 10 feet of an entrance to a bar or restaurant that serves
5	alcoholic beverages;
6	(B) 20 feet of an entrance, open window, or heating or
7	ventilation system air intake vent at an enclosed area at a place where smoking
8	is prohibited under this section; or
9	(C) a reasonable distance of an entrance, open window, or
10	heating or ventilation system air intake vent on a vessel covered by this section
11	as determined by the vessel owner or operator in charge.
12	(d) Notwithstanding (a) and (b) of this section, unless the owner or operator
13	prohibits it, an individual may smoke at a retail tobacco or e-cigarette store that
14	(1) is in a building that
15	(A) is freestanding; or
16	(B) if it is attached to another business or building,
17	(i) has a separate entrance;
18	(ii) has a ventilation system vented to an area where
19	smoking is not prohibited;
20	(iii) the other business or building does not serve as a
21	residence, child care facility, facility providing care for adults on a fee-
22	for-service basis, school, or health care facility; and
23	(iv) smoking is limited to the use of an e-cigarette;
24	(2) is not
25	(A) a business that is licensed under AS 04.11 to serve
26	alcoholic beverages at an outdoor location;
27	(B) a business that is licensed under AS 05.15 to sell pull-tabs;
28	or
29	(C) a retail store that is within an indoor public place or
30	workplace.
31	(e) Notwithstanding (a) and (b) of this section, an individual may smoke in a

1	separate enclosed smoking area located in an amport if the smoking area is vented
2	directly to an outdoor area that is not an area where smoking is prohibited under (c) of
3	this section.
4	(f) Notwithstanding (b) of this section, unless the owner or operator prohibits
5	it, an individual may smoke
6	(1) in a vehicle that is a place of employment when the vehicle is used
7	exclusively by one person;
8	(2) on a vessel when the vessel is engaged in commercial fishing or
9	sport charter fishing.
10	(g) Notwithstanding (a) and (b) of this section, an individual may smoke at
11	(1) a private club if the private club
12	(A) has been in continuous operation at the same location since
13	January 1, 2017;
14	(B) is not licensed to serve alcoholic beverages; and
15	(C) is not a place of employment;
16	(2) an e-cigarette store if the e-cigarette store has been in continuous
17	operation at the same location since January 1, 2017.
18	(h) Nothing in this section prohibits an individual from smoking
19	(1) at a private residence, except a private residence described in (b) of
20	this section or while a health care provider is present;
21	(2) in a stand-alone shelter if the stand-alone shelter meets the
22	following requirements:
23	(A) food or drink may not be sold or served in the stand-alone
24	shelter; and
25	(B) the stand-alone shelter meets the minimum distance
26	requirements of (c) of this section; or
27	(3) in an establishment licensed under AS 17.38 that is a freestanding
28	building.
29	(i) In this section,
30	(1) "health care provider" has the meaning given in AS 09.65.300;
31	(2) "private club" means an organization, legal entity, or informal

1	association of persons that
2	(A) is the owner, lessee, or occupant of a building or portion of
3	a building used exclusively for club purposes at all times;
4	(B) is operated solely for a recreational, fraternal, social,
5	patriotic, political, benevolent, or athletic purpose; and
6	(C) has been granted exemption from the payment of federal
7	income tax as a club under 26 U.S.C. 501;
8	(3) "retail tobacco or e-cigarette store"
9	(A) means a store
10	(i) that primarily sells cigarettes, e-cigarettes, cigars,
11	tobacco and products containing tobacco, and pipes and other smoking
12	or e-cigarette accessories;
13	(ii) in which the sale of other products is incidental; and
14	(iii) that derives at least 90 percent of its gross revenue
15	from the sale of cigarettes, e-cigarettes, cigars, tobacco and products
16	containing tobacco, and pipes and other smoking or e-cigarette
17	accessories;
18	(B) does not include
19	(i) a tobacco or e-cigarette department or section of a
20	business that does not meet the criteria in (A) of this paragraph; or
21	(ii) a business that is also a restaurant or grocery store.
22	Sec. 18.35.306. Notice of prohibition. (a) A person who is in charge of a place
23	or vehicle where smoking is prohibited under AS 18.35.301 shall conspicuously
24	display in the place or vehicle a sign that
25	(1) reads "Smoking Prohibited by LawFine \$50";
26	(2) includes the international symbol for no smoking; or
27	(3) includes the words "No Puffin" with a pictorial representation of a
28	puffin holding a burning cigarette enclosed in a red circle crossed with a red bar.
29	(b) A person in charge of a building at which smoking is prohibited within a
30	specific distance from the entrance of the building under AS 18.35.301(c)(4) shall
31	conspicuously display a sign that reads "Smoking within (number of feet) Feet of

1	Entrance Prohibited by LawFine \$50" visible from the outside of each entrance to
2	the building.
3	(c) The department shall furnish signs required under this section to a person
4	who requests them with the intention of displaying them.
5	Sec. 18.35.311. Duty of employers and building managers. (a) An employer
6	may not permit an employee, customer, or other person to smoke inside an enclosed
7	area at a place of employment.
8	(b) The owner, operator, manager, or other person who manages a building or
9	other place where smoking is prohibited under AS 18.35.301 may not provide ashtrays
10	or other smoking accessories for use in that building or place.
11	(c) An employer may not require an employee, customer, or other person to
12	enter a stand-alone shelter as defined in AS 18.35.301(h) for a purpose other than
13	smoking.
14	Sec. 18.35.316. Powers and duties of the commissioner. (a) The
15	commissioner
16	(1) shall administer and enforce the requirements of AS 18.35.301 -
17	18.35.399;
18	(2) may adopt regulations under AS 44.62 (Administrative Procedure
19	Act) necessary to carry out the duties under this section.
20	(b) In addition to other powers granted the commissioner under AS 18.35.301
21	- 18.35.399, the commissioner may delegate to another agency the authority to
22	implement and enforce one or more provisions of AS 18.35.301 - 18.35.399.
23	Sec. 18.35.321. Public education. (a) The commissioner shall ensure that
24	employers, property owners, property operators, and other members of the public are
25	provided ongoing access to
26	(1) a program of education regarding the requirements in AS 18.35.301
27	- 18.35.399;
28	(2) an electronically published printable brochure that summarizes the
29	requirements in AS 18.35.301 - 18.35.399.
30	(b) The program of education under (a) of this section may be provided in
31	combination with the comprehensive smoking education, tobacco use prevention, and

1	tobacco control program established in AS 44.29.020(a)(14).
2	Sec. 18.35.326. Nonretaliation. (a) An employer may not discharge or in any
3	other manner retaliate against an employee because the employee cooperates with or
4	initiates enforcement of a requirement in AS 18.35.301 - 18.35.399.
5	(b) The owner or operator of a vehicle or other place that is subject to a
6	requirement in AS 18.35.301 - 18.35.399 may not retaliate against a customer or other
7	member of the public for cooperating with or initiating enforcement of a requirement
8	in AS 18.35.301 - 18.35.399.
9	Sec. 18.35.331. Conflicts with local requirements. Nothing in AS 18.35.301
10	- 18.35.399 prohibits a municipality from adopting an ordinance imposing
11	(1) additional limitations on smoking; or
12	(2) additional duties on employers, owners, operators, and other
13	persons who are subject to the requirements of AS 18.35.306 or 18.35.311 related to
14	smoking.
15	* Sec. 3. AS 18.35.340(a) is amended to read:
16	(a) The commissioner shall develop and maintain a procedure for processing
17	reports of violations of AS 18.35.301, 18.35.306, 18.35.311, and 18.35.326
18	[AS 18.35.300, 18.35.305, AND 18.35.330].
19	* Sec. 4. AS 18.35.340(b) is amended to read:
20	(b) If, after investigating a report made under this section, the commissioner
21	determines that a violation has occurred, (1) the commissioner may file a civil
22	complaint in the district court to enforce the provisions of AS 18.35.301 - 18.35.399
23	[AS 18.35.300 - 18.35.365]; or (2) an employee of the department designated by the
24	commissioner to enforce the provisions of <u>AS 18.35.301 - 18.35.399</u> [AS 18.35.300 -
25	18.35.365] may issue a citation under AS 18.35.341(b). If an employee of the
26	department issues a citation, the violation shall be processed and disposed of under
27	AS 18.35.341.
28	* Sec. 5. AS 18.35.340(c) is amended to read:
29	(c) A person who violates <b>AS 18.35.301</b> [AS 18.35.300 OR 18.35.305] and
30	against whom the commissioner has filed a civil complaint under this section is
31	punishable by a civil fine of [NOT LESS THAN \$10 NOR MORE THAN] \$50. A

person who violates <u>AS 18.35.306 or 18.35.311</u> [AS 18.35.330] and against whom the commissioner has filed a civil complaint under this section is punishable by a civil fine of not less than <u>\$50</u> [\$20] nor more than \$300. Each day a violation of <u>AS 18.35.306 or 18.35.311</u> [AS 18.35.330] continues after a civil complaint for the violation has been filed and served on the defendant constitutes a separate violation. <u>A person who violates AS 18.35.326 and against whom the commissioner has filed a civil complaint under this section is punishable by a civil fine of not more than \$500.</u>

\* **Sec. 6.** AS 18.35.341(a) is amended to read:

- (a) A peace officer may issue a citation for a violation of <u>AS 18.35.301</u>, <u>18.35.311</u>, <u>or 18.35.326</u> [AS 18.35.300 OR 18.35.305] committed in the officer's presence or for a violation of <u>AS 18.35.306</u> [AS 18.35.330]. The provisions of AS 12.25.175 12.25.230 apply to the issuance of a citation under this subsection.
- \* **Sec. 7.** AS 18.35.341(b) is amended to read:
  - (b) An employee of the department designated by the commissioner to enforce the provisions of AS 18.35.301 18.35.399 [AS 18.35.300 18.35.365] may issue a citation for a violation of AS 18.35.301, 18.35.306, 18.35.311, or 18.35.326 [AS 18.35.300, 18.35.305, OR 18.35.330] regardless of whether the violation was committed in the employee's presence. A citation issued under this subsection shall be in the same form and shall be processed in the same manner as a citation issued by a peace officer under (a) of this section. An employee of the department may not arrest a person for a violation of AS 18.35.301, 18.35.306, 18.35.311, or 18.35.326 [AS 18.35.300, 18.35.305, OR 18.35.330].
- \* **Sec. 8.** AS 18.35.341(c) is amended to read:
  - (c) A person who violates <u>AS 18.35.301</u>, 18.35.306, 18.35.311, or 18.35.326 [AS 18.35.300, 18.35.305, OR 18.35.330] is guilty of a violation as defined in AS 11.81.900(b) and upon conviction is punishable by a fine of [NOT LESS THAN \$10 NOR MORE THAN] \$50 for a violation of <u>AS 18.35.301</u>, [AS 18.35.300 OR 18.35.305 AND] by a fine of not less than <u>\$50</u> [\$20] nor more than \$300 for a violation of <u>AS 18.35.306 or 18.35.311</u>, and by a fine of not more than \$500 for a violation of <u>AS 18.35.326</u> [AS 18.35.330]. Each day a violation of <u>AS 18.35.306 and</u>

1	<b>18.35.311</b> [AS 18.35.330] continues after a citation for the violation has been issued
2	constitutes a separate violation.
3	* Sec. 9. AS 18.35.341(d) is amended to read:
4	(d) The supreme court shall establish a schedule of bail amounts for violations
5	of <b>AS 18.35.301, 18.35.306, 18.35.311, and 18.35.326</b> [AS 18.35.300, 18.35.305,
6	AND 18.35.330], but in no event may the bail amount exceed the maximum fine that
7	may be imposed for the violation under (c) of this section. The bail amount for a
8	violation must appear on the citation.
9	* <b>Sec. 10.</b> AS 18.35.342 is amended to read:
10	Sec. 18.35.342. Multiple fines prohibited. A person may not be fined more
11	than once for each violation of AS 18.35.301, 18.35.306, 18.35.311, or 18.35.326
12	[AS 18.35.300, 18.35.305, OR 18.35.330].
13	* Sec. 11. AS 18.35.343 is amended to read:
14	Sec. 18.35.343. Injunctions. The commissioner or any affected party may
15	institute an action in the superior court to enjoin repeated violations of AS 18.35.301,
16	<b>18.35.306, 18.35.311, or 18.35.326</b> [AS 18.35.300, 18.35.305, or 18.35.330].
17	* <b>Sec. 12.</b> AS 18.35.350 is amended to read:
18	Sec. 18.35.350. Enforcement authority. The commissioner or the
19	commissioner's designee is responsible for enforcing the provisions of AS 18.35.301 -
20	<b>18.35.399</b> [AS 18.35.300 - 18.35.365]. This section does not limit the authority of
21	peace officers.
22	* Sec. 13. AS 18.35 is amended by adding a new section to read:
23	<b>Sec. 18.35.399. Definitions.</b> In AS 18.35.301 - 18.35.399,
24	(1) "business" means a for-profit or nonprofit sole proprietorship,
25	partnership, joint venture, corporation, professional corporation, private club, retail
26	seller of goods or services, or other business entity;
27	(2) "commissioner" means the commissioner of health and social
28	services or the commissioner's designee;
29	(3) "department" means the Department of Health and Social Services;
30	(4) "e-cigarette" means any product containing or delivering nicotine
31	or any other substance intended for human consumption that can be used by a person

through inhalation of vapor or aerosol from the product, of any size or shape, whether
the product is manufactured, distributed, marketed, or sold as an e-cigarette, e-cigar, e-
pipe, e-hookah, vape pen, or any other product name or descriptor; "e-cigarette" does
not include drugs, devices, or combination products authorized for sale by the United
States Food and Drug Administration as those terms are defined in 21 U.S.C. 301 -
392 (Food, Drug, and Cosmetic Act), unless the use of those products simulate
smoking or expose others to vapor or aerosol;

- (5) "employee" means a person who is employed by a business for compensation or works for a business as a volunteer without compensation;
- (6) "employer" means the state, a municipality, a regional educational attendance area, and a person or a business with one or more employees;
- (7) "enclosed area" means space between a floor and a ceiling that is bounded on two or more sides by a combination of walls, doorways, windows, or other physical barriers that may be open, partially open, closed, retractable, temporary, or permanent;
- (8) "health care facility" means an office or institution providing care or treatment for physical, mental, emotional, or other medical, dental, physiological, or psychological diseases or conditions; private, municipal, or state hospital; independent diagnostic testing facility; primary care outpatient facility; skilled nursing facility; kidney disease treatment center, including freestanding hemodialysis units; intermediate care facility; ambulatory surgical facility; Alaska Pioneers' Home or Alaska Veterans' Home administered by the department under AS 47.55; long-term care facility; psychiatric hospital; residential psychiatric treatment center, as defined in AS 18.07.111 or AS 47.32.900, and other facilities, places of employment, or offices operated for use by doctors, nurses, surgeons, chiropractors, physical therapists, physicians, psychiatrists, or dentists or other professional health care providers to provide health care;
- (9) "place of employment" means work areas, private offices, hotel and motel rooms, employee lounges, restrooms, conference rooms, classrooms, cafeterias, hallways, vehicles, and other employee work areas that are under the control of an employer;

1	(10) "public place" includes
2	(A) an area to which the public is invited or into which the
3	public is admitted;
4	(B) a place where services, goods, or facilities are offered to
5	the public;
6	(11) "smoking" means using an e-cigarette or other oral smoking
7	device or inhaling, exhaling, burning, or carrying a lighted or heated cigar, cigarette,
8	pipe, or tobacco or plant product intended for inhalation.
9	* Sec. 14. AS 18.35.300, 18.35.305, 18.35.310, 18.35.320, 18.35.330, 18.35.355, and
10	18.35.365 are repealed.
11	* Sec. 15. The uncodified law of the State of Alaska is amended by adding a new section to
12	read:
13	APPLICABILITY. AS 18.35.301, 18.35.306, 18.35.311, 18.35.316, 18.35.321,
14	18.35.326, and 18.35.331, added by sec. 2 of this Act, AS 18.35.340(a) - (c), as amended by
15	secs. 3 - 5 of this Act, AS 18.35.341(a) - (d), as amended by secs. 6 - 9 of this Act,
16	AS 18.35.342, as amended by sec. 10 of this Act, AS 18.35.343, as amended by sec. 11 of this
17	Act, AS 18.35.350, as amended by sec. 12 of this Act, and AS 18.35.399, added by sec. 13 of
18	this Act, apply to violations or failures to comply that occur on or after the effective date of
19	secs. 2 - 13 of this Act.
20	* Sec. 16. The uncodified law of the State of Alaska is amended by adding a new section to
21	read:
22	TRANSITION: REGULATIONS. The Department of Health and Social Services may
23	adopt regulations necessary to implement AS 18.35.301, 18.35.306, 18.35.311, 18.35.316,
24	18.35.321, 18.35.326, and 18.35.331, added by sec. 2 of this Act, AS 18.35.340(a) - (c), as
25	amended by secs. 3 - 5 of this Act, AS 18.35.341(a) - (d), as amended by secs. 6 - 9 of this
26	Act, AS 18.35.342, as amended by sec. 10 of this Act, AS 18.35.343, as amended by sec. 11
27	of this Act, AS 18.35.350, as amended by sec. 12 of this Act, and AS 18.35.399, added by
28	sec. 13 of this Act. The regulations take effect under AS 44.62 (Administrative Procedure
29	Act), but not before the effective date of the section being implemented.
30	* Sec. 17. Section 16 of this Act takes effect immediately under AS 01.10.070(c).
31	* Sec. 18. Except as provided in sec. 17 of this Act, this Act takes effect October 1, 2017.