# Second Regular Session Sixty-ninth General Assembly STATE OF COLORADO

#### REREVISED

This Version Includes All Amendments Adopted in the Second House

LLS NO. 14-0807.03 Jane Ritter x4342

**SENATE BILL 14-203** 

#### SENATE SPONSORSHIP

Lambert and Newell,

## **HOUSE SPONSORSHIP**

May and Gardner,

**Senate Committees** 

Judiciary Appropriations **House Committees** 

Judiciary Appropriations

### A BILL FOR AN ACT

101 CONCERNING THE OFFICE OF THE RESPONDENT PARENTS' COUNSEL IN
102 CASES OF ALLEGED CHILD ABUSE OR NEGLECT.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://www.leg.state.co.us/billsummaries">http://www.leg.state.co.us/billsummaries</a>.)

The bill establishes the office of the respondent parents' counsel in the state judicial department, effective July 1, 2015, to provide high-quality legal representation to parents involved in dependency and neglect proceedings and who lack the financial means to obtain legal representation.

HOUSE 3rd Reading Unamended May 5, 2014

HOUSE nd Reading Unamended May 2, 2014

SENATE 3rd Reading Unamended April 30, 2014

SENATE Amended 2nd Reading April 29, 2014

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u>

Capital letters indicate new material to be added to existing statute.

Dashes through the words indicate deletions from existing statute.

1	Be it enacted by the General Assembly of the State of Colorado:
2	<b>SECTION 1.</b> In Colorado Revised Statutes, <b>add</b> article 92 to title
3	13 as follows:
4	ARTICLE 92
5	Office of the Respondent Parents' Counsel
6	$\textbf{13-92-101. Legislative declaration.} (1) \ The \ GENERAL \ ASSEMBLY$
7	FINDS AND DECLARES THAT:
8	(a) RESPONDENT PARENTS' COUNSEL PLAYS A CRITICAL ROLE IN
9	HELPING ACHIEVE THE BEST OUTCOMES FOR CHILDREN INVOLVED IN
10	DEPENDENCY AND NEGLECT PROCEEDINGS BY PROVIDING EFFECTIVE
11	LEGAL REPRESENTATION FOR PARENTS IN DEPENDENCY AND NEGLECT
12	PROCEEDINGS, PROTECTING DUE PROCESS AND STATUTORY RIGHTS,
13	PRESENTING BALANCED INFORMATION TO JUDGES, AND PROMOTING THE
14	PRESERVATION OF FAMILY RELATIONSHIPS WHEN APPROPRIATE;
15	(b) THERE IS A NEED TO ESTABLISH ADDITIONAL AND EQUITABLE
16	FUNDING TO COMPENSATE RESPONDENT PARENTS' COUNSEL; AND
17	(c) A CLEAR SET OF PRACTICE STANDARDS FOR RESPONDENT
18	PARENTS' COUNSEL NEEDS TO BE ESTABLISHED AND MADE AVAILABLE TO
19	ALL PARTIES INVOLVED IN DEPENDENCY AND NEGLECT PROCEEDINGS.
20	(2) THEREFORE, THE GENERAL ASSEMBLY DECLARES THAT IT IS IN
21	THE BEST INTERESTS OF THE CHILDREN AND PARENTS OF THE STATE OF
22	COLORADO TO HAVE AN INDEPENDENT OFFICE TO OVERSEE THE
23	RESPONDENT PARENTS' COUNSEL TO IMPROVE THE QUALITY OF LEGAL
24	REPRESENTATION FOR PARENTS INVOLVED IN DEPENDENCY AND NEGLECT
25	PROCEEDINGS AND WHO OFTEN DO NOT HAVE THE FINANCIAL MEANS TO
26	AFFORD LEGAL REPRESENTATION.

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1	(3) IT IS THE INTENT OF THE GENERAL ASSEMBLY TO ESTABLISH
2	THE OFFICE OF THE RESPONDENT PARENTS' COUNSEL IN THE STATE
3	JUDICIAL DEPARTMENT, BEGINNING <u>JANUARY 1, 2016.</u> IT IS THE FURTHER
4	INTENT OF THE GENERAL ASSEMBLY THAT <u>ALL EXISTING AND NEW STATE</u>
5	PAID RESPONDENT PARENT COUNSEL APPOINTMENTS BE TRANSFERRED ON
6	JANUARY 1, 2016, TO THE OPERATIONAL STRUCTURE RECOMMENDED IN
7	THE FINAL REPORT TO THE OFFICE OF THE STATE COURT ADMINISTRATOR
8	BY THE RESPONDENT PARENTS' COUNSEL WORK GROUP, DUE ON OR BEFORE
9	SEPTEMBER 30, 2014.
10	(4) (a) TO IMPLEMENT THE RECOMMENDATIONS FROM THE
11	RESPONDENT PARENTS' COUNSEL WORK GROUP, AS REFERENCED IN
12	SUBSECTION (3) OF THIS SECTION, THE STATE JUDICIAL DEPARTMENT
13	SHALL INCLUDE AN APPROPRIATE FISCAL REQUEST TO THE JOINT BUDGET
14	COMMITTEE ON OR BEFORE NOVEMBER 1, 2014.
15	(b) THE COSTS ASSOCIATED WITH THE ESTABLISHMENT OF THE
16	OFFICE, INCLUDING ANY ASSOCIATED FTE, SHALL BE PAID FOR BY A
17	TRANSFER FROM THE STATE JUDICIAL DEPARTMENT MANDATED COSTS
18	LINE ITEM. IT IS THE FURTHER INTENT OF THE GENERAL ASSEMBLY THAT,
19	FOR FISCAL YEAR 2015-16 AND FISCAL YEARS THEREAFTER, AN
20	APPROPRIATION SHALL BE MADE TO THE OFFICE OF THE RESPONDENT
21	PARENTS' COUNSEL FOR THE PURPOSE OF PAYMENT OF ALL FINANCIAL
22	OBLIGATIONS PREVIOUSLY COVERED BY THE STATE JUDICIAL DEPARTMENT
23	MANDATED COSTS LINE ITEM RELATING TO THE PROVISION OF SERVICES
24	PROVIDED BY THE RESPONDENT PARENTS' COUNSEL AS SET FORTH IN THIS
25	ARTICLE.
26	13-92-102. Definitions. As used in this article, unless the
27	CONTEXT OTHERWISE REQUIRES:

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1	(1) "CHILD" MEANS A PERSON UNDER EIGHTEEN YEARS OF AGE.
2	(2) "DEPARTMENT" MEANS THE JUDICIAL DEPARTMENT.
3	(3) "OFFICE" MEANS THE OFFICE OF THE RESPONDENT PARENTS'
4	COUNSEL ESTABLISHED IN SECTION 13-92-103.
5	(4) "PARENT" MEANS A NATURAL PARENT OF A CHILD, AS MAY
6	BE ESTABLISHED PURSUANT TO ARTICLE 4 OF TITLE 19, C.R.S., A
7	PARENT BY ADOPTION, OR A LEGAL GUARDIAN.
8	13-92-103. Office of the respondent parents' counsel -
9	established. On and after <u>January 1, 2016</u> , the office of the
10	RESPONDENT PARENTS' COUNSEL IS CREATED WITHIN THE JUDICIAL
11	DEPARTMENT. IT IS THE RESPONSIBILITY OF THE OFFICE TO WORK
12	COOPERATIVELY WITH LOCAL JUDICIAL DISTRICTS AND ATTORNEYS TO
13	FORM A PARTNERSHIP BETWEEN THOSE ENTITIES AND PERSONS, PARENTS,
14	AND THE STATE FOR THE PURPOSE OF ENSURING THE PROVISION OF
15	UNIFORM, HIGH-QUALITY LEGAL REPRESENTATION FOR PARENTS INVOLVED
16	IN JUDICIAL DEPENDENCY AND NEGLECT PROCEEDINGS IN COLORADO AND
17	WHO LACK THE FINANCIAL MEANS TO AFFORD LEGAL REPRESENTATION.
18	13-92-104. Duties of the office of the respondent parents'
19	<b>counsel.</b> (1) The office has the following duties, at a minimum:
20	(a) Enhancing the provision of respondent parent counsel
21	SERVICES IN COLORADO BY:
22	(I) Ensuring the provision and availability of high-quality
23	LEGAL REPRESENTATION FOR PARENTS INVOLVED IN DEPENDENCY AND
24	NEGLECT PROCEEDINGS BROUGHT PURSUANT TO ARTICLE 3 OF TITLE 19,
25	C.R.S., AND AS PROVIDED FOR IN SECTION 19-3-202, C.R.S.; AND
26	(II) MAKING RECOMMENDATIONS FOR MINIMUM PRACTICE
27	STANDARDS TO WHICH ATTORNEYS SERVING AS RESPONDENT PARENT

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1	COUNSEL SHALL BE HELD;
2	(b) ESTABLISHING FAIR AND REALISTIC STATE RATES BY WHICH TO
3	COMPENSATE RESPONDENT PARENT COUNSEL. THE STATE RATES MUST
4	TAKE INTO CONSIDERATION ANY CASELOAD LIMITATIONS PLACED UPON
5	RESPONDENT PARENT COUNSEL AND MUST BE SUFFICIENT TO ATTRACT AND
6	RETAIN HIGH-QUALITY, EXPERIENCED ATTORNEYS TO SERVE AS
7	RESPONDENT PARENT COUNSEL.
8	(c) Enforcing, as appropriate, the provisions of this
9	SECTION;
10	(d) WORKING COOPERATIVELY WITH THE JUDICIAL DISTRICTS TO
11	ESTABLISH PILOT PROGRAMS, AS APPROPRIATE, DESIGNED TO ENHANCE
12	THE QUALITY OF RESPONDENT PARENT COUNSEL AT THE LOCAL LEVEL;
13	AND
14	(e) ANNUALLY REVIEWING AND EVALUATING THE OFFICE'S
15	PERFORMANCE TO DETERMINE WHETHER THE OFFICE IS EFFECTIVELY AND
16	EFFICIENTLY MEETING THE GOALS OF IMPROVING CHILD AND FAMILY
17	WELL-BEING AND THE DUTIES SET FORTH IN THIS SECTION. THE REPORT
18	must be submitted on or before January 1, $\underline{2017}$ , and annually
19	THEREAFTER, TO THE MEMBERS OF THE GENERAL ASSEMBLY AND THE
20	STATE COURT ADMINISTRATOR'S OFFICE.
21	SECTION 2. In Colorado Revised Statutes, 19-3-202, amend (1)
22	as follows:
23	19-3-202. Right to counsel and jury trial. (1) At the first
24	appearance of a respondent parent, guardian, or legal custodian, the court
25	shall fully advise such party THE RESPONDENT of his OR HER legal rights.
26	including the right to a jury trial, the right to be represented by counsel at
27	every stage of the proceedings, and the right to seek the appointment of

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counsel Through the Office of Respondent Parents' counsel Established in Section 13-92-103, C.R.S., if the party Respondent is unable to financially to secure counsel on his OR HER own. The court shall fully explain to such party The Respondent the informational notice of rights and remedies for families prepared pursuant to section 19-3-212 and shall recommend that the party Respondent discuss such notice with HIS OR HER counsel. Further, the court shall advise the party Respondent of the minimum and maximum time frames for the dependency and neglect process, including the minimum and maximum time frames for adjudication, disposition, and termination of parental rights for a child who is under six years of age at the time the petition is filed in a county designated pursuant to section 19-1-123.

**SECTION 3.** In Colorado Revised Statutes, **repeal** 19-3-312 (3). **SECTION 4.** Act subject to petition - effective date. This act

takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August 6, 2014, if adjournment sine die is on May 7, 2014); except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2014 and, in such case, will take effect on the date of the

official declaration of the vote thereon by the governor.

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