THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2453 Session of 2014

INTRODUCED BY MUSTIO, KILLION, PICKETT, DeLUCA, KOTIK, MILLARD, PASHINSKI, SWANGER, MURT AND DENLINGER, AUGUST 28, 2014

REFERRED TO COMMITTEE ON CONSUMER AFFAIRS, AUGUST 28, 2014

AN ACT

Amending Title 66 (Public Utilities) of the Pennsylvania Consolidated Statutes, in general provisions, further providing for definitions; in powers and duties, further 3 providing for power of commission to require insurance; in 4 contract carrier by motor vehicle and broker, further providing for declaration of policy and definitions; and 6 providing for transportation network services. 7 8 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: Section 1. The definition of "common carrier by motor 10 vehicle" in section 102 of Title 66 of the Pennsylvania 11 12 Consolidated Statutes is amended by adding a paragraph and the 13 section is amended by adding definitions to read: 14 § 102. Definitions. 15 Subject to additional definitions contained in subsequent 16 provisions of this part which are applicable to specific 17 provisions of this part, the following words and phrases when 18 used in this part shall have, unless the context clearly 19 indicates otherwise, the meanings given to them in this section:

20

- 1 "Common carrier by motor vehicle." Any common carrier who or
- 2 which holds out or undertakes the transportation of passengers
- 3 or property, or both, or any class of passengers or property,
- 4 between points within this Commonwealth by motor vehicle for
- 5 compensation, whether or not the owner or operator of such motor
- 6 vehicle, or who or which provides or furnishes any motor
- 7 vehicle, with or without driver, for transportation or for use
- 8 in transportation of persons or property as aforesaid, and shall
- 9 include common carriers by rail, water, or air, and express or
- 10 forwarding public utilities insofar as such common carriers or
- 11 such public utilities are engaged in such motor vehicle
- 12 operations, but does not include:
- 13 * * *
- 14 (10) A person or entity that is any of the following:
- 15 (i) A transportation network company.
- 16 <u>(ii) A transportation network company driver.</u>
- 17 * * *
- 18 "Personal vehicle." A vehicle operated by its owner or a
- 19 person authorized by the owner to operate the vehicle and who is
- 20 listed as a household member on the insurance policy for the
- 21 vehicle.
- 22 <u>"Providing transportation network services." The time period</u>
- 23 during which a transportation network services driver has a
- 24 transportation network company's digital application open and is
- 25 available to receive requests for transportation network
- 26 services. For purposes of this definition, "available to receive
- 27 <u>requests for transportation network service" includes the time</u>
- 28 period where the transportation network company driver is
- 29 <u>waiting for a request for transportation or is waiting to pick</u>
- 30 up a passenger and from the time a passenger is picked up until

- 1 the passenger safely exits the vehicle.
- 2 * * *
- 3 "Transportation network company." A company that uses a
- 4 <u>digital network to connect a passenger with a transportation</u>
- 5 <u>network company driver for the purpose of transportation between</u>
- 6 points within this Commonwealth.
- 7 "Transportation network company driver." An individual who
- 8 <u>uses the individual's personal vehicle to provide to passengers</u>
- 9 transportation that is arranged electronically through a
- 10 transportation network company.
- "Transportation network service."
- 12 (1) A service which meets all of the following:
- (i) <u>Matches a passenger and driver electronically in</u>
- 14 <u>advance.</u>
- 15 (ii) Is rendered on an exclusive basis.
- 16 <u>(iii) Is characterized by an individual offering</u>
- 17 transportation to a passenger in the individual's
- 18 personal vehicle through a digital network.
- 19 (2) The term includes any digital applications that
- facilitate communications between a transportation network
- 21 <u>company</u>, a transportation network company driver and
- 22 passengers.
- 23 * * *
- 24 Section 2. Section 512 of Title 66 is amended to read:
- 25 § 512. Power of commission to require insurance.
- 26 (a) Authority. -- The commission may, as to motor carriers,
- 27 prescribe, by regulation or order, such requirements as it may
- 28 deem necessary for the protection of persons or property of
- 29 their patrons and the public, including the filing of surety
- 30 bonds, the carrying of insurance, or the qualifications and

- 1 conditions under which such carriers may act as self-insurers
- 2 with respect to such matters. All motor carriers of passengers,
- 3 whose current liquid assets do not exceed their current
- 4 liabilities by at least \$100,000, shall cover each and every
- 5 vehicle, transporting such passengers, with a public liability
- 6 insurance policy or a surety bond issued by an insurance carrier
- 7 or a bonding company authorized to do business in this
- 8 Commonwealth, in such amounts as the commission may prescribe,
- 9 but not less than \$5,000 for one and \$10,000 for more than one
- 10 person injured in any one accident.
- 11 (b) Coverage requirements for transportation network
- 12 <u>companies.--The liability insurance maintained by a</u>
- 13 transportation network company on each network company driver
- 14 shall be in an amount not less than \$35,000 to cover liability
- 15 for bodily injury, death or property damage incurred in an
- 16 <u>accident arising from transportation network services. The</u>
- 17 \$35,000 minimum coverage may be provided as split coverage in
- 18 the amounts of \$15,000 bodily injury per person, \$30,000 bodily
- 19 <u>injury per accident and \$5,000 property damage per accident.</u>
- 20 This coverage shall include first party medical benefits in the
- 21 amount of \$25,000 and first party wage loss benefits in the
- 22 amount of \$10,000 for passengers and pedestrians. Except as to
- 23 the required amount of coverage, these benefits shall conform to
- 24 75 Pa.C.S. Ch. 17 (relating to financial responsibility). First
- 25 party coverage of the driver of certificated vehicles shall meet
- 26 the requirements of 75 Pa.C.S. § 1711 (relating to required
- 27 benefits).
- 28 <u>(c) Options for coverage. -- The coverage requirements in</u>
- 29 <u>subsection</u> (b) may be met by one of the following:
- 30 (1) A transportation network company maintaining such

- 1 insurance on its own.
- 2 (2) With any combination of a policy maintained by a
- 3 transportation network company and a policy maintained by a
- 4 <u>transportation network company driver that is specifically</u>
- 5 <u>written for the purpose of providing transportation network</u>
- 6 services. A transportation network company shall assume
- 7 <u>financial responsibility for that portion of any damages not</u>
- 8 covered under a policy maintained by a transportation network
- 9 company driver where a person is legally entitled to recover
- 10 such damages for an injury arising out of the maintenance or
- 11 <u>use of a vehicle while providing transportation network</u>
- 12 services.
- 13 (d) Duty of transportation network companies. -- It shall be
- 14 the sole and exclusive responsibility of a transportation
- 15 network company to ensure that the coverage required by
- 16 <u>subsection</u> (b) is in force prior to permitting a transportation
- 17 network company driver to provide transportation network company
- 18 services through the transportation network company's digital
- 19 network. Each policy maintained pursuant to subsection (b)
- 20 <u>shall:</u>
- 21 (1) Provide primary liability coverage for incidents
- 22 involving a transportation network company driver while
- 23 <u>providing transportation network company service.</u>
- 24 (2) Include a duty of the insurer to defend against
- 25 claims made against a transportation network company driver
- or the owner of a personal vehicle used to provide
- 27 transportation network services.
- 28 (e) Waiver of liability prohibited. --
- 29 (1) No transportation network company or transportation
- 30 network company driver may request or require a passenger to

- 1 <u>sign a waiver of potential liability for losses of personal</u>
- 2 <u>property or injury.</u>
- 3 (2) No transportation network company may request or
- 4 <u>require a transportation network company driver to sign a</u>
- 5 <u>waiver of potential liability for losses of personal property</u>
- 6 <u>or injury.</u>
- 7 Section 3. Paragraph (2) of the definition of "contract
- 8 carrier by motor vehicle" in section 2501(b) of Title 66 is
- 9 amended by adding a subparagraph to read:
- 10 § 2501. Declaration of policy and definitions.
- 11 * * *
- 12 (b) Definitions.--The following words and phrases when used
- 13 in this part shall have, unless the context clearly indicates
- 14 otherwise, the meanings given to them in this subsection:
- 15 * * *
- "Contract carrier by motor vehicle."
- 17 * * *
- 18 (2) The term "contract carrier by motor vehicle" does
- 19 not include:
- 20 * * *
- 21 (x) A transportation network company or
- 22 <u>transportation network company driver.</u>
- 23 Section 4. Title 66 is amended by adding a chapter to read:
- 24 <u>CHAPTER 25A</u>
- 25 TRANSPORTATION NETWORK SERVICES
- 26 <u>Sec.</u>
- 27 <u>25A01. Definitions.</u>
- 28 <u>25A02</u>. Exclusions.
- 29 25A03. Requirements for transportation network companies.
- 30 <u>25A04</u>. Requirements for transportation network company drivers.

- 1 <u>25A05. Vehicle requirements.</u>
- 2 25A06. Rates and forms of compensation.
- 3 25A07. Regulations.
- 4 25A08. Assessments.
- 5 § 25A01. Definitions.
- 6 (Reserved).
- 7 § 25A02. Exclusions.
- 8 <u>Transportation network services and transportation network</u>
- 9 <u>drivers are not:</u>
- 10 (1) A "call or demand service," "taxicab service" or
- 11 <u>"limousine service" for purposes of 53 Pa.C.S. § 5701</u>
- 12 <u>(relating to definitions).</u>
- 13 (2) A "motor carrier" of passengers, "common carrier,"
- "contract carrier" or "broker" under this title.
- 15 (3) A "ridesharing arrangement" or ridesharing operator
- 16 <u>pursuant to the act of December 14, 1982 (P.L.1211, No.279),</u>
- 17 entitled "An act providing for ridesharing arrangements and
- 18 providing that certain laws shall be inapplicable to
- 19 ridesharing arrangements."
- 20 § 25A03. Requirements for transportation network companies.
- 21 (a) License required. -- No person or corporation shall engage
- 22 in the business of a transportation network company in this
- 23 Commonwealth unless the person or corporation holds a license
- 24 issued by the commission.
- 25 (b) License application and issuance. -- An application for a
- 26 transportation network company license must be made to the
- 27 commission in writing, be verified by oath or affirmation and be
- 28 in such form and contain such information as the commission may,
- 29 by its regulations, require. A license shall be issued to any
- 30 applicant if it is found that the applicant meets all of the

- 1 requirements of subsection (c) and is fit, willing and able to
- 2 conform to the provisions of this title and the lawful orders
- 3 and regulations of the commission under this title.
- 4 (c) Service standards and requirements for transportation
- 5 <u>network companies.--Any applicant seeking a license under this</u>
- 6 section shall do all of the following as a condition of receipt
- 7 <u>of a license:</u>
- 8 (1) Maintain accurate records including the make, model
- 9 and license number of personal vehicles used by
- transportation network company drivers to provide
- 11 transportation network services.
- 12 (2) Maintain accurate records of all transportation
- 13 network company drivers providing services arranged through
- the transportation network company's digital network.
- 15 (3) Implement a zero-tolerance policy on the use of
- drugs and alcohol while a transportation network company
- 17 driver is providing transportation network services. Any
- 18 transportation network company driver who is the subject of a
- 19 passenger complaint alleging a violation of the zero-
- tolerance policy shall be immediately suspended. The
- 21 suspension shall last until such time as the complaint
- 22 investigation is completed. The following shall be provided
- 23 on a transportation network company's Internet website:
- 24 (i) Notice of the zero-tolerance policy.
- 25 (ii) The procedures a passenger may use to report a
- complaint about a transportation network company driver
- 27 with whom the passenger was matched and the passenger
- reasonably suspects who was under the influence of drugs
- or alcohol during the course of the transportation.
- 30 (d) Conditions for retaining license. -- Prior to permitting

1	any person to provide transportation network services, a
2	transportation network company shall comply with the following
3	duties, which shall be conditions for retaining the license:
4	(1) Establish a driver training program designed to
5	ensure that each transportation network company driver safely
6	operates the driver's vehicle while transporting passengers.
7	(2) Obtain and review a criminal history research report
8	for each transportation network company driver. The criminal
9	history research report shall be a national criminal
10	background check, including the national sex offender
11	database. Any person who has been convicted:
12	(i) within the last seven years of driving under the
13	influence of drugs or alcohol; or
14	(ii) at any time for fraud, a sexual offense, use of
15	a motor vehicle to commit a felony, a crime involving
16	property damage or theft, acts of violence or acts of
17	<pre>terrorism;</pre>
18	shall not be permitted to be a transportation network company
19	driver.
20	(3) Obtain and review a driving history research report
21	for each transportation network company driver. Any person
22	convicted of any of the following within the three years
23	immediately preceding the request date of a report shall not
24	be permitted to be a transportation network company driver:
25	(i) More than three moving violations.
26	(ii) A major violation, including attempting to
27	evade a police officer, reckless driving or driving with
28	a suspended license.
29	(4) Maintain insurance as required by section 512
30	(relating to power of commission to require insurance) as

1	memorialized by the filing of a Form E with the commission.
2	(5) Establish and maintain a digital application that:
3	(i) Connects transportation network company drivers
4	and passengers.
5	(ii) Displays for the passenger a photograph of the
6	transportation network company driver. The photograph
7	must have been taken within the last 12 months.
8	(iii) Displays for the passenger a photograph of the
9	transportation network company driver vehicle that will
10	be used by the transportation network company driver to
11	provide service and the vehicle's license plate number.
12	(6) Establish and maintain an Internet website that
13	<pre>provides:</pre>
14	(i) A customer service telephone number and e-mail
15	address or Internet form.
16	(ii) The commission's Internet website address.
17	(iii) The commission's complaint hotline telephone
18	number.
19	(7) Maintain the standards required under this
20	subsection on an ongoing basis.
21	(e) Discrimination prohibited No transportation network
22	company may unreasonably discriminate against any prospective
23	passenger or unreasonably refuse to provide service to a certain
24	class of passengers or certain localities.
25	(f) Inspection authority The commission has the authority
26	to inspect the records of a transportation network company to
27	investigate compliance with the requirements of this chapter and
28	any order or regulation of the commission.
29	§ 25A04. Requirements for transportation network company
30	<u>drivers.</u>

- 1 (a) Licensing. -- No separate license shall be required for a
- 2 transportation network company driver to provide transportation
- 3 <u>network services for a licensed transportation network company.</u>
- 4 Except as otherwise specifically provided, a transportation
- 5 network company driver shall not be subject to this title or 53
- 6 Pa.C.S. (relating to municipalities generally).
- 7 (b) Service requirements for transportation network company
- 8 <u>drivers.--Each transportation network company driver shall:</u>
- 9 (1) Satisfy the requirements for a criminal history and
- diving history record search as provided by section 25A03(c)
- 11 <u>(3)</u>.
- 12 (2) Possess a valid driver's license, proof of motor
- vehicle insurance and be at least 21 years of age.
- 14 (3) In the case of an accident, provide:
- (i) Proof of the transportation network company
- driver's personal motor vehicle insurance.
- 17 (ii) Proof of the transportation network company's
- 18 commercial vehicle liability insurance. A transportation
- 19 network company driver shall have 24 hours following an
- 20 <u>accident to provide proof of a transportation network</u>
- 21 company's commercial vehicle liability insurance.
- 22 (c) Limitations.--A transportation network company driver
- 23 shall only provide service as provided by this chapter. A
- 24 transportation network company driver shall not solicit or
- 25 accept street hails or telephone calls requesting
- 26 transportation.
- 27 (d) Discrimination prohibited. -- No transportation network
- 28 company driver may unreasonably discriminate against any
- 29 prospective passenger or unreasonably refuse to provide service
- 30 to a certain class of passengers or certain localities.

- 1 § 25A05. Vehicle requirements.
- 2 (a) Types of vehicles. -- Vehicles used by transportation
- 3 <u>network company drivers to provide transportation network</u>
- 4 <u>services may be coupes, sedans and other light-duty vehicles,</u>
- 5 including vans, minivans, sport utility vehicles, hatchbacks,
- 6 convertibles and pickup trucks that are equipped and licensed
- 7 <u>for operation on public roads.</u>
- 8 (b) Certificate of inspection. -- Vehicles used by
- 9 <u>transportation network company drivers to provide transportation</u>
- 10 network services shall be inspected annually by an inspection
- 11 station approved by the Department of Transportation pursuant to
- 12 <u>67 Pa. Code Ch. 175 (relating to vehicle equipment and</u>
- 13 <u>inspection</u>). A valid certificate of inspection shall be
- 14 maintained in all vehicles.
- 15 (c) Age of vehicles. -- Vehicles used by transportation
- 16 <u>network company drivers to provide transportation network</u>
- 17 service may be no more than ten model years old.
- 18 (d) Commission inspection. -- The commission may inspect any
- 19 transportation network company driver vehicle to ensure
- 20 compliance with this section.
- 21 § 25A06. Rates and forms of compensation.
- 22 (a) Rates.--A transportation network company may offer
- 23 transportation network services at no charge, suggest a donation
- 24 or charge a fare.
- 25 (b) Disclosure.--If a fare is charged, the transportation
- 26 network company shall disclose the method of calculation, the
- 27 applicable rates being charged and the option for a prospective
- 28 passenger to receive an estimated fare before booking the
- 29 <u>transportation</u>.
- 30 (c) Rates not subject to commission review. -- The amount of a

- 1 donation or fare received as compensation for transportation
- 2 network services shall not be subject to commission review or
- 3 approval pursuant to Chapter 13 (relating to rates and
- 4 <u>distribution systems</u>).
- 5 (d) Receipts. -- Upon completion of transportation provided
- 6 <u>pursuant to this chapter</u>, a transportation network company shall
- 7 transmit an electronic receipt to a passenger's e-mail address
- 8 or mobile application. The receipt shall contain:
- 9 <u>(1) The origination and destination points of the</u>
- 10 transportation.
- 11 (2) The total amount paid by the passenger, if any.
- 12 <u>§ 25A07. Regulations.</u>
- 13 The commission shall make such orders or regulations as
- 14 <u>necessary to implement and enforce this chapter.</u>
- 15 <u>§ 25A08. Assessments.</u>
- 16 Costs incurred by the commission to implement and enforce
- 17 this chapter shall be included in the commission's proposed
- 18 budget and shall be assessed upon a transportation network
- 19 company in accordance with section 510(a) (relating to
- 20 assessment for regulatory expenses upon public utilities).
- 21 Section 5. This act shall take effect in 60 days.