

CS FOR SENATE BILL NO. 141(L&C)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-NINTH LEGISLATURE - SECOND SESSION

BY THE SENATE LABOR AND COMMERCE COMMITTEE

Offered: 2/29/16

Referred: Judiciary

Sponsor(s): SENATOR STEVENS

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to possession of an electronic smoking product by a minor and to
2 selling or giving an electronic smoking product to a minor; relating to business license
3 endorsements to sell cigarettes, cigars, tobacco, products containing tobacco, electronic
4 smoking products, or products containing nicotine; and relating to citations for certain
5 offenses concerning tobacco or nicotine products."

6 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

7 * **Section 1.** AS 11.76.105(a) is amended to read:

8 (a) A person under 19 years of age may not knowingly possess a cigarette, **an**
9 **electronic smoking product**, a cigar, tobacco, or a product containing tobacco in this
10 state. This subsection does not apply to a person who is a prisoner at an adult
11 correctional facility.

12 * **Sec. 2.** AS 11.76.107(a) is amended to read:

13 (a) A person commits the offense of failure to supervise a [CIGARETTE]

1 vending machine if the person owns premises licensed as a beverage dispensary under
 2 AS 04.11.090 or licensed as a club under AS 04.11.110 or licensed as a package store
 3 under AS 04.11.150 and with criminal negligence fails to have an employee supervise
 4 a vending machine on those premises that dispenses cigarettes, cigars, tobacco, [OR]
 5 products containing tobacco, **electronic smoking products, or products containing**
 6 **nicotine** as required by AS 11.76.100(b)(1)(B) **and 11.76.109(f)(1)(B)**.

7 * **Sec. 3.** AS 11.76.109(a) is amended to read:

8 (a) A person commits the offense of selling or giving **an electronic smoking**
 9 **product or** a product containing nicotine to a minor if the person

10 (1) negligently sells **an electronic smoking product or** a product
 11 containing nicotine to a person under 19 years of age; [OR]

12 (2) is 19 years of age or older and negligently exchanges or gives **an**
 13 **electronic smoking product or** a product containing nicotine to a person under 19
 14 years of age;

15 (3) **maintains a vending machine that dispenses electronic smoking**
 16 **products or products containing nicotine; or**

17 (4) **holds a business license endorsement under AS 43.70.075 and**
 18 **allows a person under 19 years of age to sell an electronic smoking product or a**
 19 **product containing nicotine.**

20 * **Sec. 4.** AS 11.76.109(b) is amended to read:

21 (b) The provisions of (a) of this section do not apply to the sale, exchange, or
 22 gift to a person under 19 years of age of

23 (1) **an electronic smoking product that**

24 (A) **is being marketed and sold solely for the approved**
 25 **purposes; and**

26 (B) **is**

27 (i) **prescribed by a health care professional;**

28 (ii) **given to a person by the person's parent or legal**
 29 **guardian;**

30 (iii) **provided by a state-approved tobacco cessation**
 31 **program administered by the Department of Health and Social**

Services; or**(iv) provided by a pharmacist to a person 18 years of age or older without a prescription; or**

(2) a product containing nicotine that is intended or expected to be consumed without being combusted if the product

(A) [(1)] has been approved by the United States Food and Drug Administration for sale as a tobacco use cessation or harm reduction product or for other medical purposes;

(B) [(2)] is being marketed and sold solely for the approved purposes; and

(C) [(3)] is

(i) [(A)] prescribed by a health care professional;

(ii) [(B)] given to a person by the person's parent or legal guardian;

(iii) [(C)] provided by a state-approved tobacco cessation program administered by the Department of Health and Social Services; or

(iv) [(D)] provided by a pharmacist to a person 18 years of age or older without a prescription.

* **Sec. 5.** AS 11.76.109 is amended by adding new subsections to read:

(f) Notwithstanding (a)(3) of this section, a person who maintains a vending machine is not in violation of (a)(3) of this section if the vending machine is located

(1) on premises licensed as a beverage dispensary under AS 04.11.090, licensed as a club under AS 04.11.110, or licensed as a package store under AS 04.11.150, and is located

(A) as far as practicable from the primary entrance; and

(B) in a place that is directly and continually supervised by a person employed on the licensed premises during the hours the vending machine is accessible to the public; or

(2) in an employee break room or other controlled area of a private work place that is not generally considered a public place and the room or area

1 contains a posted warning sign at least 11 inches by 14 inches indicating that
 2 possession of electronic smoking products or products containing nicotine by a person
 3 under 19 years of age without a prescription is prohibited under AS 11.76.109.

4 (g) The court shall forward a record of each person convicted under this
 5 section who holds a business license endorsement under AS 43.70.075, or who is an
 6 employee or agent of a person who holds a business license endorsement under
 7 AS 43.70.075, to the Department of Commerce, Community, and Economic
 8 Development.

9 * **Sec. 6.** AS 11.81.900(b) is amended by adding a new paragraph to read:

10 (67) "electronic smoking product"

11 (A) means

12 (i) an electronic cigarette, electronic cigar, electronic
 13 cigarillo, electronic pipe, or other similar device that is used to
 14 aerosolize and deliver nicotine, a synthetic of nicotine, or another
 15 substance that may cause an adverse effect on the person inhaling from
 16 the device; and

17 (ii) a component, solution, alternative tobacco product,
 18 e-liquid, e-juice, vapor product, flavoring, or other related product of an
 19 electronic cigarette, electronic cigar, electronic cigarillo, electronic
 20 pipe, or other similar device of any size or shape used for, or to assist
 21 with, aerosolizing and inhaling chemical substances that may cause an
 22 adverse effect on human health;

23 (B) does not include a drug, device, or combination product, as
 24 those terms are defined in 21 U.S.C. 301-399f (Food, Drug, and Cosmetic
 25 Act), that is approved for sale by the United States Food and Drug
 26 Administration.

27 * **Sec. 7.** AS 43.50.105(b) is amended to read:

28 (b) A person who is licensed under this chapter may not ship or cause to be
 29 shipped cigarettes to a person in this state unless the person receiving the cigarettes

30 (1) is licensed under this chapter;

31 (2) holds a business license [TOBACCO] endorsement under

1 AS 43.70.075;

2 (3) is an operator of a customs bonded warehouse under 19 U.S.C.
3 1311 or 19 U.S.C. 1555;

4 (4) is an instrumentality of the federal government or an Indian tribal
5 organization authorized by law to possess cigarettes not taxed under this chapter; or

6 (5) is an individual 19 years of age or older receiving the cigarettes for
7 personal consumption and the tax imposed on the cigarettes under this chapter has
8 been paid.

9 * **Sec. 8.** AS 43.70.075(a) is amended to read:

10 (a) Unless a person has a business license endorsement issued under this
11 section for each location or outlet in a location where the person offers tobacco
12 products, electronic smoking products, or products containing nicotine for sale, a
13 person may not sell or allow a vending machine to sell in its location or outlet
14 cigarettes, cigars, tobacco, [OR OTHER] products containing tobacco, electronic
15 smoking products, or products containing nicotine as a retailer at that location or
16 outlet. Each endorsement required under this section is in addition to any other license
17 or endorsement required by law. A person may not apply for an endorsement under
18 this section for a location or outlet if an endorsement issued for the same location or
19 outlet is currently suspended or revoked. An endorsement issued for a location or
20 outlet to a person in violation of this subsection is void.

21 * **Sec. 9.** AS 43.70.075(d) is amended to read:

22 (d) If a person who holds an endorsement issued under this section, or an
23 agent or an employee of a person who holds an endorsement issued under this section
24 acting within the scope of the agency or employment, has been convicted of violating
25 AS 11.76.100, 11.76.106, [OR] 11.76.107, or 11.76.109, the department shall impose
26 a civil penalty as set out in this subsection. However, following a hearing under (m) of
27 this section, and based on evidence admitted at that hearing concerning questions
28 specified in (m)(4) and (6) of this section, the department may reduce by not more
29 than 10 days a suspension under (1) of this subsection, or by not more than 20 days a
30 suspension under (2) of this subsection, or increase by not more than 10 days a
31 suspension under (1) of this subsection, or by not more than 20 days a suspension

1 under (2) of this subsection. If a hearing is not requested, or if a hearing is requested
 2 and the department determines that the evidence admitted does not support increasing
 3 or decreasing the suspension, the department shall suspend the endorsement for a
 4 period of

5 (1) 20 days and impose a civil penalty of \$300 if the person has not
 6 been previously convicted of violating AS 11.76.100, 11.76.106, [OR] 11.76.107, or
 7 11.76.109 and is not otherwise subject to the sanctions described in (2) - (4) of this
 8 subsection;

9 (2) 45 days and impose a civil penalty of \$500 if, within the 24 months
 10 before the date of the department's notice under (m) of this section, the person, or an
 11 agent or employee of the person while acting within the scope of the agency or
 12 employment of the person, was convicted once of violating AS 11.76.100, 11.76.106,
 13 [OR] 11.76.107, or 11.76.109;

14 (3) 90 days and impose a civil penalty of \$1,000 if, within the 24
 15 months before the date of the department's notice under (m) of this section, the person,
 16 or an agent or employee of the person while acting within the scope of the agency or
 17 employment of the person, was convicted twice of violating AS 11.76.100, 11.76.106,
 18 [OR] 11.76.107, or 11.76.109, or a provision of this section or a regulation
 19 implementing this section adopted under AS 43.70.090; or

20 (4) one year and impose a civil penalty of \$2,500 if, within the 24
 21 months before the date of the department's notice under (m) of this section, the person,
 22 or an agent or employee of the person while acting within the scope of the agency or
 23 employment of the person, was convicted more than twice of violating AS 11.76.100,
 24 11.76.106, [OR] 11.76.107, or 11.76.109.

25 * **Sec. 10.** AS 43.70.075(f) is amended to read:

26 (f) A person who holds a license endorsement issued under this section shall
 27 post on the licensed premises a warning sign as described in this subsection. A
 28 warning sign **for tobacco products** required by this subsection must be at least 6
 29 inches by 18 inches and must read, in lettering at least 1.25 inches high: "The sale of
 30 tobacco products to persons under age 19 is illegal." **A warning sign for electronic**
 31 **smoking products and products containing nicotine must be at least 6 inches by**

1 **18 inches and must read, in lettering at least 1.25 inches high: "The sale of**
 2 **electronic smoking products or products containing nicotine to a person under 19**
 3 **without a prescription is illegal."** A person holding an endorsement issued under this
 4 section shall display the **appropriate** sign in a manner conspicuous to a person
 5 purchasing or consuming tobacco products, **electronic smoking products, or**
 6 **products containing nicotine** on the licensed premises. The department shall, without
 7 charge, furnish **the appropriate** warning signs required under this section to a person
 8 who holds an endorsement issued under this section or a person who requests the sign
 9 with the intention of displaying it.

10 * **Sec. 11.** AS 43.70.075(i) is amended to read:

11 (i) The commissioner or the commissioner of revenue may seize cigarettes,
 12 **electronic smoking products, or products containing nicotine** that do not comply
 13 with this section. After notice and an opportunity for a hearing, the commissioner or
 14 the commissioner of revenue shall destroy cigarettes, **electronic smoking products,**
 15 **or products containing nicotine** seized under this subsection.

16 * **Sec. 12.** AS 43.70.075(l) is amended to read:

17 (l) Notwithstanding (a) of this section, a person owning vending machines that
 18 offer tobacco products, **electronic smoking products, or products containing**
 19 **nicotine** for sale need obtain only one business license endorsement under this section
 20 even if the person has vending machines in more than one outlet or location in the
 21 state. The person who owns a vending machine that offers tobacco products,
 22 **electronic smoking products, or products containing nicotine** for sale and the
 23 person who owns the premises where the vending machine is located are both required
 24 to obtain a business license endorsement issued under this section. If the endorsement
 25 of the person owning the vending machine is suspended or revoked, the person may
 26 not sell cigarettes, cigars, [OR OTHER] products containing tobacco, **electronic**
 27 **smoking products, or products containing nicotine** during the period of suspension
 28 or revocation through the use of vending machines at the location or outlet where the
 29 violation occurred. During the period of suspension or revocation, the person owning
 30 that vending machine may not use that machine to sell tobacco products, **electronic**
 31 **smoking products, or products containing nicotine** at another location or outlet.

1 * **Sec. 13.** AS 43.70.075(m) is amended to read:

2 (m) The department may initiate suspension of a business license endorsement
 3 or the right to obtain a business license endorsement under this section by sending the
 4 person subject to the suspension a notice by certified mail, return receipt requested, or
 5 by delivering the notice to the person. The notice must contain information that
 6 informs the person of the grounds for suspension, the length of any suspension sought,
 7 and the person's right to administrative review. A suspension begins 30 days after
 8 receipt of notice described in this subsection unless the person delivers a timely
 9 written request for a hearing to the department in the manner provided by regulations
 10 of the department. If a hearing is requested under this subsection, an administrative
 11 law judge of the office of administrative hearings (AS 44.64.010) shall determine the
 12 issues by using the preponderance of the evidence test and shall, to the extent they do
 13 not conflict with regulations adopted under AS 44.64.060, conduct the hearing in the
 14 manner provided by regulations of the department. A hearing under this subsection is
 15 limited to the following questions:

16 (1) was the person holding the business license endorsement, or an
 17 agent or employee of the person while acting within the scope of the agency or
 18 employment of the person, convicted by plea or judicial finding of violating
 19 AS 11.76.100, 11.76.106, [OR] 11.76.107, or 11.76.109;

20 (2) if the department does not allege a conviction of AS 11.76.100,
 21 11.76.106, [OR] 11.76.107, or 11.76.109, did the person, or an agent or employee of
 22 the person while acting within the scope of the agency or employment of the person,
 23 violate a provision of (a) or (g) of this section;

24 (3) within the 24 months before the date of the department's notice
 25 under this subsection, was the person, or an agent or employee of the person while
 26 acting within the scope of the agency or employment of the person, convicted of
 27 violating AS 11.76.100, 11.76.106, [OR] 11.76.107, or 11.76.109 or adjudicated for
 28 violating a provision of (a) or (g) of this section;

29 (4) did the person holding the business license endorsement establish
 30 that the person holding the business license endorsement had adopted and enforced an
 31 education, a compliance, and a disciplinary program for agents and employees of the

1 person as provided in (t) of this section;

2 (5) did the person holding the business license endorsement overcome
3 the rebuttable presumption established in (w) of this section;

4 (6) within five years before the date of the violation that is the subject
5 of the hearing, did the department establish that the person holding the business
6 license endorsement

7 (A) previously violated (a) or (g) of this section;

8 (B) previously violated AS 11.76.100, 11.76.106, [OR]
9 11.76.107, or 11.76.109 at a location or outlet in a location for which the
10 person holds a business license endorsement, or had an agent or employee
11 previously violate AS 11.76.100, 11.76.106, [OR] 11.76.107, or 11.76.109;
12 this subparagraph does not apply to a prior conviction that served to enhance a
13 suspension period under (d)(2) - (4) of this section; or

14 (C) engaged at a location owned by the person in other conduct
15 that was or is likely to result in the sale of tobacco, electronic smoking
16 products, or products containing nicotine to a person under 19 years of age
17 in violation of AS 11.76.100, 11.76.106, [OR] 11.76.107, or 11.76.109.

18 * **Sec. 14.** AS 43.70.075(r) is amended to read:

19 (r) For purposes of this section, the sale of a product containing tobacco,
20 electronic smoking product, or product containing nicotine by an agent or
21 employee of a person who holds or is required to hold a business license endorsement
22 under this section at the location or outlet in a location for which the endorsement was
23 or was required to be issued is rebuttably presumed to have been a sale within the
24 person's scope of agency or employment.

25 * **Sec. 15.** AS 43.70.075(t) is amended to read:

26 (t) Based on evidence provided at the hearing under (m)(4) - (6) of this
27 section, the department may reduce the license suspension period under (d) of this
28 section if the person holding the business license endorsement establishes that, before
29 the date of the violation, the person had

30 (1) adopted and enforced a written policy against selling cigarettes,
31 cigars, tobacco, [OR] products containing tobacco, electronic smoking products, or

1 **products containing nicotine** to a person under 19 years of age in violation of
2 AS 11.76.100, 11.76.106, [OR] 11.76.107, **or 11.76.109**;

3 (2) informed the person's agents and employees of the applicable laws
4 and their requirements and conducted training on complying with the laws and
5 requirements;

6 (3) required each agent and employee of the person to sign a form
7 stating that the agent and employee has been informed of and understands the written
8 policy and the requirements of AS 11.76.100, 11.76.106, [AND] 11.76.107, **and**
9 **11.76.109**;

10 (4) determined that the agents and employees of the person had
11 sufficient experience and ability to comply with the written policy and requirements of
12 AS 11.76.100, 11.76.106, [AND] 11.76.107, **and 11.76.109**;

13 (5) required the agents and employees of the person to verify the age
14 of purchasers of cigarettes, cigars, tobacco, [OR] other products containing tobacco,
15 **electronic smoking products, or products containing nicotine** by means of a valid
16 government issued photographic identification;

17 (6) established and enforced disciplinary sanctions for noncompliance
18 with the written policy or the requirements of AS 11.76.100, 11.76.106, [AND]
19 11.76.107, **and 11.76.109**; and

20 (7) monitored the compliance of the agents and employees of the
21 person with the written policy and the requirements of AS 11.76.100, 11.76.106,
22 [AND] 11.76.107, **and 11.76.109**.

23 * **Sec. 16.** AS 43.70.075(v) is amended to read:

24 (v) Notwithstanding (d) of this section, in place of a hearing under (m) of this
25 section, the department and the person holding the business license endorsement may
26 enter into a memorandum of agreement regarding the imposition of a suspension and
27 civil penalties based on a violation of AS 11.76.100, 11.76.106, [OR] 11.76.107, **or**
28 **11.76.109**. The memorandum of agreement must contain a provision that the person
29 holding the business license endorsement admits or does not contest that a violation of
30 AS 11.76.100, 11.76.106, [OR] 11.76.107, **or 11.76.109** occurred and accepts the
31 imposition of suspension and civil penalty under this section. Based on the

1 memorandum of agreement, the department may reduce the period of suspension. For
 2 violations involving AS 11.76.100, 11.76.106, [OR] 11.76.107, or 11.76.109, the
 3 department may not reduce the period of suspension by more than 10 days under
 4 (d)(1) of this section or by more than 20 days under (d)(2) of this section. The
 5 department may not agree to a reduction in the period of suspension more than once in
 6 a 12-month time period for a location or outlet in a location for which the person holds
 7 a business license endorsement.

8 * **Sec. 17.** AS 43.70.075(w) is amended to read:

9 (w) For purposes of (m)(5) of this section, a conviction for a violation of
 10 AS 11.76.100, 11.76.106, [OR] 11.76.107, or 11.76.109 by the agent or employee of
 11 the person who holds the business license endorsement is rebuttably presumed to
 12 constitute proof of the fact that the agent or employee negligently sold a cigarette, a
 13 cigar, or tobacco, [OR] a product containing tobacco, electronic smoking product, or
 14 product containing nicotine to a person under 19 years of age. The person who holds
 15 the business license endorsement may overcome the presumption by establishing by
 16 clear and convincing evidence that the agent or employee did not negligently sell a
 17 cigarette, a cigar, or tobacco, [OR] a product containing tobacco, electronic smoking
 18 product, or product containing nicotine to a person under 19 years of age in
 19 violation of AS 11.76.100, 11.76.106, [OR] 11.76.107, or 11.76.109 as alleged in the
 20 citation issued to the agent or employee. The presentation of evidence authorized by
 21 this subsection does not constitute a collateral attack on the conviction described in
 22 this subsection.

23 * **Sec. 18.** AS 43.70.075(x) is amended to read:

24 (x) Notwithstanding (d), (t), or (v) of this section, a period of suspension may
 25 not be reduced for a violation of AS 11.76.100(a)(4) or 11.76.109(a)(3).

26 * **Sec. 19.** AS 43.70.075 is amended by adding a new subsection to read:

27 (y) In this section,

- 28 (1) "electronic smoking product" has the meaning given in
 29 AS 11.76.900;
- 30 (2) "product containing nicotine" does not include a cigarette, a cigar,
 31 tobacco, or a product containing tobacco.

1 * **Sec. 20.** AS 43.70.105(b) is amended to read:

2 (b) Notwithstanding an exemption provided by (a) of this section, a person
3 who sells cigarettes, cigars, tobacco, [OR OTHER] products containing tobacco,
4 **electronic smoking products, or products containing nicotine** as a retailer must
5 have a business license under AS 43.70.020 and a business license endorsement
6 required under AS 43.70.075.

7 * **Sec. 21.** AS 44.29.092 is amended to read:

8 **Sec. 44.29.092. Citation for certain offenses concerning tobacco or nicotine**
9 **products.** A peace officer or an agent or employee of the Department of Health and
10 Social Services who is authorized by the commissioner of health and social services to
11 enforce this section may issue a citation for a violation of AS 11.76.100, 11.76.106,
12 [OR] 11.76.107, **or 11.76.109** if there is probable cause to believe a person has
13 violated AS 11.76.100, 11.76.106, [OR] 11.76.107, **or 11.76.109**.

14 * **Sec. 22.** The uncodified law of the State of Alaska is amended by adding a new section to
15 read:

16 APPLICABILITY. AS 11.76.105(a), as amended by sec. 1 of this Act,
17 AS 11.76.107(a), as amended by sec. 2 of this Act, AS 11.76.109(a), as amended by sec. 3 of
18 this Act, AS 11.76.109(b), as amended by sec. 4 of this Act, and AS 11.76.109(f), added by
19 sec. 5 of this Act, apply to offenses committed on or after the effective date of this Act.