

CS FOR SENATE BILL NO. 5(JUD)

IN THE LEGISLATURE OF THE STATE OF ALASKA

THIRTIETH LEGISLATURE - FIRST SESSION

BY THE SENATE JUDICIARY COMMITTEE

Offered: 3/31/17

Referred: Rules

Sponsor(s): SENATOR MEYER

A BILL

FOR AN ACT ENTITLED

1 **"An Act prohibiting certain groups from soliciting and accepting contributions or from**
2 **making certain contributions and expenditures during a regular or special legislative**
3 **session; and prohibiting some lobbyists from making campaign contributions to certain**
4 **groups."**

5 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

6 *** Section 1.** AS 15.13.072 is amended by adding a new subsection to read:

7 (i) A group that makes expenditures or receives contributions with the
8 authorization or consent, express or implied, or under the control, direct or indirect, of
9 a person who is a legislator may not solicit or accept a contribution for the purpose of
10 influencing the outcome of an election under this chapter while the legislature is
11 convened in a regular or special legislative session.

12 *** Sec. 2.** AS 15.13.074(g) is repealed and reenacted to read:

13 (g) Except as provided in (j) of this section, an individual required to register
14 as a lobbyist under AS 24.45 may not, at any time the individual is subject to the

1 registration requirement under AS 24.45 and for one year after the date of the
 2 individual's initial registration or its renewal, make a contribution to a candidate for
 3 the legislature or to a group that makes expenditures or receives contributions

4 (1) with the authorization or consent, express or implied, or under the
 5 control, direct or indirect, of

6 (A) a member of the legislature; or

7 (B) an individual who files for election to the state legislature
 8 or campaigns as a write-in candidate for the state legislature; and

9 (2) to influence the outcome of an election under this chapter.

10 * **Sec. 3.** AS 15.13.074 is amended by adding new subsections to read:

11 (j) An individual required to register as a lobbyist under AS 24.45 may make a
 12 contribution to a candidate for the legislature in the district in which the individual is
 13 eligible to vote or will be eligible to vote on the date of the election. An individual
 14 who makes a contribution under this subsection shall report to the commission, on a
 15 form provided by the commission, each contribution made while required to register
 16 as a lobbyist under AS 24.45 and for one year after the date of the individual's initial
 17 registration or renewal. Upon request of the commission, the information required
 18 under this subsection shall be submitted electronically. In this subsection, "candidate"
 19 means an individual who files for election to the legislature or who campaigns as a
 20 write-in candidate for the legislature.

21 (k) The restriction on contributions by an individual required to register as a
 22 lobbyist under AS 24.45 in (g) of this section and the reporting requirement of (j) of
 23 this section do not apply to a representational lobbyist as defined in regulations of the
 24 commission.

25 * **Sec. 4.** AS 15.13.082 is amended by adding a new subsection to read:

26 (d) A group that makes expenditures or receives contributions with the
 27 authorization or consent, express or implied, or under the control, direct or indirect, of
 28 a person who is a legislator may not make a contribution or expenditure for the
 29 purpose of influencing the outcome of an election under this chapter while the
 30 legislature is convened in a regular or special session.

31 * **Sec. 5.** AS 15.13.400 is amended to read:

1 **Sec. 15.13.400. Definitions.** In this chapter, **unless the context clearly**
 2 **requires otherwise,**

3 (1) "candidate"

4 (A) means an individual who files for election to the state
 5 legislature, for governor, for lieutenant governor, for municipal office, for
 6 retention in judicial office, or for constitutional convention delegate, or who
 7 campaigns as a write-in candidate for any of these offices; and

8 (B) when used in a provision of this chapter that limits or
 9 prohibits the donation, solicitation, or acceptance of campaign contributions, or
 10 limits or prohibits an expenditure, includes

11 (i) a candidate's campaign treasurer and a deputy
 12 campaign treasurer;

13 (ii) a member of the candidate's immediate family;

14 (iii) a person acting as agent for the candidate;

15 (iv) the candidate's campaign committee; and

16 (v) a group that makes expenditures or receives
 17 contributions with the authorization or consent, express or implied, or
 18 under the control, direct or indirect, of the candidate;

19 (2) "commission" means the Alaska Public Offices Commission;

20 (3) "communication" means an announcement or advertisement
 21 disseminated through print or broadcast media, including radio, television, cable, and
 22 satellite, the Internet, or through a mass mailing, excluding those placed by an
 23 individual or nongroup entity and costing \$500 or less and those that do not directly or
 24 indirectly identify a candidate or proposition, as that term is defined in
 25 AS 15.13.065(c);

26 (4) "contribution"

27 (A) means a purchase, payment, promise or obligation to pay,
 28 loan or loan guarantee, deposit or gift of money, goods, or services for which
 29 charge is ordinarily made, and includes the payment by a person other than a
 30 candidate or political party, or compensation for the personal services of
 31 another person, that is rendered to the candidate or political party, and that is

1 made for the purpose of

2 (i) influencing the nomination or election of a
3 candidate;

4 (ii) influencing a ballot proposition or question; or

5 (iii) supporting or opposing an initiative proposal
6 application filed with the lieutenant governor under AS 15.45.020;

7 (B) does not include

8 (i) services provided without compensation by
9 individuals volunteering a portion or all of their time on behalf of a
10 political party, candidate, or ballot proposition or question;

11 (ii) ordinary hospitality in a home;

12 (iii) two or fewer mass mailings before each election by
13 each political party describing the party's slate of candidates for
14 election, which may include photographs, biographies, and information
15 about the party's candidates;

16 (iv) the results of a poll limited to issues and not
17 mentioning any candidate, unless the poll was requested by or designed
18 primarily to benefit the candidate;

19 (v) any communication in the form of a newsletter from
20 a legislator to the legislator's constituents, except a communication
21 expressly advocating the election or defeat of a candidate or a
22 newsletter or material in a newsletter that is clearly only for the private
23 benefit of a legislator or a legislative employee;

24 (vi) a fundraising list provided without compensation
25 by one candidate or political party to a candidate or political party; or

26 (vii) an opportunity to participate in a candidate forum
27 provided to a candidate without compensation to the candidate by
28 another person and for which a candidate is not ordinarily charged;

29 (5) "electioneering communication" means a communication that

30 (A) directly or indirectly identifies a candidate;

31 (B) addresses an issue of national, state, or local political

1 importance and attributes a position on that issue to the candidate identified;
2 and

3 (C) occurs within the 30 days preceding a general or municipal
4 election;

5 (6) "expenditure"

6 (A) means a purchase or a transfer of money or anything of
7 value, or promise or agreement to purchase or transfer money or anything of
8 value, incurred or made for the purpose of

9 (i) influencing the nomination or election of a candidate
10 or of any individual who files for nomination at a later date and
11 becomes a candidate;

12 (ii) use by a political party;

13 (iii) the payment by a person other than a candidate or
14 political party of compensation for the personal services of another
15 person that are rendered to a candidate or political party;

16 (iv) influencing the outcome of a ballot proposition or
17 question; or

18 (v) supporting or opposing an initiative proposal
19 application filed with the lieutenant governor under AS 15.45.020;

20 (B) does not include a candidate's filing fee or the cost of
21 preparing reports and statements required by this chapter;

22 (C) includes an express communication and an electioneering
23 communication, but does not include an issues communication;

24 (7) "express communication" means a communication that, when read
25 as a whole and with limited reference to outside events, is susceptible of no other
26 reasonable interpretation but as an exhortation to vote for or against a specific
27 candidate;

28 (8) "group" means

29 (A) every state and regional executive committee of a political
30 party;

31 (B) any combination of two or more individuals acting jointly

1 who organize for the principal purpose of influencing the outcome of one or
 2 more elections and who take action the major purpose of which is to influence
 3 the outcome of an election; a group that makes expenditures or receives
 4 contributions with the authorization or consent, express or implied, or under
 5 the control, direct or indirect, of a candidate shall be considered to be
 6 controlled by that candidate; a group whose major purpose is to further the
 7 nomination, election, or candidacy of only one individual, or intends to expend
 8 more than 50 percent of its money on a single candidate, shall be considered to
 9 be controlled by that candidate and its actions done with the candidate's
 10 knowledge and consent unless, within 10 days from the date the candidate
 11 learns of the existence of the group the candidate files with the commission, on
 12 a form provided by the commission, an affidavit that the group is operating
 13 without the candidate's control; a group organized for more than one year
 14 preceding an election and endorsing candidates for more than one office or
 15 more than one political party is presumed not to be controlled by a candidate;
 16 however, a group that contributes more than 50 percent of its money to or on
 17 behalf of one candidate shall be considered to support only one candidate for
 18 purposes of AS 15.13.070, whether or not control of the group has been
 19 disclaimed by the candidate; and

20 (C) any combination of two or more individuals acting jointly
 21 who organize for the principal purpose of filing an initiative proposal
 22 application under AS 15.45.020 or who file an initiative proposal application
 23 under AS 15.45.020;

24 (9) "immediate family" means the spouse, parent, child, including a
 25 stepchild and an adopted child, and sibling of an individual;

26 (10) "independent expenditure" means an expenditure that is made
 27 without the direct or indirect consultation or cooperation with, or at the suggestion or
 28 the request of, or with the prior consent of, a candidate, a candidate's campaign
 29 treasurer or deputy campaign treasurer, or another person acting as a principal or agent
 30 of the candidate;

31 (11) "individual" means a natural person;

- 1 (12) "issues communication" means a communication that
- 2 (A) directly or indirectly identifies a candidate; and
- 3 (B) addresses an issue of national, state, or local political
- 4 importance and does not support or oppose a candidate for election to public
- 5 office;
- 6 (13) "nongroup entity" means a person, other than an individual, that
- 7 takes action the major purpose of which is to influence the outcome of an election, and
- 8 that
- 9 (A) cannot participate in business activities;
- 10 (B) does not have shareholders who have a claim on corporate
- 11 earnings; and
- 12 (C) is independent from the influence of business corporations.
- 13 (14) "person" has the meaning given in AS 01.10.060, and includes a
- 14 labor union, nongroup entity, and a group;
- 15 (15) "political party" means any group that is a political party under
- 16 AS 15.80.010 and any subordinate unit of that group if, consistent with the rules or
- 17 bylaws of the political party, the unit conducts or supports campaign operations in a
- 18 municipality, neighborhood, house district, or precinct;
- 19 (16) "publicly funded entity" means a person, other than an individual,
- 20 that receives half or more of the money on which it operates during a calendar year
- 21 from government, including a public corporation.