### Second Regular Session Sixty-ninth General Assembly STATE OF COLORADO

## **INTRODUCED**

LLS NO. 14-0677.01 Thomas Morris x4218

**SENATE BILL 14-103** 

SENATE SPONSORSHIP

Guzman,

Fischer,

HOUSE SPONSORSHIP

Senate Committees Agriculture, Natural Resources, & Energy

**House Committees** 

#### A BILL FOR AN ACT

101 CONCERNING THE PHASE-OUT OF THE SALE OF CERTAIN

102 LOW-EFFICIENCY PLUMBING FIXTURES.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill defines a "watersense-listed plumbing fixture" as one that has been:

! Tested by an accredited third-party certifying body or laboratory in accordance with the federal environmental

protection agency's WaterSense program;

- ! Certified by such body or laboratory as meeting the performance and efficiency requirements of the program; and
- ! Authorized by the program to use its label.

Current law requires water-efficient indoor plumbing fixtures in only three contexts:

- ! Builders of new single-family detached residences must offer the buyers toilets, faucets, and showerheads that meet the current standards of the WaterSense program;
- ! Tank-type water closets and flushometer toilets in new state buildings must meet certain standards that are either less stringent than or as stringent as the current WaterSense standards; and
- ! New construction and renovation of residential structures and office, commercial, or industrial buildings must meet standards that are less stringent than the current WaterSense standards.

Section 1 of the bill prohibits the sale of lavatory faucets, shower heads, flushing urinals, tank-type toilets, and tank-type water closets on and after September 1, 2016, unless they are a watersense-listed plumbing fixture. Sections 2 through 5 amend or repeal conflicting portions of current law.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add article 7.5 to title
3	6 as follows:
4	Article 7.5
5	Water Efficiency
6	6-7.5-101. Definitions. As used in this article, unless the
7	CONTEXT OTHERWISE REQUIRES:
8	(1) "LOW-EFFICIENCY PLUMBING FIXTURE" MEANS ANY OF THE
9	FOLLOWING PLUMBING FIXTURES THAT IS NOT A WATERSENSE-LISTED
10	PLUMBING FIXTURE:
11	(a) A LAVATORY FAUCET;
12	(b) A SHOWER HEAD;

1 (c) A FLUSHING URINAL; OR

(d) A TANK-TYPE TOILET OR TANK-TYPE WATER CLOSET.

3 (2) "WATERSENSE-LISTED PLUMBING FIXTURE" MEANS A
4 PLUMBING FIXTURE OR PLUMBING FIXTURE FITTING THAT HAS BEEN:

5 (a) TESTED BY AN ACCREDITED THIRD-PARTY CERTIFYING BODY OR
6 LABORATORY IN ACCORDANCE WITH THE FEDERAL ENVIRONMENTAL
7 PROTECTION AGENCY'S WATERSENSE PROGRAM OR AN ANALOGOUS
8 SUCCESSOR PROGRAM;

9 (b) CERTIFIED BY THE BODY OR LABORATORY AS MEETING THE 10 PERFORMANCE AND EFFICIENCY REQUIREMENTS OF THE PROGRAM; AND

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(c) AUTHORIZED BY THE PROGRAM TO USE ITS LABEL.

6-7.5-102. Low-efficiency plumbing fixtures. (1) EFFECTIVE
SEPTEMBER 1, 2016, A PERSON SHALL NOT SELL A LOW-EFFICIENCY
PLUMBING FIXTURE IN COLORADO.

15 (2) THIS SECTION DOES NOT PREEMPT ANY ACTION OF A CITY,
16 COUNTY, OR CITY AND COUNTY THAT PRESCRIBES ADDITIONAL OR MORE
17 RESTRICTIVE WATER CONSERVATION REQUIREMENTS AFFECTING THE SALE,
18 INSTALLATION, OR USE OF PLUMBING FIXTURES IF THE REQUIREMENTS
19 COMPLY WITH THE STANDARD SPECIFIED IN SUBSECTION (1) OF THIS
20 SECTION.

6-7.5-103. Reports - repeal. (1) By March 1, 2017, EACH
MANUFACTURER THAT SELLS LAVATORY FAUCETS, SHOWER HEADS,
FLUSHING URINALS, TANK-TYPE TOILETS, OR TANK-TYPE WATER CLOSETS
IN COLORADO SHALL FILE A REPORT WITH THE COLORADO WATER
CONSERVATION BOARD CREATED IN SECTION 37-60-102, C.R.S., THE
SENATE AGRICULTURE, NATURAL RESOURCES, AND ENERGY COMMITTEE,
AND THE HOUSE OF REPRESENTATIVES COMMITTEE ON AGRICULTURE,

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1 LIVESTOCK, AND NATURAL RESOURCES, OR THEIR SUCCESSOR 2 COMMITTEES, THAT STATES THE PERCENTAGE, BY CATEGORY, OF ITS SALES 3 IN COLORADO DURING 2016 OF EACH CATEGORY OF SUCH PLUMBING 4 FIXTURES: 5 (a) THAT ARE LOW-EFFICIENCY PLUMBING FIXTURES; AND 6 (b) THAT ARE WATERSENSE-LISTED PLUMBING FIXTURES. 7 (2) This section is repealed, effective September 1, 2017. 8 **SECTION 2.** In Colorado Revised Statutes, 37-96-103, repeal (7) 9 as follows: 10 37-96-103. Requirement of water conservation in landscaping 11 for certain public projects. (7) In all state-owned buildings the

construction or renovation of which commences after January 1, 1992,
 water-efficient plumbing devices shall be installed in accordance with
 article 1.3 of title 9, C.R.S.; except that:

(a) Where tank-type water closets are installed, such water closets
 shall flush with a maximum of one and six-tenths gallons of water.

17 (b) Where flushometer valves are used, such flushometer valves
18 shall be the least water-using type found to be safe and reliable.

SECTION 3. In Colorado Revised Statutes, 38-35.7-107, repeal
(1) (a) (I) as follows:

38-35.7-107. Water-smart homes option - repeal. (1) (a) Every
person that builds a new single-family detached residence for which a
buyer is under contract shall offer the buyer the opportunity to select one
or more of the following water-smart home options for the residence:

(I) Installation of water-efficient toilets, lavatory faucets, and
 showerheads that meet or exceed the following water-efficient standards:
 Toilets shall use no more than one and twenty-eight one-hundredths of a

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gallon per flush, lavatory faucets no more than one and one-half gallons
 per minute, and showerheads no more than two gallons per minute.

3 SECTION 4. In Colorado Revised Statutes, amend 37-60-127 as
4 follows:

5 **37-60-127.** Applicability of provisions requiring funding by 6 political subdivisions of the state. No provision of section 37-60-124, 7 37-60-125, 37-60-126, or 37-96-103 (4) to (7) which (6) THAT requires 8 funding by any political subdivision of the state which THAT is a covered 9 entity as defined in section 37-60-126 (1) (b) shall apply APPLIES to any 10 such political subdivision if such THE entity submits the applicable 11 provision and its requirements, including all costs to the inhabitants of the 12 respective jurisdiction, to the qualified electors of any such political 13 subdivision, and a majority of such THE qualified electors do not approve 14 such THE applicable provision and its requirements.

# 15 SECTION 5. In Colorado Revised Statutes, repeal article 1.3 of 16 title 9 as follows:

9-1.3-101. Legislative declaration. The general assembly finds
and declares that conservation of potable water by the utilization of
low-flow plumbing fittings and fixtures in newly constructed and
renovated residential structures and facilities for human use within office,
commercial, and industrial buildings is in the best interests of the people
of the state of Colorado and that, to such end, the provisions of this article
are hereby enacted.

9-1.3-102. Control standards - definitions - permits. (1) Except
 as specifically provided under section 9-1.3-104, on and after January 1,
 1990, no construction or renovation of residential structures or of
 facilities for human use within office, commercial, or industrial buildings

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shall be commenced within the state of Colorado which does not comply
 with the provisions of this article. The provisions of this article shall not
 apply to any structures or facilities which are served by a septic system.
 (2) For the purposes of this article:

(a) "Manufactured housing" means housing which is in part or
entirely manufactured in a factory. This type of housing is built in single
or multiple sections on a chassis which enables it to be transported to its
occupancy site or is built in single or multiple sections for assembly at the
site, and includes modular homes and panelized homes.

10 (b) "Renovation" includes any addition, replacement, or alteration 11 to an existing residential structure or to a facility for human use within an 12 office, commercial, or industrial building, where plumbing fixtures and 13 fittings are installed as part of the renovation. Limited renovation may not 14 be the basis for a comprehensive or broader change in plumbing fixtures. 15 (c) "Residential structures" includes, but is not limited to, one- and 16 two-family residences, townhouses, condominiums, apartment buildings, 17 hotels and motels, manufactured housing, and mobile homes defined as 18 any wheeled vehicle, exceeding either eight feet in width or thirty-two 19 feet in length, excluding towing gear and bumpers, without motive power, 20 which is designed and commonly used for occupancy by persons for 21 residential purposes, in either temporary or permanent locations, and 22 which may be drawn over the public highways by a motor vehicle.

(3) No building permit shall be issued on and after January 1,
 1990, for the construction or renovation of a residential structure or a
 facility for human use within an office, commercial, or industrial structure
 by the local governmental entity with building permit authority unless the
 fittings and fixtures installed during such construction or renovation

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1 conform to the specifications provided in subsection (4) of this section.

2 (4) The requisite fixtures and fittings for such construction and
3 renovation shall be:

4 (a) Except in the case of flushometer valves, tank-type water
5 closets which flush with a maximum of three and one-half gallons of
6 water;

7 (b) Shower heads for bathing which have a maximum flow
8 capacity of three gallons per minute at eighty pounds per square inch; and
9 (c) Lavatory faucets and sink faucets which have a maximum flow
10 capacity of two and one-half gallons per minute at eighty pounds per
11 square inch.

12 9-1.3-103. Certification of compliance. For facilities for human 13 use within office, commercial, and industrial structures, the plumbing 14 contractor or party responsible for the installation of said water flow 15 control fixtures and fittings shall certify to the inspecting governmental 16 entity that the fixtures and fittings conform with the volume and ratio of 17 water flow to gallons per minute stipulated by section 9-1.3-102 (4). In 18 lieu of such certification, the results of tests performed by an approved 19 independent testing laboratory or the manufacturer, using established 20 principles of mechanics, shall be acceptable.

9-1.3-104. Waiver of requirements. The chief building official of the administrative authority shall waive compliance with the requirements of this article upon satisfactory demonstration by a petitioner or the local administrative authority upon its own motion that the water conservation requirements specified in this article are detrimental to the public health or safety. Such waiver shall also be granted if the administrative authority determines that the requisite

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fixtures and fittings would cause a sewer hydraulic gradient insufficient
 to handle reduced water flows.

9-1.3-105. State-funded construction - best available
water-conserving devices. On or after January 1, 1990, any state agency
or local governmental entity which commences construction or renovation
where plumbing fixtures and fittings are installed as part of the renovation
of any building or other structure which is funded wholly or in part with
state or federal moneys shall utilize the best available approved devices
for the purpose of conserving water in the building being constructed.

10 SECTION 6. Act subject to petition - effective date -11 **applicability.** (1) Sections 2 through 5 of this act take effect September 12 1, 2016, and the remainder of this act takes effect at 12:01 a.m. on the day 13 following the expiration of the ninety-day period after final adjournment 14 of the general assembly (August 6, 2014, if adjournment sine die is on 15 May 7, 2014); except that, if a referendum petition is filed pursuant to 16 section 1 (3) of article V of the state constitution against this act or an 17 item, section, or part of this act within such period, then the act, item, 18 section, or part will not take effect unless approved by the people at the 19 general election to be held in November 2014 and, in such case, will take 20 effect on the date of the official declaration of the vote thereon by the 21 governor; except that sections 2 through 5 take effect September 1, 2016. 22 (2) This act applies to lavatory faucets, shower heads, tank type 23 toilets, and flushing urinals sold on or after September 1, 2016.

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