

- 1 SB109
- 2 1MUJLZL-1
- 3 By Senators Weaver, Bell
- 4 RFD: Fiscal Responsibility and Economic Development
- 5 First Read: 15-Feb-24

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4	SYNOPSIS:
5	This bill would define the terms "child sexual
6	abuse material," "sexually explicit conduct," and

"virtually indistinguishable depiction." Under existing law, it is unlawful for any 8 9 person to knowingly disseminate, display publicly, 10 knowingly possess, knowingly possess with intent to 11 disseminate, or knowingly film, print, record, photograph, or otherwise produce certain obscene 12 13 material depicting an individual under 17 years of age.

14 This bill would provide that it is unlawful for 15 any person to knowingly disseminate, distribute, display publicly, knowingly possess, knowingly possess 16 17 with intent to disseminate, or knowingly film, print, record, photograph, or otherwise produce child sexual 18 19 abuse material.

20 This bill would also provide that it is unlawful 21 for any person to knowingly advertise, promote, 22 present, or solicit by any means, including by 23 computer, child sexual abuse material.

Under existing law, it is unlawful for any 24 25 parent or guardian to knowingly permit or allow their 26 child, ward, or dependent under 17 years of age to engage in the production of certain obscene material 27 28 containing a visual depiction of the child, ward, or



29 dependent.

This bill would provide that it is unlawful for any parent or guardian to knowingly permit or allow their child, ward, or dependent under 18 years of age to engage in the production of child sexual abuse material depicting the child, ward, or dependent.

35 This bill would authorize an individual to 36 commence a civil action against a person who commits 37 the crime of distribution of a private image, dissemination or public display of child sexual abuse 38 39 material, possession of child sexual abuse material, possession with intent to distribute child sexual abuse 40 41 material, permitting or allowing a child, ward, or 42 dependent to engage in the production of child sexual 43 abuse material as a parent or guardian, or production of child sexual abuse material. 44

45 This bill would also authorize a court to award 46 certain punitive damages against an individual who, with wantonness or malice, commits the crime of 47 48 distribution of a private image, dissemination or 49 public display of child sexual abuse material, 50 possession of child sexual abuse material, possession 51 with intent to distribute child sexual abuse material, 52 permitting or allowing a child, ward, or dependent to 53 engage in the production of child sexual abuse material 54 as a parent or quardian, or production of child sexual abuse material. 55

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This bill would direct the State Board of



57 Education to require local school boards to develop 58 policies related to the distribution of private images 59 and the distribution, dissemination, public display, 60 possession, possession with intent to distribute, and 61 production of child sexual abuse material.

This bill would also make nonsubstantive,
technical revisions to update the existing code
language to current style.

65 Section 111.05 of the Constitution of Alabama of 2022, prohibits a general law whose purpose or effect 66 67 would be to require a new or increased expenditure of local funds from becoming effective with regard to a 68 69 local governmental entity without enactment by a 2/3 vote unless: it comes within one of a number of 70 71 specified exceptions; it is approved by the affected 72 entity; or the Legislature appropriates funds, or 73 provides a local source of revenue, to the entity for 74 the purpose.

The purpose or effect of this bill would be to require a new or increased expenditure of local funds within the meaning of the section. However, the bill does not require approval of a local governmental entity or enactment by a 2/3 vote to become effective because it comes within one of the specified exceptions contained in the section.

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A BILL



85	TO BE ENTITLED
86	AN ACT
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88	Relating to child sexual abuse material; to amend
89	Sections 13A-6-240, as last amended by Act 2023-464, 2023
90	Regular Session, 13A-12-190, 13A-12-191, 13A-12-192,
91	13A-12-193, 13A-12-194, 13A-12-196, 13A-12-197, and
92	13A-12-198, Code of Alabama 1975; to further provide for the
93	age of a child for offenses involving child sexual abuse
94	material; to provide a cause of action for certain offenses
95	involving child sexual abuse material; to authorize a court to
96	award punitive damages against an individual who commits
97	certain offenses involving child sexual abuse material; to
98	direct the State Board of Education to require local school
99	boards to develop policies related to certain crimes; to
100	repeal Section 13A-12-195, Code of Alabama 1975, relating to
101	the commercial exploitation of child sexual abuse material; to
102	make nonsubstantive, technical revisions to update the
103	existing code language to current style; and in connection
104	therewith would have as its purpose or effect the requirement
105	of a new or increased expenditure of local funds within the
106	meaning of Section 111.05 of the Constitution of Alabama of
107	2022.
108	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
109	Section 1. This act shall be known and may be cited as
110	the Alabama Child Protection Act of 2024.
111	Section 2. Sections 13A-6-240, as last amended by Act

112 2023-464, 2023 Regular Session, 13A-12-190, 13A-12-191,



113 13A-12-192, 13A-12-193, 13A-12-194, 13A-12-196, 13A-12-197, 114 and 13A-12-198, Code of Alabama 1975, are amended to read as 115 follows:

116 "\$13A-6-240

(a) A person commits the crime of distributing a private image if he or she knowingly posts, emails, texts, transmits, or otherwise distributes a private image when the depicted <u>person_individual</u> has not consented to the transmission and the depicted <u>person_individual</u> had a reasonable expectation of privacy against transmission of the private image.

(b) (1) For purposes of this section, "private image" 124 means a photograph, digital image, video, film, or other 125 126 recording of a person an individual who is identifiable from 127 the recording itself or from the circumstances of its transmission and who is engaged in any act of sadomasochistic 128 abuse, sexual intercourse, sexual excitement, masturbation, 129 130 breast nudity, as defined in Section 13A-12-190, genital nudity, or other sexual conductsexually explicit conduct, as 131 132 defined in Section 13A-12-190.

133 (2) The term includes a recording that has been edited,
134 altered, or otherwise manipulated from its original form.

135 (c) (1) For purposes of this section, a "reasonable 136 expectation of privacy" includes, but is not limited to, 137 either of the following circumstances:

a. The person_individual depicted in the private image
created it or consented to its creation believing that it
would remain confidential.



b. The sexual conduct depicted in the image wasinvoluntary.

(2) There is no reasonable expectation of privacy
against the transmission of a private image made voluntarily
in a public or commercial setting.

(d) It is a defense to distributing a private image if the distribution of the private image was made in the public interest, including, but not limited to, the reporting of unlawful conduct; the lawful and common practices of law enforcement, legal proceedings, or medical treatment; or a bona fide attempt to prevent further distribution of the private image.

(e) For the purposes of determining jurisdiction, the crime of distributing a private image shall be considered to be committed in any county in which any part of the crime took place, in the county of residence of the victim or defendant, or any county where the image is received.

(f) A violation of this section is a Class A misdemeanor. A subsequent adjudication or conviction under this section is a Class C felony."

161 "\$13A-12-190

For the purposes of this division, the following terms shall have the <u>following meanings respectively ascribed to</u> them by this section:

165 <u>(1) (4)</u> DISSEMINATE. To transmit, distribute, sell, 166 lend, provide, transfer, or show, including through electronic 167 means.

168 (2)(3) DISPLAY PUBLICLY. The exposing, placing,



posting, exhibiting, or in any fashion displaying in any location, whether public or private, an item in such a manner that it may be readily seen and its content or character distinguished by normal unaided vision viewing it from a public thoroughfare, depot, or vehicle.

174 (9) PUBLIC THOROUGHFARE, DEPOT, OR VEHICLE. Any 175 street, highway, park, depot, or transportation platform or 176 other place, whether indoors or outoutdoors, or any vehicle 177 for public transportation, owned or operated by government, either directly or through a public corporation or authority, 178 179 or owned or operated by any agency of public transportation that is designed for the use, enjoyment, or transportation of 180 181 the general public.

182 (4) (6) KNOWINGLY. A person knowingly disseminates or 183 publicly displays obscene matter acts regarding child sexual 184 abuse material when the person knows the nature of the 185 mattermaterial. A person knows the nature of the matter 186 material when either of the following circumstances exist:

187 a. The person is aware of the character and content of188 the mattermaterial.

b. The person recklessly disregards circumstances
suggesting the character and content of the mattermaterial.

191 (5) (10) SADO-MASOCHISTIC SADOMASOCHISTIC ABUSE. Such
 192 term means either Either of the following:

a. Flagellation or torture, for the purpose of sexual
stimulation, by or upon a person an individual who is nude or
clad in undergarments or in a revealing or bizarre costume.

b. The condition of <u>a person an individual</u> who is nude



197 or clad in undergarments or in a revealing or bizarre costume 198 being fettered, bound, or otherwise physically restrained for 199 the purpose of sexual stimulation.

200 <u>(6) (12)</u> SEXUAL EXCITEMENT. The condition of human male 201 or female genitals when in a state of sexual stimulation.

202 (7) (13) SEXUAL INTERCOURSE. Intercourse, real or 203 simulated, whether genital-genital, oral-genital, 204 anal-genital, or oral-anal, whether between persons 205 <u>individuals</u> of the same or opposite sex or between a human and 206 an animal.

207 (8) (7) MASTURBATION. Manipulation, by hand or 208 instrument, of the human genitals, whether one's own or 209 another's for the purpose of sexual stimulation.

210 (9) (8) OTHER SEXUAL CONDUCT. Any touching of the 211 genitals, pubic areas, or buttocks of the human male or 212 female, or the breasts of the female, whether alone or between 213 members of the same or opposite sex or between humans and 214 animals in an act of apparent sexual stimulation or 215 gratification.

216 (10) (1) BREAST NUDITY. The lewd showing of the 217 post-pubertal human female breasts below a point immediately 218 above the top of the areola.

219 <u>(11) (5)</u> GENITAL NUDITY. The lewd showing of the 220 genitals or pubic area.

221 (12) MATTER. Any book, magazine, newspaper, or other
222 printed material, or any picture, photograph, motion picture,
223 video cassette, tape, record, digital video disc (DVD), video
224 compilation, or electronic depiction in a comparable format,



225	or an image, file, download, or other content stored, or
226	reproduced by using a computer or electronic device or other
227	digital storage, or any other thing, articles, or materials
228	that either are or contain a photographic or other visual
229	depiction of a live act, performance, or event.
230	(13) OBSCENE. a. When used to describe any matter that
231	contains a visual reproduction of breast nudity, the term
232	shall include all of the following:
233	1. Applying contemporary local community standards, on
234	the whole, appeals to the prurient interest.
235	2. Is patently offensive.
236	3. On the whole, lacks serious literary, artistic,
237	political, or scientific value.
238	b. When used to describe matter that is a depiction of
239	an act of sado-masochistic abuse, sexual intercourse, sexual
240	excitement, masturbation, genital nudity, or other sexual
241	conduct, the term means matter containing a visual
242	reproduction that itself lacks serious literary, artistic,
243	political, or scientific value.
244	(14) LOCAL COMMUNITY. The judicial circuit in which the
245	indictment is brought.
246	(15) VISUAL DEPICTION. A portrayal, representation,
247	illustration, image, likeness, or other thing that creates a
248	sensory impression, whether an original, duplicate, or
249	reproduction.
250	(16)(11) SEPARATE OFFENSE. The depiction of an
251	individual less than $\frac{17}{18}$ years of age that violates this
252	division shall constitute a separate offense for each single



253 visual depiction.

254	(2) CHILD SEXUAL ABUSE MATERIAL. Any visual depiction
255	of an individual under 18 years of age engaged in any act of
256	sexually explicit conduct, including a virtually
257	indistinguishable depiction.
258	(14) SEXUALLY EXPLICIT CONDUCT. Actual or simulated
259	conduct that includes sadomasochistic abuse, sexual
260	excitement, sexual intercourse, masturbation, breast nudity,
261	genital nudity, or other sexual conduct.
262	(15) VIRTUALLY INDISTINGUISHABLE DEPICTION. A visual
263	depiction created, altered, or produced by digital, computer
264	generated, or other means that an ordinary person would
265	conclude is of an actual individual under 18 years of age
266	engaged in sexually explicit conduct."
267	"\$13A-12-191
268	(a) Any person who shall knowingly disseminate or
269	display publicly any obscene matter containing a visual
270	depiction of a person under the age of 17 years engaged in any
271	act of sado-masochistic abuse, sexual intercourse, sexual
272	excitement, masturbation, breast nudity, genital nudity, or
273	other sexual conduct child sexual abuse material shall be
274	guilty of a Class B felony.
275	(b) Any person who shall knowingly advertise, promote,
276	present, distribute, or solicit by any means, including by
277	computer, any material or purported material in a manner that
278	reflects the belief, or that is intended to cause another to
279	believe, that the material or purported material is a visual
280	depiction of an actual minor engaging in sexually explicit



281 conduct shall be guilty of a Class B felony."

282 "\$13A-12-192

283 (a) Any person who knowingly possesses with intent to 284 disseminate any obscene matter that contains a visual 285 depiction of a person under the age of 17 years engaged in any 286 act of sado-masochistic abuse, sexual intercourse, sexual 287 excitement, masturbation, breast nudity, genital nudity, or 288 other sexual conduct child sexual abuse material shall be 289 quilty of a Class B felony. Any transfer of the visual depiction child sexual abuse material from any electronic 290 device to any other device, program, application, or any other 291 place with storage capability which that can be made available 292 293 or is accessible by other users, is prima facie evidence of possession with intent to disseminate. 294

(b) Any person who knowingly possesses any obscene matter that contains a visual depiction of a person under the age of 17 years engaged in any act of sado-masochistic abuse, sexual intercourse, sexual excitement, masturbation, breast nudity, genital nudity, or other sexual conduct child sexual abuse material shall be guilty of a Class C felony."

301

"§13A-12-193

302 (a) In proving that a person in a visual depiction who is engaged in any obscene act set out in Sections 13A-12-191, 304 13A-12-192, 13A-12-196 and 13A-12-197 is under the age of 17 305 years, the state is not required to introduce into evidence a 306 birth certificate, produce testimony as to the date of birth 307 of such person, or produce testimony of any person who knows 308 or is acquainted with the person alleged to be under the age



309	of 17 years. If the defendant or the state intends to rely on
310	a birth certificate to prove the date of birth of any person
311	in the visually reproduced matter, such defendant or the state
312	shall file with the clerk of the court in which the action is
313	pending, at least 15 days prior to trial, a notice of an
314	intention to rely on an official, certified copy of a birth
315	certificate together with a copy of the birth certificate.
316	(b) (a) A jury, or the court if a jury trial is waived,
317	The factfinder may infer from the following factors whether or
318	not the person <u>individual</u> displayed or depicted in any obscene
319	matter visual depiction is under the age of 17 18 years of
320	age:
321	(1) The general body growth and bone structure of the
322	<pre>person; individual.</pre>
323	(2) The development of pubic hair or body hair on the
324	<pre>person; individual.</pre>
325	(3) The development of the <mark>person's individual's sexual</mark>
326	organs <mark>;</mark> .
327	(4) The context in which the person <u>individual</u> is
328	placed by any accompanying printed or text material $\frac{1}{2}$.
329	(5) Any expert testimony as to the degree of maturity
330	of the <u>person</u> individual.
331	(c) (b) The existence of any or all of the factors
332	listed in subsection (b) of this section <u>(</u>a) shall not operate
333	to change the requirement that before any conviction may be
334	had, the state must convince the factfinder beyond a
335	reasonable doubt that the <mark>person individual engaged in the act</mark>
336	of sado-masochistic abuse, sexual intercourse, sexual



337	excitement, masturbation, breast nudity, genital nudity, or
338	other sexual conduct in the visual depiction sexually explicit
339	conduct is or is virtually indistinguishable from an
340	<u>individual</u> under the age of 17 <u>18</u> years of age .
341	(c) It is an affirmative defense to prosecution under
342	this division if the actual individual purported to be under
343	18 years of age and engaged in sexually explicit conduct was
344	an actual individual 18 years of age or older at the time of
345	the offense."
346	"\$13A-12-194
347	The state shall not be required to establish the <u>actual</u>
348	existence or identity, either in the indictment or in any
349	subsequent proceeding, of the person_individual_alleged to be
350	under the age of 17 <u>18</u> years <u>of age</u> who is engaged in any of
351	the acts described in Sections 13A-12-191, 13A-12-192,
352	13A-12-196 and 13A-12-197, which are visual depictionact of
353	sexually explicit conduct."
354	"\$13A-12-196
355	Any parent or guardian who knowingly permits or allows
356	their child, ward, or dependent under the age of 17–<u>18</u> years
357	of age to engage in the production of any obscene matter child
358	<pre>sexual abuse material containing a visual depiction of such</pre>
359	<u>the</u> child, ward, or dependent under the age of 17 years
360	engaged in any act of sado-masochistic abuse, sexual
361	excitement, masturbation, breast nudity, genital nudity, or
362	other sexual conduct shall be guilty of a Class A felony."
363	"§13A-12-197
364	(a) Any person who knowingly films, prints, records,



365	photographs <u>,</u> or otherwise produces any obscene matter that
366	contains a visual depiction of a person under the age of 17
367	years engaged in any act of sado-masochistic abuse, sexual
368	intercourse, sexual excitement, masturbation, breast nudity,
369	genital nudity, or other sexual conduct child sexual abuse
370	material shall be guilty of a Class A felony.
371	(b) For any person who violates this section, each
372	depiction of each individual less than 17 years of age
373	instance of child sexual abuse material constitutes a separate
374	offense."
375	"\$13A-12-198
376	Any article, equipment, machine, materials, matter,
377	vehicle <u>,</u> or other thing whatsoever used in the commercial
378	production, transportation, dissemination, display <u>,</u> or storage
379	of any obscene matter displaying or depicting a person under
380	the age of 17 years engaged in any of the obscene acts
381	described in Sections 13A-12-191, 13A-12-192, 13A-12-196 and
382	13A-12-197 child sexual abuse material shall be contraband and
383	shall be forfeited to the State of Alabama. The manner,
384	method <u>,</u> and procedure for the forfeiture and condemnation of
385	such the thing shall be the same as that provided by law for
386	the confiscation-or, condemnation, or forfeiture of
387	automobiles, conveyances <u>,</u> or vehicles in which alcoholic
388	beverages are illegally transported."
389	Section 3. An individual who commits any of the
390	following crimes is civilly liable to the individual depicted
391	in the relevant image:
392	(1) Distributing a private image, pursuant to Section



393 13A-6-240, Code of Alabama 1975.

394 (2) Dissemination, distribution, or public display of
395 child sexual abuse material, pursuant to Section 13A-12-191,
396 Code of Alabama 1975.

397 (3) Possession of child sexual abuse material, pursuant
398 to Section 13A-12-192, Code of Alabama 1975.

399 (4) Possession with intent to distribute child sexual
400 abuse material, pursuant to Section 13A-12-192, Code of
401 Alabama 1975.

402 (5) Permitting or allowing a child, ward, or dependent
403 to engage in production of child sexual abuse material as a
404 parent or guardian, pursuant to Section 13A-12-196, Code of
405 Alabama 1975.

406 (6) Production of child sexual abuse material, pursuant407 to Section 13A-12-197, Code of Alabama 1975.

408 (7) Advertising, promoting, presenting, or soliciting
409 child sexual abuse material, pursuant to Section 13A-12-191,
410 Code of Alabama 1975.

411 Section 4. Civil liability pursuant to Section 2 shall 412 consist of all of the following:

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(1) The full actual damages incurred.

414 (2) Court costs and reasonable attorney fees.

(3)a. Punitive damages, if the plaintiff proves by clear and convincing evidence that the defendant consciously or deliberately engaged in wantonness or malice with regard to the plaintiff, as defined in Section 6-11-20, Code of Alabama 1975.

b. Punitive damages awarded pursuant to paragraph a.



421 shall consist of up to twenty-five thousand dollars (\$25,000) 422 per image.

423 Section 5. The State Board of Education shall require 424 each local board of education to do all of the following 425 before the start of the 2024-2025 school year:

426 (1) Develop a written policy on student discipline and 427 education related to the distribution of private images as 428 defined in Section 13A-6-240, Code of Alabama 1975, and the 429 distribution, dissemination, public display, advertising, promoting, presenting, soliciting, possession, possession with 430 431 intent to distribute, and production of child sexual abuse material as defined in Division 4 of Article 4 of Chapter 12 432 433 of Title 13A, Code of Alabama 1975.

434 (2) Include within the written policy a prohibition of
435 private, explicit, or pornographic images generated with
436 artificial intelligence.

437 (3) Broadly disseminate the policy following its438 adoption.

439 (4) Distribute copies of the policy to all teachers,440 staff, parents, and students.

Section 6. Section 13A-12-195, Code of Alabama 1975,
relating to the commercial exploitation of obscene material,
is repealed.

Section 7. Although this bill would have as its purpose or effect the requirement of a new or increased expenditure of local funds, the bill is excluded from further requirements and application under Section 111.05 of the Constitution of Alabama of 2022, because the bill defines a new crime or



- 449 amends the definition of an existing crime.
- 450 Section 8. This act shall become effective on October
- 451 1, 2024.