House Joint Resolution

A joint resolution proposing an amendment to Section 4 of Article VII and the creation of a new section in Article XII of the State Constitution to allow the Legislature to limit growth in the assessed value of homestead and specified nonhomestead property to the growth rate in just value, to prohibit increases in the assessed value of homestead and specified nonhomestead property if the just value of the property decreases, and to provide an effective date.

Be It Resolved by the Legislature of the State of Florida:

That the following amendment to Section 4 of Article VII and the creation of a new section in Article XII of the State Constitution are agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

ARTICLE VII

FINANCE AND TAXATION

- SECTION 4. Taxation; assessments.—By general law regulations shall be prescribed which shall secure a just valuation of all property for ad valorem taxation, provided:
- (a) Agricultural land, land producing high water recharge to Florida's aquifers, or land used exclusively for

Page 1 of 11

noncommercial recreational purposes may be classified by general law and assessed solely on the basis of character or use.

- (b) As provided by general law and subject to conditions, limitations, and reasonable definitions specified therein, land used for conservation purposes shall be classified by general law and assessed solely on the basis of character or use.
- (c) Pursuant to general law tangible personal property held for sale as stock in trade and livestock may be valued for taxation at a specified percentage of its value, may be classified for tax purposes, or may be exempted from taxation.
- (d) All persons entitled to a homestead exemption under Section 6 of this Article shall have their homestead assessed at just value as of January 1 of the year following the effective date of this amendment. This assessment shall change only as provided in this subsection.
- (1) Assessments subject to this subsection shall be changed annually on January 1st of each year; but those changes in assessments shall not exceed the <u>lowest lower</u> of the following:
- a. Three percent (3%) of the assessment for the prior year.
- b. The percent change in the Consumer Price Index for all urban consumers, U.S. City Average, all items 1967=100, or successor reports for the preceding calendar year as initially reported by the United States Department of Labor, Bureau of Labor Statistics.

c. The percent change in the homestead property's just value, if the change is greater than or equal to zero and the legislature so provides by general law.

- (2) The legislature may provide by general law that an assessment does not increase if the just value of the homestead property is less than its just value on the preceding January 1.
 - (3) $\frac{(2)}{(2)}$ No assessment shall exceed just value.
- $\underline{(4)}$ After any change of ownership, as provided by general law, homestead property shall be assessed at just value as of January 1 of the following year, unless the provisions of paragraph $\underline{(9)}$ $\underline{(8)}$ apply. Thereafter, the homestead shall be assessed as provided in this subsection.
- (5) (4) New homestead property shall be assessed at just value as of January 1st of the year following the establishment of the homestead, unless the provisions of paragraph (9) (8) apply. That assessment shall only change as provided in this subsection.
- (6)(5) Changes, additions, reductions, or improvements to homestead property shall be assessed as provided for by general law; provided, however, after the adjustment for any change, addition, reduction, or improvement, the property shall be assessed as provided in this subsection.
- $\underline{(7)}$ (6) In the event of a termination of homestead status, the property shall be assessed as provided by general law.
- $\underline{(8)}$ (7) The provisions of this amendment are severable. If any of the provisions of this amendment shall be held

unconstitutional by any court of competent jurisdiction, the decision of such court shall not affect or impair any remaining provisions of this amendment.

- (9) (8) a. A person who establishes a new homestead as of January 1, 2009, or January 1 of any subsequent year and who has received a homestead exemption pursuant to Section 6 of this Article as of January 1 of either of the two years immediately preceding the establishment of the new homestead is entitled to have the new homestead assessed at less than just value. If this revision is approved in January of 2008, a person who establishes a new homestead as of January 1, 2008, is entitled to have the new homestead assessed at less than just value only if that person received a homestead exemption on January 1, 2007. The assessed value of the newly established homestead shall be determined as follows:
- 1. If the just value of the new homestead is greater than or equal to the just value of the prior homestead as of January 1 of the year in which the prior homestead was abandoned, the assessed value of the new homestead shall be the just value of the new homestead minus an amount equal to the lesser of \$500,000 or the difference between the just value and the assessed value of the prior homestead as of January 1 of the year in which the prior homestead was abandoned. Thereafter, the homestead shall be assessed as provided in this subsection.
- 2. If the just value of the new homestead is less than the just value of the prior homestead as of January 1 of the year in

which the prior homestead was abandoned, the assessed value of the new homestead shall be equal to the just value of the new homestead divided by the just value of the prior homestead and multiplied by the assessed value of the prior homestead.

However, if the difference between the just value of the new homestead and the assessed value of the new homestead calculated pursuant to this sub-subparagraph is greater than \$500,000, the assessed value of the new homestead shall be increased so that the difference between the just value and the assessed value equals \$500,000. Thereafter, the homestead shall be assessed as provided in this subsection.

- b. By general law and subject to conditions specified therein, the legislature shall provide for application of this paragraph to property owned by more than one person.
- (e) The legislature may, by general law, for assessment purposes and subject to the provisions of this subsection, allow counties and municipalities to authorize by ordinance that historic property may be assessed solely on the basis of character or use. Such character or use assessment shall apply only to the jurisdiction adopting the ordinance. The requirements for eligible properties must be specified by general law.
- (f) A county may, in the manner prescribed by general law, provide for a reduction in the assessed value of homestead property to the extent of any increase in the assessed value of that property which results from the construction or

Page 5 of 11

reconstruction of the property for the purpose of providing living quarters for one or more natural or adoptive grandparents or parents of the owner of the property or of the owner's spouse if at least one of the grandparents or parents for whom the living quarters are provided is 62 years of age or older. Such a reduction may not exceed the lesser of the following:

(1) The increase in assessed value resulting from construction or reconstruction of the property.

- (2) Twenty percent of the total assessed value of the property as improved.
- (g) For all levies other than school district levies, assessments of residential real property, as defined by general law, which contains nine units or fewer and which is not subject to the assessment limitations set forth in subsections (a) through (d) shall change only as provided in this subsection.
- (1) Assessments subject to this subsection shall be changed annually on the date of assessment provided by $law_{, +}$ but those changes in assessments shall not exceed the lower of the following:
 - a. Ten percent (10%) of the assessment for the prior year.
- b. The percent change in the property's just value, if the change is greater than or equal to zero and the legislature so provides by general law.
- (2) The legislature may provide by general law that an assessment does not increase if the just value of the property is less than its just value on the preceding date of assessment

Page 6 of 11

157 provided by law.

- (3) (3) (2) No assessment shall exceed just value.
- (4)(3) After a change of ownership or control, as defined by general law, including any change of ownership of a legal entity that owns the property, such property shall be assessed at just value as of the next assessment date. Thereafter, such property shall be assessed as provided in this subsection.
- (5)(4) Changes, additions, reductions, or improvements to such property shall be assessed as provided for by general law; however, after the adjustment for any change, addition, reduction, or improvement, the property shall be assessed as provided in this subsection.
- (h) For all levies other than school district levies, assessments of real property that is not subject to the assessment limitations set forth in subsections (a) through (d) and (g) shall change only as provided in this subsection.
- (1) Assessments subject to this subsection shall be changed annually on the date of assessment provided by $law_{\underline{\prime}} \div but$ those changes in assessments shall not exceed the lower of the following:
 - a. Ten percent (10%) of the assessment for the prior year.
- b. The percent change in the property's just value, if the change is greater than or equal to zero and the legislature so provides by general law.
- (2) The legislature may provide by general law that an assessment does not increase if the just value of the property

Page 7 of 11

is less than its just value on the preceding date of assessment provided by law.

(3) (3) (2) No assessment shall exceed just value.

- (4)(3) The legislature must provide that such property shall be assessed at just value as of the next assessment date after a qualifying improvement, as defined by general law, is made to such property. Thereafter, such property shall be assessed as provided in this subsection.
- (5)(4) The legislature may provide that such property shall be assessed at just value as of the next assessment date after a change of ownership or control, as defined by general law, including any change of ownership of the legal entity that owns the property. Thereafter, such property shall be assessed as provided in this subsection.
- (6)(5) Changes, additions, reductions, or improvements to such property shall be assessed as provided for by general law.÷
 However, after the adjustment for any change, addition, reduction, or improvement, the property shall be assessed as provided in this subsection.
- (i) The legislature, by general law and subject to conditions specified therein, may prohibit the consideration of the following in the determination of the assessed value of real property used for residential purposes:
- (1) Any change or improvement made for the purpose of improving the property's resistance to wind damage.
 - (2) The installation of a renewable energy source device.

Page 8 of 11

209	(j)(1) The assessment of the following working waterfront
210	properties shall be based upon the current use of the property:
211	a. Land used predominantly for commercial fishing
212	purposes.
213	b. Land that is accessible to the public and used for
214	vessel launches into waters that are navigable.
215	c. Marinas and drystacks that are open to the public.
216	d. Water-dependent marine manufacturing facilities,
217	commercial fishing facilities, and marine vessel construction
218	and repair facilities and their support activities.
219	(2) The assessment benefit provided by this subsection is
220	subject to conditions and limitations and reasonable definitions
221	as specified by the legislature by general law.
222	ARTICLE XII
223	SCHEDULE
224	Property tax assessments.—This section and the amendment to
225	Section 4 of Article VII addressing the limitation on the growth
226	of assessed value for homestead and specified nonhomestead
227	property, and homestead and specified nonhomestead property
228	having a declining just value, shall take effect January 1,
229	<u>2017.</u>
230	BE IT FURTHER RESOLVED that the following statement be
231	placed on the ballot:
232	CONSTITUTIONAL AMENDMENT
233	ARTICLE VII, SECTION 4

Page 9 of 11

ARTICLE XII

CODING: Words stricken are deletions; words underlined are additions.

PROPERTY TAX ASSESSMENTS; GROWTH RATE LIMITATIONS;

DECLINING PROPERTY VALUE.—Proposing an amendment to the State

Constitution to authorize the Legislature to limit growth in the assessed value of homestead and specified nonhomestead property to reflect the growth rate in the just value of the property, and to authorize the Legislature to prohibit homestead and specified nonhomestead property assessment increases if the property's just value is less than just value from the prior year. If approved by voters, the amendment takes effect January 1, 2017.

BE IT FURTHER RESOLVED that the following statement be placed on the ballot if a court declares the preceding statement defective and the decision of the court is not reversed:

CONSTITUTIONAL AMENDMENT

ARTICLE VII, SECTION 4

ARTICLE XII

PROPERTY TAX ASSESSMENTS; GROWTH RATE LIMITATIONS;

DECLINING PROPERTY VALUE.—Proposing an amendment to the State

Constitution:

value of homestead property to the lesser of 3 percent or the inflation rate. In certain circumstances, this could lead to the assessed value of homestead property growing at a faster rate than just value. Therefore, the amendment allows the Legislature to add an additional limit to the rate of growth for assessed value of homestead property. The growth rate would be limited to

Page 10 of 11

3 percent, the inflation rate, or the percent change in the homestead property's just value, whichever is least. If approved by voters, the amendment takes effect January 1, 2017.

- value of nonhomestead property to 10 percent of the prior year assessment. In certain circumstances, this could lead to the assessed value of the property growing at a faster rate than just value. Therefore, the amendment allows the Legislature to add an additional limit to the rate of growth for assessed value of specified nonhomestead property. The growth rate would be limited to the lesser of 10 percent of the prior year assessment or the percent change in the specified nonhomestead property's just value. If approved by voters, the amendment takes effect January 1, 2017.
- (3) In certain circumstances, the State Constitution requires the assessed value of homestead and specified nonhomestead property to increase when the just value of the property decreases. Therefore, the amendment allows the Legislature to provide that the assessment of homestead and specified nonhomestead property does not increase if the just value of the property is less than its just value on the preceding date of assessment. If approved by voters, the amendment takes effect January 1, 2017.