

113TH CONGRESS  
1ST SESSION

# H. R. 1654

To improve the accuracy and transparency of the Federal budget process.

---

## IN THE HOUSE OF REPRESENTATIVES

APRIL 18, 2013

Mr. RENACCI (for himself, Mr. QUIGLEY, Mr. CARNEY, Mr. WELCH, Mr. HECK of Nevada, Mr. BUCSHON, Mr. BARBER, Mr. WEBSTER of Florida, Mr. DELANEY, Mr. OWENS, and Mr. MEEHAN) introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committees on Rules, Oversight and Government Reform, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

---

## A BILL

To improve the accuracy and transparency of the Federal budget process.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Budget Process Improvement Act of 2013”.

6 (b) TABLE OF CONTENTS.—

Sec. 1. Short title; table of contents.

TITLE I—IMPROVED ACCURACY AND TRANSPARENCY OF THE  
FEDERAL BUDGET PROCESS

- Sec. 101. CBO and JCT descriptive analyses for second decade budget impact.
- Sec. 102. OMB reports on unbudgeted fiscal exposures.
- Sec. 103. Tax expenditure performance reviews and reports.
- Sec. 104. Accrual accounting report.
- Sec. 105. Annual revenue stability projection report.

#### TITLE II—BIENNIAL BUDGETING

- Sec. 201. Revision of timetable.
- Sec. 202. Amendments to the Congressional Budget and Impoundment Control Act of 1974.
- Sec. 203. Amendments to rules of House of Representatives.
- Sec. 204. Amendments to title 31, United States Code.
- Sec. 205. Two-year appropriations; title and style of appropriations Acts.
- Sec. 206. Multiyear authorizations.
- Sec. 207. Government strategic and performance plans on a biennial basis.
- Sec. 208. Biennial appropriation bills.
- Sec. 209. Assistance by Federal agencies to standing committees of the Senate and the House of Representatives.
- Sec. 210. Report on two-year fiscal period.
- Sec. 211. Special transition period for the 114th Congress.
- Sec. 212. Effective date.

## 1 **TITLE I—IMPROVED ACCURACY** 2 **AND TRANSPARENCY OF THE** 3 **FEDERAL BUDGET PROCESS**

### 4 **SEC. 101. CBO AND JCT DESCRIPTIVE ANALYSES FOR SEC-** 5 **OND DECADE BUDGET IMPACT.**

6 (a) CBO.—Section 402 of the Congressional Budget  
7 Act of 1974 is amended by inserting “(a)” after “402.”,  
8 by striking the last sentence, and by adding at the end  
9 the following new subsections:

10 “(b) Whenever the Director of the Congressional  
11 Budget Office submits a cost estimate under subsection  
12 (a) of a bill or resolution, the Director shall also provide  
13 a descriptive analysis for the second decade budget impact  
14 of such bill or resolution.

1       “(c) The estimates, comparison, and description so  
2 submitted shall be included in the report accompanying  
3 such bill or resolution if timely submitted to such com-  
4 mittee before such report is filed.”.

5       (b) JCT.—Section 202(f) of the Congressional Budg-  
6 et Act of 1974 is amended by inserting “(1)” after “REV-  
7 ENUE ESTIMATES.—” and by adding at the end the fol-  
8 lowing new paragraph:

9       “(2) Whenever the Joint Committee on Taxation pro-  
10 vides revenue estimates to the Congressional Budget Of-  
11 fice under paragraph (1), the Joint Committee on Tax-  
12 ation shall also provide a descriptive analysis for the sec-  
13 ond decade budget impact.”.

14 **SEC. 102. OMB REPORTS ON UNBUDGETED FISCAL EXPO-**  
15 **SURES.**

16       Not later than July 1 of each year, the Director of  
17 the Office of Management and Budget, in conjunction  
18 with the Secretary of the Treasury, shall publish a report  
19 on the size, scope, risk, and cost of the contingent liabil-  
20 ities of the Government, including the implicit guarantees  
21 to Government-sponsored enterprises such as the Federal  
22 National Mortgage Association and the Federal Home  
23 Loan Mortgage Corporation.

1 **SEC. 103. TAX EXPENDITURE PERFORMANCE REVIEWS AND**  
2 **REPORTS.**

3 (a) PERFORMANCE REVIEW SCHEDULE AND RE-  
4 PORTS.—(1) The Secretary of the Treasury (hereinafter  
5 in this section referred to as the “Secretary”), in conjunc-  
6 tion with the Director of the Office of Management and  
7 Budget (hereinafter in this section referred to as the “Di-  
8 rector”), shall conduct performance reviews of tax expend-  
9 itures, as identified by the Joint Committee on Taxation,  
10 on an ongoing basis. The Secretary shall develop the  
11 schedule for these reviews, such that each tax expenditure  
12 is reviewed at least once in every four-year period. A four-  
13 year schedule shall be submitted by the Secretary to the  
14 Committee on Ways and Means of the House of Rep-  
15 resentatives and the Committee on Finance of the Senate  
16 during January of each calendar year.

17 (2) Within three months after the enactment of any  
18 new tax expenditure, the Secretary shall revise the most  
19 recent four-year schedule of tax expenditure performance  
20 reviews and submit them to the Committee on Ways and  
21 Means of the House of Representatives and the Committee  
22 on Finance of the Senate.

23 (3) Not later than one year after the enactment of  
24 this Act, the Secretary shall have submitted to Congress  
25 and to the Director the first four-year schedule and begin  
26 the first performance reviews under paragraph (1).

1       (4) The Secretary shall endeavor to develop a four-  
2 year schedule that provides for the simultaneous review  
3 of tax expenditures that have similar policy objectives.

4       (b) REPORTS.—

5           (1) The Secretary shall report each of its per-  
6 formance reviews of tax expenditures to the Com-  
7 mittee on Ways and Means of the House of Rep-  
8 resentatives and the Committee on Finance of the  
9 Senate in quarterly reports and containing all of the  
10 performance reviews conducted since the preceding  
11 report.

12          (2) The Secretary may conduct expedited per-  
13 formance reviews for any tax expenditure that has  
14 an estimated annual fiscal impact of less than \$1  
15 billion, annually adjusted for inflation, unless the  
16 chairs and ranking minority members of the Com-  
17 mittee on Ways and Means of the House of Rep-  
18 resentatives and the Committee on Finance of the  
19 Senate jointly request, in writing, a full review.

20          (3) Each performance review, except for expe-  
21 dited performance reviews, shall include the fol-  
22 lowing explanations, descriptions, estimates, anal-  
23 yses, and recommendations:

1 (A) An explanation of the tax expenditure  
2 and any relevant economic, social, or other con-  
3 text under which it was first enacted.

4 (B) A description of the intended purpose  
5 of the tax expenditure.

6 (C) An analysis of the overall success of  
7 the tax expenditure in achieving such purpose,  
8 and evidence supporting such analysis.

9 (D) An analysis of the extent to which fur-  
10 ther extending the tax expenditure, or making  
11 it permanent, would contribute to achieving  
12 such purpose.

13 (E) A description of the direct and indirect  
14 beneficiaries of the tax expenditure, also speci-  
15 fying—

16 (i) any unintended beneficiaries of the  
17 tax expenditure;

18 (ii) the classes of individuals, types of  
19 organizations, or types of industries whose  
20 Federal tax liabilities are directly affected  
21 by the tax expenditure;

22 (iii) the extent to which terminating  
23 the tax expenditure may have negative ef-  
24 fects on the category of taxpayers that cur-

1                   rently benefit from the tax preference and  
2                   on the economy; and

3                   (iv) the extent to which the termi-  
4                   nation of the tax expenditure would affect  
5                   the distribution of liability for payments of  
6                   Federal taxes.

7                   (F) An analysis of whether the tax expend-  
8                   iture is the most cost-effective method for  
9                   achieving the purpose for which it was intended,  
10                  and a description of any more cost-effective  
11                  methods through which such purpose could be  
12                  accomplished, and in particular the extent to  
13                  which a direct spending program might be pref-  
14                  erable to a tax expenditure, including—

15                  (i) whether an outlay program might  
16                  achieve the same policy objectives as a tax  
17                  expenditure;

18                  (ii) whether an outlay program might  
19                  reduce deadweight losses and improve eco-  
20                  nomic efficiency in the national economy;  
21                  and

22                  (iii) whether a direct spending pro-  
23                  gram might be more or less expense to ad-  
24                  minister.

1           (G) A description of any unintended effects  
2 of the tax expenditure that is useful in under-  
3 standing the tax expenditure's overall value.

4           (H) A description of any interactions (ac-  
5 tual or potential) with other tax expenditures or  
6 direct spending programs in the same or related  
7 budget function that should be studied further.

8           (I) An estimate of the annual cost in for-  
9 gone revenues of the tax expenditure, as well as  
10 a projection of the cost in foregone revenues for  
11 the ensuing ten fiscal years.

12           (J) A description of any further informa-  
13 tion needed to complete a more thorough exam-  
14 ination and analysis of the tax expenditure, and  
15 what is necessary to make such information  
16 available.

17           (K) A specific recommendation, based on  
18 analysis conducted in the performance review,  
19 as to whether the tax expenditure should be  
20 continued without modification, modified (in-  
21 cluding converted fully or partly into a direct  
22 spending program), scheduled for sunset, re-  
23 viewed at a later date, or terminated imme-  
24 diately. The Secretary may decline to provide a  
25 specific recommendation, but in each such case



1           shall provide an explanation of why a rec-  
2           ommendation has not been given.

3           (4) An expedited performance review shall in-  
4           clude at least the explanations, descriptions, esti-  
5           mates, analyses, and recommendations as listed in  
6           subparagraphs (A), (B), (C), (D), (I), (J), and (K)  
7           of paragraph (3).

8           (c) COMMITTEE HEARINGS.—After the submission of  
9 any performance review report under subsection (b), the  
10 Committee on Ways and Means of the House of Rep-  
11 resentatives and the Committee on Finance of the Senate  
12 shall hold public hearings to consider the performance re-  
13 view recommendations contained in that report. The Com-  
14 mittees on the Budget of the House of Representatives  
15 and the Senate may also hold hearings on such perform-  
16 ance review recommendations.

17 **SEC. 104. ACCRUAL ACCOUNTING REPORT.**

18           (a) ACCRUAL-BASED ACCOUNTING SYSTEM.—The  
19 Director of the Office of Management and Budget shall  
20 develop a proposal for the implementation of an accrual-  
21 based accounting system for certain portions of the budg-  
22 et, excluding—

- 23           (1) insurance;
- 24           (2) environmental liabilities;
- 25           (3) Federal employee pensions;

1 (4) retiree health benefits; and

2 (5) other budget items where accrual-based ac-  
3 counting would feasibly capture significant future  
4 cash resource requirements that are not reflected in  
5 the cash-based budget; where appropriate and rea-  
6 sonable.

7 (b) REPORT.—Within one year of the date of enact-  
8 ment of this Act, the Director of the Office of Manage-  
9 ment and Budget shall submit a report to Congress set-  
10 ting forth the legislation necessary for the implementation  
11 of an accrual-based accounting system for part of the  
12 budget, along with any recommendations regarding its  
13 proposed legislation.

14 **SEC. 105. ANNUAL REVENUE STABILITY PROJECTION RE-**  
15 **PORT.**

16 Not later than July 1 of each year, the Joint Com-  
17 mittee on Taxation, shall publish a report that projects  
18 annual Federal revenues by source over the next 10 fiscal  
19 years and includes a discussion of the assumptions used  
20 to project such revenues. The Joint Committee on Tax-  
21 ation shall transmit to the Committee on Ways and Means  
22 of the House of Representatives.

1 **TITLE II—BIENNIAL BUDGETING**

2 **SEC. 201. REVISION OF TIMETABLE.**

3 Section 300 of the Congressional Budget Act of 1974  
4 (2 U.S.C. 631) is amended to read as follows:

5 “TIMETABLE

6 “SEC. 300. (a) IN GENERAL.—Except as provided by  
7 subsection (b), the timetable with respect to the congres-  
8 sional budget process for any Congress (beginning with  
9 the One Hundred Fifteenth Congress) is as follows:

“First Session

On or before:	Action to be completed:
First Monday in February .....	President submits budget recommendations.
February 15 .....	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1 .....	Budget Committees report concurrent resolution on the biennial budget.
May 15 .....	Congress completes action on concurrent resolution on the biennial budget.
May 15 .....	Biennial appropriation bills may be considered in the House.
June 10 .....	House Appropriations Committee reports last biennial appropriation bill.
June 30 .....	House completes action on biennial appropriation bills.
October 1 .....	Biennium begins.

Second Session

On or before:	Action to be completed:
February 15 .....	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.
The last day of the session .....	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

10 “(b) SPECIAL RULE.—In the case of any first session  
11 of Congress that begins in any year during which the term

1 of a President (except a President who succeeds himself)  
 2 begins, the following dates shall supersede those set forth  
 3 in subsection (a):

	“First Session
On or before:	Action to be completed:
First Monday in April .....	President submits budget recommendations.
April 20 .....	Committees submit views and estimates to Budget Committees.
May 15 .....	Budget Committees report concurrent resolution on the biennial budget.
June 1 .....	Congress completes action on concurrent resolution on the biennial budget.
June 1 .....	Biennial appropriation bills may be considered in the House.
July 1 .....	House Appropriations Committee reports last biennial appropriation bill.
July 20 .....	House completes action on biennial appropriation bills.
October 1 .....	Biennium begins.”.

4 **SEC. 202. AMENDMENTS TO THE CONGRESSIONAL BUDGET**  
 5 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

6 (a) DECLARATION OF PURPOSE.—Section 2(2) of the  
 7 Congressional Budget and Impoundment Control Act of  
 8 1974 (2 U.S.C. 621(2)) is amended by striking “each  
 9 year” and inserting “biennially”.

10 (b) DEFINITIONS.—

11 (1) BUDGET RESOLUTION.—Section 3(4) of  
 12 such Act (2 U.S.C. 622(4)) is amended by striking  
 13 “fiscal year” each place it appears and inserting “bi-  
 14 ennium”.

15 (2) BIENNIUM.—Section 3 of such Act (2  
 16 U.S.C. 622) is amended by adding at the end the  
 17 following new paragraph:

1           “(12) The term ‘biennium’ means the period of  
2           2 consecutive fiscal years beginning on October 1 of  
3           any odd-numbered year.”.

4           (c) BIENNIAL CONCURRENT RESOLUTION ON THE  
5 BUDGET.—

6           (1) CONTENTS OF RESOLUTION.—Section  
7           301(a) of such Act (2 U.S.C. 632(a)) is amended—

8                   (A) in the matter preceding paragraph (1)  
9           by—

10                           (i) striking “April 15 of each year”  
11                           and inserting “May 15 of each odd-num-  
12                           bered year”;

13                           (ii) striking “the fiscal year beginning  
14                           on October 1 of such year” the first place  
15                           it appears and inserting “the biennium be-  
16                           ginning on October 1 of such year”; and

17                           (iii) striking “the fiscal year beginning  
18                           on October 1 of such year” the second  
19                           place it appears and inserting “each fiscal  
20                           year in such period”;

21                           (B) in paragraph (6), by striking “for the  
22                           fiscal year” and inserting “for each fiscal year  
23                           in the biennium”; and

1 (C) in paragraph (7), by striking “for the  
2 fiscal year” and inserting “for each fiscal year  
3 in the biennium”.

4 (2) ADDITIONAL MATTERS.—Section 301(b) of  
5 such Act (2 U.S.C. 632(b)) is amended—

6 (A) in paragraph (3), by striking “for such  
7 fiscal year” and inserting “for either fiscal year  
8 in such biennium”; and

9 (B) in paragraph (7), by striking “for the  
10 first fiscal year” and inserting “for each fiscal  
11 year in the biennium”.

12 (3) VIEWS OF OTHER COMMITTEES.—Section  
13 301(d) of such Act (2 U.S.C. 632(d)) is amended by  
14 inserting “(or, if applicable, as provided by section  
15 300(b))” after “United States Code”.

16 (4) HEARINGS.—Section 301(e)(1) of such Act  
17 (2 U.S.C. 632(e)) is amended by—

18 (A) striking “fiscal year” and inserting  
19 “biennium”; and

20 (B) inserting after the second sentence the  
21 following: “On or before April 1 of each odd-  
22 numbered year (or, if applicable, as provided by  
23 section 300(b)), the Committee on the Budget  
24 of each House shall report to its House the con-  
25 current resolution on the budget referred to in

1 subsection (a) for the biennium beginning on  
2 October 1 of that year.”.

3 (5) GOALS FOR REDUCING UNEMPLOYMENT.—  
4 Section 301(f) of such Act (2 U.S.C. 632(f)) is  
5 amended by striking “fiscal year” each place it ap-  
6 pears and inserting “biennium”.

7 (6) ECONOMIC ASSUMPTIONS.—Section  
8 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is  
9 amended by striking “for a fiscal year” and insert-  
10 ing “for a biennium”.

11 (7) SECTION HEADING.—The section heading of  
12 section 301 of such Act is amended by striking “**AN-**  
13 **NUAL**” and inserting “**BIENNIAL**”.

14 (8) TABLE OF CONTENTS.—The item relating  
15 to section 301 in the table of contents set forth in  
16 section 1(b) of such Act is amended by striking “An-  
17 nual” and inserting “Biennial”.

18 (d) COMMITTEE ALLOCATIONS.—Section 302 of such  
19 Act (2 U.S.C. 633) is amended—

20 (1) in subsection (a)(1) by—

21 (A) striking “for the first fiscal year of the  
22 resolution,” and inserting “for each fiscal year  
23 in the biennium,”;

1 (B) striking “for that period of fiscal  
2 years” and inserting “for all fiscal years cov-  
3 ered by the resolution”; and

4 (C) striking “for the fiscal year of that  
5 resolution” and inserting “for each fiscal year  
6 in the biennium”;

7 (2) in subsection (a)(5), by striking “April 15”  
8 and inserting “May 15”;

9 (3) in subsection (f)(1), by striking “for a fiscal  
10 year” and inserting “for a biennium”;

11 (4) in subsection (f)(1), by striking “first fiscal  
12 year” and inserting “either fiscal year of the bien-  
13 nium”;

14 (5) in subsection (f)(2)(A), by—

15 (A) striking “first fiscal year” and insert-  
16 ing “each fiscal year of the biennium”; and

17 (B) striking “the total of fiscal years” and  
18 inserting “the total of all fiscal years covered by  
19 the resolution”; and

20 (6) in subsection (g)(1)(A), by striking “April”  
21 and inserting “May”.

22 (e) SECTION 303 POINT OF ORDER.—

23 (1) IN GENERAL.—Section 303(a) of such Act  
24 (2 U.S.C. 634(a)) is amended by striking “for a fis-  
25 cal year” and inserting “for a biennium” and by



1 striking “the first fiscal year” and inserting “each  
2 fiscal year of the biennium”.

3 (2) EXCEPTIONS IN THE HOUSE.—Section  
4 303(b) of such Act (2 U.S.C. 634(b)) is amended—

5 (A) in paragraph (1)(A), by striking “the  
6 budget year” and inserting “the biennium”;

7 (B) in paragraph (1)(B), by striking “the  
8 fiscal year” and inserting “the biennium”; and

9 (C) in paragraph (2), by inserting “(or  
10 June 1 whenever section 300(b) is applicable)”.

11 (3) APPLICATION TO THE SENATE.—Section  
12 303(c)(1) of such Act (2 U.S.C. 634(c)) is amended  
13 by—

14 (A) striking “fiscal year” and inserting  
15 “biennium”; and

16 (B) striking “that year” and inserting  
17 “each fiscal year of that biennium”.

18 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-  
19 LUTIONS ON THE BUDGET.—Section 304 of such Act (2  
20 U.S.C. 635) is amended—

21 (1) by striking “fiscal year” the first two places  
22 it appears and inserting “biennium”;

23 (2) by striking “for such fiscal year”; and

24 (3) by inserting before the period “for such bi-  
25 ennium”.

1 (g) PROCEDURES FOR CONSIDERATION OF BUDGET  
2 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.  
3 636(b)(3)) is amended by striking “fiscal year” and in-  
4 serting “biennium”.

5 (h) COMPLETION OF HOUSE COMMITTEE ACTION ON  
6 APPROPRIATION BILLS.—Section 307 of such Act (2  
7 U.S.C. 638) is amended—

8 (1) by striking “each year” and inserting “each  
9 odd-numbered year (or, if applicable, as provided by  
10 section 300(b), July 1)”;

11 (2) by striking “annual” and inserting “bien-  
12 nial”;

13 (3) by striking “fiscal year” and inserting “bi-  
14 ennium”; and

15 (4) by striking “that year” and inserting “each  
16 odd-numbered year”.

17 (i) QUARTERLY BUDGET REPORTS.—Section 308 of  
18 such Act (2 U.S.C. 639) is amended by adding at the end  
19 the following new subsection:

20 “(d) QUARTERLY BUDGET REPORTS.—The Director  
21 of the Congressional Budget Office shall, as soon as prac-  
22 ticable after the completion of each quarter of the fiscal  
23 year, prepare an analysis comparing revenues, spending,  
24 and the deficit or surplus for the current fiscal year to  
25 assumptions included in the congressional budget resolu-

1 tion. In preparing this report, the Director of the Congres-  
2 sional Budget Office shall combine actual budget figures  
3 to date with projected revenue and spending for the bal-  
4 ance of the fiscal year. The Director of the Congressional  
5 Budget Office shall include any other information in this  
6 report that it deems useful for a full understanding of the  
7 current fiscal position of the Federal Government. The re-  
8 ports mandated by this subsection shall be transmitted by  
9 the Director to the Senate and House Committees on the  
10 Budget, and the Congressional Budget Office shall make  
11 such reports available to any interested party upon re-  
12 quest.”.

13 (j) COMPLETION OF HOUSE ACTION ON REGULAR  
14 APPROPRIATION BILLS.—Section 309 of such Act (2  
15 U.S.C. 640) is amended—

16 (1) by striking “It” and inserting “Except  
17 whenever section 300(b) is applicable, it”;

18 (2) by inserting “of any odd-numbered calendar  
19 year” after “July”;

20 (3) by striking “annual” and inserting “bien-  
21 nial”; and

22 (4) by striking “fiscal year” and inserting “bi-  
23 ennium”.

24 (k) RECONCILIATION PROCESS.—Section 310 of such  
25 Act (2 U.S.C. 641) is amended—

1           (1) in subsection (a), in the matter preceding  
2 paragraph (1), by striking “any fiscal year” and in-  
3 sserting “any biennium”;

4           (2) in subsection (a)(1), by striking “such fiscal  
5 year” each place it appears and inserting “any fiscal  
6 year covered by such resolution”; and

7           (3) by striking subsection (f) and redesignating  
8 subsection (g) as subsection (f).

9       (l) SECTION 311 POINT OF ORDER.—

10           (1) IN THE HOUSE.—Section 311(a)(1) of such  
11 Act (2 U.S.C. 642(a)) is amended—

12           (A) by striking “for a fiscal year” and in-  
13 sserting “for a biennium”;

14           (B) by striking “the first fiscal year” each  
15 place it appears and inserting “either fiscal  
16 year of the biennium”; and

17           (C) by striking “that first fiscal year” and  
18 inserting “each fiscal year in the biennium”.

19           (2) IN THE SENATE.—Section 311(a)(2) of  
20 such Act is amended—

21           (A) in subparagraph (A), by striking “for  
22 the first fiscal year” and inserting “for either  
23 fiscal year of the biennium”; and

24           (B) in subparagraph (B)—

1 (i) by striking “that first fiscal year”  
2 the first place it appears and inserting  
3 “each fiscal year in the biennium”; and

4 (ii) by striking “that first fiscal year  
5 and the ensuing fiscal years” and inserting  
6 “all fiscal years”.

7 (3) SOCIAL SECURITY LEVELS.—Section  
8 311(a)(3) of such Act is amended by—

9 (A) striking “for the first fiscal year” and  
10 inserting “each fiscal year in the biennium”;  
11 and

12 (B) striking “that fiscal year and the ensu-  
13 ing fiscal years” and inserting “all fiscal  
14 years”.

15 (m) MAXIMUM DEFICIT AMOUNT POINT OF  
16 ORDER.—Section 312(c) of the Congressional Budget Act  
17 of 1974 (2 U.S.C. 643) is amended—

18 (1) by striking “for a fiscal year” and inserting  
19 “for a biennium”;

20 (2) in paragraph (1), by striking “first fiscal  
21 year” and inserting “either fiscal year in the bien-  
22 nium”;

23 (3) in paragraph (2), by striking “that fiscal  
24 year” and inserting “either fiscal year in the bien-  
25 nium”; and

1           (4) in the matter following paragraph (2), by  
2           striking “that fiscal year” and inserting “the appli-  
3           cable fiscal year”.

4 **SEC. 203. AMENDMENTS TO RULES OF HOUSE OF REP-**  
5 **RESENTATIVES.**

6           (a) Clause 4(a)(1)(A) of rule X of the Rules of the  
7 House of Representatives is amended by inserting “odd-  
8 numbered” after “each”.

9           (b) Clause 4(a)(4) of rule X of the Rules of the House  
10 of Representatives is amended by striking “fiscal year”  
11 and inserting “biennium”.

12          (c) Clause 4(b)(2) of rule X of the Rules of the House  
13 of Representatives is amended by striking “each fiscal  
14 year” and inserting “the biennium”.

15          (d) Clause 4(b) of rule X of the Rules of the House  
16 of Representatives is amended by striking “and” at the  
17 end of subparagraph (5), by striking the period and insert-  
18 ing “; and” at the end of subparagraph (6), and by adding  
19 at the end the following new subparagraph:

20           “(7) use the second session of each Congress to study  
21 issues with long-term budgetary and economic implica-  
22 tions, which would include—

23           “(A) hold hearings to receive testimony from  
24 committees of jurisdiction to identify problem areas  
25 and to report on the results of oversight; and

1           “(B) by January 1 of each odd-numbered year,  
2           issuing a report to the Speaker which identifies the  
3           key issues facing the Congress in the next bien-  
4           nium.”.

5           (e) Clause 11(i) of rule X of the Rules of the House  
6 of Representatives is amended by striking “during the  
7 same or preceding fiscal year”.

8           (f) Clause 4(e) of rule X of the Rules of the House  
9 of Representatives is amended by striking “annually” each  
10 place it appears and inserting “biennially” and by striking  
11 “annual” and inserting “biennial”.

12          (g) Clause 4(f) of rule X of the Rules of the House  
13 of Representatives is amended—

14           (1) by inserting “during each odd-numbered  
15           year” after “the submission of budget by the Presi-  
16           dent”;

17           (2) by striking “fiscal year” the first place it  
18           appears and inserting “biennium”; and

19           (3) by striking “that fiscal year” and inserting  
20           “each fiscal year in such ensuing biennium”.

21          (h) Clause 3(d)(2)(A) of rule XIII of the Rules of  
22 the House of Representatives is amended by striking  
23 “five” both places it appears and inserting “six”.

24          (i) Clause 5(a)(1) of rule XIII of the Rules of the  
25 House of Representatives is amended by striking “fiscal

1 year after September 15 in the preceding fiscal year” and  
2 inserting “biennium after September 15 of the year in  
3 which such biennium begins”.

4 **SEC. 204. AMENDMENTS TO TITLE 31, UNITED STATES**  
5 **CODE.**

6 (a) DEFINITION.—Section 1101 of title 31, United  
7 States Code, is amended by adding at the end thereof the  
8 following new paragraph:

9 “(3) ‘biennium’ has the meaning given to such  
10 term in paragraph (12) of section 3 of the Congres-  
11 sional Budget and Impoundment Control Act of  
12 1974 (2 U.S.C. 622(11)).”.

13 (b) BUDGET CONTENTS AND SUBMISSION TO THE  
14 CONGRESS.—

15 (1) SCHEDULE.—The matter preceding para-  
16 graph (1) in section 1105(a) of title 31, United  
17 States Code, is amended to read as follows:

18 “(a) On or before the first Monday in February of  
19 each odd-numbered year (or, if applicable, as provided by  
20 section 300(b) of the Congressional Budget Act of 1974),  
21 beginning with the One Hundred Fifteenth Congress, the  
22 President shall transmit to the Congress, the budget for  
23 the biennium beginning on October 1 of such calendar  
24 year. The budget transmitted under this subsection shall  
25 include a budget message and summary and supporting



1 information. The President shall include in each budget  
2 the following:”.

3           (2) EXPENDITURES.—Section 1105(a)(5) of  
4 title 31, United States Code, is amended by striking  
5 “the fiscal year for which the budget is submitted  
6 and the 4 fiscal years after that year” and inserting  
7 “each fiscal year in the biennium for which the  
8 budget is submitted and in the succeeding 4 years”.

9           (3) RECEIPTS.—Section 1105(a)(6) of title 31,  
10 United States Code, is amended by striking “the fis-  
11 cal year for which the budget is submitted and the  
12 4 fiscal years after that year” and inserting “each  
13 fiscal year in the biennium for which the budget is  
14 submitted and in the succeeding 4 years”.

15           (4) BALANCE STATEMENTS.—Section  
16 1105(a)(9)(C) of title 31, United States Code, is  
17 amended by striking “the fiscal year” and inserting  
18 “each fiscal year in the biennium”.

19           (5) GOVERNMENT FUNCTIONS AND ACTIVI-  
20 TIES.—Section 1105(a)(12) of title 31, United  
21 States Code, is amended in subparagraph (A), by  
22 striking “the fiscal year” and inserting “each fiscal  
23 year in the biennium”.

24           (6) ALLOWANCES.—Section 1105(a)(13) of title  
25 31, United States Code, is amended by striking “the

1 fiscal year” and inserting “each fiscal year in the bi-  
2 ennium”.

3 (7) ALLOWANCES FOR UNANTICIPATED AND  
4 UNCONTROLLABLE EXPENDITURES.—Section  
5 1105(a)(14) of title 31, United States Code, is  
6 amended by striking “that year” and inserting “each  
7 fiscal year in the biennium for which the budget is  
8 submitted”.

9 (8) TAX EXPENDITURES.—Section 1105(a)(16)  
10 of title 31, United States Code, is amended by strik-  
11 ing “the fiscal year” and inserting “each fiscal year  
12 in the biennium”.

13 (9) ESTIMATES FOR FUTURE YEARS.—Section  
14 1105(a)(17) of title 31, United States Code, is  
15 amended—

16 (A) by striking “the fiscal year following  
17 the fiscal year” and inserting “each fiscal year  
18 in the biennium following the biennium”;

19 (B) by striking “that following fiscal year”  
20 and inserting “each such fiscal year”; and

21 (C) by striking “fiscal year before the fis-  
22 cal year” and inserting “biennium before the bi-  
23 ennium”.

1           (10)   PRIOR   YEAR   OUTLAYS.—Section  
2   1105(a)(18) of title 31, United States Code, is  
3   amended—

4           (A) by striking “the prior fiscal year” and  
5   inserting “each of the 2 most recently com-  
6   pleted fiscal years,”;

7           (B) by striking “for that year” and insert-  
8   ing “with respect to those fiscal years”; and

9           (C) by striking “in that year” and insert-  
10   ing “in those fiscal years”.

11          (11)   PRIOR   YEAR   RECEIPTS.—Section  
12   1105(a)(19) of title 31, United States Code, is  
13   amended—

14          (A) by striking “the prior fiscal year” and  
15   inserting “each of the 2 most recently com-  
16   pleted fiscal years”;

17          (B) by striking “for that year” and insert-  
18   ing “with respect to those fiscal years”; and

19          (C) by striking “in that year” each place  
20   it appears and inserting “in those fiscal years”.

21          (c) ESTIMATED EXPENDITURES OF LEGISLATIVE  
22   AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,  
23   United States Code, is amended by striking “each year”  
24   and inserting “each even numbered year”.

1 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-  
2 FICIENCIES.—Section 1105(c) of title 31, United States  
3 Code, is amended—

4 (1) by striking “the fiscal year for” the first  
5 place it appears and inserting “each fiscal year in  
6 the biennium for”;

7 (2) by striking “the fiscal year for” the second  
8 place it appears and inserting “each fiscal year of  
9 the biennium, as the case may be,”; and

10 (3) by striking “that year” and inserting “for  
11 each year of the biennium”.

12 (e) CAPITAL INVESTMENT ANALYSIS.—Section  
13 1105(e)(1) of title 31, United States Code, is amended  
14 by striking “ensuing fiscal year” and inserting “biennium  
15 to which such budget relates”.

16 (f) SUPPLEMENTAL BUDGET ESTIMATES AND  
17 CHANGES.—

18 (1) IN GENERAL.—Section 1106(a) of title 31,  
19 United States Code, is amended—

20 (A) in the matter preceding paragraph (1),  
21 by—

22 (i) inserting “and before February 15  
23 of each even numbered year” after “Before  
24 July 16 of each year”; and

1 (ii) striking “fiscal year” and insert-  
2 ing “biennium”;

3 (B) in paragraph (1), by striking “that fis-  
4 cal year” and inserting “each fiscal year in  
5 such biennium”;

6 (C) in paragraph (2), by striking “4 fiscal  
7 years following the fiscal year” and inserting “4  
8 fiscal years following the biennium”; and

9 (D) in paragraph (3), by striking “fiscal  
10 year” and inserting “biennium”.

11 (2) CHANGES.—Section 1106(b) of title 31,  
12 United States Code, is amended by—

13 (A) striking “the fiscal year” and inserting  
14 “each fiscal year in the biennium”; and

15 (B) inserting “and before February 15 of  
16 each even numbered year” after “Before July  
17 16 of each year”.

18 (g) CURRENT PROGRAMS AND ACTIVITIES ESTI-  
19 MATES.—

20 (1) THE PRESIDENT.—Section 1109(a) of title  
21 31, United States Code, is amended—

22 (A) by striking “On or before the first  
23 Monday after January 3 of each year (on or be-  
24 fore February 5 in 1986)” and inserting “At

1 the same time the budget required by section  
2 1105 is submitted for a biennium”; and

3 (B) by striking “the following fiscal year”  
4 and inserting “each fiscal year of such period”.

5 (2) JOINT ECONOMIC COMMITTEE.—Section  
6 1109(b) of title 31, United States Code, is amended  
7 by striking “March 1 of each year” and inserting  
8 “within 6 weeks of the President’s budget submis-  
9 sion for each odd-numbered year (or, if applicable,  
10 as provided by section 300(b) of the Congressional  
11 Budget Act of 1974)”.

12 (h) YEAR-AHEAD REQUESTS FOR AUTHORIZING  
13 LEGISLATION.—Section 1110 of title 31, United States  
14 Code, is amended by—

15 (1) striking “May 16” and inserting “March  
16 31”; and

17 (2) striking “year before the year in which the  
18 fiscal year begins” and inserting “calendar year pre-  
19 ceding the calendar year in which the biennium be-  
20 gins”.

21 **SEC. 205. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE**  
22 **OF APPROPRIATIONS ACTS.**

23 Section 105 of title 1, United States Code, is amend-  
24 ed to read as follows:

1 **“§ 105. Title and style of appropriations Acts**

2       “(a) The style and title of all Acts making appropria-  
3 tions for the support of the Government shall be as fol-  
4 lows: ‘An Act making appropriations (here insert the ob-  
5 ject) for each fiscal year in the biennium of fiscal years  
6 (here insert the fiscal years of the biennium).’.

7       “(b) All Acts making regular appropriations for the  
8 support of the Government shall be enacted for a biennium  
9 and shall specify the amount of appropriations provided  
10 for each fiscal year in such period.

11       “(c) For purposes of this section, the term ‘biennium’  
12 has the same meaning as in section 3(12) of the Congres-  
13 sional Budget and Impoundment Control Act of 1974 (2  
14 U.S.C. 622(12)).”.

15 **SEC. 206. MULTIYEAR AUTHORIZATIONS.**

16       (a) IN GENERAL.—Title III of the Congressional  
17 Budget Act of 1974 is amended by adding at the end the  
18 following new section:

19       “MULTIYEAR AUTHORIZATIONS OF APPROPRIATIONS

20       “SEC. 316. (a) POINT OF ORDER.—(1)(A) It shall  
21 not be in order in the House of Representatives or the  
22 Senate to consider any measure that contains a specific  
23 authorization of appropriations for any purpose unless the  
24 measure includes such a specific authorization of approp-  
25 riations for that purpose for not less than each fiscal year  
26 in one or more bienniums.

1       “(B) For purposes of this paragraph, a specific au-  
2 thORIZATION of appropriations is an authorization for the  
3 enactment of an amount of appropriations or amounts not  
4 to exceed an amount of appropriations (whether stated as  
5 a sum certain, as a limit, or as such sums as may be nec-  
6 essary) for any purpose for a fiscal year.

7       “(2) Paragraph (1) does not apply with respect to  
8 an authorization of appropriations for a single fiscal year  
9 for any program, project, or activity if the measure con-  
10 taining that authorization includes a provision expressly  
11 stating the following: ‘Congress finds that no authoriza-  
12 tion of appropriation will be required for [Insert name of  
13 applicable program, project, or activity] for any subse-  
14 quent fiscal year.’.

15       “(3) For purposes of this subsection, the term ‘meas-  
16 ure’ means a bill, joint resolution, amendment, motion, or  
17 conference report.”.

18       (b) AMENDMENT TO TABLE OF CONTENTS.—The  
19 table of contents set forth in section 1(b) of the Congres-  
20 sional Budget and Impoundment Control Act of 1974 is  
21 amended by adding after the item relating to section 315  
22 the following new item:

“Sec. 316. Multiyear authorizations of appropriations.”.



1 **SEC. 207. GOVERNMENT STRATEGIC AND PERFORMANCE**  
2 **PLANS ON A BIENNIAL BASIS.**

3 (a) STRATEGIC PLANS.—Section 306 of title 5,  
4 United States Code, is amended—

5 (1) in subsection (a), by striking “September  
6 30, 1997” and inserting “September 30, 2016”;

7 (2) in subsection (b)—

8 (A) by striking “at least every three years”  
9 and inserting “at least every 4 years”; and

10 (B) by striking “five years forward” and  
11 inserting “six years forward”; and

12 (3) in subsection (c), by inserting a comma  
13 after “section” the second place it appears and add-  
14 ing “including a strategic plan submitted by Sep-  
15 tember 30, 2016, meeting the requirements of sub-  
16 section (a)”.

17 (b) BUDGET CONTENTS AND SUBMISSION TO CON-  
18 GRESS.—Paragraph (28) of section 1105(a) of title 31,  
19 United States Code, is amended by striking “beginning  
20 with fiscal year 1999, a” and inserting “beginning with  
21 fiscal year 2018, a biennial”.

22 (c) PERFORMANCE PLANS.—Section 1115 of title 31,  
23 United States Code, is amended—

24 (1) in subsection (a)—

1 (A) in the matter before paragraph (1) by  
2 striking “an annual” and inserting “a bien-  
3 nial”;

4 (B) in paragraph (1) by inserting after  
5 “program activity” the following: “for both  
6 years 1 and 2 of the biennial plan”;

7 (C) in paragraph (5) by striking “and”  
8 after the semicolon;

9 (D) in paragraph (6) by striking the period  
10 and inserting a semicolon; and inserting “and”  
11 after the inserted semicolon; and

12 (E) by adding after paragraph (6) the fol-  
13 lowing:

14 “(7) cover each fiscal year of the biennium be-  
15 ginning with the first fiscal year of the next biennial  
16 budget cycle.”;

17 (2) in subsection (d) by striking “annual” and  
18 inserting “biennial”; and

19 (3) in paragraph (6) of subsection (f) by strik-  
20 ing “annual” and inserting “biennial”.

21 (d) **MANAGERIAL ACCOUNTABILITY AND FLEXI-**  
22 **BILITY.**—Section 9703 of title 31, United States Code, re-  
23 lating to managerial accountability, is amended—

24 (1) in subsection (a)—

1 (A) in the first sentence by striking “Be-  
2 ginning with fiscal year 1999, the” and insert-  
3 ing “Beginning with fiscal year 2018, the bien-  
4 nial” and by striking “annual”; and

5 (B) by striking “section 1105(a)(29)” and  
6 inserting “section 1105(a)(28)”; and

7 (2) in subsection (e)—

8 (A) in the first sentence by striking “one  
9 or” before “years”;

10 (B) in the second sentence by striking “a  
11 subsequent year” and inserting “for a subse-  
12 quent 2-year period”; and

13 (C) in the third sentence by striking  
14 “three” and inserting “four”.

15 (e) PILOT PROJECTS FOR PERFORMANCE BUDG-  
16 ETING.—Section 1119 of title 31, United States Code, is  
17 amended—

18 (1) in paragraph (1) of subsection (d), by strik-  
19 ing “annual” and inserting “biennial”; and

20 (2) in subsection (e), by striking “annual” and  
21 inserting “biennial”.

22 (f) STRATEGIC PLANS.—Section 2802 of title 39,  
23 United States Code, is amended—

24 (1) in subsection (a), by striking “September  
25 30, 1997” and inserting “September 30, 2016”;

1           (2) in subsection (b), by striking “at least every  
2           three years” and inserting “at least every 4 years”;

3           (3) by striking “five years forward” and insert-  
4           ing “six years forward”; and

5           (4) in subsection (c), by inserting a comma  
6           after “section” the second place it appears and in-  
7           serting “including a strategic plan submitted by  
8           September 30, 2016, meeting the requirements of  
9           subsection (a)”.

10          (g) PERFORMANCE PLANS.—Section 2803(a) of title  
11   39, United States Code, is amended—

12           (1) in the matter before paragraph (1), by  
13           striking “an annual” and inserting “a biennial”;

14           (2) in paragraph (1), by inserting after “pro-  
15           gram activity” the following: “for both years 1 and  
16           2 of the biennial plan”;

17           (3) in paragraph (5), by striking “and” after  
18           the semicolon;

19           (4) in paragraph (6), by striking the period and  
20           inserting “; and”; and

21           (5) by adding after paragraph (6) the following:

22           “(7) cover each fiscal year of the biennium be-  
23           ginning with the first fiscal year of the next biennial  
24           budget cycle.”.

1 (h) COMMITTEE VIEWS OF PLANS AND REPORTS.—  
2 Section 301(d) of the Congressional Budget Act (2 U.S.C.  
3 632(d)) is amended by adding at the end “Each committee  
4 of the Senate or the House of Representatives shall review  
5 the strategic plans, performance plans, and performance  
6 reports, required under section 306 of title 5, United  
7 States Code, and sections 1115 and 1116 of title 31,  
8 United States Code, of all agencies under the jurisdiction  
9 of the committee. Each committee may provide its views  
10 on such plans or reports to the Committee on the Budget  
11 of the applicable House.”.

12 (i) EFFECTIVE DATE.—

13 (1) IN GENERAL.—The amendments made by  
14 this section shall take effect on September 30, 2016.

15 (2) AGENCY ACTIONS.—Effective on and after  
16 the date of enactment of this Act, each agency shall  
17 take such actions as necessary to prepare and sub-  
18 mit any plan or report in accordance with the  
19 amendments made by it.

20 **SEC. 208. BIENNIAL APPROPRIATION BILLS.**

21 (a) IN THE HOUSE OF REPRESENTATIVES.—(1)  
22 Clause 2(a) of rule XXI of the Rules of the House of Rep-  
23 resentatives is amended by adding at the end the following  
24 new subparagraph:

1           “(3)(A) Except as provided by subdivision (B), an ap-  
2 propriation may not be reported in a general appropriation  
3 bill (other than a supplemental appropriation bill), and  
4 may not be in order as an amendment thereto, unless it  
5 provides new budget authority or establishes a level of ob-  
6 ligations under contract authority for each fiscal year of  
7 a biennium.

8           “(B) Subdivision (A) does not apply with respect to  
9 an appropriation for a single fiscal year for any program,  
10 project, or activity if the bill or amendment thereto con-  
11 taining that appropriation includes a provision expressly  
12 stating the following: ‘Congress finds that no additional  
13 funding beyond one fiscal year will be required and the  
14 [Insert name of applicable program, project, or activity]  
15 will be completed or terminated after the amount provided  
16 has been expended.’.

17           “(C) For purposes of paragraph (b), the statement  
18 set forth in subdivision (B) with respect to an appropria-  
19 tion for a single fiscal year for any program, project, or  
20 activity may be included in a general appropriation bill  
21 or amendment thereto.”.

22           (2) Clause 5(b)(1) of rule XXII of the Rules of the  
23 House of Representatives is amended by striking “or (c)”  
24 and inserting “or (3) or 2(c)”.

1 (b) IN THE SENATE.—(1) Title III of the Congres-  
 2 sional Budget Act of 1974 (2 U.S.C. 631 et seq.) (as  
 3 amended by section 206) is further amended by adding  
 4 at the end the following:

5 “CONSIDERATION OF BIENNIAL APPROPRIATION BILLS  
 6 “SEC. 317. It shall not be in order in the Senate in  
 7 any odd-numbered year to consider any regular appropria-  
 8 tion bill providing new budget authority or a limitation  
 9 on obligations under the jurisdiction of the Committee on  
 10 Appropriations for only the first fiscal year of a biennium,  
 11 unless the program, project, or activity for which the new  
 12 budget authority or obligation limitation is provided will  
 13 require no additional authority beyond one year and will  
 14 be completed or terminated after the amount provided has  
 15 been expended.”.

16 (2) The table of contents set forth in section 1(b) of  
 17 the Congressional Budget and Impoundment Control Act  
 18 of 1974 is amended by adding after the item relating to  
 19 section 316 the following new item:

“Sec. 317. Consideration of biennial appropriation bills.”.

20 **SEC. 209. ASSISTANCE BY FEDERAL AGENCIES TO STAND-**  
 21 **ING COMMITTEES OF THE SENATE AND THE**  
 22 **HOUSE OF REPRESENTATIVES.**

23 (a) INFORMATION REGARDING AGENCY APPROPRIA-  
 24 TIONS REQUESTS.—To assist each standing committee of  
 25 the House of Representatives and the Senate in carrying

1 out its responsibilities, the head of each Federal agency  
2 which administers the laws or parts of laws under the ju-  
3 risdiction of such committee shall provide to such com-  
4 mittee such studies, information, analyses, reports, and  
5 assistance as may be requested by the chairman and rank-  
6 ing minority member of the committee.

7 (b) INFORMATION REGARDING AGENCY PROGRAM  
8 ADMINISTRATION.—To assist each standing committee of  
9 the House of Representatives and the Senate in carrying  
10 out its responsibilities, the head of any agency shall fur-  
11 nish to such committee documentation, containing infor-  
12 mation received, compiled, or maintained by the agency  
13 as part of the operation or administration of a program,  
14 or specifically compiled pursuant to a request in support  
15 of a review of a program, as may be requested by the  
16 chairman and ranking minority member of such com-  
17 mittee.

18 (c) SUMMARIES BY COMPTROLLER GENERAL.—With-  
19 in thirty days after the receipt of a request from a chair-  
20 man and ranking minority member of a standing com-  
21 mittee having jurisdiction over a program being reviewed  
22 and studied by such committee under this section, the  
23 Comptroller General of the United States shall furnish to  
24 such committee summaries of any audits or reviews of



1 such program which the Comptroller General has com-  
2 pleted during the preceding six years.

3 (d) CONGRESSIONAL ASSISTANCE.—Consistent with  
4 their duties and functions under law, the Comptroller Gen-  
5 eral of the United States, the Director of the Congres-  
6 sional Budget Office, and the Director of the Congres-  
7 sional Research Service shall continue to furnish (con-  
8 sistent with established protocols) to each standing com-  
9 mittee of the House of Representatives or the Senate such  
10 information, studies, analyses, and reports as the chair-  
11 man and ranking minority member may request to assist  
12 the committee in conducting reviews and studies of pro-  
13 grams under this section.

14 **SEC. 210. REPORT ON TWO-YEAR FISCAL PERIOD.**

15 Not later than 180 days after the date of enactment  
16 of this Act, the Director of the Office of Management and  
17 Budget shall—

18 (1) determine the impact and feasibility of  
19 changing the definition of a fiscal year and the  
20 budget process based on that definition to a 2-year  
21 fiscal period with a biennial budget process based on  
22 the 2-year period; and

23 (2) report the findings of the study to the Com-  
24 mittees on the Budget of the House of Representa-

1           tives and the Senate and the Committee on Rules of  
2           the House of Representatives.

3   **SEC. 211. SPECIAL TRANSITION PERIOD FOR THE 114TH**  
4                                   **CONGRESS.**

5           (a) **PRESIDENT'S BUDGET SUBMISSION FOR FISCAL**  
6   **YEAR 2016.**—The budget submission of the President  
7   pursuant to section 1105(a) of title 31, United States  
8   Code, for fiscal year 2016 shall include the following:

9                   (1) An identification of the budget accounts for  
10                  which an appropriation should be made for each fis-  
11                  cal year of the fiscal year 2016–2017 biennium.

12                   (2) Budget authority that should be provided  
13                  for each such fiscal year for the budget accounts  
14                  identified under paragraph (1).

15           (b) **REVIEW AND RECOMMENDATIONS OF THE COM-**  
16   **MITTEES ON APPROPRIATIONS.**—The Committee on Ap-  
17   propriations of the House of Representatives and the Sen-  
18   ate shall review the items included pursuant to subsection  
19   (a) in the budget submission of the President for fiscal  
20   year 2016 and include its recommendations thereon in its  
21   views and estimates made under section 301(d) of the  
22   Congressional Budget Act of 1974 within 6 weeks of that  
23   budget submission.

24           (c) **ACTIONS BY THE COMMITTEES ON THE BUDG-**  
25   **ET.**—(1) The Committee on the Budget of the House of

1 Representatives and the Senate shall review the items in-  
2 cluded pursuant to subsection (a) in the budget submis-  
3 sion of the President for fiscal year 2016 and the rec-  
4 ommendations submitted by the Committee on Appropria-  
5 tions of its House pursuant to subsection (b) included in  
6 its views and estimates made under section 301(d) of the  
7 Congressional Budget Act of 1974.

8       (2) The report of the Committee on the Budget of  
9 each House accompanying the concurrent resolution on  
10 the budget for fiscal year 2016 and the joint explanatory  
11 statement of managers accompanying such resolution shall  
12 also include allocations to the Committee on Appropria-  
13 tions of its House of total new budget authority and total  
14 outlays (which shall be deemed to be made pursuant to  
15 section 302(a) of the Congressional Budget Act of 1974  
16 for purposes of budget enforcement under section 302(f))  
17 for fiscal year 2017 from which the Committee on Appro-  
18 priations may report regular appropriation bills for fiscal  
19 year 2014 that include funding for certain accounts for  
20 each of fiscal years 2016 and 2017.

21       (3) The report of the Committee on the Budget of  
22 each House accompanying the concurrent resolution on  
23 the budget for fiscal year 2016 and the joint explanatory  
24 statement of managers accompanying such resolution shall

1 also include the assumptions upon which such allocations  
2 referred to in paragraph (2) are based.

3 (d) GAO PROGRAMMATIC OVERSIGHT ASSIST-  
4 ANCE.—(1) During the first session of the 114th Congress  
5 the committees of the House of Representatives and the  
6 Senate are directed to work with the Comptroller General  
7 of the United States to develop plans to transition pro-  
8 gram authorizations to a multi-year schedule.

9 (2) During the 114th Congress, the Comptroller Gen-  
10 eral of the United States will continue to provide assist-  
11 ance to the Congress with respect to programmatic over-  
12 sight and in particular will assist the committees of Con-  
13 gress in designing and conforming programmatic oversight  
14 procedures for the fiscal year 2016–2017 biennium.

15 (e) CBO AUTHORIZATION REPORT.—On or before  
16 January 15, 2016, the Director of the Congressional  
17 Budget Office, after consultation with the appropriate  
18 committees of the House of Representatives and Senate,  
19 shall submit to the Congress a report listing (A) all pro-  
20 grams and activities funded during fiscal year 2016 for  
21 which authorizations for appropriations have not been en-  
22 acted for that fiscal year and (B) all programs and activi-  
23 ties funded during fiscal year 2016 for which authoriza-  
24 tions for appropriations will expire during that fiscal year,  
25 fiscal year 2017, or fiscal year 2018.

1 (f) PRESIDENT’S BUDGET SUBMISSION FOR FISCAL  
2 YEAR 2017.—The budget submission of the President  
3 pursuant to section 1105(a) of title 31, United States  
4 Code, for fiscal year 2017 shall include an evaluation of,  
5 and recommendations regarding, the transitional biennial  
6 budget process for the fiscal year 2016–2017 biennium  
7 that was carried out pursuant to this section.

8 (g) CBO TRANSITIONAL REPORT.—On or before  
9 March 31, 2016, the Director of the Congressional Budget  
10 Office shall submit to Congress an evaluation of, and rec-  
11 ommendations regarding, the transitional biennial budget  
12 process for the fiscal year 2016–2017 biennium that was  
13 carried out pursuant to this section.

14 **SEC. 212. EFFECTIVE DATE.**

15 Except as provided by sections 207, 209, 210, and  
16 211, this Act and the amendments made by it shall take  
17 effect on January 1, 2017, and shall apply to budget reso-  
18 lutions and appropriations for the biennium beginning  
19 with fiscal year 2018.

○