# HOUSE BILL 1200

## By: Delegates Pena-Melnyk, Anderson, Barnes, Branch, Braveboy, Carr, Carter, Conaway, Davis, Dumais, Frick, Glenn, Harper, Haynes, Holmes, Nathan-Pulliam, Oaks, Stukes, Summers, Swain, F. Turner, V. Turner, Valderrama, Valentino-Smith, Vaughn, Waldstreicher, A. Washington, and Wilson

Introduced and read first time: February 7, 2014 Assigned to: Judiciary

Committee Report: Favorable with amendments House action: Adopted with floor amendments Read second time: March 10, 2014

CHAPTER \_\_\_\_\_

1 AN ACT concerning

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E4

### Public Safety – Eyewitness Identification – Procedures

3 FOR the purpose of requiring, on or before a certain date, each law enforcement 4 agency in the State to adopt and implement a certain policy relating to certain  $\mathbf{5}$ identification procedures and file a copy with the Department of State Police; 6 requiring the Department, on or before a certain date, to compile certain written 7 policies; requiring the Department to allow public inspection of certain policies; 8 requiring that a certain identification procedure be conducted by a certain 9 administrator; requiring certain identification procedures to be conducted in a certain manner; requiring that a certain record of a certain identification 10 procedure be made; requiring evidence of a failure to comply with this Act to be 11 12dealt with by a certain court in a certain manner; defining certain terms; providing for a delayed effective date; and generally relating to eyewitness 13 identifications. 14

#### 15 BY adding to

- 16 Article Public Safety
- 17 Section 3–506(d) and 3–506.1
- 18 Annotated Code of Maryland
- 19 (2011 Replacement Volume and 2013 Supplement)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



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$egin{array}{c} 1 \ 2 \end{array}$	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
3	Article – Public Safety
4	3–506.
$5\\6$	(D) (1) ON OR BEFORE <del>August 1, 2014</del> <u>January 1, 2015</u> , each law enforcement agency in the State shall:
7 8	(I) 1. ADOPT THE POLICE TRAINING COMMISSION'S EYEWITNESS IDENTIFICATION MODEL POLICY OF 2012; OR
9 10 11	2. ADOPT AND IMPLEMENT A WRITTEN POLICY RELATING TO IDENTIFICATION PROCEDURES THAT COMPLIES WITH § 3–506.1 OF THIS SUBTITLE; AND
$\begin{array}{c} 12\\ 13 \end{array}$	(II) FILE A COPY OF THE WRITTEN POLICY WITH THE DEPARTMENT OF STATE POLICE.
$14 \\ 15 \\ 16 \\ 17$	(2) ON OR BEFORE DECEMBER 31, 2014 FEBRUARY 1, 2015, THE DEPARTMENT OF STATE POLICE SHALL COMPILE THE WRITTEN POLICIES RELATING TO IDENTIFICATION PROCEDURES OF EACH LAW ENFORCEMENT AGENCY IN THE STATE.
$\begin{array}{c} 18\\19\end{array}$	(3) THE DEPARTMENT OF STATE POLICE SHALL ALLOW PUBLIC INSPECTION OF EACH POLICY COMPILED UNDER THIS SUBSECTION.
20	3-506.1.
$\begin{array}{c} 21 \\ 22 \end{array}$	(A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.
$\frac{23}{24}$	(2) "Administrator" means the person conducting an identification procedure.
$\frac{25}{26}$	(3) "BLIND" MEANS THE ADMINISTRATOR DOES NOT KNOW THE IDENTITY OF THE SUSPECT.
$27 \\ 28 \\ 29$	(4) "BLINDED" MEANS THE ADMINISTRATOR MAY KNOW WHO THE SUSPECT IS BUT DOES NOT KNOW WHICH LINEUP MEMBER IS BEING VIEWED BY THE EYEWITNESS.
$\begin{array}{c} 30\\ 31 \end{array}$	(5) "EYEWITNESS" MEANS A PERSON WHO OBSERVES ANOTHER PERSON AT OR NEAR THE SCENE OF AN OFFENSE.

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1 (6) "FILLER" MEANS A PERSON OR A PHOTOGRAPH OF A PERSON 2 WHO IS NOT SUSPECTED OF AN OFFENSE AND IS INCLUDED IN AN 3 IDENTIFICATION PROCEDURE.

4 **(7) "FOLDER SHUFFLE METHOD" MEANS A SYSTEM FOR** 5 **CONDUCTING A PHOTO LINEUP THAT:** 

6 (I) COMPLIES WITH THE REQUIREMENTS OF THIS SECTION; 7 AND

8 (II) IS CONDUCTED BY PLACING PHOTOGRAPHS IN 9 FOLDERS, RANDOMLY NUMBERING THE FOLDERS, SHUFFLING THE FOLDERS, 10 AND THEN PRESENTING THE FOLDERS SEQUENTIALLY SO THAT THE 11 ADMINISTRATOR CANNOT SEE OR TRACK WHICH PHOTOGRAPH IS BEING 12 PRESENTED TO THE EYEWITNESS UNTIL AFTER THE PROCEDURE IS 13 COMPLETED.

(8) "IDENTIFICATION PROCEDURE" MEANS A PROCEDURE IN
WHICH A LIVE LINEUP IS CONDUCTED OR AN ARRAY OF PHOTOGRAPHS,
INCLUDING A PHOTOGRAPH OF A SUSPECT AND ADDITIONAL PHOTOGRAPHS OF
OTHER PERSONS NOT SUSPECTED OF THE OFFENSE, IS DISPLAYED TO AN
EYEWITNESS IN HARD COPY FORM OR BY COMPUTER FOR THE PURPOSE OF
DETERMINING WHETHER THE EYEWITNESS IDENTIFIES THE SUSPECT AS THE
PERPETRATOR.

21 (9) "IDENTIFICATION STATEMENT" MEANS A DOCUMENTED 22 STATEMENT THAT IS SOUGHT BY THE ADMINISTRATOR WHEN AN 23 IDENTIFICATION IS MADE:

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(I) FROM THE EYEWITNESS;

(II) IN THE OWN WORDS OF THE EYEWITNESS, DESCRIBING
THE EYEWITNESS'S CONFIDENCE LEVEL THAT THE PERSON IDENTIFIED IS THE
PERPETRATOR OF THE CRIME;

28 (III) GIVEN AT THE TIME OF THE VIEWING BY THE 29 EYEWITNESS DURING THE IDENTIFICATION PROCEDURE; AND

30 (IV) GIVEN BEFORE THE EYEWITNESS IS GIVEN FEEDBACK.

(10) "LIVE LINEUP" MEANS A PROCEDURE IN WHICH A
 PERPETRATOR IS PLACED AMONG A GROUP OF OTHER PERSONS WHOSE
 GENERAL APPEARANCE RESEMBLES THE PERPETRATOR.

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(2) **(I) (II)** THE FOLDER SHUFFLE METHOD. (3) (4) (C) IN AN IDENTIFICATION PROCEDURE: (1) (2) (3) **(**D**)** IF AN EYEWITNESS HAS PREVIOUSLY PARTICIPATED IN AN IDENTIFICATION PROCEDURE IN CONNECTION WITH THE IDENTIFICATION OF ANOTHER PERSON SUSPECTED OF INVOLVEMENT IN THE OFFENSE, THE

 $\mathbf{5}$ **(B)** (1) AN IDENTIFICATION PROCEDURE SHALL BE CONDUCTED BY A 6 BLIND OR BLINDED ADMINISTRATOR.

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AN ADMINISTRATOR MAY BE BLINDED THROUGH THE USE OF:

(11) "PERPETRATOR" MEANS A PERSON WHO COMMITTED AN

(12) "SUSPECT" MEANS A PERSON WHO IS SUSPECTED OF

8 AN AUTOMATED COMPUTER PROGRAM THAT PREVENTS 9 THE ADMINISTRATOR FROM SEEING WHICH PHOTOS THE EYEWITNESS IS 10 VIEWING UNTIL AFTER THE IDENTIFICATION PROCEDURE IS COMPLETED; OR

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12**BEFORE AN IDENTIFICATION PROCEDURE IS CONDUCTED, AN** 13EYEWITNESS SHALL BE INSTRUCTED, WITHOUT OTHER EYEWITNESSES 14PRESENT, THAT THE PERPETRATOR MAY OR MAY NOT BE AMONG THE PERSONS 15IN THE IDENTIFICATION PROCEDURE.

16WHEN AN IDENTIFICATION IS MADE IN A LIVE LINEUP OR PHOTO ARRAY, THE ADMINISTRATOR SHALL DOCUMENT IN WRITING ALL 1718 **IDENTIFICATION STATEMENTS MADE BY THE EYEWITNESS.** 

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20EACH FILLER SHALL RESEMBLE THE DESCRIPTION OF THE 21PERPETRATOR GIVEN BY THE EYEWITNESS IN SIGNIFICANT PHYSICAL 22FEATURES, INCLUDING ANY UNIQUE OR UNUSUAL FEATURES;

23AT LEAST FIVE FILLERS, IN ADDITION TO THE PERPETRATOR, SHALL BE INCLUDED WHEN AN ARRAY OF PHOTOGRAPHS IS DISPLAYED TO AN 2425**EYEWITNESS: AND** 

26AT LEAST FOUR FILLERS, IN ADDITION TO THE PERPETRATOR, 27SHALL BE INCLUDED IN A LIVE LINEUP.

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OFFENSE.

COMMITTING AN OFFENSE.

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1 FILLERS IN THE IDENTIFICATION PROCEDURE SHALL BE DIFFERENT FROM THE  $\mathbf{2}$ FILLERS USED IN ANY PRIOR IDENTIFICATION PROCEDURE. 3 **(E)** IF THERE ARE MULTIPLE EYEWITNESSES: 4 (1) THE IDENTIFICATION PROCEDURE SHALL BE CONDUCTED  $\mathbf{5}$ **SEPARATELY FOR EACH EYEWITNESS;** 6 (2) THE SUSPECT SHALL BE PLACED IN A DIFFERENT POSITION 7 FOR EACH IDENTIFICATION PROCEDURE CONDUCTED FOR EACH EYEWITNESS: 8 AND 9 (3) THE EYEWITNESSES MAY NOT BE ALLOWED TO COMMUNICATE 10 WITH EACH OTHER UNTIL ALL IDENTIFICATION PROCEDURES HAVE BEEN 11 COMPLETED. 12**(F)** (1) EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS 13 SUBSECTION, THE ADMINISTRATOR SHALL MAKE A WRITTEN RECORD OF THE 14 **IDENTIFICATION PROCEDURE THAT INCLUDES THE FOLLOWING INFORMATION: IDENTIFICATION** 15**(I)** ALL AND NONIDENTIFICATION **RESULTS OBTAINED DURING THE IDENTIFICATION PROCEDURES;** 16 17**(II)** THE SIGNED IDENTIFICATION STATEMENT OF THE 18 EYEWITNESS; 19 (III) THE NAMES OF ALL PERSONS PRESENT AT THE 20**IDENTIFICATION PROCEDURE:** 21**(IV)** THE DATE AND TIME OF THE **IDENTIFICATION** 22**PROCEDURE;** 23**(**V**)** ANY EYEWITNESS IDENTIFICATION OF A FILLER; AND 24(VI) ALL PHOTOGRAPHS USED IN THE IDENTIFICATION 25PROCEDURE. 26IF A VIDEO OR AUDIO RECORD OF THE IDENTIFICATION (2) 27**PROCEDURE CAPTURES ALL OF THE INFORMATION IN PARAGRAPH (1) OF THIS** 28SUBSECTION, A WRITTEN RECORD IS NOT REQUIRED. 29<del>(G)</del> FOR AN IDENTIFICATION PROCEDURE:

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$egin{array}{c} 1 \\ 2 \\ 3 \end{array}$	(1) EVIDENCE OF A FAILURE TO COMPLY WITH THE PROVISIONS OF THIS SECTION SHALL BE CONSIDERED BY THE COURT THAT ADJUDICATES A MOTION TO SUPPRESS THE IDENTIFICATION BY THE EYEWITNESS;
4 5 6	(2) EVIDENCE OF A FAILURE TO COMPLY WITH THE PROVISIONS OF THIS SECTION IS ADMISSIBLE IN SUPPORT OF A CLAIM OF EYEWITNESS MISIDENTIFICATION IF THE EVIDENCE IS OTHERWISE ADMISSIBLE; AND
7 8 9 10 11	(3) WHEN EVIDENCE OF A FAILURE TO COMPLY WITH THE PROVISIONS OF THIS SECTION IS PRESENTED AT TRIAL, THE JURY SHALL BE INSTRUCTED THAT THE JURY MAY CONSIDER CREDIBLE EVIDENCE OF NONCOMPLIANCE IN DETERMINING THE RELIABILITY OF AN EYEWITNESS IDENTIFICATION.

SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
 July <u>October</u> January 1, 2014 2016.

Approved:

Governor.

Speaker of the House of Delegates.

President of the Senate.