## SECOND REGULAR SESSION HOUSE COMMITTEE SUBSTITUTE FOR

# HOUSE BILL NO. 1490

### **102ND GENERAL ASSEMBLY**

3513H.03C

DANA RADEMAN MILLER, Chief Clerk

## AN ACT

To amend chapters 42, 191, and 301, RSMo, by adding thereto twelve new sections relating to veterans, with penalty provisions.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Chapters 42, 191, and 301, RSMo, are amended by adding thereto twelve new sections, to be known as sections 42.022, 42.028, 42.312, 191.2600, 191.2605, 191.2610, 191.2615, 191.2620, 191.2625, 191.2630, 301.3181, and 301.3182, to read as follows:

42.022. 1. In addition to any other duties imposed under this chapter, the commission shall review the provisions of the Commander John Scott Hannon Veterans Mental Health Care Improvement Act of 2019, enacted by the 116th United States Congress (Pub. L. 116-171), as amended, and any regulations related thereto. After review, the commission, in collaboration with the department of mental health, shall provide recommendations and make efforts to adopt procedures, programs, treatment options, additional aid, and any other assistance deemed necessary by the commission to assist in the efforts to prevent veteran suicide, subject to appropriation.

9 2. Before July 1, 2025, and before every July first thereafter the commission 10 shall file a report with the department of public safety and the general assembly on the 11 recommendations, implementation, and effectiveness of the efforts by the commission to 12 prevent veteran suicide.

3. The department of public safety may promulgate all necessary rules and regulations for the administration of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

18 536 are nonseverable and if any of the powers vested with the general assembly 19 pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul 20 a rule are subsequently held unconstitutional, then the grant of rulemaking authority 21 and any rule proposed or adopted after August 28, 2024, shall be invalid and void.

42.028. 1. As used in this section, the following terms mean:

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(1) "Compensation", payment of any money, thing of value, or financial benefit;

3 (2) "Person", an individual; corporation; business trust; estate; trust; 4 partnership; limited liability company; association; joint venture; public corporation; 5 government or governmental subdivision, agency, or instrumentality; or any other legal 6 or commercial entity. The term "person" shall not include the Missouri veterans 7 commission;

8 (3) "Veterans benefits matter", the preparation, presentation, or prosecution of 9 any claim affecting any person who has filed or expressed an intent to file a claim for 10 any benefit, program, service, commodity, function, or status, entitlement to which is 11 determined under the laws and regulations administered by the United States 12 Department of Veterans Affairs or the Missouri veterans commission, pertaining to 13 veterans, their dependents, their survivors, and any other individual eligible for such 14 benefits.

Except as permitted under federal law, no person shall receive compensation
 for advising or assisting any individual with regard to any veterans benefits matter.

No person shall receive compensation for referring any individual to another
 person to advise or assist this individual with any veterans benefits matter.

4. A person seeking to receive compensation for advising or assisting any
individual with any veterans benefits matter shall, before rendering any services,
memorialize all terms regarding the individual's payment of fees for services rendered
in a written agreement, signed by both parties, that adheres to all criteria specified
within 38 CFR 14.636.

5. No person shall receive any compensation for any services rendered before the date on which a notice of disagreement is filed with respect to the individual's case.

6. No person shall guarantee, either directly or by implication, that any individual is certain to receive specific veterans benefits or that any individual is certain to receive a specific level, percentage, or amount of veterans benefits.

7. No person shall receive excessive or unreasonable fees as compensation for advising or assisting any individual with any veterans benefits matter. The factors articulated within 38 CFR 14.636 shall govern determinations of whether a fee is excessive or unreasonable.

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8. (1) No person shall advise or assist for compensation any individual concerning any veterans benefits matter without clearly providing, at the outset of the business relationship, the following disclosure, both orally and in writing:

36 This business is not sponsored by, or affiliated with, the United 37 States Department of Veterans Affairs or the Missouri Veterans 38 Commission, or any other federally chartered veterans service 39 organization. Other organizations, including, but not limited to, 40 the Missouri Veterans Commission, your local veterans service 41 agency, and other federally chartered veterans service 42 organizations, may be able to provide you with this service free of 43 charge. Products or services offered by this business are not 44 necessarily endorsed by any of these organizations. You may 45 qualify for other veterans benefits beyond the benefits for which 46 you are receiving services here.

47 (2) The written disclosure shall appear in at least twelve-point font and shall 48 appear in a readily noticeable and identifiable place in the person's agreement with the individual seeking services. The individual shall verbally acknowledge understanding of 49 the oral disclosure and shall sign the document in which the written disclosure appears, 50 to represent understanding of these provisions. The person offering services shall retain 51 52 a copy of the written disclosure while providing veterans benefits services for 53 compensation to the individual and for at least one year after the date on which the service relationship terminates. 54

55 9. (1) No person shall advertise for-compensation services in veterans benefits 56 matters without including the following disclosure:

57 This business is not sponsored by, or affiliated with, the United 58 States Department of Veterans Affairs or the Missouri Veterans 59 Commission, or any other federally chartered veterans service 60 organization. Other organizations, including, but not limited to, the Missouri Veterans Commission, your local veterans service 61 62 agency, and other federally chartered veterans service 63 organizations, may be able to provide you with these services free 64 of charge. Products or services offered by this business are not 65 necessarily endorsed by any of these organizations. You may 66 qualify for other veterans benefits beyond the services that this 67 business offers.

(2) If the advertisement is printed, including, but not limited to, advertisements
 visible to internet users, the disclosure shall appear in a readily visible place on the
 advertisement. If the advertisement is verbal, the spoken statement of the disclosure
 shall be clear and intelligible.

10. No person who advises or assists, or seeks to advise or assist, for compensation any individual concerning any veterans benefits matter shall gain direct access to the individual's:

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(1) Personal medical information;

(2) Personal financial information;

77 (3) Personal information in any application for government benefits; or

78 (4) User name or password for any application or service.

79 11. Any person who violates this section is guilty of a class A misdemeanor.

42.312. 1. There is hereby created within the state adjutant general's office the 2 "Operation Enduring Freedom, Operation Freedom's Sentinel, and Operation Allies 3 Refuge Program". Every veteran who honorably served on active duty in the United 4 States military service at any time beginning October 7, 2001, and ending August 30, 5 2021, shall be entitled to receive an Operation Enduring Freedom, Operation Freedom's 6 Sentinel, and Operation Allies Refuge medallion, medal, and certificate of appreciation 7 under this section, provided that:

8 (1) Such veteran is a legal resident of this state or was a legal resident of this 9 state at the time he or she entered or was discharged from military service or at the time 10 of his or her death, or such veteran served in a unit of the Missouri National Guard 11 regardless of whether such veteran is or ever was a legal resident of this state; and

12 (2) Such veteran was honorably separated or discharged from military service, is 13 still in active service in an honorable status, or was in active service in an honorable 14 status at the time of his or her death.

2. The Operation Enduring Freedom, Operation Freedom's Sentinel, and Operation Allies Refuge medallion, medal, and certificate shall be awarded regardless of whether such veteran served within the United States or in a foreign country. The medallion, medal, and certificate shall be awarded regardless of whether such veteran was under eighteen years of age at the time of enlistment. For purposes of this section, veteran" means any person defined as a veteran by the United States Department of Veterans Affairs or its successor agency.

191.2600. Sections 191.2600 to 191.2630 shall be known and may be cited as the 2 "Veterans Traumatic Brain Injury Treatment and Recovery Act".

191.2605. As used in sections 191.2600 to 191.2630, unless the context indicates 2 otherwise, the following terms mean:

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3 (1) "Alternative therapies", any therapies for a condition that are not considered
4 the standard or conventional therapies for that condition including, but not limited to,
5 hyperbaric oxygen therapy;

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(2) "Commission", the Missouri veterans commission;

7 (3) "Facility", a public or private health clinic, outpatient health clinic, 8 community health center, hospital, or other facility authorized under rules of the 9 department of health and senior services to provide hyperbaric oxygen therapy under 10 sections 191.2600 to 191.2630;

11 (4) "Fund", the veterans traumatic brain injury treatment and recovery fund 12 established in section 191.2615;

(5) "Health care practitioner", a person who is licensed to provide medical or
other health care in this state and who has prescriptive authority including, but not
limited to, a physician;

16 (6) "Hyperbaric oxygen therapy" or "therapy", treatment for posttraumatic 17 stress disorder or traumatic brain injury that is based on a valid prescription from a 18 health care practitioner and that is delivered through:

19 (a) A hyperbaric chamber approved by the United States Food and Drug 20 Administration; or

(b) A hyperbaric oxygen device that is approved by the United States Food and
 Drug Administration;

(7) "Physician", a person licensed to practice medicine in this state under
 chapter 334;

(8) "Posttraumatic stress disorder", a mental health condition that is triggered
by a terrifying event, such as by either experiencing or witnessing a life-threatening
event, including, but not limited to, military sexual trauma, or as a secondary sequela to
body trauma;

(9) "Traumatic brain injury", an acquired injury to the brain. The term
30 "traumatic brain injury" does not include brain dysfunction caused by a congenital or
31 degenerative disorder or birth trauma;

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(10) "Veteran", an individual who has served:

33 (a) In an active or reserve component of the Army, Navy, Air Force, Marine
34 Corps, Space Force, or Coast Guard of the United States;

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(b) In the National Guard of any state; or

36 (c) On active duty, other than for training, in any component of the Armed
 37 Forces of the United States for a period of one hundred eighty days or more, unless
 38 released earlier because of service-connected disability, and who was discharged or

released from the Armed Forces of the United States under other than dishonorableconditions.

191.2610. Any facility in this state that provides hyperbaric oxygen therapy to a veteran shall be eligible for reimbursement for such therapy from the commission if the following conditions are satisfied:

4 (1) The veteran receiving the therapy has been diagnosed, by a health care 5 practitioner, with posttraumatic stress disorder or a traumatic brain injury and has 6 demonstrated that he or she previously sought services for posttraumatic stress disorder 7 or a traumatic brain injury through the Veterans Health Administration service 8 delivery system or, if available to the veteran, through the private health insurance 9 system;

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(2) The veteran receiving the therapy voluntarily agreed to the therapy;

11 (3) The facility complies with applicable fire codes, oversight requirements, and 12 any treatment protocols required under sections 191.2600 to 191.2630;

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(4) The veteran receiving the therapy resides within this state;

14 (5) Any hyperbaric chamber used to treat the veteran meets the minimum 15 standards for patients established by the United States Food and Drug Administration;

16 (6) The facility complies with the federal Health Insurance and Portability 17 Accountability Act of 1996 for the veteran receiving the therapy;

18 (7) The facility's treatment protocols for hyperbaric oxygen therapy are aligned 19 with the medical standards demonstrated in published clinical trials for hyperbaric 20 oxygen therapy that occurred under the direction of an institutional review board;

21 (8) The hyperbaric oxygen therapy is delivered solely by health care 22 practitioners in accordance with federal and state law;

(9) Before providing hyperbaric oxygen therapy to the veteran, the facility
established a treatment plan consistent with the requirements of sections 191.2600 to
191.2630;

(10) A prescription order for hyperbaric oxygen therapy was issued by a health
 care practitioner before the facility provided the therapy;

(11) The facility verified that both the facility and the veteran met the
 requirements under sections 191.2600 to 191.2630 for reimbursement before proceeding
 with the therapy;

(12) Before providing the therapy, the facility estimated the costs of the therapy,
 including the costs of cognitive testing to be conducted before and after the therapy;

(13) The facility retains in the veteran's health care file information on the type
 of cognitive testing performed as well as the results of the cognitive testing;

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35 (14) The veteran is not charged or billed for the therapy by the facility or any 36 other entity and is not liable for the costs of the therapy or any expenses incurred in 37 accordance with sections 191.2600 to 191.2630;

38 (15) The facility and any health care practitioners involved in the hyperbaric 39 oxygen therapy agree to cooperate with the commission to provide an annual data 40 summary treatment report sufficient to assess the efficacy of alternative treatment 41 modalities for treating veterans with posttraumatic stress disorder and traumatic brain 42 injuries; and

43 (16) The facility receives advance approval from the commission as described in44 section 191.2615.

191.2615. 1. (1) There is hereby created in the state treasury the "Veterans Traumatic Brain Injury Treatment and Recovery Fund". The fund shall consist of any appropriations, gifts, bequests, or public or private donations to such fund. The state treasurer shall be custodian of the fund. In accordance with sections 30.170 and 30.180, the state treasurer may approve disbursements. The fund shall be a dedicated fund and, upon appropriation, moneys in this fund shall be used solely for reimbursements to facilities for hyperbaric oxygen therapy provided to veterans, for administrative expenses incurred by the commission in distributing such reimbursements, and for studies on the use of alternative therapies to treat veterans with posttraumatic stress logitaria disorder and traumatic brain injuries.

11 (2) Notwithstanding the provisions of section 33.080 to the contrary, any moneys 12 remaining in the fund at the end of the biennium shall not revert to the credit of the 13 general revenue fund.

(3) The state treasurer shall invest moneys in the fund in the same manner as
other funds are invested. Any interest and moneys earned on such investments shall be
credited to the fund.

2. Any facility that intends to seek reimbursement from the fund for hyperbaric oxygen therapy provided to a veteran shall request advance approval from the commission for reimbursement before providing such therapy. Upon approval by the commission, the commission shall set aside the appropriate amount of funds to ensure full payment for the veteran's therapy. If moneys remaining in the fund are insufficient to ensure full payment, the commission shall deny the facility's request for advance approval.

3. If at the end of the six-month period immediately following the date the commission approved the facility's request for advance approval the facility has not submitted any bills to the commission for the veteran or provided any therapy for the veteran, the commission shall notify the veteran and the facility that the funding

reserved for the veteran shall expire within thirty days if the facility fails to notify the commission that therapy is scheduled or continued. If the facility fails to notify the commission that therapy is scheduled or continued within thirty days, the commission shall release the funds reserved for the veteran and make them available for another veteran's therapy under sections 191.2600 to 191.2630.

4. After receiving advance approval from the commission and providing hyperbaric oxygen therapy to a veteran in accordance with sections 191.2600 to 191.2630, the facility shall not bill the veteran for the therapy but shall submit the bill for the therapy to the commission.

5. The commission shall pay the bill for the therapy received in accordance with subsection 4 of this section from the fund within forty-five days of receipt. If the costs of the therapy exceed the availability of moneys remaining in the fund, the facility shall not hold the veteran responsible for any payment, and the commission shall not have any obligation to make payments to the facility in an amount that exceeds the amount that was set aside upon advance approval as described in subsection 2 of this section.

6. The commission shall seek reimbursement for payments made to facilities for treating veterans with hyperbaric oxygen therapy from any of the following entities based on the efficacy of treatments as demonstrated in the healing of traumatic brain injuries through hyperbaric oxygen therapy by cognitive testing, brain scans, or other assessment protocols medically accepted by the United States Food and Drug Administration or the United States Department of Defense under the War Risk Insurance Act, as amended:

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(1) The Tricare program of the United States Department of Defense;

(2) Appropriate federal agencies, including the Veterans Health Administration;
 and

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(3) Any other responsible third-party payer.

54 7. The department of health and senior services shall award funds to entities to 55 study the use of alternative therapies to treat veterans with posttraumatic stress 56 disorder and traumatic brain injuries.

191.2620. 1. Any facility may approve hyperbaric oxygen therapy for a veteran 2 in accordance with sections 191.2600 to 191.2630.

2. A licensing board shall not revoke, fail to renew, suspend, or take any action against a health care practitioner based solely on the health care practitioner's recommendations to a veteran regarding access to or treatment with hyperbaric oxygen therapy.

3. No state agency shall take any action, or assist in any action, against a health
care practitioner's Medicare or Medicaid certification based solely on the health care
practitioner's recommendation that a veteran have access to hyperbaric oxygen therapy.

4. No official employee or agent of the state shall block or attempt to block access
to hyperbaric oxygen therapy by a veteran who meets all requirements to receive such
therapy under sections 191.2600 to 191.2630.

13 5. Counseling, advice, or recommendations provided by a health care 14 practitioner consistent with the medical standards of care shall not be considered a 15 violation of sections 191.2600 to 191.2630.

6. Hyperbaric oxygen therapy may be used under the direction of an institutional review board with a national clinical trial number for the purpose of collecting clinical trial data.

191.2625. 1. Any facility that receives reimbursement from the fund shall:

2 (1) Provide reports on individual veterans and groups of veterans to the 3 commission on measured health improvements from accepted and approved cognitive 4 testing protocols, brain imaging, or other medical assessments approved by the industry, 5 the United States Food and Drug Administration, the United States Department of 6 Defense, Tricare, or the Centers for Medicare and Medicaid Services conducted before 7 and after therapy; and

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(2) Submit an annual report to the commission with the following information:

9 (a) The number of veterans who received hyperbaric oxygen therapy at the 10 facility;

11 (b) The demographics of the veterans who received hyperbaric oxygen therapy 12 at the facility;

13 (c) The number of actual hyperbaric oxygen therapy dives by veterans 14 completed at the facility;

15 (d) Cognitive test results of veterans who received hyperbaric oxygen therapy at 16 the facility; and

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(e) Any testimonials provided by veterans voluntarily.

2. (1) Before January first each year, the commission shall prepare a report detailing each treatment of hyperbaric oxygen therapy provided to a veteran in accordance with sections 191.2600 to 191.2630, the provider type for each treatment provided, the number of veterans treated or served, the treatment outcomes for the veterans treated or served, and a detailed accounting of the moneys used in the fund during the immediately preceding fiscal year.

24 (2) The commission shall submit the report prepared under subdivision (1) of 25 this subsection to the governor, the president pro tempore of the senate, the speaker of

26 the house of representatives, and the director of the department of health and senior 27 services.

3. Before January thirtieth each year, the department of health and senior
 services shall submit to the governor a report containing:

30 (1) Findings and recommendations related to the administration of sections 31 191.2600 to 191.2630;

(2) Findings and recommendations from any studies funded under section
 191.2615 regarding the efficacy of alternative therapies to treat posttraumatic stress
 disorder and traumatic brain injuries; and

(3) Recommendations on budgetary, legislative, or regulatory changes needed to
 expand access to alternative therapies for veterans with posttraumatic stress disorder
 and traumatic brain injuries.

191.2630. The commission and the department of health and senior services shall jointly promulgate all necessary rules and regulations for the administration of sections 191.2600 to 191.2630. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2024, shall be invalid and void.

301.3181. Any person who served as a member of the Armed Forces of the 2 United States in Afghanistan and Iraq, who was awarded the Afghanistan Campaign 3 medal and the Iraq Campaign medal, may apply for Afghanistan and Iraq Veteran 4 vehicle license plates, for any motor vehicle the person owns, either solely or jointly, 5 other than an apportioned motor vehicle or a commercial motor vehicle licensed in 6 excess of twenty-four thousand pounds gross weight. Any such person shall make application for the license plates authorized by this section on a form provided by the 7 director of revenue and furnish such proof of service in Afghanistan and Iraq, the 8 9 awarding of the Afghanistan Campaign medal and the Iraq Campaign medal, and status as currently serving in a branch of the Armed Forces of the United States or as an 10 11 honorably discharged veteran as the director may require. Upon presentation of the proof of eligibility, payment of a fifteen-dollar fee in addition to the regular registration 12 13 fees, and presentation of documents that may be required by law, the director shall then issue license plates bearing letters or numbers or a combination thereof as determined 14 by the director, with the words "AFGHANISTAN & IRAQ VETERAN" in place of the 15

16 words "SHOW-ME STATE". Such plates shall bear the Afghanistan Campaign medal and the Iraq Campaign medal on the left side, with the Afghanistan Campaign medal 17 18 appearing farthest to the left and the Iraq Campaign medal appearing immediately to 19 the right of the Afghanistan Campaign medal. Notwithstanding the provisions of 20 section 301.144, no additional fee shall be charged for the personalization of license 21 plates issued pursuant to this section. The plates shall be clearly visible at night and 22 shall be aesthetically attractive, as prescribed by section 301.130. There shall be no limit 23 on the number of license plates any person qualified pursuant to this section may obtain 24 so long as each set of license plates issued pursuant to this section is issued for a vehicle owned solely or jointly by such person. License plates issued pursuant to this section 25 26 shall not be transferable to any other person except that any registered co-owner of the motor vehicle may operate the motor vehicle for the duration of the year licensed in the 27 event of the death of the qualified person. 28

301.3182. Any person who served as a member of the Armed Forces of the United States in Afghanistan, who was awarded the Afghanistan Campaign medal, may 2 3 apply for Afghanistan Veteran vehicle license plates, for any motor vehicle the person owns, either solely or jointly, other than an apportioned motor vehicle or a commercial 4 5 motor vehicle licensed in excess of twenty-four thousand pounds gross weight. Any such person shall make application for the license plates authorized by this section on a form 6 7 provided by the director of revenue and furnish such proof of service in Afghanistan, the awarding of the Afghanistan Campaign medal, and status as currently serving in a 8 9 branch of the Armed Forces of the United States or as an honorably discharged veteran as the director may require. Upon presentation of the proof of eligibility, payment of a 10 fifteen-dollar fee in addition to the regular registration fees, and presentation of 11 documents that may be required by law, the director shall then issue license plates 12 bearing letters or numbers or a combination thereof as determined by the director, with 13 the words "AFGHANISTAN VETERAN" in place of the words "SHOW-ME STATE". 14 15 Such plates shall bear the Afghanistan Campaign medal on the left side. 16 Notwithstanding the provisions of section 301.144, no additional fee shall be charged for the personalization of license plates issued pursuant to this section. The plates shall 17 be clearly visible at night and shall be aesthetically attractive, as prescribed by section 18 19 301.130. There shall be no limit on the number of license plates any person qualified 20 pursuant to this section may obtain so long as each set of license plates issued pursuant 21 to this section is issued for a vehicle owned solely or jointly by such person. License 22 plates issued pursuant to this section shall not be transferable to any other person except

- 23 that any registered co-owner of the motor vehicle may operate the motor vehicle for the
- 24 duration of the year licensed in the event of the death of the qualified person.