### 113TH CONGRESS 1ST SESSION H.R. 3666

To alleviate the sequestration and to end offshore tax abuses, to preserve our national defense and protect American families and businesses from devastating cuts, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

#### DECEMBER 5, 2013

Ms. DELAURO (for herself and Mr. DOGGETT) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Financial Services and the Budget, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

### A BILL

- To alleviate the sequestration and to end offshore tax abuses, to preserve our national defense and protect American families and businesses from devastating cuts, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

### **3** SECTION 1. SHORT TITLE, ETC.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Sequester Delay and Stop Tax Haven Abuse Act".

1 (b) AMENDMENT OF 1986 CODE.—Except as other-2 wise expressly provided, whenever in titles II through IV 3 of this Act an amendment or repeal is expressed in terms 4 of an amendment to, or repeal of, a section or other provi-5 sion, the reference shall be considered to be made to a 6 section or other provision of the Internal Revenue Code 7 of 1986.

8 (c) TABLE OF CONTENTS.—The table of contents of

9 this Act is as follows:

Sec. 1. Short title, etc. Sec. 2. Findings.

#### TITLE I—EXTENSION OF SEQUESTRATION

Sec. 101. Repeal the 2014 and 2015 sequesters.

Sec. 102. Modification of discretionary spending caps for fiscal year 2016.

### TITLE II—DETERRING THE USE OF TAX HAVENS FOR TAX EVASION

- Sec. 201. Authorizing special measures against foreign jurisdictions, financial institutions, and others that significantly impede United States tax enforcement.
- Sec. 202. Strengthening the Foreign Account Tax Compliance Act (FATCA).
- Sec. 203. Treatment of foreign corporations managed and controlled in the United States as domestic corporations.
- Sec. 204. Reporting United States beneficial owners of foreign owned financial accounts.
- Sec. 205. Swap payments made from the United States to persons offshore.

#### TITLE III—OTHER MEASURES TO COMBAT TAX HAVEN ABUSES

- Sec. 301. Country-by-country reporting.
- Sec. 302. Penalty for failing to disclose offshore holdings.
- Sec. 303. Deadline for anti-money laundering rule for investment advisers.
- Sec. 304. Anti-money laundering requirements for formation agents.
- Sec. 305. Strengthening John Doe summons proceedings.
- Sec. 306. Improving enforcement of foreign financial account reporting.

#### TITLE IV—ENDING CORPORATE OFFSHORE TAX AVOIDANCE

- Sec. 401. Allocation of expenses and taxes on basis of repatriation of foreign income.
- Sec. 402. Current taxation of royalties and other income from intangibles received from a controlled foreign corporation.
- Sec. 403. Limitations on income shifting through intangible property transfers.

Sec. 404. Repeal of check-the-box rules for certain foreign entities and CFC look-thru rules.
 Sec. 405. Prohibition on offshore loan abuse.

### 1 SEC. 2. FINDINGS.

2 The Congress finds the following:

3 (1) Over the last three years, Congress has en-4 acted several rounds of spending cuts that are nega-5 tively impacting core government programs and serv-6 ices including medical research, education, public 7 safety, and so much more. These cuts were made 8 worse by sequestration, and the impact of sequestra-9 tion in 2014 will be worse for the economy, as 10 spending cuts will be larger, begin immediately, and 11 build on the previous rounds of cuts.

(2) If sequestration continues into 2014, discretionary spending subject to the Budget Control Act
caps will be \$123 billion or 11 percent lower than
it was in 2010.

16 (3) In October 2013, the International Mone17 tary Fund downwardly revised the GDP growth
18 forecast for the United States by 0.2 percent due to
19 the expectation that sequestration would remain in
20 place through 2014.

(4) According to the Congressional Budget Office, repealing the 2014 sequestration cuts would increase real GDP by 0.6 percent and increase employment by 800,000 jobs.

(5) The Sequester Delay and Stop Tax Haven
 Abuse Act will repeal sequestration for 2014 and
 2015 and partially reduce sequestration in 2016
 without increasing the deficit.

(6) United States corporations are paying his-5 6 torically low Federal taxes while reaping all-time 7 high profits. Corporate taxes in 2012 accounted for 8 just 9.9 percent of total revenue, compared with 9 32.1 percent 60 years earlier, according to the Office 10 of Budget and Management. In 2012, United States 11 corporations kept an estimated \$1.9 trillion in undis-12 tributed foreign earnings offshore.

13 (7) Corporations avoid Federal taxation in part 14 by using tax loopholes to shift their profits offshore 15 through an increasing number of foreign subsidi-16 aries. In 2008, the Government Accountability Of-17 fice reported that 83 of the top 100 publicly traded 18 companies had subsidiaries in offshore tax havens. 19 More than two dozen large, profitable United States 20 corporations paid no Federal taxes at all in 2011.

(8) The United States is losing an estimated
\$150 billion a year in revenue to offshore tax-avoidance schemes. In 2008, the Government Accountability Office released information showing 18,857
corporations listed their address of incorporation as

1 the Ugland House in the Cayman Islands, nearly 2 9,000 of which had a United States billing address. 3 According to Audit Analytics, a private research 4 firm, the estimated \$1.9 trillion in United States 5 profits being kept abroad untaxed represents a 70 6 percent increase over the last 5 years. 7 (9) In 2008, according to an analysis by the 8 Congressional Research Service, American multi-9 national companies collectively reported 43 percent 10 of their foreign earnings in five tax haven countries: 11 Bermuda, Ireland, Luxembourg, the Netherlands,

and Switzerland, Trefand, Luxembourg, the Netherlands,
and Switzerland. Yet these countries accounted for
only 4 percent of the companies' foreign workforce
and just 7 percent of their foreign investment.

(10) According to the Congressional Budget Office, though the statutory corporate tax rate is 35
percent, corporations were actually taxed at an effective rate of 12.1 percent in 2011.

(11) The corporate tax share of the American
economy is less than the corporate tax share of the
economies of our foreign competitors. At 2.7 percent, the United States ranked 17 out of 32
Organisation for Economic Co-operation and Development (OECD) countries, behind Great Britain,
Canada, and Japan.

(12) Corporate tax loopholes that allow United
 States corporations to use shell companies and ac counting gimmicks to move profits offshore, encour age United States corporations to move jobs and op erations overseas, and put domestic firms that pay
 taxes at a competitive disadvantage should be closed.

# 7 TITLE I—EXTENSION OF 8 SEQUESTRATION

### 9 SEC. 101. REPEAL THE 2014 AND 2015 SEQUESTERS.

(a) CALCULATION OF TOTAL DEFICIT REDUCTION
AND ALLOCATION TO FUNCTIONS.—(1) Section 251A(3)
of the Balanced Budget and Emergency Deficit Control
Act of 1985 (2 U.S.C. 901a) is amended by striking
"2013" and inserting "2016".

15 (2) Paragraph (4) of such section is amended by16 striking "2014" and inserting "2016".

17 (3) Paragraphs (5) and (6) of such section are18 amended by striking "2013" and inserting "2016".

(b) DEFENSE AND NONDEFENSE FUNCTION REDUCTIONS.—Paragraphs (5) and (6) of section 251A of the
Balanced Budget and Emergency Deficit Control Act of
1985 are amended by striking "2013" and inserting
"2016" each place it appears.

(c) IMPLEMENTING DISCRETIONARY REDUCTIONS.—
 Section 251A(7)(B) of such Act is amended by striking
 "2014" and inserting "2016" each place it appears.

4 (d) CONFORMING CHANGE.—Upon the date of enact5 ment of this Act, the report entitled "OMB Sequestration
6 Preview Report to the President and Congress for Fiscal
7 Year 2014 and OMB Report to the Congress on the Joint
8 Committee Reductions for Fiscal Year 2014", issued on
9 April 10, 2013, and corrected on May 20, 2013, shall have
10 no force or effect.

### 11 SEC. 102. MODIFICATION OF DISCRETIONARY SPENDING 12 CAPS FOR FISCAL YEAR 2016.

Section 251(c)(5) of the Balanced Budget and Emergency Deficit Control Act of 1985 is amended by increasing the budget authority for fiscal year 2016 for the security category by \$22,992,000,000,000 and for the nonsecurity category by \$15,652,000,000,000.

# 1**TITLE II—DETERRING THE USE**2**OF TAX HAVENS FOR TAX**3**EVASION**

4 SEC. 201. AUTHORIZING SPECIAL MEASURES AGAINST FOR-5 EIGN JURISDICTIONS, FINANCIAL INSTITU-

6 TIONS, AND OTHERS THAT SIGNIFICANTLY
7 IMPEDE UNITED STATES TAX ENFORCEMENT.
8 Section 5318A of title 31, United States Code, is
9 amended—

10 (1) by striking the section heading and insert-11 ing the following:

12 "§ 5318A. Special measures for jurisdictions, financial
13 institutions, or international transactions
14 that are of primary money laundering
15 concern or significantly impede United
16 States tax enforcement";

17 (2) in subsection (a), by striking the subsection18 heading and inserting the following:

19 "(a) SPECIAL MEASURES TO COUNTER MONEY
20 LAUNDERING AND EFFORTS TO SIGNIFICANTLY IMPEDE
21 UNITED STATES TAX ENFORCEMENT.—";

- 22 (3) in subsection (c) -
- 23 (A) by striking the subsection heading and24 inserting the following:

"(c) CONSULTATIONS AND INFORMATION TO BE
 CONSIDERED IN FINDING JURISDICTIONS, INSTITUTIONS,
 TYPES OF ACCOUNTS, OR TRANSACTIONS TO BE OF PRI MARY MONEY LAUNDERING CONCERN OR TO BE SIGNIFI CANTLY IMPEDING UNITED STATES TAX ENFORCE MENT.—"; and

7 (B) by inserting at the end of paragraph8 (2) thereof the following new subparagraph:

"(C) OTHER CONSIDERATIONS.—The fact 9 10 that a jurisdiction or financial institution is co-11 operating with the United States on imple-12 menting the requirements specified in chapter 4 13 of the Internal Revenue Code of 1986 may be 14 favorably considered in evaluating whether such 15 jurisdiction or financial institution is signifi-16 cantly impeding United States tax enforce-17 ment.";

(4) in subsection (a)(1), by inserting "or is significantly impeding United States tax enforcement"
after "primary money laundering concern";

21 (5) in subsection (a)(4)—

(0) in subsection (a)(1)

(A) in subparagraph (A)—

23 (i) by inserting "in matters involving
24 money laundering," before "shall consult";
25 and

	10
1	(ii) by striking "and" at the end;
2	(B) by redesignating subparagraph (B) as
3	subparagraph (C); and
4	(C) by inserting after subparagraph (A)
5	the following:
6	"(B) in matters involving United States
7	tax enforcement, shall consult with the Commis-
8	sioner of the Internal Revenue, the Secretary of
9	State, the Attorney General of the United
10	States, and in the sole discretion of the Sec-
11	retary, such other agencies and interested par-
12	ties as the Secretary may find to be appro-
13	priate; and";
14	(6) in each of paragraphs $(1)(A)$ , $(2)$ , $(3)$ , and
15	(4) of subsection (b), by inserting "or to be signifi-
16	cantly impeding United States tax enforcement"
17	after "primary money laundering concern" each
18	place that term appears;
19	(7) in subsection (b), by striking paragraph $(5)$
20	and inserting the following:
21	"(5) Prohibitions or conditions on open-
22	ING OR MAINTAINING CERTAIN CORRESPONDENT OR
23	PAYABLE-THROUGH ACCOUNTS OR AUTHORIZING
24	CERTAIN PAYMENT CARDS.—If the Secretary finds a
25	jurisdiction outside of the United States, 1 or more

1	financial institutions operating outside of the United
2	States, or 1 or more classes of transactions within
3	or involving a jurisdiction outside of the United
4	States to be of primary money laundering concern or
5	to be significantly impeding United States tax en-
6	forcement, the Secretary, in consultation with the
7	Secretary of State, the Attorney General of the
8	United States, and the Chairman of the Board of
9	Governors of the Federal Reserve System, may pro-
10	hibit, or impose conditions upon—
11	"(A) the opening or maintaining in the
12	United States of a correspondent account or
13	payable-through account; or
14	"(B) the authorization, approval, or use in
15	the United States of a credit card, charge card,
16	debit card, or similar credit or debit financial
17	instrument by any domestic financial institu-
18	tion, financial agency, or credit card company
19	or association, for or on behalf of a foreign
20	banking institution, if such correspondent ac-
21	count, payable-through account, credit card,
22	charge card, debit card, or similar credit or
23	debit financial instrument, involves any such ju-
24	risdiction or institution, or if any such trans-
25	action may be conducted through such cor-

1	respondent account, payable-through account,
2	credit card, charge card, debit card, or similar
3	credit or debit financial instrument."; and
4	(8) in subsection $(c)(1)$ , by inserting "or is sig-
5	nificantly impeding United States tax enforcement"
6	after "primary money laundering concern";
7	(9) in subsection $(c)(2)(A)$ —
8	(A) in clause (ii), by striking "bank secrecy
9	or special regulatory advantages" and inserting
10	"bank, tax, corporate, trust, or financial secrecy
11	or regulatory advantages";
12	(B) in clause (iii), by striking "supervisory
13	and counter-money" and inserting "supervisory,
14	international tax enforcement, and counter-
15	money'';
16	(C) in clause (v), by striking "banking or
17	secrecy" and inserting "banking, tax, or se-
18	crecy''; and
19	(D) in clause (vi), by inserting ", tax trea-
20	ty, or tax information exchange agreement"
21	after "treaty";
22	(10) in subsection $(c)(2)(B)$ —
23	(A) in clause (i), by inserting "or tax eva-
24	sion" after "money laundering"; and

1	(B) in clause (iii), by inserting ", tax eva-
2	sion," after "money laundering"; and
3	(11) in subsection (d), by inserting "involving
4	money laundering, and shall notify, in writing, the
5	Committee on Finance of the Senate and the Com-
6	mittee on Ways and Means of the House of Rep-
7	resentatives of any such action involving United
8	States tax enforcement" after "such action".
9	SEC. 202. STRENGTHENING THE FOREIGN ACCOUNT TAX
10	COMPLIANCE ACT (FATCA).
11	(a) Reporting Activities With Respect to Pas-
12	SIVE FOREIGN INVESTMENT COMPANIES.—Section
13	1298(f) is amended by inserting ", or who directly or indi-
14	rectly forms, transfers assets to, is a beneficiary of, has
15	a beneficial interest in, or receives money or property or
16	the use thereof from," after "shareholder of".
17	(b) WITHHOLDABLE PAYMENTS TO FOREIGN FINAN-
18	CIAL INSTITUTIONS.—Section 1471(d) is amended—
19	(1) by inserting "or transaction" after "any de-
20	pository" in paragraph (2)(A), and
21	(2) by striking "or any interest" and all that
22	follows in paragraph $(5)(C)$ and inserting "deriva-
23	tives, or any interest (including a futures or forward
24	contract, swap, or option) in such securities, part-
25	nership interests, commodities, or derivatives.".

1	(c) WITHHOLDABLE PAYMENTS TO OTHER FOREIGN
2	FINANCIAL INSTITUTIONS.—Section 1472 is amended—
3	(1) by inserting "as a result of any customer
4	identification, anti-money laundering, anti-corrup-
5	tion, or similar obligation to identify account hold-
6	ers," after "reason to know," in subsection $(b)(2)$ ,
7	and
8	(2) by inserting "as posing a low risk of tax
9	evasion" after "this subsection" in subsection
10	(c)(1)(G).
11	(d) DEFINITIONS.—Clauses (i) and (ii) of section
12	1473(2)(A) are each amended by inserting "or as a bene-
13	ficial owner" after "indirectly".
13 14	ficial owner" after "indirectly". (e) SPECIAL RULES.—Section 1474(c) is amended—
14	(e) Special Rules.—Section 1474(c) is amended—
14 15	<ul><li>(e) SPECIAL RULES.—Section 1474(c) is amended—</li><li>(1) by inserting ", except that information pro-</li></ul>
14 15 16	<ul> <li>(e) SPECIAL RULES.—Section 1474(c) is amended—</li> <li>(1) by inserting ", except that information pro-</li> <li>vided under sections 1471(c) or 1472(b) may be dis-</li> </ul>
14 15 16 17	<ul> <li>(e) SPECIAL RULES.—Section 1474(c) is amended—</li> <li>(1) by inserting ", except that information provided under sections 1471(c) or 1472(b) may be disclosed to any Federal law enforcement agency, upon</li> </ul>
14 15 16 17 18	<ul> <li>(e) SPECIAL RULES.—Section 1474(c) is amended—</li> <li>(1) by inserting ", except that information provided under sections 1471(c) or 1472(b) may be disclosed to any Federal law enforcement agency, upon request or upon the initiation of the Secretary, to in-</li> </ul>
14 15 16 17 18 19	<ul> <li>(e) SPECIAL RULES.—Section 1474(c) is amended—</li> <li>(1) by inserting ", except that information provided under sections 1471(c) or 1472(b) may be disclosed to any Federal law enforcement agency, upon request or upon the initiation of the Secretary, to investigate or address a possible violation of United</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	<ul> <li>(e) SPECIAL RULES.—Section 1474(c) is amended—</li> <li>(1) by inserting ", except that information provided under sections 1471(c) or 1472(b) may be disclosed to any Federal law enforcement agency, upon request or upon the initiation of the Secretary, to investigate or address a possible violation of United States law" after "shall apply" in paragraph (1),</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	<ul> <li>(e) SPECIAL RULES.—Section 1474(c) is amended—</li> <li>(1) by inserting ", except that information provided under sections 1471(c) or 1472(b) may be disclosed to any Federal law enforcement agency, upon request or upon the initiation of the Secretary, to investigate or address a possible violation of United States law" after "shall apply" in paragraph (1), and</li> </ul>

1 (f) INFORMATION WITH RESPECT TO FOREIGN FI-2 NANCIAL ASSETS.—Section 6038D(a) is amended by in-3 serting "ownership or beneficial ownership" after "holds 4 any".

5 (g) ESTABLISHING PRESUMPTIONS FOR ENTITIES
6 AND TRANSACTIONS INVOLVING NON-FATCA INSTITU7 TIONS.—

8 (1) Presumptions for tax purposes.—

9 (A) IN GENERAL.—Chapter 76 is amended
10 by inserting after section 7491 the following
11 new subchapter:

## 12 "Subchapter F—Presumptions for Certain 13 Legal Proceedings

"Sec. 7492. Presumptions pertaining to entities and transactions involving non-FATCA institutions.

14 "SEC. 7492. PRESUMPTIONS PERTAINING TO ENTITIES AND
15 TRANSACTIONS INVOLVING NON-FATCA IN16 STITUTIONS.

17 "(a) CONTROL.—For purposes of any United States civil judicial or administrative proceeding to determine or 18 19 collect tax, there shall be a rebuttable presumption that 20 a United States person who, directly or indirectly, formed, 21 transferred assets to, was a beneficiary of, had a beneficial 22 interest in, or received money or property or the use thereof from an entity, including a trust, corporation, limited 23 liability company, partnership, or foundation, that holds 24

an account, or in any other manner has assets, in a non FATCA institution, exercised control over such entity. The
 presumption of control created by this subsection shall not
 be applied to prevent the Secretary from determining or
 arguing the absence of control.

6 "(b) TRANSFERS OF INCOME.—For purposes of any 7 United States civil judicial or administrative proceeding 8 to determine or collect tax, there shall be a rebuttable pre-9 sumption that any amount or thing of value received by 10 a United States person directly or indirectly from an account or from an entity that holds an account, or in any 11 12 other manner has assets, in a non-FATCA institution, 13 constitutes income of such person taxable in the year of receipt; and any amount or thing of value paid or trans-14 15 ferred by or on behalf of a United States person directly or indirectly to an account, or entity that holds an ac-16 17 count, or in any other manner has assets, in a non-18 FATCA institution, represents previously unreported income of such person taxable in the year of the transfer. 19 20 "(c) REBUTTING THE PRESUMPTIONS.—The pre-21 sumptions established in this section may be rebutted only 22 by clear and convincing evidence, including detailed docu-23 mentary, testimonial, and transactional evidence, establishing that— 24

"(1) in subsection (a), such taxpayer exercised
 no control, directly or indirectly, over account or en tity at the time in question, and

4 "(2) in subsection (b), such amounts or things
5 of value did not represent income related to such
6 United States person.

7 Any court having jurisdiction of a civil proceeding in which 8 control of such an offshore account or offshore entity or 9 the income character of such receipts or amounts trans-10 ferred is an issue shall prohibit the introduction by the taxpayer of any foreign based document that is not au-11 12 thenticated in open court by a person with knowledge of 13 such document, or any other evidence supplied by a person 14 outside the jurisdiction of a United States court, unless 15 such person appears before the court.".

- 16 (B) The table of subchapters for chapter
  17 76 is amended by inserting after the item relat18 ing to subchapter E the following new item:
  "SUBCHAPTER F—PRESUMPTIONS FOR CERTAIN LEGAL PROCEEDINGS".
- 19 (2) DEFINITION OF NON-FATCA INSTITUTION.—
  20 Section 7701(a) is amended by adding at the end
  21 the following new paragraph:
- "(51) NON-FATCA INSTITUTION.—The term
  "non-FATCA institution' means any financial institution that does not meet the reporting requirements
  of section 1471(b).".

(3) PRESUMPTIONS FOR SECURITIES LAW PUR POSES.—Section 21 of the Securities Exchange Act
 of 1934 (15 U.S.C. 78u) is amended by adding at
 the end the following new subsection:

5 "(j) PRESUMPTIONS PERTAINING TO CONTROL AND6 BENEFICIAL OWNERSHIP.—

"(1) CONTROL.—For purposes of any civil judi-7 8 cial or administrative proceeding under this title, 9 there shall be a rebuttable presumption that a 10 United States person who, directly or indirectly, 11 formed, transferred assets to, was a beneficiary of, 12 had a beneficial interest in, or received money or 13 property or the use thereof from an entity, including 14 a trust, corporation, limited liability company, part-15 nership, or foundation, that holds an account, or in 16 any other manner has assets, in a non-FATCA insti-17 tution (as defined in section 7701(a)(51) of the In-18 ternal Revenue Code of 1986), exercised control over 19 such entity. The presumption of control created by 20 this paragraph shall not be applied to prevent the 21 Commission from determining or arguing the ab-22 sence of control.

23 "(2) BENEFICIAL OWNERSHIP.—For purposes
24 of any civil judicial or administrative proceeding
25 under this title, there shall be a rebuttable presump-

1 tion that securities that are nominally owned by an 2 entity, including a trust, corporation, limited liability 3 company, partnership, or foundation, and that are 4 held in a non-FATCA institution (as so defined), are 5 beneficially owned by any United States person who 6 directly or indirectly exercised control over such enti-7 ty. The presumption of beneficial ownership created 8 by this paragraph shall not be applied to prevent the 9 Commission from determining or arguing the ab-10 sence of beneficial ownership.".

(4) PRESUMPTION FOR REPORTING PURPOSES
RELATING TO FOREIGN FINANCIAL ACCOUNTS.—Section 5314 of title 31, United States Code, is amended by adding at the end the following new subsection:

16 "(d) REBUTTABLE PRESUMPTION.—For purposes of 17 this section, there shall be a rebuttable presumption that 18 any account with a non-FATCA institution (as defined in 19 section 7701(a)(51) of the Internal Revenue Code of 20 1986) contains funds in an amount that is at least suffi-21 cient to require a report prescribed by regulations under 22 this section.".

(5) REGULATORY AUTHORITY.—Not later than
180 days after the date of enactment of this Act, the
Secretary of the Treasury and the Chairman of the

1 Securities and Exchange Commission shall each 2 adopt regulations or other guidance necessary to im-3 plement the amendments made by this subsection. 4 The Secretary and the Chairman may, by regulation 5 or guidance, provide that the presumption of control 6 shall not extend to particular classes of transactions, 7 such as corporate reorganizations or transactions 8 below a specified dollar threshold, if either deter-9 mines that applying such amendments to such trans-10 actions is not necessary to carry out the purposes of 11 such amendments. 12 (h) EFFECTIVE DATE.—The amendments made by 13 this section shall take effect on the date which is 180 days 14 after the date of enactment of this Act, whether or not 15 regulations are issued under subsection (g)(5). 16 SEC. 203. TREATMENT OF FOREIGN CORPORATIONS MAN-17 AGED AND CONTROLLED IN THE UNITED

### STATES AS DOMESTIC CORPORATIONS.

(a) IN GENERAL.—Section 7701 is amended by redesignating subsection (p) as subsection (q) and by inserting after subsection (o) the following new subsection:

22 "(p) CERTAIN CORPORATIONS MANAGED AND CON23 TROLLED IN THE UNITED STATES TREATED AS DOMES24 TIC FOR INCOME TAX.—

1	"(1) IN GENERAL.—Notwithstanding subsection
2	(a)(4), in the case of a corporation described in
3	paragraph (2) if—
4	"(A) the corporation would not otherwise
5	be treated as a domestic corporation for pur-
6	poses of this title, but
7	"(B) the management and control of the
8	corporation occurs, directly or indirectly, pri-
9	marily within the United States,
10	then, solely for purposes of chapter 1 (and any other
11	provision of this title relating to chapter 1), the cor-
12	poration shall be treated as a domestic corporation.
13	"(2) Corporation described.—
14	"(A) IN GENERAL.—A corporation is de-
15	scribed in this paragraph if—
16	"(i) the stock of such corporation is
17	regularly traded on an established securi-
18	ties market, or
19	"(ii) the aggregate gross assets of
20	such corporation (or any predecessor there-
21	of), including assets under management
22	for investors, whether held directly or indi-
23	rectly, at any time during the taxable year
24	or any preceding taxable year is
25	\$50,000,000 or more.

1	"(B) GENERAL EXCEPTION.—A corpora-
2	tion shall not be treated as described in this
3	paragraph if—
4	"(i) such corporation was treated as a
5	corporation described in this paragraph in
6	a preceding taxable year,
7	"(ii) such corporation—
8	"(I) is not regularly traded on an
9	established securities market, and
10	"(II) has, and is reasonably ex-
11	pected to continue to have, aggregate
12	gross assets (including assets under
13	management for investors, whether
14	held directly or indirectly) of less than
15	\$50,000,000, and
16	"(iii) the Secretary grants a waiver to
17	such corporation under this subparagraph.
18	"(3) MANAGEMENT AND CONTROL.—
19	"(A) IN GENERAL.—The Secretary shall
20	prescribe regulations for purposes of deter-
21	mining cases in which the management and
22	control of a corporation is to be treated as oc-
23	curring primarily within the United States.

"(B) EXECUTIVE OFFICERS AND SENIOR MANAGEMENT.—Such regulations shall provide that—

"(i) the management and control of a 4 corporation shall be treated as occurring 5 6 primarily within the United States if sub-7 stantially all of the executive officers and 8 senior management of the corporation who 9 exercise day-to-day responsibility for making decisions involving strategic, financial, 10 11 and operational policies of the corporation are located primarily within the United 12 13 States, and

14 "(ii) individuals who are not executive 15 officers and senior management of the cor-16 poration (including individuals who are of-17 ficers or employees of other corporations in 18 the same chain of corporations as the cor-19 poration) shall be treated as executive offi-20 cers and senior management if such indi-21 viduals exercise the day-to-day responsibil-22 ities of the corporation described in clause 23 (i).

24 "(C) CORPORATIONS PRIMARILY HOLDING
25 INVESTMENT ASSETS.—Such regulations shall

1

2

1	also provide that the management and control
2	of a corporation shall be treated as occurring
3	primarily within the United States if—
4	"(i) the assets of such corporation (di-
5	rectly or indirectly) consist primarily of as-
6	sets being managed on behalf of investors,
7	and
8	"(ii) decisions about how to invest the
9	assets are made in the United States.".
10	(b) EFFECTIVE DATE.—The amendments made by
11	this section shall apply to taxable years beginning on or
12	after the date which is 2 years after the date of the enact-
13	ment of this Act, whether or not regulations are issued
14	under section $7701(p)(3)$ of the Internal Revenue Code
15	of 1986, as added by this section.
16	SEC. 204. REPORTING UNITED STATES BENEFICIAL OWN-
17	ERS OF FOREIGN OWNED FINANCIAL AC-
18	COUNTS.
19	(a) IN GENERAL.—Subpart B of part III of sub-
20	chapter A of chapter 61 is amended by inserting after sec-
21	tion 6045B the following new sections:

1	"SEC. 6045C. RETURNS REGARDING UNITED STATES BENE-
2	FICIAL OWNERS OF FINANCIAL ACCOUNTS
3	LOCATED IN THE UNITED STATES AND HELD
4	IN THE NAME OF A FOREIGN ENTITY.
5	"(a) REQUIREMENT OF RETURN.—If—
6	"(1) any withholding agent under sections 1441
7	and 1442 has the control, receipt, custody, disposal,
8	or payment of any amount constituting gross income
9	from sources within the United States of any foreign
10	entity, including a trust, corporation, limited liability
11	company, partnership, or foundation (other than an
12	entity with shares regularly traded on an established
13	securities market), and
14	"(2) such withholding agent determines for pur-
15	poses of titles 14, 18, or 31 of the United States
16	Code that a United States person has any beneficial
17	interest in the foreign entity or in the account in
18	such entity's name (hereafter in this section referred
19	to as 'United States beneficial owner'),
20	then the withholding agent shall make a return according
21	to the forms or regulations prescribed by the Secretary.
22	"(b) Required Information.—For purposes of
23	subsection (a) the information required to be included on
24	the return shall include—

1	"(1) the name, address, and, if known, the tax-
2	payer identification number of the United States
3	beneficial owner,
4	((2) the known facts pertaining to the relation-
5	ship of such United States beneficial owner to the
6	foreign entity and the account,
7	"(3) the gross amount of income from sources
8	within the United States (including gross proceeds
9	from brokerage transactions), and
10	"(4) such other information as the Secretary
11	may by forms or regulations provide.
12	"(c) Statements To Be Furnished to Bene-
13	FICIAL OWNERS WITH RESPECT TO WHOM INFORMATION
14	Is REQUIRED TO BE REPORTED.—A withholding agent
15	required to make a return under subsection (a) shall fur-
16	nish to each United States beneficial owner whose name
17	is required to be set forth in such return a statement
18	showing
19	"(1) the name, address, and telephone number
20	of the information contact of the person required to
21	make such return, and

22 "(2) the information required to be shown on
23 such return with respect to such United States bene24 ficial owner.

The written statement required under the preceding sen-1 2 tence shall be furnished to the United States beneficial 3 owner on or before January 31 of the year following the 4 calendar year for which the return under subsection (a) 5 was required to be made. In the event the person filing 6 such return does not have a current address for the United 7 States beneficial owner, such written statement may be 8 mailed to the address of the foreign entity.

### 9 "SEC. 6045D. RETURNS BY FINANCIAL INSTITUTIONS RE-10 GARDING ESTABLISHMENT OF ACCOUNTS IN 11 NON-FATCA INSTITUTIONS.

"(a) REQUIREMENT OF RETURN.—Any financial in-12 13 stitution directly or indirectly opening a bank, brokerage, or other financial account for or on behalf of an offshore 14 15 entity, including a trust, corporation, limited liability company, partnership, or foundation (other than an entity 16 with shares regularly traded on an established securities 17 market), in a non-FATCA institution (as defined in sec-18 tion 7701(a)(51)) at the direction of, on behalf of, or for 19 the benefit of a United States person shall make a return 20 21 according to the forms or regulations prescribed by the 22 Secretary.

23 "(b) REQUIRED INFORMATION.—For purposes of
24 subsection (a) the information required to be included on
25 the return shall include—

1 "(1) the name, address, and taxpayer identifica-2 tion number of such United States person, 3 "(2) the name and address of the financial in-4 stitution at which a financial account is opened, the type of account, the account number, the name 5 6 under which the account was opened, and the 7 amount of the initial deposit. 8 "(3) if the account is held in the name of an 9 entity, the name and address of such entity, the type 10 of entity, and the name and address of any company 11 formation agent or other professional employed to 12 form or acquire the entity, and 13 "(4) such other information as the Secretary 14 may by forms or regulations provide. "(c) STATEMENTS TO BE FURNISHED TO UNITED 15 STATES PERSONS WITH RESPECT TO WHOM INFORMA-16 17 TION IS REQUIRED TO BE REPORTED.—A financial institution required to make a return under subsection (a) 18 shall furnish to each United States person whose name 19 is required to be set forth in such return a statement 20 21 showing-22 "(1) the name, address, and telephone number

(1) the name, address, and telephone number
of the information contact of the person required to
make such return, and

"(2) the information required to be shown on
 such return with respect to such United States per son.

4 The written statement required under the preceding sen5 tence shall be furnished to such United States person on
6 or before January 31 of the year following the calendar
7 year for which the return under subsection (a) was re8 quired to be made.

9 "(d) EXEMPTION.—The Secretary may by regula-10 tions exempt any class of United States persons or any 11 class of accounts or entities from the requirements of this 12 section if the Secretary determines that applying this sec-13 tion to such persons, accounts, or entities is not necessary 14 to carry out the purposes of this section.".

15 (b) PENALTIES.—

16 (1) RETURNS.—Section 6724(d)(1)(B) is
17 amended by striking "or" at the end of clause
18 (xxiv), by striking "and" at the end of clause (xxv),
19 and by adding after clause (xxv) the following new
20 clauses:

21 "(xxvi) section 6045C(a) (relating to
22 returns regarding United States beneficial
23 owners of financial accounts located in the
24 United States and held in the name of a
25 foreign entity), or

1	"(xxvii) section 6045D(a) (relating to
2	returns by financial institutions regarding
3	establishment of accounts at non-FATCA
4	institutions), and".
5	(2) PAYEE STATEMENTS.—Section 6724(d)(2)
6	is amended by striking "or" at the end of subpara-
7	graph (GG), by striking the period at the end of
8	subparagraph (HH), and by inserting after subpara-
9	graph (HH) the following new subparagraphs:
10	"(II) section $6045C(c)$ (relating to returns
11	regarding United States beneficial owners of fi-
12	nancial accounts located in the United States
13	and held in the name of a foreign entity),
14	(JJ) section $6045D(c)$ (relating to re-
15	turns by financial institutions regarding estab-
16	lishment of accounts at non-FATCA institu-
17	tions).".
18	(c) Clerical Amendment.—The table of sections
19	for subpart B of part III of subchapter A of chapter 61
20	is amended by inserting after the item relating to section
21	6045B the following new items:
	<ul> <li>"Sec. 6045C. Returns regarding United States beneficial owners of financial accounts located in the United States and held in the name of a foreign entity.</li> <li>"Sec. 6045D. Returns by financial institutions regarding establishment of accounts at non-FATCA institutions.".</li> </ul>

22 (d) Additional Penalties.—

1	(1) Additional penalties on banks.—Sec-
2	tion $5239(b)(1)$ of the Revised Statutes of the
3	United States (12 U.S.C. 93(b)(1)) is amended by
4	inserting "or any of the provisions of section 6045D
5	of the Internal Revenue Code of 1986," after "any
6	regulation issued pursuant to,".
7	(2) Additional penalties on securities
8	FIRMS.—Section 21(d)(3)(A) of the Securities Ex-
9	change Act of 1934 (15 U.S.C. $78u(d)(3)(A)$ ) is
10	amended by inserting "any of the provisions of sec-
11	tion 6045D of the Internal Revenue Code of 1986,"
12	after "the rules or regulations thereunder,".
13	(e) Regulatory Authority and Effective
13 14	(e) REGULATORY AUTHORITY AND EFFECTIVE DATE.—
14	Date.—
14 15	DATE.— (1) REGULATORY AUTHORITY.—Not later than
14 15 16	DATE.— (1) REGULATORY AUTHORITY.—Not later than 180 days after the date of the enactment of this Act,
14 15 16 17	DATE.— (1) REGULATORY AUTHORITY.—Not later than 180 days after the date of the enactment of this Act, the Secretary of the Treasury shall adopt regula-
14 15 16 17 18	DATE.— (1) REGULATORY AUTHORITY.—Not later than 180 days after the date of the enactment of this Act, the Secretary of the Treasury shall adopt regula- tions, forms, or other guidance necessary to imple-
14 15 16 17 18 19	DATE.— (1) REGULATORY AUTHORITY.—Not later than 180 days after the date of the enactment of this Act, the Secretary of the Treasury shall adopt regula- tions, forms, or other guidance necessary to imple- ment this section.
14 15 16 17 18 19 20	DATE.— (1) REGULATORY AUTHORITY.—Not later than 180 days after the date of the enactment of this Act, the Secretary of the Treasury shall adopt regula- tions, forms, or other guidance necessary to imple- ment this section. (2) EFFECTIVE DATE.—Section 6045C of the
14 15 16 17 18 19 20 21	DATE.— (1) REGULATORY AUTHORITY.—Not later than 180 days after the date of the enactment of this Act, the Secretary of the Treasury shall adopt regula- tions, forms, or other guidance necessary to imple- ment this section. (2) EFFECTIVE DATE.—Section 6045C of the Internal Revenue Code of 1986 (as added by this
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	<ul> <li>DATE.— <ul> <li>(1) REGULATORY AUTHORITY.—Not later than</li> <li>180 days after the date of the enactment of this Act,</li> <li>the Secretary of the Treasury shall adopt regulations, forms, or other guidance necessary to implement this section.</li> <li>(2) EFFECTIVE DATE.—Section 6045C of the</li> <li>Internal Revenue Code of 1986 (as added by this section) and the amendment made by subsection</li> </ul> </li> </ul>

1	the enactment of this Act. Section 6045D of such
2	Code (as so added) and the amendment made by
3	subsection $(d)(2)$ shall take effect with respect to ac-
4	counts opened after December 31 of the year of the
5	date of the enactment of this Act.
6	SEC. 205. SWAP PAYMENTS MADE FROM THE UNITED
7	STATES TO PERSONS OFFSHORE.
8	(a) TAX ON SWAP PAYMENTS RECEIVED BY FOR-
9	EIGN PERSONS.—Section 871(a)(1) is amended—
10	(1) by inserting "swap payments (as identified
11	in section $1256(b)(2)(B)$ ," after "annuities," in
12	subparagraph (A), and
13	(2) by adding at the end the following new sen-
14	tence: "In the case of swap payments, the source of
15	a swap payment is determined by reference to the lo-
16	cation of the payor.".
17	(b) TAX ON SWAP PAYMENTS RECEIVED BY FOR-
18	EIGN CORPORATIONS.—Section 881(a) is amended—
19	(1) by inserting "swap payments (as identified
20	in section $1256(b)(2)(B)$ ," after "annuities," in
21	paragraph (1), and
22	(2) by adding at the end the following new sen-
23	tence: "In the case of swap payments, the source of
24	a swap payment is determined by reference to the lo-
25	cation of the payor.".

# TITLE III—OTHER MEASURES TO COMBAT TAX HAVEN ABUSES

### 3 SEC. 301. COUNTRY-BY-COUNTRY REPORTING.

4 (a) COUNTRY-BY-COUNTRY REPORTING.—Section 13
5 of the Securities Exchange Act of 1934 (15 U.S.C. 78m)
6 is amended by adding at the end the following new sub7 section:

8 "(s) DISCLOSURE OF FINANCIAL PERFORMANCE ON
9 A COUNTRY-BY-COUNTRY BASIS.—

10 "(1) DEFINITIONS.—In this subsection—

"(A) the term 'issuer group' means the
issuer, each subsidiary of the issuer, and each
entity under the control of the issuer; and

14 "(B) the term 'country of operation' means
15 each country in which a member of the issuer
16 group is incorporated, organized, maintains em17 ployees, or conducts significant business activi18 ties.

19 "(2) RULES REQUIRED.—The Commission shall
20 issue rules that require each issuer to include in an
21 annual report filed by the issuer with the Commis22 sion information on a country-by-country basis dur23 ing the covered period, consisting of—

1	"(A) a list of each country of operation
2	and the name of each entity of the issuer group
3	domiciled in each country of operation;
4	"(B) the number of employees physically
5	working in each country of operation;
6	"(C) the total pre-tax gross revenues of
7	each member of the issuer group in each coun-
8	try of operation;
9	"(D) the total amount of payments made
10	to governments by each member of the issuer
11	group in each country of operation, without ex-
12	ception, including, and set forth according to—
13	"(i) total Federal, regional, local, and
14	other tax assessed against each member of
15	the issuer group with respect to each coun-
16	try of operation during the covered period;
17	and
18	"(ii) after any tax deductions, tax
19	credits, tax forgiveness, or other tax bene-
20	fits or waivers, the total amount of tax
21	paid from the treasury of each member of
22	the issuer group to the government of each
23	country of operation during the covered pe-
24	riod; and

1	"(E) such other financial information as
2	the Commission may determine is necessary or
3	appropriate in the public interest or for the pro-
4	tection of investors.".
5	(b) RULEMAKING.—
6	(1) Deadlines.—The Securities and Exchange
7	Commission (in this section referred to as the "Com-
8	mission") shall—
9	(A) not later than 270 days after the date
10	of enactment of this Act, issue a proposed rule
11	to carry out this section and the amendment
12	made by this section; and
13	(B) not later than 1 year after the date of
14	enactment of this Act, issue a final rule to
15	carry out this section and the amendment made
16	by this section.
17	(2) DATA FORMAT.—The information required
18	to be provided by this section shall be provided by
19	the issuer in a report in a format prescribed by the
20	Commission, and such report shall be made available
21	to the public online, in such format as the Commis-
22	sion shall prescribe.
23	(3) Effective date.—Subsection (s) of sec-
24	tion 13 of the Securities Exchange Act of 1934, as
25	added by this section, shall become effective 1 year

1	
1	after the date on which the Commission issues a
2	final rule under this section.
3	SEC. 302. PENALTY FOR FAILING TO DISCLOSE OFFSHORE
4	HOLDINGS.
5	(a) Securities Exchange Act of 1934.—Section
6	21(d)(3)(B) of the Securities Exchange Act of 1934 (15
7	U.S.C. 78u(d)(3)(B)) is amended by adding at the end
8	the following:
9	"(iv) Fourth Tier.—Notwith-
10	standing clauses (i), (ii), and (iii), for each
11	violation, the amount of the penalty shall
12	not exceed \$1,000,000 for any natural per-
13	son or \$10,000,000 for any other person,
14	if—
15	"(I) such person directly or indi-
16	rectly controlled any foreign entity, in-
17	cluding any trust, corporation, limited
18	liability company, partnership, or
19	foundation through which an issuer
20	purchased, sold, or held equity or debt
21	instruments;
22	"(II) such person knowingly or
23	recklessly failed to disclose any such
24	holding, purchase, or sale by the
25	issuer; and

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1	"(III) the holding, purchase, or
2	sale would have been otherwise sub-
3	ject to disclosure by the issuer or such
4	person under this title.".
5	(b) Securities Act of 1933.—Section 20(d)(2) of
6	the Securities Act of 1933 (15 U.S.C. $77t(d)(2)$ ) is
7	amended by adding at the end the following:
8	"(D) FOURTH TIER.—Notwithstanding
9	subparagraphs (A), (B), and (C), for each viola-
10	tion, the amount of the penalty shall not exceed
11	\$1,000,000 for any natural person or
12	\$10,000,000 for any other person, if—
13	"(i) such person directly or indirectly
14	controlled any foreign entity, including any
15	trust, corporation, limited liability com-
16	pany, partnership, or foundation through
17	which an issuer purchased, sold, or held
18	equity or debt instruments;
19	"(ii) such person knowingly or reck-
20	lessly failed to disclose any such holding,
21	purchase, or sale by the issuer; and
22	"(iii) the holding, purchase, or sale
23	would have been otherwise subject to dis-
24	closure by the issuer or such person under
25	this title.".

(c) INVESTMENT ADVISERS ACT OF 1940.—Section
 203(i)(2) of the Investment Advisers Act of 1940 (15
 U.S.C. 80b-3(i)(2)) is amended by adding at the end the
 following:

5 "(D) FOURTH TIER.—Notwithstanding 6 subparagraphs (A), (B), and (C), for each viola-7 tion, the amount of the penalty shall not exceed 8 \$1,000,000 for any natural person or \$10,000,000 for any other person, if— 9

"(i) such person directly or indirectly
controlled any foreign entity, including any
trust, corporation, limited liability company, partnership, or foundation through
which an issuer purchased, sold, or held
equity or debt instruments;

16 "(ii) such person knowingly or reck17 lessly failed to disclose any such holding,
18 purchase, or sale by the issuer; and

19 "(iii) the holding, purchase, or sale
20 would have been otherwise subject to dis21 closure by the issuer or such person under
22 this title.".

1	SEC. 303. DEADLINE FOR ANTI-MONEY LAUNDERING RULE
2	FOR INVESTMENT ADVISERS.
3	(a) Anti-Money Laundering Obligations for
4	INVESTMENT ADVISERS.—Section 5312(a)(2) of title 31,
5	United States Code, is amended—
6	(1) in subparagraph (Y), by striking "or" at
7	the end;
8	(2) by redesignating subparagraph $(Z)$ as sub-
9	paragraph (BB); and
10	(3) by inserting after subparagraph (Y) the fol-
11	lowing:
12	"(Z) an investment adviser;".
13	(b) RULES REQUIRED.—The Secretary of the Treas-
14	ury shall—
15	(1) in consultation with the Chairman of the
16	Securities and Exchange Commission and the Chair-
17	man of the Commodity Futures Trading Commis-
18	sion, not later than 270 days after the date of enact-
19	ment of this Act, publish a proposed rule in the Fed-
20	eral Register to carry out the amendments made by
21	this section; and
22	(2) not later than 180 days after the date of
23	enactment of this Act, publish a final rule in the
24	Federal Register on the matter described in para-
25	graph (1).

1	(c) CONTENTS.—The final rule published under this
2	section shall require, at a minimum, each investment ad-
3	viser (as defined in section $202(a)(11)$ of the Investment
4	Advisers Act of 1940 (15 U.S.C. 80b–2(a)(11))) reg-
5	istered with the Securities and Exchange Commission pur-
6	suant to section 203 of that Act (15 U.S.C. 80b–3)—
7	(1) to submit suspicious activity reports and es-
8	tablish an anti-money laundering program under
9	subsections (g) and (h), respectively, of section $5318$
10	of title 31, United States Code; and
11	(2) to comply with—
12	(A) the customer identification program
13	requirements under section 5318(l) of title 31,
14	United States Code; and
15	(B) the due diligence requirements under
16	section 5318(i) of title 31, United States Code.
17	SEC. 304. ANTI-MONEY LAUNDERING REQUIREMENTS FOR
18	
	FORMATION AGENTS.
19	
19 20	FORMATION AGENTS.
	<b>FORMATION AGENTS.</b> (a) Anti-Money Laundering Obligations for
20	FORMATION AGENTS. (a) ANTI-MONEY LAUNDERING OBLIGATIONS FOR FORMATION AGENTS.—Section 5312(a)(2) of title 31,
20 21	FORMATION AGENTS. (a) ANTI-MONEY LAUNDERING OBLIGATIONS FOR FORMATION AGENTS.—Section 5312(a)(2) of title 31, United States Code, as amended by section 303 of this
20 21 22	FORMATION AGENTS. (a) ANTI-MONEY LAUNDERING OBLIGATIONS FOR FORMATION AGENTS.—Section 5312(a)(2) of title 31, United States Code, as amended by section 303 of this Act, is amended by inserting after subparagraph (Z) the

1	companies, partnerships, trusts, or other legal
2	entities; or".
3	(b) Deadline for Anti-Money Laundering
4	Rule for Formation Agents.—
5	(1) PROPOSED RULE.—The Secretary of the
6	Treasury, in consultation with the Attorney General
7	of the United States, the Secretary of Homeland Se-
8	curity, and the Commissioner of Internal Revenue,
9	shall—
10	(A) not later than 120 days after the date
11	of enactment of this Act, publish a proposed
12	rule in the Federal Register requiring persons
13	described in section $5312(a)(2)(AA)$ of title 31,
14	United States Code, as added by this section, to
15	establish anti-money laundering programs
16	under section 5318(h) of that title; and
17	(B) not later than 270 days after the date
18	of enactment of this Act, publish a final rule in
19	the Federal Register on the matter described in
20	subparagraph (A).
21	(2) EXCLUSIONS.—The rule promulgated under
22	this subsection shall exclude from the category of
23	persons engaged in the business of forming new cor-
24	porations or other entities—
25	(A) any government agency; and

1	(B) any attorney or law firm that uses a
2	paid formation agent operating within the
-3	United States to form such corporations or
4	other entities.
5	SEC. 305. STRENGTHENING JOHN DOE SUMMONS PRO-
6	CEEDINGS.
7	(a) IN GENERAL.—Subsection (f) of section 7609 is
8	amended to read as follows:
9	"(f) Additional Requirement in the Case of a
10	John Doe Summons.—
11	"(1) GENERAL RULE.—Any summons described
12	in subsection $(c)(1)$ which does not identify the per-
13	son with respect to whose liability the summons is
14	issued may be served only after a court proceeding
15	in which the Secretary establishes that—
16	"(A) the summons relates to the investiga-
17	tion of a particular person or ascertainable
18	group or class of persons,
19	"(B) there is a reasonable basis for believ-
20	ing that such person or group or class of per-
21	sons may fail or may have failed to comply with
22	any provision of any internal revenue law, and
23	"(C) the information sought to be obtained
24	from the examination of the records or testi-
25	mony (and the identity of the person or persons

with respect to whose liability the summons is issued) is not readily available from other sources.

4 "(2) EXCEPTION.—Paragraph (1) shall not 5 apply to any summons which specifies that it is lim-6 ited to information regarding a United States cor-7 respondent account (as defined in section 8 5318A(e)(1)(B) of title 31, United States Code) or 9 a United States payable-through account (as defined in section 5318A(e)(1)(C) of such title) of a finan-10 11 cial institution that is held at a non-FATCA institu-12 tion (as defined in section 7701(a)(51)).

"(3) Presumption in cases involving non-13 14 FATCA INSTITUTIONS.—For purposes of this section, 15 in any case in which the particular person or ascer-16 tainable group or class of persons have financial ac-17 counts in or transactions related to a non-FATCA 18 institution (as defined in section 7701(a)(51)), there 19 shall be a presumption that there is a reasonable 20 basis for believing that such person or group or class 21 of persons may fail or may have failed to comply 22 with provisions of internal revenue law.

23 "(4) PROJECT JOHN DOE SUMMONSES.—
24 "(A) IN GENERAL.—Notwithstanding the
25 requirements of paragraph (1), the Secretary

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1	may issue a summons described in paragraph
2	(1) if the summons—
3	"(i) relates to a project which is ap-
4	proved under subparagraph (B),
5	"(ii) is issued to a person who is a
6	member of the group or class established
7	under subparagraph (B)(i), and
8	"(iii) is issued within 3 years of the
9	date on which such project was approved
10	under subparagraph (B).
11	"(B) APPROVAL OF PROJECTS.—A project
12	may only be approved under this subparagraph
13	after a court proceeding in which the Secretary
14	establishes that—
15	"(i) any summons issued with respect
16	to the project will be issued to a member
17	of an ascertainable group or class of per-
18	sons, and
19	"(ii) any summons issued with respect
20	to such project will meet the requirements
21	of paragraph (1).
22	"(C) EXTENSION.—Upon application of
23	the Secretary, the court may extend the time
24	for issuing such summonses under subpara-
25	graph (A)(i) for additional 3-year periods, but

	19
1	only if the court continues to exercise oversight
2	of such project under subparagraph (D).
3	"(D) ONGOING COURT OVERSIGHT.—Dur-
4	ing any period in which the Secretary is author-
5	ized to issue summonses in relation to a project
6	approved under subparagraph (B) (including
7	during any extension under subparagraph (C)),
8	the Secretary shall report annually to the court
9	on the use of such authority, provide copies of
10	all summonses with such report, and comply
11	with the court's direction with respect to the
12	issuance of any John Doe summons under such
13	project.".
14	(b) JURISDICTION OF COURT.—
15	(1) IN GENERAL.—Paragraph (1) of section
16	7609(h) is amended by inserting after the first sen-
17	tence the following new sentence: "Any United
18	States district court in which a member of the group
19	or class to which a summons may be issued resides
20	or is found shall have jurisdiction to hear and deter-
21	mine the approval of a project under subsection
22	(f)(2)(B).".
23	(2) Conforming Amendment.—The first sen-
24	tence of section $7609(h)(1)$ is amended by striking
25	"(f)" and inserting "(f)(1)".

(c) EFFECTIVE DATE.—The amendments made by
 this section shall apply to summonses issued after the date
 of the enactment of this Act.

## 4 SEC. 306. IMPROVING ENFORCEMENT OF FOREIGN FINAN5 CIAL ACCOUNT REPORTING.

6 (a) CLARIFYING THE CONNECTION OF FOREIGN FI7 NANCIAL ACCOUNT REPORTING TO TAX ADMINISTRA8 TION.—Paragraph (4) of section 6103(b) is amended by
9 adding at the end the following new sentence:

"For purposes of subparagraph (A)(i), section 5314
of title 31, United States Code, and sections 5321
and 5322 of such title (as such sections pertain to
such section 5314), shall be considered related statutes.".

15 (b) SIMPLIFYING THE CALCULATION OF FOREIGN 16 FINANCIAL ACCOUNT REPORTING PENALTIES.—Section 17 5321(a)(5)(D)(ii) of title 31, United States Code, is 18 amended by striking "the balance in the account at the 19 time of the violation" and inserting "the highest balance 20 in the account during the reporting period to which the 21 violation relates".

(c) CLARIFYING THE USE OF SUSPICIOUS ACTIVITY
REPORTS UNDER THE BANK SECRECY ACT FOR CIVIL
TAX LAW ENFORCEMENT.—Section 5319 of title 31,
United States Code, is amended by inserting "the civil and

criminal enforcement divisions of the Internal Revenue 1 2 Service," after "including". TITLE IV—ENDING CORPORATE 3 **OFFSHORE TAX AVOIDANCE** 4 5 SEC. 401. ALLOCATION OF EXPENSES AND TAXES ON BASIS 6 OF REPATRIATION OF FOREIGN INCOME. 7 (a) IN GENERAL.—Part III of subchapter N of chap-8 ter 1 is amended by inserting after subpart G the following 9 new subpart: 10 "Subpart H-Special Rules for Allocation of Foreign-11 **Related Deductions and Foreign Tax Credits** "Sec. 975. Deductions allocated to deferred foreign income may not offset United States source income. "Sec. 976. Amount of foreign taxes computed on overall basis. "Sec. 977. Application of subpart. 12 "SEC. 975. DEDUCTIONS ALLOCATED TO DEFERRED FOR-13 EIGN INCOME MAY NOT OFFSET UNITED 14 STATES SOURCE INCOME. 15 "(a) CURRENT YEAR DEDUCTIONS.—For purposes 16 of this chapter, foreign-related deductions for any taxable 17 year-18 "(1) shall be taken into account for such tax-19 able year only to the extent that such deductions are 20 allocable to currently-taxed foreign income, and "(2) to the extent not so allowed, shall be taken 21 22 into account in subsequent taxable years as provided 23 in subsection (b).

Foreign-related deductions shall be allocated to currently
 taxed foreign income in the same proportion which cur rently taxed foreign income bears to the sum of currently
 taxed foreign income and deferred foreign income.

5 "(b) DEDUCTIONS RELATED TO REPATRIATED DE-6 FERRED FOREIGN INCOME.—

"(1) IN GENERAL.—If there is repatriated for-7 eign income for a taxable year, the portion of the 8 9 previously deferred deductions allocated to the repa-10 triated foreign income shall be taken into account 11 for the taxable year as a deduction allocated to in-12 come from sources outside the United States. Any 13 such amount shall not be included in foreign-related 14 deductions for purposes of applying subsection (a) to 15 such taxable year.

16 "(2) PORTION OF PREVIOUSLY DEFERRED DE17 DUCTIONS.—For purposes of paragraph (1), the por18 tion of the previously deferred deductions allocated
19 to repatriated foreign income is—

20 "(A) the amount which bears the same21 proportion to such deductions, as

22 "(B) the repatriated income bears to the23 previously deferred foreign income.

24 "(c) DEFINITIONS AND SPECIAL RULE.—For pur25 poses of this section—

1	"(1) FOREIGN-RELATED DEDUCTIONS.—The
2	term 'foreign-related deductions' means the total
3	amount of deductions and expenses which would be
4	allocated or apportioned to gross income from
5	sources without the United States for the taxable
6	year if both the currently-taxed foreign income and
7	deferred foreign income were taken into account.
8	"(2) CURRENTLY-TAXED FOREIGN INCOME.—
9	The term 'currently-taxed foreign income' means the
10	amount of gross income from sources without the
11	United States for the taxable year (determined with-
12	out regard to repatriated foreign income for such
13	year).
14	"(3) Deferred foreign income.—The term
15	'deferred foreign income' means the excess of—
16	"(A) the amount that would be includible
17	in gross income under subpart F of this part
18	for the taxable year if—
19	"(i) all controlled foreign corporations
20	were treated as one controlled foreign cor-
21	poration, and
22	"(ii) all earnings and profits of all
23	controlled foreign corporations were sub-
24	part F income (as defined in section 952),
25	over

1	"(B) the sum of—
2	"(i) all dividends received during the
3	taxable year from controlled foreign cor-
4	porations, plus
5	"(ii) amounts includible in gross in-
6	come under section 951(a).
7	"(4) Previously deferred foreign in-
8	COME.—The term 'previously deferred foreign in-
9	come' means the aggregate amount of deferred for-
10	eign income for all prior taxable years to which this
11	part applies, determined as of the beginning of the
12	taxable year, reduced by the repatriated foreign in-
13	come for all such prior taxable years.
14	"(5) Repatriated foreign income.—The
15	term 'repatriated foreign income' means the amount
16	included in gross income on account of distributions
17	out of previously deferred foreign income.
18	"(6) Previously deferred deductions.—
19	The term 'previously deferred deductions' means the
20	aggregate amount of foreign-related deductions not
21	taken into account under subsection (a) for all prior
22	taxable years (determined as of the beginning of the
23	taxable year), reduced by any amounts taken into
24	account under subsection (b) for such prior taxable
25	years.

1 "(7) TREATMENT OF CERTAIN FOREIGN 2 TAXES.—

3 "(A) PAID BY CONTROLLED FOREIGN COR4 PORATION.—Section 78 shall not apply for pur5 poses of determining currently-taxed foreign in6 come and deferred foreign income.

7 "(B) PAID BY TAXPAYER.—For purposes 8 of determining currently-taxed foreign income, 9 gross income from sources without the United 10 States shall be reduced by the aggregate 11 amount of taxes described in the applicable 12 paragraph of section 901(b) which are paid by 13 the taxpayer (without regard to sections 902) 14 and 960) during the taxable year.

15 "(8) COORDINATION WITH SECTION 976.—In
16 determining currently-taxed foreign income and de17 ferred foreign income, the amount of deemed foreign
18 tax credits shall be determined with regard to sec19 tion 976.

20 "SEC. 976. AMOUNT OF FOREIGN TAXES COMPUTED ON21 OVERALL BASIS.

"(a) CURRENT YEAR ALLOWANCE.—For purposes of
this chapter, the amount taken into account as foreign income taxes for any taxable year shall be an amount which

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bears the same ratio to the total foreign income taxes for
 that taxable year as—

3 "(1) the currently-taxed foreign income for such4 taxable year, bears to

5 "(2) the sum of the currently-taxed foreign in6 come and deferred foreign income for such year.

7 The portion of the total foreign income taxes for any tax8 able year not taken into account under the preceding sen9 tence for a taxable year shall only be taken into account
10 as provided in subsection (b) (and shall not be taken into
11 account for purposes of applying sections 902 and 960).
12 "(b) ALLOWANCE RELATED TO REPATRIATED DE13 FERRED FOREIGN INCOME.—

"(1) IN GENERAL.—If there is repatriated for-14 15 eign income for any taxable year, the portion of the 16 previously deferred foreign income taxes paid or ac-17 crued during such taxable year shall be taken into 18 account for the taxable year as foreign taxes paid or 19 accrued. Any such taxes so taken into account shall 20 not be included in foreign income taxes for purposes 21 of applying subsection (a) to such taxable year.

22 "(2) PORTION OF PREVIOUSLY DEFERRED FOR23 EIGN INCOME TAXES.—For purposes of paragraph
24 (1), the portion of the previously deferred foreign in-

1 come taxes allocated to repatriated deferred foreign 2 income is— 3 "(A) the amount which bears the same 4 proportion to such taxes, as "(B) the repatriated deferred income bears 5 6 to the previously deferred foreign income. 7 "(c) DEFINITIONS AND SPECIAL RULE.—For pur-8 poses of this section— 9 "(1) Previously deferred foreign income 10 TAXES.—The term 'previously deferred foreign in-11 come taxes' means the aggregate amount of total 12 foreign income taxes not taken into account under 13 subsection (a) for all prior taxable years (determined 14 as of the beginning of the taxable year), reduced by 15 any amounts taken into account under subsection 16 (b) for such prior taxable years. 17 "(2) TOTAL FOREIGN INCOME TAXES.—The 18 term 'total foreign income taxes' means the sum of 19 foreign income taxes paid or accrued during the tax-20 able year (determined without regard to section 21 904(c)) plus the increase in foreign income taxes 22 that would be paid or accrued during the taxable 23 year under sections 902 and 960 if—

1	"(A) all controlled foreign corporations
2	were treated as one controlled foreign corpora-
3	tion, and
4	"(B) all earnings and profits of all con-
5	trolled foreign corporations were subpart F in-
6	come (as defined in section 952).
7	"(3) Foreign income taxes.—The term 'for-
8	eign income taxes' means any income, war profits, or
9	excess profits taxes paid by the taxpayer to any for-
10	eign country or possession of the United States.
11	"(4) CURRENTLY-TAXED FOREIGN INCOME AND
12	DEFERRED FOREIGN INCOME.—The terms 'cur-
13	rently-taxed foreign income' and 'deferred foreign in-
14	come' have the meanings given such terms by sec-
15	tion 975(c)).
16	<b>"SEC. 977. APPLICATION OF SUBPART.</b>
17	"This subpart—
18	"(1) shall be applied before subpart A, and
19	((2) shall be applied separately with respect to
20	the categories of income specified in section
21	904(d)(1).".
22	(b) Clerical Amendment.—The table of subparts
23	for part III of subpart N of chapter 1 is amended by in-
24	serting after the item relating to subpart G the following
25	new item:

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(c) EFFECTIVE DATE.—The amendments made by
 this section shall apply to taxable years beginning after
 the date of the enactment of this Act.

4 SEC. 402. CURRENT TAXATION OF ROYALTIES AND OTHER

5INCOMEFROMINTANGIBLESRECEIVED6FROM A CONTROLLED FOREIGNCORPORA-7TION.

8 (a) REPEAL OF LOOK-THRU RULE FOR ROYALTIES
9 RECEIVED FROM CONTROLLED FOREIGN CORPORA10 TIONS.—Paragraph (6) of section 954(c) is amended—

(1) by striking "rents, and royalties" in sub-paragraph (A) and inserting "and rents", and

13 (2) by striking ", rent, or royalty" both places
14 it appears in subparagraph (B) and inserting "or
15 rent".

16 (b) ENTITIES NOT PERMITTED TO BE DIS17 REGARDED IN DETERMINING ROYALTIES.—Subsection (c)
18 of section 954 is amended by adding at the end the fol19 lowing new paragraph:

20 "(7) ALL ROYALTIES TAKEN INTO ACCOUNT.—
21 For purposes of determining the foreign personal
22 holding company income which consists of royalties,
23 this subsection shall be applied without regard to
24 any election to disregard any entity which would be

taken into account for Federal income tax purposes
 but for such election.".

3 (c) CERTAIN OTHER INCOME DERIVED FROM
4 UNITED STATES INTANGIBLES TAKEN INTO ACCOUNT AS
5 SUBPART F INCOME.—Subsection (d) of section 954 is
6 amended by adding at the end the following new para7 graph:

8 "(5) Special rule for certain products 9 PRODUCED PURSUANT TO INTANGIBLES MADE 10 AVAILABLE BY UNITED STATES PERSONS.—For pur-11 poses of this subsection, personal property shall be 12 treated as having been purchased from a related per-13 son if any intangible property (within the meaning 14 of section 936(h)(3)(B)) made available to a con-15 trolled foreign corporation, directly or indirectly, by a related person which is a United States person 16 17 contributes, directly or indirectly, to the production 18 of such personal property by the controlled foreign 19 corporation. The preceding sentence shall not apply 20 to any personal property produced directly by the 21 controlled foreign corporation, without regard to any 22 election to disregard any entity which would be 23 taken into account for Federal income tax purposes but for such election.". 24

(d) EFFECTIVE DATE.—The amendments made by
 this section shall apply to taxable years of foreign corpora tions beginning after December 31, 2013, and to taxable
 years of United States shareholders within which or with
 which such tax years of such foreign corporations end.

## 6 SEC. 403. LIMITATIONS ON INCOME SHIFTING THROUGH IN7 TANGIBLE PROPERTY TRANSFERS.

8 (a) CLARIFICATION OF DEFINITION OF INTANGIBLE
9 ASSET.—Clause (vi) of section 936(h)(3)(B) is amended
10 by inserting "(including any section 197 intangible de11 scribed in subparagraph (A), (B), or (C)(i) of subsection
12 (d)(1) of such section)" after "item".

13 (b) CLARIFICATION OF ALLOWABLE VALUATION14 METHODS.—

(1) FOREIGN CORPORATIONS.—Paragraph (2)
of section 367(d) is amended by adding at the end
the following new subparagraph:

18 "(D) REGULATORY AUTHORITY.—For pur19 poses of the last sentence of subparagraph (A),
20 the Secretary may require—

21 "(i) the valuation of transfers of in22 tangible property on an aggregate basis, or
23 "(ii) the valuation of such a transfer
24 on the basis of the realistic alternatives to
25 such a transfer,

in any case in which the Secretary determines 2 that such basis is the most reliable means of valuation of such transfers.". 3

4 (2) Allocation among taxpayers.—Section 5 482 is amended by adding at the end the following: 6 "For purposes of the preceding sentence, the Sec-7 retary may require the valuation of transfers of in-8 tangible property on an aggregate basis or the valu-9 ation of such a transfer on the basis of the realistic 10 alternatives to such a transfer, in any case in which 11 the Secretary determines that such basis is the most 12 reliable means of valuation of such transfers.".

## 13 (c) EFFECTIVE DATE.—

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14 (1) IN GENERAL.—The amendments made by 15 this section shall apply to transfers in taxable years 16 beginning after the date of the enactment of this 17 Act.

18 (2) NO INFERENCE.—Nothing in the amend-19 ment made by subsection (a) shall be construed to 20 create any inference with respect to the application 21 of section 936(h)(3) of the Internal Revenue Code of 22 1986, or the authority of the Secretary of the Treas-23 ury to provide regulations for such application, on or 24 before the date of the enactment of such amend-25 ment.

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1	SEC. 404. REPEAL OF CHECK-THE-BOX RULES FOR CERTAIN
2	FOREIGN ENTITIES AND CFC LOOK-THRU
3	RULES.
4	(a) CHECK-THE-BOX RULES.—Paragraph (3) of sec-
5	tion 7701(a) is amended—
6	(1) by striking "and", and
7	(2) by inserting after "insurance companies"
8	the following: ", and any foreign business entity
9	that—
10	"(A) has a single owner that does not have
11	limited liability, or
12	"(B) has one or more members all of
13	which have limited liability".
14	(b) LOOK-THRU RULE.—Subparagraph (C) of sec-
15	tion 954(c)(6) is amended to read as follows:
16	"(C) TERMINATION.—Subparagraph (A)
17	shall not apply to dividends, interest, rents, and
18	royalties received or accrued after the date of
19	the enactment of the Sequester Delay and Stop
20	Tax Haven Abuse Act.".
21	SEC. 405. PROHIBITION ON OFFSHORE LOAN ABUSE.
22	(a) IN GENERAL.—Subpart F of part III of sub-
23	chapter N of chapter 1 is amended by adding at the end
24	the following new section.

 $24 \ \ {\rm the \ following \ new \ section:}$ 

"SEC. 966. INCOME INCLUSION FOR LOANS TO UNITED
STATES SHAREHOLDERS FROM CONTROLLED
FOREIGN CORPORATIONS.
"(a) IN GENERAL.—In the case of a United States
shareholder, there shall be included in income for the tax-
able year an amount equal to the disqualified CFC loan
amount.
"(b) DISQUALIFIED CFC LOAN AMOUNT.—
"(1) IN GENERAL.—For purposes of this sec-
tion, the disqualified CFC loan amount for any tax-
able year is an amount equal to the lesser of—
"(A) the aggregate amount of obligations
of the United States shareholder which origi-
nated in such taxable year and are held (di-
rectly or indirectly) by controlled foreign cor-
porations, or
"(B) the foreign group earnings amount.
"(2) EXCEPTION.—In determining the amount
of obligations under subparagraph (A), there shall
be excluded any obligation described in section
956(c)(2)(C).
"(3) Carryforward of certain amounts.—
If, for any taxable year, the amount under subpara-
graph (A) exceeds the amount under subparagraph
(B), such excess shall be taken into account as an

obligation to which subparagraph (A) applies for the
succeeding taxable year.
"(4) Foreign group earnings amount
For purposes of this section, the term 'foreign group
earnings amount' means the aggregate earnings and
profits of all controlled foreign corporations in the
worldwide affiliated group (as defined in section
864(f)(1)(C)) of the United States shareholder, de-
termined—
"(A) as of the last day of the taxable year
of the United States shareholder, and
"(B) without regard to any distributions
"(B) without regard to any distributions
"(B) without regard to any distributions made during such taxable year.
<ul><li>"(B) without regard to any distributions made during such taxable year.</li><li>"(c) DENIAL OF INTEREST DEDUCTION.—No deduc-</li></ul>
<ul><li>"(B) without regard to any distributions made during such taxable year.</li><li>"(c) DENIAL OF INTEREST DEDUCTION.—No deduction shall be allowed for interest paid or accrued with re-</li></ul>
<ul> <li>"(B) without regard to any distributions made during such taxable year.</li> <li>"(c) DENIAL OF INTEREST DEDUCTION.—No deduc- tion shall be allowed for interest paid or accrued with re- spect to obligations taken into account under subsection</li> </ul>
<ul> <li>"(B) without regard to any distributions made during such taxable year.</li> <li>"(c) DENIAL OF INTEREST DEDUCTION.—No deduction shall be allowed for interest paid or accrued with respect to obligations taken into account under subsection (b).</li> </ul>
<ul> <li>"(B) without regard to any distributions made during such taxable year.</li> <li>"(c) DENIAL OF INTEREST DEDUCTION.—No deduction shall be allowed for interest paid or accrued with respect to obligations taken into account under subsection (b).</li> <li>"(d) TREATMENT OF INCOME SOURCE.—Any</li> </ul>
<ul> <li>"(B) without regard to any distributions made during such taxable year.</li> <li>"(c) DENIAL OF INTEREST DEDUCTION.—No deduction shall be allowed for interest paid or accrued with respect to obligations taken into account under subsection (b).</li> <li>"(d) TREATMENT OF INCOME SOURCE.—Any amount included in income under subsection (a) shall be</li> </ul>
<ul> <li>"(B) without regard to any distributions made during such taxable year.</li> <li>"(c) DENIAL OF INTEREST DEDUCTION.—No deduction shall be allowed for interest paid or accrued with respect to obligations taken into account under subsection (b).</li> <li>"(d) TREATMENT OF INCOME SOURCE.—Any amount included in income under subsection (a) shall be treated as income from sources within the United States.".</li> </ul>
<ul> <li>"(B) without regard to any distributions made during such taxable year.</li> <li>"(c) DENIAL OF INTEREST DEDUCTION.—No deduction shall be allowed for interest paid or accrued with respect to obligations taken into account under subsection (b).</li> <li>"(d) TREATMENT OF INCOME SOURCE.—Any amount included in income under subsection (a) shall be treated as income from sources within the United States.".</li> <li>(b) COORDINATION WITH SECTION 956.—Paragraph</li> </ul>

1 by inserting after subparagraph (L) the following new sub-2 paragraph:

3	"(M) any obligation which is taken into ac-
4	count in determining the disqualified CFC loan
5	amount under section 966.".
6	(c) CLERICAL AMENDMENT.—The table of sections
7	for subpart F of part III of subchapter N of chapter 1
8	is amended by adding at the end the following new item:
	"Sec. 966. Income inclusion for loans to certain United States shareholders from controlled foreign corporations.".

9 (d) EFFECTIVE DATE.—The amendments made by
10 this section shall apply to obligations originated after the
11 date of the of this Act.

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