CS FOR HOUSE BILL NO. 76(FIN) am

IN THE LEGISLATURE OF THE STATE OF ALASKA

THIRTY-SECOND LEGISLATURE - FIRST SESSION

BY THE HOUSE FINANCE COMMITTEE

Amended: 3/25/21 Offered: 3/24/21

Sponsor(s): HOUSE RULES COMMITTEE BY REQUEST OF THE GOVERNOR

A BILL

FOR AN ACT ENTITLED

1 "An Act extending the January 15, 2021, governor's declaration of a public health 2 disaster emergency in response to the novel coronavirus disease (COVID-19) pandemic; 3 approving and ratifying declarations of a public health disaster emergency; providing 4 for a financing plan; making temporary changes to state law in response to the COVID-19 outbreak in the following areas: occupational and professional licensing, practice, 5 6 and billing; telehealth; fingerprinting requirements for health care providers; charitable gaming and online ticket sales; access to federal stabilization funds; wills; unfair or 7 8 deceptive trade practices; meetings of shareholders; and school operating funds; 9 relating to informed consent for COVID-19 vaccines; relating to personal objections to 10 the administration of COVID-19 vaccines; providing immunity from liability and 11 disciplinary action for occupational licensees for exposure of clients to COVID-19; 12 providing immunity from liability for persons engaging in business and their employees

1 for exposure of customers to COVID-19; and providing for an effective date."

2 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

3	* Section 1. The uncodified law of the State of Alaska is amended by adding a new section
4	to read:
5	FINDINGS. (a) The legislature finds that
6	(1) on March 11, 2020, the governor issued a declaration of a public health
7	disaster emergency under AS 26.23.020 in anticipation of the spread of COVID-19 to the
8	state and has since issued multiple new disaster declarations for the COVID-19 outbreak;
9	(2) since the initial outbreak through the present day, the outbreak of COVID-
10	19 has resulted in serious consequences for residents of the state and the state's economy;
11	(3) many communities in the state, including the state's largest city of
12	Anchorage and the capital city of Juneau, have seen fit to impose lockdown or hunker-down
13	orders, which have severely reduced economic activity in those communities;
14	(4) lockdown orders and other pandemic-related factors have forced numerous
15	state businesses to close their doors and lay off employees or reduce service levels and
16	employee hours far below what would otherwise have been provided, to the detriment of both
17	those businesses and their hard-working employees;
18	(5) interstate and intrastate travel restrictions of varying levels of
19	restrictiveness, while intended to contain the spread of COVID-19, have resulted in further
20	reduction of economic activities in the state;
21	(6) the state has established and facilitated multiple programs to provide
22	economic assistance to struggling state residents and businesses, but the programs, while
23	providing much-needed relief, generally fall short of fully replacing regular levels of
24	voluntary economic activity;
25	(7) as a result of voluntary and government-imposed reductions of economic
26	activity,
27	(A) the state lost 29,000 jobs between October 2019 and October 2020;
28	(B) many businesses in the state have temporarily or permanently
29	closed;

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(C) at least 45,000 students in the Anchorage School District have

1	been denied in-person education for a significant period during the pandemic;
2	(8) the shift from in-person learning to distance learning has negatively
3	affected students in the state in terms of the students' learning progression and emotional and
4	social development;
5	(9) the shift from in-person learning to distance learning has been associated
6	with increased instances of child abuse and food insecurity;
7	(10) multiple vaccines for COVID-19 have been developed and are currently
8	being distributed, allowing the state to move into a new phase of its COVID-19 recovery
9	efforts;
10	(11) due in part to the state's robust COVID-19 response efforts, the state
11	currently has the third-lowest COVID-19 fatality rate in the United States; and
12	(12) because of the diligent efforts of the state, Alaska has the highest
13	vaccination rate of all 50 states.
14	(b) Based on the findings in (a) of this section, the legislature finds that it is in the
15	best interest of the state to
16	(1) take appropriate steps to continue to contain the spread of COVID-19 and
17	to distribute COVID-19 vaccines statewide with the utmost diligence and dispatch;
18	(2) take appropriate steps to limit further harm to the state's economy, to
19	enable displaced workers in the state to return to work, and to allow students in the state to
20	rejoin in-person classes with their peers; and
21	(3) extend the public health disaster emergency declaration issued by the
22	governor on January 15, 2021, and all the powers granted under AS 18.15.390 and
23	AS 26.23.020, to September 30, 2021.
24	* Sec. 2. The uncodified law of the State of Alaska is amended by adding a new section to
25	read:
26	PUBLIC HEALTH DISASTER EMERGENCY; APPROVAL, RATIFICATION,
27	AND EXTENSION OF DISASTER EMERGENCY. (a) The declarations of a public health

2021, the declaration of a public health disaster emergency issued by the governor on

disaster emergency issued by the governor on November 15, 2020, December 15, 2020, and

(b) Under AS 26.23.020(c), the Alaska State Legislature extends to September 30,

January 15, 2021, are approved and ratified.

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January 15, 2021. The extension under this subsection includes an order, proclamation, or regulation issued under AS 26.23.020 and an action taken by the Department of Health and Social Services under the authority granted to the Department of Health and Social Services under AS 18.15.390.

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- (c) Notwithstanding (b) of this section, if the commissioner of health and social services certifies to the governor that there is no longer a present outbreak of novel coronavirus disease (COVID-19) or a credible threat of an imminent outbreak of COVID-19, the governor shall issue a proclamation that the public health disaster emergency identified in the declaration issued by the governor on January 15, 2021, no longer exists as of a date determined by the governor. The certification must be based on specific information received from a state or federal agency or another source that the commissioner determines to be reliable.
- (d) The governor shall submit a proclamation issued under (c) of this section to the revisor of statutes, the president of the senate, the speaker of the house of representatives, and the lieutenant governor.
- * Sec. 3. The uncodified law of the State of Alaska is amended by adding a new section to read:
 - PUBLIC HEALTH DISASTER EMERGENCY; FINANCING PLAN. (a) Under AS 26.23.020(k), the Alaska State Legislature approves this financing plan for the declaration of a public health disaster emergency issued by the governor on January 15, 2021, as extended by sec. 2 of this Act, and provides that the following appropriations and authorizations may be used to cope with the public health disaster emergency:
 - (1) the appropriations made in sec. 8, ch. 2, SLA 2020;
 - (2) the appropriations made in sec. 10, ch. 7, SLA 2020;
 - (3) the authorization made in sec. 1, ch. 8, SLA 2020, Department of Health and Social Services, allowing for up to \$20,000,000 in transfers between all appropriations made in the Department of Health and Social Services, except for transfers from the Medicaid services appropriation;
- 29 (4) the appropriations made in sec. 28, ch. 8, SLA 2020, Department of Health 30 and Social Services.
- 31 (A) of federal receipts received during the fiscal year ending June 30,

1	2021, for Medicaid services; and
2	(B) to the Department of Health and Social Services public health
3	emergency response for the purpose of responding to the novel coronavirus disease
4	(COVID-19) public health disaster emergency;
5	(5) the appropriation made in sec. 38, ch. 8, SLA 2020, to the disaster relie
6	fund under AS 26.23.300(a);
7	(6) the appropriation made in sec. 37(a), ch. 8, SLA 2020, of excess federa
8	receipts received during the fiscal year ending June 30, 2021;
9	(7) the authorization made in ch. 32, SLA 2020, for expenditure of federa
10	CARES Act receipts;
11	(8) federal receipts received by any state agency for purposes of mitigating the
12	public health disaster emergency subject to use of the process prescribed in
13	AS 26.23.020(k)(2) if the legislature is not in session and, if the legislature is in session
14	subject to a request to include the federal receipts in an existing appropriation bill;
15	(9) any future appropriations made for the fiscal years ending June 30, 2021
16	and June 30, 2022, for the cost of responding to and mitigating the risk of the coronavirus
17	disease (COVID-19) outbreak.
18	(b) The governor may not expend more than a cumulative total of \$10,000,000 or
19	state funds from the disaster relief fund under AS 26.23.020(h) - (k) or 26.23.300(b) in
20	response to the declaration of a public health disaster emergency issued by the governor or
21	January 15, 2021, as extended by sec. 2 of this Act.
22	(c) Notwithstanding AS 26.23.050(b), the expenditure of state funds to cope with the
23	effects of the declaration of a public health disaster emergency issued by the governor or
24	January 15, 2021, as extended by sec. 2 of this Act, is limited to the appropriations and
25	expenditure authority identified in (a) and (b) of this section.
26	* Sec. 4. The uncodified law of the State of Alaska is amended by adding a new section to
27	read:
28	REPORTS. Beginning March 1, 2021, the office of management and budget shal
29	electronically submit, on the first day of the month, a report to the legislative finance division
30	that lists the total expenditures incurred by the state in its response to the public health

disaster emergency, including mitigating, preventing, and controlling novel coronavirus

- disease (COVID-19). The report should include cumulative expenses incurred by category,
- 2 beginning March 11, 2020, and the date the governor issued the initial declaration of a public
- 3 health disaster emergency and should reflect changes over the last monthly reporting period.
- 4 The office of management and budget shall submit a final report not later than November 30,
- 5 2021, or 60 days after the date the governor determines, under sec. 2 of this Act, that the
- 6 public health disaster emergency no longer exists, whichever is earlier.
- * Sec. 5. The uncodified law of the State of Alaska is amended by adding a new section to read:
- PROFESSIONAL AND OCCUPATIONAL LICENSING. (a) Notwithstanding any other provision of law, during the novel coronavirus disease (COVID-19) public health disaster emergency declared by the governor on January 15, 2021, as extended by sec. 2 of this Act, a professional or occupational licensing board listed in AS 08.01.010, or the director, with respect to a profession regulated by the Department of Commerce, Community, and Economic Development,
 - (1) may not increase licensing fees; and

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- (2) may grant a license, permit, or certificate on an expedited basis to an individual who holds a corresponding license, permit, or certificate in good standing in another jurisdiction to the extent necessary to respond to the public health disaster emergency; a license expedited under this section expires on the earlier of
 - (A) September 30, 2021; or
- 21 (B) the date the governor determines, under sec. 2 of this Act, that the 22 public health disaster emergency no longer exists.
 - (b) Notwithstanding any other provision of law and to the extent necessary to respond to the public health disaster emergency, a board listed in AS 08.01.010, the commissioner of commerce, community, and economic development, or the director, as applicable, may take additional action necessary to protect public health, safety, and welfare, including
 - (1) temporarily waiving or modifying the continuing education requirements required for licensees to renew a professional license, permit, or certificate in calendar year 2021;
- 30 (2) regulating the scope and duration of any license, permit, or certificate 31 issued under this section;

(3) requiring any individual granted a license, permit, or certificate under this
section to arrange and agree to supervision, in person or by other means, by an individual who
holds a license, permit, or certificate in good standing for the applicable profession or by an
administrator of a facility licensed under AS 47.32.

- (c) An individual seeking or holding an expedited license, permit, or certificate under this section who travels to the state from outside the state must comply with travel restrictions ordered or guidelines recommended by the Centers for Disease Control and Prevention, United States Department of Health and Human Services, that are in effect at the time the individual arrives in the state.
- (d) In this section, "director" means the director of the division in the Department of Commerce, Community, and Economic Development responsible for business and professional licensing.
- * Sec. 6. The uncodified law of the State of Alaska is amended by adding a new section to read:
 - TELEMEDICINE AND TELEHEALTH. (a) Notwithstanding any other provision of law, during the novel coronavirus disease (COVID-19) public health disaster emergency declared by the governor under AS 26.23.020 on January 15, 2021, as extended by sec. 2 of this Act, the provisions of AS 08.64.170 and AS 08.68.160 do not apply to a health care provider who is providing treatment, rendering a diagnosis, or prescribing, dispensing, or administering a prescription, excluding a controlled substance listed under AS 11.71.140 11.71.190, through telehealth as defined in AS 47.05.270(e), without first conducting an inperson physical examination, if
- (1) the health care provider is licensed, permitted, or certified to provide health care services in another jurisdiction and is in good standing in the jurisdiction that issued the license, permit, or certification;
- (2) the health care services provided without an in-person physical examination are within the provider's authorized scope of practice in the jurisdiction that issued the provider's license, permit, or certification;
- (3) in the event that the health care provider determines that the encounter will extend beyond the scope of practice or scope of services described in this section, the health care provider advises the patient that the health care provider is not authorized to provide the

services to the patient, recommends that the patient contact a health care provider licensed in the state, and terminates the encounter.

- (b) The amount charged by a health care provider for services provided under this section must be reasonable and consistent with the ordinary fees typically charged for that service and may not be more than five percent above the ordinary fees typically charged for that service. A health care provider who is required to terminate an encounter under (a)(3) of this section may not charge for any services provided during the encounter.
- (c) Notwithstanding any other provision of law, during the COVID-19 public health disaster emergency, the commissioner of health and social services may waive any state law or regulation if compliance would substantially prevent or impede the provision of health care services under this section. Nothing in this subsection may be construed to abrogate authority granted to the commissioner of health and social services under AS 18.15.390.
- 13 (d) In this section, "health care provider" has the meaning given in AS 18.15.395.
- * Sec. 7. The uncodified law of the State of Alaska is amended by adding a new section to read:
 - FINGERPRINTING. For the duration of the novel coronavirus disease (COVID-19) public health disaster emergency declaration issued by the governor on January 15, 2021, as extended by sec. 2 of this Act, the Department of Commerce, Community, and Economic Development shall coordinate with the Department of Health and Social Services and the Department of Public Safety to expedite the process for applicants under AS 08.29, AS 08.36, AS 08.64, AS 08.68, AS 08.71, AS 08.72, AS 08.80, AS 08.84, and AS 08.86 to submit
- fingerprints.
 * Sec. 8. The uncodified law of the State of Alaska is amended by adding a new section to
- * Sec. 8. The uncodified law of the State of Alaska is amended by adding a new section to read:
 - MEETINGS OF SHAREHOLDERS; NOTICE OF SHAREHOLDER MEETINGS; CORPORATIONS. (a) Notwithstanding AS 10.06.405, a meeting of shareholders may be held by electronic communication to the extent the corporation's board authorizes and adopts guidelines to govern an electronic meeting.
 - (b) Notwithstanding AS 10.06.410, a corporation that has distributed or is planning to distribute, on the effective date of this Act, a proxy statement and notice of annual meeting to its shareholders may renotice or notice the annual meeting so that the annual meeting may be

held by electronic communication authorized under (a) of this se
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- (c) Notwithstanding AS 10.20.061 10.20.076, a meeting of the members of a nonprofit corporation organized under AS 10.20, including meeting notice and determination of a quorum, may be held by telecommunication to the extent the corporation's board adopts or amends bylaws to allow for an electronic meeting.
- (d) Notwithstanding (a) (c) of this section and a provision of AS 10.06 or AS 10.20 to the contrary, a meeting, including the notice of the meeting and determination of a quorum, of the shareholders of a Native corporation organized under AS 10.06 or the members of a Native corporation organized under AS 10.20 may be held by electronic communication or telecommunication to the extent the corporation's board of directors authorizes holding meetings by electronic communication or telecommunication and adopts guidelines to govern a meeting held by electronic communication or telecommunication. In this subsection, "Native corporation" means a corporation organized under 43 U.S.C. 1601 et seq. (Alaska Native Claims Settlement Act).
- * Sec. 9. The uncodified law of the State of Alaska is amended by adding a new section to read:

DEPARTMENT OF REVENUE; CHARITABLE GAMING ONLINE TICKET SALES. (a) Notwithstanding any other provision of law, for the duration of the novel coronavirus disease (COVID-19) public health disaster emergency declared by the governor under AS 26.23.020 on January 15, 2021, as extended by sec. 2 of this Act, the Department of Revenue may permit online charitable gaming ticket sales specified in (b) of this section to benefit charities in the state.

- (b) Notwithstanding AS 05.15.640, a permittee, operator, or multiple-beneficiary permittee may sell tickets online for a raffle or lottery, dog mushers' contest, derby, or type of classic defined in AS 05.15.690. A permittee may draw winning tickets online.
- (c) A ticket seller may not sell a ticket online unless and until the seller verifies that, at the time of sale, the purchaser is
 - (1) of legal purchasing age;
- 29 (2) physically present in the state; and
- 30 (3) not physically present within an option area where charitable gaming is 31 prohibited.

1	(d) The Department of Revenue shall establish standards for online ticket sales to
2	ensure compliance with charitable gaming laws, including
3	(1) age and location verification requirements reasonably designed to block
4	online ticket sales to a person who is
5	(A) located outside the state; or
6	(B) not of legal purchasing age; and
7	(2) appropriate data security standards to prevent unauthorized online ticket
8	sales to a person whose age and current location has not been verified.
9	* Sec. 10. The uncodified law of the State of Alaska is amended by adding a new section to
10	read:
11	INFORMED CONSENT FOR COVID-19 VACCINES. A health care provider may
12	not administer a COVID-19 vaccine to an individual without first obtaining the informed
13	consent of the individual or, if the individual is a minor child, of a parent or guardian of the
14	minor child.
15	* Sec. 11. The uncodified law of the State of Alaska is amended by adding a new section to
16	read:
17	PERSONAL OBJECTIONS TO THE ADMINISTRATION OF COVID-19
18	VACCINES. An individual may object to the administration of a COVID-19 vaccine based
19	on religious, medical, or other grounds. A parent or guardian of a minor child may object to
20	the administration of a COVID-19 vaccine to the minor child based on religious, medical, or
21	other grounds. A person may not require an individual to provide justification or
22	documentation to support the individual's decision to decline a COVID-19 vaccine or to
23	decline a COVID-19 vaccine for a minor child.
24	* Sec. 12. The uncodified law of the State of Alaska is amended by adding a new section to
25	read:
26	SCHOOL OPERATING FUNDS. (a) Notwithstanding AS 14.17.505(a), a school
27	district may accumulate in a fiscal year an unreserved portion of its year-end fund balance in
28	its school operating fund, as defined in regulation by the Department of Education and Early
29	Development, in any amount.
30	(b) Notwithstanding AS 14.17.505(b), the unreserved portion of the year-end
31	operating fund balance of a school district for the preceding fiscal year may not be used to

1	reduce the state aid paid to that school district in the current fiscal year.
2	* Sec. 13. AS 08.02 is amended by adding a new section to read:
3	Sec. 08.02.022. Licensee liability for client exposure to COVID-19. (a) A
4	licensee is immune from disciplinary action under this title for sickness, death,
5	economic loss, and other damages suffered by a client of the licensee from exposure to
6	novel coronavirus disease (COVID-19) in the course of the licensee's practice of the
7	licensee's trade or profession.
8	(b) To qualify for immunity under this section, a licensee must have been
9	practicing the licensee's trade or profession in substantial compliance with the
10	applicable federal, state, and municipal laws and health mandates in effect at the time
11	of the client's exposure to COVID-19.
12	(c) Immunity under this section does not apply to exposure to COVID-19
13	resulting from the gross negligence, recklessness, or intentional misconduct of a
14	licensee.
15	(d) Immunity under this section is in addition to any other immunity from
16	liability provided under state or federal law.
17	(e) In this section, "licensee" has the meaning given in AS 08.01.110.
18	* Sec. 14. AS 45.45 is amended by adding a new section to read:
19	Sec. 45.45.940. Business and employee liability for customer exposure to
20	COVID-19. (a) A person who engages in business and an employee of that person
21	when working in the business are immune from civil liability for sickness, death,
22	economic loss, and other damages suffered by a customer from exposure to novel
23	coronavirus disease (COVID-19) while patronizing the business.
24	(b) To qualify for immunity under this section, the person engaging in
25	business must have been operating the business in substantial compliance with the
26	applicable federal, state, and municipal laws and health mandates in effect at the time
27	of the customer's exposure to COVID-19.
28	(c) Immunity under this section does not apply to exposure to COVID-19
29	resulting from the gross negligence, recklessness, or intentional misconduct of a
30	person engaging in business or an employee of that person.
31	(d) Immunity under this section is in addition to any other immunity from

1	liability provided under state or federal law.
2	* Sec 15. The uncodified law of the State of Alaska is amended by adding a new section to
3	read:
4	No money received under the CARES, CRSSA, or American Rescue Plan Act may be
5	expended for an abortion that is not mandatory under AS 47.07.030(a). Money may only be
6	expended under this chapter for mandatory services required under Title XIX of the Social
7	Security Act and for optional services offered by the state plan for medical assistance that has
8	been approved by the United States Department of Health and Human Services.
9	* Sec. 16. The uncodified law of the State of Alaska enacted in sec. 37, ch. 10, SLA 2020, is
10	amended to read:
11	Sec. 37. Sections [25, 26, 28,] 29 [,] and 31 of this Act are repealed March 11,
12	2021.
13	* Sec. 17. Sections 25, 26, and 28, ch. 10, SLA 2020, are repealed on the earlier of
14	(1) September 30, 2021; or
15	(2) the date the governor determines, under sec. 2 of this Act, that the
16	public health disaster emergency declared by the governor under AS 26.23.020 on
17	January 15, 2021, as extended by sec. 2 of this Act, no longer exists.
18	* Sec. 18. The uncodified law of the State of Alaska is amended by adding a new section to
19	read:
20	APPLICABILITY. Sections 13 and 14 of this Act apply to novel coronavirus disease
21	(COVID-19) exposure occurring on or after February 15, 2021.
22	* Sec. 19. (a) Sections 1 - 3 and 5 - 11 of this Act are repealed on the earlier of
23	(1) September 30, 2021; or
24	(2) the date the governor determines, under sec. 2 of this Act, that the public
25	health disaster emergency declared by the governor under AS 26.23.020 on January 15, 2021,
26	as extended by sec. 2 of this Act, no longer exists.
27	(b) Section 12 of this Act is repealed June 30, 2023.
28	* Sec. 20. The uncodified law of the State of Alaska is amended by adding a new section to

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read:

retroactive to February 14, 2021.

RETROACTIVITY. (a) Except as provided in (b) of this section, this Act is

- 1 (b) Section 2(a) of this Act is retroactive to November 15, 2020.
- 2 * Sec. 21. This Act takes effect immediately under AS 01.10.070(c).